

# Pre-Application Plan

Cascade Renewable Transmission

The Dalles to Portland
December 2023

Prepared for

Cascade Renewable Transmission, LLC

Submitted to

Washington State Energy Facility Site Evaluation Council

#### WAC 463-61-040

#### Initial consultation.

Prior to filing a preapplication request under WAC 463-61-050, the preapplicant shall meet and consult with the EFSEC staff concerning the proposed project. Topics for discussion shall include but not be limited to:

- (1) The nature of the project, the contents of the preapplication request and the status of the preapplicant's progress toward obtaining information and data regarding the project.
- (2) A discussion of whether a third-party contractor is likely to be needed to prepare environmental documentation for the project.
- (3) Development of a preapplication plan to be filed with a preapplication request.
- (4) The coordination of the public informational meeting.

[Statutory Authority: Chapter 80.50 RCW and RCW 80.50.040. WSR 08-21-092, § 463-61-040, filed 10/15/08, effective 11/15/08.]

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#### 1 Introduction

This pre-application plan has been prepared for the Cascade Renewable Transmission Project (Project) being proposed by Cascade Renewable Transmission, LLC (CRT; preapplicant), as required by the Washington Administrative Code (WAC) Chapter 463-61. This plan describes how the preapplicant will work with the Washington State Energy Facility Site Evaluation Council (WA EFSEC) to complete the preapplication process, following WA EFSEC's 2023 guidance, "Mandatory Preapplication Process for Siting Electrical Transmission Facilities."

A project description is provided in the Preapplication Request.

### 2 Initial Consultation Meeting

The preapplicant conducted initial consultation with WA EFSEC in a preapplication meeting in September 2023. Discussions included the nature of the project, progress on obtaining data, the contents of the Preapplication Request and Preapplication Plan, and coordination of the public informational meetings.

### 3 Filing Preapplication Request

The preapplicant will submit the Preapplication Request and Preapplication Plan in December 2023, along with the preapplication fee. The Preapplication Request will include the required information identified in WAC 463-61, including:

- name and mailing address of the preapplicant
- description of the proposed transmission route and corridor
- description of the proposed right-of-way (ROW)
- description of the proposed transmission line structures and dimensions
- · description of the schedule
- list of federal, state, tribal, and local government entities with permitting responsibilities
- information available at a later date
- initial consultation summary
- public participation plan
- description of the negotiation process

The preapplicant will file the Preapplication Request in December 2023 along with the Preapplication fee.

### 4 Notice of Preapplication Request to Stakeholders

Notice of the Preapplication Request filing will be delivered via certified mail to stakeholders within 3 days of the Preapplication Request in December 2023. A copy of the notice is included as Appendix A. A list of the stakeholders receiving the attachment is included in Appendix B.

### 5 Public Notice of Public Informational Meeting

WA EFSEC will publish notice of the public informational meetings in newspapers of general circulation for each town, city, and/or county where the transmission line is proposed to be located.

### 6 Public Informational Meetings

Public informational meetings will include the details from the Preapplication Request and the Preapplication Plan as well as the following topics:

- A. Applicant roles and responsibilities
- B. WA EFSEC roles and responsibilities
- C. City and county outreach and participation

The preapplicant has prepared a public participation plan as part of the Preapplication Request. The public participation plan provides information about the communication and engagement tools that will be used such as the project website and a project fact sheet. The preapplicant will prepare a presentation to be shared regarding the project during the public informational meetings. The CRT team including the HDR Outreach Team (as identified in the public participation plan) will be coordinating the public informational meeting planning with EFSEC. This will include Chris Hocker and Susan Brown with CRT, and Jonathan Hutchison with HDR.

### 7 Negotiations to Designate Corridor

As required by WAC 463-61-080 (1) and WAC 463-61-050 (10), the preapplicant will conduct a negotiation process acceptable to EFSEC between the preapplicant and the cities, towns, and/or counties through which the proposed transmission line corridor will be located except where the cities, towns, and/or counties have designated transmission corridors through their land use plans or zoning ordinances. If no corridor has been designated by a local government the preapplicant and affected cities, towns, and/or counties the preapplicant will negotiate to designate a corridor for the electrical transmission facility. If after sixty days of negotiations between the preapplicant and affected cities, towns, and/or counties, no corridor has been agreed upon, the preapplicant together with an affected city, town, or county may request EFSEC extend the time of negotiations by a period of time that the preapplicant and city, town, and/or county have agreed upon. If such a joint request is not made, the negotiations shall be deemed failed.

Additional information regarding the negotiation process can be found in Section 10 of the Preapplication Request.

The CRT team will be leading the negotiations with the jurisdictions and will rely on outside counsel, Tim McMahan of Stoel Rives to participate in the negotiations as needed.

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## Appendix A – Notice of the Preapplication Request Filing



## NOTICE OF PREAPPLICATION REQUEST FILING for the Cascade Renewable Transmission Project

On December 20, 2023, Cascade Renewable Transmission, LLC (CRT; Preapplicant) submitted a Preapplication Plan and Preapplication Request for the Cascade Renewable Transmission Project in accordance with Washington Administrative Code (WAC) 463-61-040 and WAC 463-61-050, respectively, to the Washington State Energy Facility Site Evaluation Council (WA EFSEC).

This letter serves as notice to landowners within three hundred feet of the proposed corridor, such notice mailed to the address of record on file with the applicable county auditor, notifying the landowner of its rights in the EFSEC process. The Applicant does not possess eminent domain authority.

**Description of Proposed Project:** The proposed project is a (320-kilovolt [kV] or 400-kV) high-voltage direct current (HVDC) 1,100-megawatt (MW) electric transmission facility interconnecting the existing Bonneville Power Administration (BPA) Big Eddy 500-kV alternating current (AC) substation located near The Dalles, Oregon (Eastern Interconnection), and the existing Portland General Electric (PGE) Harborton 230-kV AC substation located in Portland, Oregon (Western Interconnection).

From the interconnections, the cables would be buried underground in Oregon to the edge of the Columbia River on each end, and in the bed of the Columbia River in Oregon and Washington. The visible structures (converter stations and short segment of overhead transmission) are proposed in Oregon. The terrestrial project component in Washington includes approximately 7.5 miles of underground buried cable to bypass the dam, locks, juvenile fish passage, and tribal fishing areas at the Bonneville Dam. The terrestrial component of the project in Washington is located in public right-of-way (ROW) along Washington State Route 14 (SR 14), Ash Lake Road, and Fort Cascades Drive.

The project is proposed to help the Pacific Northwest meet renewable energy policies while maintaining system reliability. Much of the renewable energy is being developed on the east side of the Cascade mountains; this project will enable the delivery of the renewable energy to electricity users in cities to the west. Additional information about the proposed project can be found at <u>Cascade Renewable</u> <u>Transmission</u>.

**Preapplication and Application Process:** Before certain energy facilities can be sited, constructed, or operated in Washington, an application must be submitted to the WA EFSEC. There is a mandatory preapplication process for siting electrical transmission facilities, which includes an initial consultation meeting with WA EFSEC, depositing an application fee, preparing and filing a Preapplication Plan and a Preapplication Request, providing stakeholders notice of the preapplication request (this letter), public informational meetings, and negotiations to designate a corridor.

Once the preapplication process is complete, the WA EFSEC certification (siting review) process can begin, which includes submittal of an application to WA EFSEC, application review by WA EFSEC, an initial public meeting, a land use consistency hearing, an environmental impact statement (EIS) according to the State Environmental Policy Act (SEPA) requirements, adjudicative proceedings and permits review, and ultimately a recommendation to the Governor of Washington.

**Tentative Schedule:** The Preapplicant anticipates submitting an application to Washington Energy Facility Site Evaluation Council (WA EFSEC) in early to mid-2024. Facility construction is targeted to



commence in 2026, subject to issuance of a site certificate from the Oregon Energy Facility Siting Council (OR EFSC), site certification from WA EFSEC, and a record of decision (ROD) from the U.S. Army Corps of Engineers (USACE). The start of commercial operation is targeted for the end of 2028, though the Applicant will try to bring the facility online earlier, if achievable. The construction period for the entire project would be 2.5 years. The converter stations would be built at the same time beginning in July 2026 and finishing in December 2028. Construction of the underground transmission cable in Washington would take approximately 5 months, from December 2027 to April 2028. The in-river transmission cable installation would occur in two campaigns from roughly November 2026 to February 2027 and November 2027 to February 2028 to follow the in-water work windows on the Columbia River for Oregon and Washington.

**Copies of this Notice:** Copies of this notice have been filed with the following counties and cities which are traversed by the proposed transmission line.

City of Stevenson Klickitat County City of Bingen City Hall City Hall Planning Department 115 West Court St. #302 7121 East Loop Road 112 N. Ash St. Third Floor P.O Box 607 P.O. Box 371 Bingen, WA 98605 Goldendale, WA 98620 Stevenson, WA 98648 (509) 773-5703

Skamania County
Community Development
City Hall
Vancouver Ave.
P.O. Box 1009
Camas, WA 98607
Stevenson, WA 98648
(509) 427-3900

Clark County
Community Development
City of North Bonneville
City of Washougal
City Hall
City Hall
City Hall
City Hall
City Hall
1300 Franklin St.
(mailing P.O. Box 9810)
Vancouver, WA 98666-9810
Vancouver, WA 98666-9810
City of Washougal
City of Washougal
City of Washougal
Washougal
Washougal, WA 98671
Washougal, WA 98671

City of White Salmon City Hall 100 N. Main St. P.O. Box 2139 White Salmon, WA 98672

(564) 397-2375

**Next Steps:** WA EFSEC will hold public information meetings within 60 days of the filing of the Preapplication Request and send out a separate notice communicating the date, times, and locations of the informational public meetings.

#### NOTICE TO AFFECTED LANDOWNER OF RIGHTS DURING EFSEC PROCESS

The Energy Facility Site Evaluation Council (EFSEC) requires that landowners affected by Cascade Renewable Transmission Project shall receive notice be mailed to the address of record on file with the applicable county auditor, with an explanation of their rights as an affected landowner has during an EFSEC application review and under applicable Washington eminent domain laws. WAC 463-61-060(3). Cascade Renewable Transmission Project has no eminent domain authority.

As an affected landowner, you will receive notice of the filing of the application. An EFSEC application must follow the guidelines for applications found in <u>Chapter 463-60</u> Washington Administrative Code (WAC). The guidelines require the applicant to fully address more than 60 subjects dealing with environmental and socioeconomic impacts, including measures the applicant will take for mitigating or offsetting impacts the project may have.

**Application Review:** When an application is submitted, EFSEC begins its application review. The application must specify how the project will meet the Council's Construction and Operational Standards (<u>Chapter 463-62 WAC</u>) and information and detail of the design, methods of construction, and operation of the proposed facility that will ensure a clean and safe environment. The application will also describe how the applicant will abide by the rules and regulations that the Council will use to monitor and check for compliance with state laws. The application will contain the relevant information and data as specified in <u>Chapter 463-60 WAC</u> and that would be necessary for the development of an Environmental Impact Statement. The information in the application provides the technical background information for an adjudicative hearing.

**Public Review Process**: No later than 60 days of receipt of the application, the Council must hold an initial public meeting on the proposed project. The purpose of the initial public meeting is to explain the proposed project and the Council process. You will receive notice of this initial public meeting and hearing and may present written or oral testimony relating to the proposed project. The initial public hearing is held in the vicinity of the proposed project after notifying public officials, publishing public notices, and putting out news releases.

**Land Use Consistency Hearing:** Subsequent to the informational public meeting, the Council must hold a land use hearing to ascertain if the proposed project is consistent with city, county or regional land use plans or ordinances. Anyone wishing to address the Council regarding consistency with land use plans may testify at this hearing.

**Environmental Impact Statement:** For major energy facilities the Council becomes the lead <u>SEPA</u> agency. The State Environmental Policy Act (SEPA) is a Washington State law known as the Revised Code of Washington (RCW) 43.21C. RCW 43.21C requires state and local agencies to identify and analyze the adverse environmental impacts of a proposal before making a decision on that proposal (RCW 43.21C.030). You will have the opportunity to provide comments on the scope and content of the EIS.

**Adjudicative Proceedings and Permits Review:** EFSEC's certification process calls for the Council to hold hearings on the proposed project to allow the applicant and opponents to present information to support their cases. Council rule requires the hearings to be conducted as Adjudicative Proceedings (<u>Chapter 463-30 WAC</u>). Land use preemption issues may be heard during these proceedings.

**Council Considerations:** When the adjudicative hearings have concluded, the Council takes time to consider the information collected during the proceedings. After its deliberations the Council writes an administrative order containing the Council's findings of fact, conclusions of law, and, if it finds the project should proceed, a recommendation to the Governor to approve the project. The Council has the

option of issuing a preliminary or draft administrative order allowing the parties to take exceptions to the findings. The Council then reviews any exceptions and issues a final administrative order.

**Recommendation to the Governor:** If the Council determines the project should be recommended to the Governor, it develops an administrative order on recommendation (including any recommended preemption of local land use regulations) and a draft Site Certification Agreement to be signed by the Governor. The SCA has all of the environmental, social, economic, and engineering conditions the applicant must meet for construction and operation throughout the life of the project.



# Appendix B – Mailing List of Stakeholders

<u>Name</u>	Address 1	Address 2	Address 3	City	<u>State</u>	ZIP
SKAMANIA COUNTY CEMETERY	DISTRICT #1		P O BOX 357	CARSON	WA	98610
BURLINGTON NORTHERN RAILROAD CO	PROPERTY TAX DEPARTMENT		P O BOX 961089	FORT WORTH	TX	76161-0089
CORPS OF ENGINEERS			P O BOX 2946	PORTLAND	OR	97208-2946
PORT OF CASCADE LOCKS			PO BOX 307	CASCADE LOCKS	OR	97014
WAUNA LAKE CLUB	C/O JODY PADDACK		2355 SW 85TH AVENUE	PORTLAND	OR	97225
SKAMANIA COUNTY COUNCIL ON	DOMESTIC VIOLENCE/SEXUAL ASSAULT		PO BOX 477	STEVENSON	WA	98648
KURTZ, Phillip J & Stephanie K			31 WAUNA LAKE ROAD	STEVENSON	WA	98648
STATE OF WASHINGTON	DIVISION OF LANDS AND MINERALS		PO BOX 47014	OLYMPIA	WA	98504-7014
INTERLAKEN RESORT	c/o DIANE BASDEN, TREAS		1275 SE MIMOSA DRIVE	GRESHAM	OR	97080
STATE OF WASHINGTON	DEPARTMENT OF GAME		600 NORTH CAPITOL WAY	OLYMPIA	WA	98504
ASHE FAMILY PROPERTIES LLC			PO BOX 100	STEVENSON	WA	98648
BASS LAKE, LLC			PO BOX 335	STEVENSON	WA	98648
HEALTHY PLANET FARMS LLC			19620 WELLS DR	TARZANA	CA	91356
MOUNTAIN VIEW PROPERTY INC			PO BOX 1444	STEVENSON	WA	98648
PARADISE LAND COMPANY LLC			PO BOX 530	CARSON	WA	98610
BURLINGTON NORTHERN RAILROAD CO	PROPERTY TAX DEPARTMENT		P O BOX 961089	FORT WORTH	TX	76161-0089
BURGESS, Jackson M, James E & Jami L			5021 SO 70TH ST	TACOMA	WA	98409
TERRAPINS OWNER LLC	C/O PEBBLEBROOK HOTEL TRUST		4747 BETHESDA AVE, STE 1100	BETHESDA	MD	20814
STATE OF WASHINGTON	DEPARTMENT OF HIGHWAYS	SW REGIONAL REAL ESTATE SERVICES	11018 NE 51ST CIRCLE	VANCOUVER	WA	98682-6686
PORT OF SKAMANIA COUNTY			P O BOX 1099	STEVENSON	WA	98648
COL RIVER GORGE NAT'L SCENIC AREA			902 WASCO AVE SUITE 200	HOOD RIVER	OR	97031
COLUMBIA GORGE INTERPRETIVE CTR			PO BOX 396	STEVENSON	WA	98648
MEYER, Jacob J			P O BOX 282	NORTH BONNEVILLE	WA	98639
MORALES, Theodore			429 N STONEMAN AVE APT C	ALHAMBRA	CA	91801
LEWIS, Darrell W & Cynthia L			PO BOX 381	NORTH BONNEVILLE	WA	98639
HAMILTON, Michael & Ruby Diane	JTWRS		PO BOX 303	NORTH BONNEVILLE	WA	98639
KLICKITAT COUNTY	PLANNING DEPARTMENT		115 WEST COURT ST, STE 302	GOLDENDALE	WA	98620
SKAMANIA COUNTY	COMMUNITY DEVELOPMENT		PO BOX 109	STEVENSON	WA	98648
CLARK COUNTY	COMMUNITY DEVELOPMENT		PO BOX 9810	VANCOUVER	WA	98666
CITY OF STEVENSON	MAYOR SCOTT ANDERSON	CITY HALL	PO BOX 371	STEVENSON	WA	98648
			CBD MALL DR			
CITY OF NORTH BONNEVILLE	MAYOR BRIAN SABO	CITY HALL	PO BOX 7	NORTH BONNEVILLE	WA	98639
Camus, City of	Mayor Steve Hogan	City Hall	616 NE 4th Ave	Camas	WA	98607
, ,	,	,	100 N. Main Street			
White Salmon, City of	Mayor Marla Keethler	City Hall	PO Box 2139	White Salmon	WA	98672
, , , , ,	•		112 N. Ash			
Bingen, City of	Mayor Catherine Kiewit	City Hall	PO Box 607	Bingen	WA	98605
Washougal, City of	Mayor Dave Stuebe	,	1701 C Street	Washougal	WA	98671
Vancouver, City of	Mayor Anne McEnerny-Ogle	City Hall	415 W.6th St	Vancouver	WA	98660
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