Verbatim Transcript of Public Meeting and Land Use Consistency Hearing

Washington State Energy Facility Site Evaluation Council

November 17, 2021



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STATE OF WASHINGTON

ENERGY FACILITY SITE EVALUATION COUNCIL

INFORMATIONAL PUBLIC MEETING AND

LAND USE CONSISTENCY HEARING

AVANGRID RENEWABLES - BADGER MOUNTAIN SOLAR PROJECT

November 17, 2021

5:00 p.m. to 7:32 p.m.

REPORTED BY: Andrea Ramirez, WA CCR# 21022142

Page 2 1 APPEARANCES 2 (All parties appeared via videoconference.) 3 4 Councilmembers: 5 6 KATHLEEN DREW, Chair KATE KELLY, Department of Commerce 7 MIKE LIVINGSTON, Department of Fish and Wildlife LENNY YOUNG, Department of Natural Resources STACEY BREWSTER, Utilities and Transportation Commission 8 9 10 Assistant Attorney General: 11 JON THOMPSON 12 Administrative Law Judge: 13 Laura Bradley 14 ADAM TOREM 15 16 EFSEC Staff: 17 JOAN OWENS SONIA BUMPUS 18 AMI HAFKEMEYER JOE WOOD 19 SEAN CHISHOLM STEW HENDERSON 20 ANDREA GRANTHAM 21 22 Also in attendance: 23 BILL SHERMAN, Counsel for The Environment MEGAN SALLOMI, Counsel for The Environment 24 25

1 Wednesday, November 17, 2021 2 5:00 p.m. 3 -000-4 CHAIR DREW: Good evening. This is Kathleen 5 Drew, and I'm the Chair of the Washington State Energy Facility Site Evaluation Council, or EFSEC. And we 6 7 are beginning our public informational meeting and land use consistency hearing. These are two 8 9 back-to-back meetings. 10 Please mute your microphones on your 11 computers and on your phone. I believe that if you do "star seven" on your phone, that will mute you. 12 13 Otherwise, we'll get feedback and noise, which will be 14 disruptive during this meeting. Welcome, and thank you for joining us this 15 16 evening for the public informational meeting and land 17 use consistency hearing for the proposed Badger Mountain Solar Project. The purpose of EFSEC's meeting 18 19 tonight is to share information about the project, 20 which will be presented by the applicant, and EFSEC's 21 review process and to hear your public comments. 22 EFSEC's statute, RCW 80.40.090, requires EFSEC to conduct a public informational meeting within 23 24 60 days of receipt of an application for site

certification. And that's called an "ASC," and that is

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essentially the document that will be reviewed
 throughout the process for approval or rejection,
 ultimately, by the Governor.

4 The applicant, Avangrid Renewables, submitted their application, or ASC, to EFSEC on October 7, 2021. 5 6 During the first hour of this meeting, from 5:00 to 7 6:00 p.m., we will have a presentation by the applicant about the proposed project, introduce the counsel for 8 9 The Environment, or CFE, and introduce our 10 councilmembers and have a presentation about EFSEC's 11 review process by EFSEC staff.

The presentations and information on how to submit written comments are on our website, which is www.efsec.wa.gov. You get to that main page. You will see a title that says "Energy Facilities." And in that drop-down screen, you go to the Badger Mountain page.

17 Following the presentations, we will begin oral public comment on the project. Speakers will be 18 allowed three minutes each. Since we will develop our 19 20 recommendation with information from our record, we 21 very much want you to send us comments directly. And 22 you can also send written comments to us, either by 23 email to EFSEC or in the comment -- I'm sorry. I 24 can't -- or on the comment link before midnight 25 tonight, which is on the website.

Page 5 1 I would like to introduce our administrative 2 law judge, Laura Bradley. She will be presiding over 3 the comment period this evening, as well as the land 4 use consistency hearing which follows our public informational meeting. 5 So I will now ask Ms. Owens to call the roll 6 7 for the Council and EFSEC staff. MS. OWENS: Department of Commerce? 8 9 MS. KELLY: Kate Kelly, present. 10 MS. OWENS: Department of Ecology? Department of Fish and Wildlife? 11 12 MR. LIVINGSTON: Mike Livingston, present. 13 MS. OWENS: Department of Natural Resources? 14 MR. YOUNG: Lenny Young, present. 15 MS. OWENS: Utilities and Transportation Commission? 16 17 MS. BREWSTER: Stacey Brewster, present. 18 MS. OWENS: Assistant Attorney General? 19 MR. THOMPSON: Jon Thompson, present. 20 MS. OWENS: Administrative Law Judge Laura 21 Bradley? 22 JUDGE BRADLEY: Present. 23 MS. OWENS: For EFSEC Council staff, Sonia 24 Bumpus? 25 Ami Hafkemeyer?

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	Page
1	MS. HAFKEMEYER: Present.
2	MS. OWENS: Amy Moon?
3	Kyle Overton?
4	Joe Wood?
5	MR. WOOD: Joe Wood, present.
6	MS. OWENS: Sean Chisholm?
7	MR. CHISHOLM: Sean Chisholm, present.
8	MS. OWENS: Patty Betts?
9	Stew Henderson?
10	MR. HENDERSON: Stewart Henderson, present.
11	MS. OWENS: Andrea Grantham?
12	MS. GRANTHAM: Andrea Grantham, present.
13	MS. OWENS: And I believe I see Sonia Bumpus
14	is on the line.
15	MS. BUMPUS: Sonia Bumpus is present.
16	MS. OWENS: Thank you.
17	Is our court reporter on the line?
18	THE COURT REPORTER: Yes, I am. I'm Andrea
19	Ramirez. Thank you.
20	MS. OWENS: Thank you.
21	Counsel for The Environment, Bill Sherman?
22	MS. SALLOMI: Megan Sallomi. I'm the counsel
23	assigned for this project.
24	MS. OWENS: Great. Thank you.
25	Chair, there is a quorum for the Council.

Page 7 1 CHAIR DREW: Thank you. 2 We'll now proceed to the presentation from 3 Avangrid Renewables. 4 MR. KRINGEN: Hi. This is Scott Kringen, 5 with Avangrid Renewables. 6 So I assume you -- we've provided a 7 presentation. Is that something that we'll share here as 8 9 well? 10 MS. OWENS: Just one moment and I can make 11 you a presenter. MR. KRINGEN: Perfect. 12 13 I'm trying to turn my camera on, but it's not 14 allowing me to do that. 15 MS. OWENS: Okay. I'm having trouble finding 16 you in the participant list, and it's not letting me 17 set you. Just one moment. Sorry. 18 CHAIR DREW: Can you try it now, Mr. Kringen? 19 There you are. 20 MR. KRINGEN: Yep, there I am. I'm getting 21 "Only meeting organizers and participants can share," 22 so I can't share my screen. 23 MS. OWENS: I just set you as a presenter, so 24 it might let you now. 25 MR. KRINGEN: There we go. Okay. One sec.

Page 8 1 Still not letting me present. 2 MS. OWENS: Okay. I will open the 3 presentation. 4 MR. KRINGEN: Yeah, can we work through that way? And then if you can share it, I can just tell 5 you "next slide" and work from there? 6 7 MS. OWENS: Yes. MR. KRINGEN: Perfect. Sorry about that. 8 9 MS. OWENS: Okay. It should be up. 10 MR. KRINGEN: All right. Thank you, Chairman 11 Drew and EFSEC Council for the opportunity for this public hearing and also the opportunity to present our 12 13 project, the Badger Mountain Solar Project. 14 Great. Yep. Start on that slide. Perfect. Great. Great. 15 My name is Scott Kringen. I'm one of the 16 17 lead project developers for Avangrid here, in the West. I've been with Avangrid Renewables for 12 years now, 18 19 developing various different solar wind projects from 20 California, Nevada, and Oregon and Washington as well. 21 So Avangrid Renewables -- we generally work 22 under project LLC, so you'll see our name, on a lot of 23 projects, as Aurora Solar. And Aurora Solar is 24 basically a wholly-owned subsidiary of Avangrid 25 Renewables. We're headquartered in Portland, Oregon.

But since the pandemic and post-pandemic, we do have -we do have folks all across the country. So we have our headquarters in Portland, but we do have a fairly large office in Boston, as well.

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Avangrid is one of the leading developers of 5 6 wind and solar projects here, in the U.S. We have 7 roughly about 7,000 megawatts of owned and controlled wind and solar generation here, in the U.S. Of these 8 9 7,000 megawatts, a big portion of those are here in the 10 Northwest, Oregon and Washington, and it does 11 include -- currently, as it stands, the two largest solar projects, one operating, the other one under 12 13 construction, in the states of Washington and Oregon. 14 It's the Lund Hill Solar Project, in Klickitat County, Washington, at 150 megawatts, which is currently under 15 16 construction, and then the Gala Solar Project, which is 17 a 56-megawatt project in Crook County. We've also broken ground on a couple more solar projects in Oregon 18 19 that will be larger than those 56 megawatts. And --20 and one of those is in Wasco County, and the other one is in Crook County, again, as well. 21

We have also had a lot of success in developing wind projects in the state of Washington, and we've been doing that since about 2004. We've developed the Big Horn 1 and 2 Projects, 249 megawatts,

and the Juniper Canyon Project, at 151. And all those projects are in Klickitat County. So Avangrid brings a lot of experience, especially here in the Northwest, in developing, responsibly siting projects in the state of Washington.

6 Kind of the bigger picture for Avangrid is, 7 Avangrid Renewables is a subsidiary of the Iberdrola 8 Group. And Iberdrola has one of the largest renewable 9 asset bases of any company in the world. We have more 10 (inaudible).

11 CHAIR DREW: Mr. Kringen, your -- your audio 12 was leaving. So if you wanted to not have your 13 picture up, that might make it easier.

MR. KRINGEN: Yeah, let's do this. I tell you what I'm going to do. I'm going to take the video off, because sometimes that's been bringing the sound down. And I'm going to change out a headset here, if I can.

19 CHAIR DREW: Okay. Please.
20 MR. KRINGEN: Okay. Is that better?
21 CHAIR DREW: Much. Thank you.
22 THE WITNESS: There we go. Okay. Sometimes
23 the video just really messes with my quality.
24 So just touch on the base on Avangrid
25 Renewables as a developer, we do all phases

1 development, meaning that we do a lot of greenfield 2 developments, so we're doing all of the prospecting for 3 projects, we're doing, you know, basically the land 4 issues with the projects, permitting. We're executing agreements with communities and individual landowners. 5 6 We also oversee all our project constructions. And we 7 manage daily operations of these projects for the life of them, which most projects are 30-years-plus. So 8 9 just to say that we're -- we do everything, basically, 10 starting from beginning to end. So we're not just a 11 developer selling projects. When we develop projects, we're owning these projects for the life of those 12 13 projects. That's an intention on everything that we do. 14

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All right. Next slide.

This kind of is a map, kind of showing the perspective of where we're located, where we've had projects here, in the U.S. And like I said, before it's ranged from everything up in the Northeast to Southern California and then especially up here, in the Pacific Northwest.

Next slide, please.

23 So our Badger Mountain Solar Energy Project 24 is located in Douglas County, approximately about 25 three-and-a-half miles east of the city of East

Wenatchee. We are located on mostly private land. We
 have 21 private-owned parcels under lease, which makes
 up about five different landowners. And we are working
 on two State-owned parcels, as well, with the
 Department of Natural Resources.

6 The project lease boundary, so everything we 7 have under the lease, is roughly 4,399 acres. The actual solar ray, the micrositing area that we're 8 studying, is about 2,274 acres. The Gen-Tie, so it's 9 10 basically the line from the project substation to the 11 point of interconnection, is roughly about 116 acres, with the total project footprint being about 12 13 1,338 acres.

All those acres are under long-term land leases and transmission easements, with the private land. That does not include the State-owned parcels, at this point, but we are working with DNR too, and they're helping us facilitate -- negotiate a lease on those properties as well.

20 So the land that we have under lease and that 21 makes up the project leased boundary is generally dry 22 land, agricultural land, range land, or undeveloped 23 lands. Local roads are involved and also existing 24 utility infrastructure. And that's -- there's a number 25 of large transmission lines that run through or

1 adjacent to our property, whether they're BPA or 2 Douglas County PUD or Puget Sound Energy in the area. 3 We do have two utility interconnection 4 agreements in place. One is with Puget Sound Energy for a 230-kV line, and the other one is with the 5 6 Bonneville Power Administration, another 230-kV line. 7 And so -- and we're also working on a third, with Bonneville Power. But those are what we're proposing 8 9 to interconnect. 10 Project size overall, as we mentioned before, 11 it's -- we're proposing a 200 megawatt AC project. And 12 the technology we'll be using will be single-axis tracking, ground-mounted solar PD. Basically, what 13 14 that means is, these are PD panels that sit on an axis 15 that can track with the sun, basically. And most of --16 and these panels will also be bifacial, so they'll be 17 lined with cells on both sides of the project -- or both sides of the panels. 18 19 All right. Next slide, please. This is kind of an overview of where the 20 21 project is located, kind of giving you a reference to 22 the community of East Wenatchee and Wenatchee itself. 23 We are -- if you can tell from this, there's some 24 topography. We are roughly up above East Wenatchee 25 Valley, about three-and-a-half miles. But if you can

look on there, we're -- you know, there's definitely a
 drop that goes down into the community. And we are up
 above on that, up on the ridge, basically.

And the line coming out of the -- out of the project area shows you where our generation intertie is running. And that's -- and where the squares are along there, those are the proposed point of interconnection.

8 Next slide, please. Next slide. I don't
9 know (inaudible). Thank you.

We started working on the Badger Mountain Solar Project. We basically initiated development in 2017, where we started taking a look at and talking to various different landowners in the area and taking a look at the existing transmission that runs through the area.

16 We started looking into this particular area 17 because it is an ideal location for solar. And what I mean by "ideal location for solar," initially, when 18 19 you're looking at early-stage developments, it's 20 proximity to existing electric transmission lines. So we have both Puget Sound Energy and BPA lines, which 21 22 are all within about three to four miles of the 23 project. There's an abundant solar resource here, or 24 exposure here, especially for the state of Washington. 25 It has compatible topography. And, essentially, just

to kind of -- what I mean by that is that it's flat land. Solar really needs to have kind of contiguous, flat land. It doesn't do well with a lot of topography, and so we definitely have a lot of this here, up on the ridge.

6 We also were looking for, basically, 7 adequate, available, nonirrigated, agricultural land and undeveloped land. So we're trying to stay out of 8 9 things like shrub-steppe habitat and various different 10 habitats. And it's ideal to go and look at for -- for 11 especially nonirrigated agricultural land. And the ag land that we're currently leasing is designated as not 12 13 commercially significant. And the project has the 14 support of all the participating landowners on the 15 private land sections.

We're also working to avoid all talus slopes in the area. And the potential impact to shrub-steppe habitat has been minimized with -- by, you know, trying to avoid that in our layouts. I mean, less than three percent of the project area actually sits in shrub-steppe habitat.

We have been from -- you know, as we started the permitting process, we've been continuing, you know, our consultation with area tribes. And we're also very conscious of visual impacts, which we believe

1 are going to be largely screened from the general 2 population of East Wenatchee and Wenatchee, just 3 because of being located up on a higher elevation. We 4 were first looking further down, closer to East Wenatchee, closer to the transmission lines, and we 5 6 decided it would be a better place to develop if we 7 were up further away, up on the ridge, even though that puts us a little bit further away from our transmission 8 9 that we're targeting.

10 You know, from taking a look at this land, 11 also, there's no wetlands, intermittent or perennial streams that occur in the project area. And, you know, 12 13 like I said before, the vast majority of the project 14 area is on nonirrigated, currently actively agricultural land. And that -- you know, that land 15 16 that we're affecting, the dryland agricultural land 17 that we're affecting, is less than one percent of the 18 dryland wheat in Douglas County, presently.

19And these are pictures of the project area, a20couple pictures that we're looking at here, on the21slides.

Next, please. Yep. Thank you.

As I mentioned before, as we've gone through the permitting process, both with Douglas County and now with EFSEC, there's been a great deal of

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1 consultation going on. This is kind of the list of 2 various different agencies which consultations are 3 ongoing with, U.S. Fish and Wildlife Service, WFW, 4 obviously the Washington EFSEC, Department of Ecology, Department of Natural Resources, also the Department of 5 6 Archeological and Historic Preservation, also tribal 7 consultation with the Colville tribes, and also the Yakima as well. Also, the Department of Transportation 8 9 and the Douglas County Employment Department has also 10 been under consultation as well.

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Next slide, please.

12 So as part of our applications, both which we 13 started with Douglas County and also here with Washington EFSEC, I'll just kind of go through a list 14 of the surveys and studies that we've completed so far. 15 16 You know, geotech -- geotechnical field studies have 17 been completed. We've done wetland studies in the spring of 2021. All the delineations are completed 18 19 with no wetland projects in the areas. FEMA flood 20 plains as well; completely outside of any 21 FEMA-designated flood hazard areas with high flood 22 risk; and then also water quality storm runoff as well. 23 And we started those in spring of 2020 and in -- and 24 was working through this through 2021. 25 Next slide, please.

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Also working on surveys and studies for habitat plants and animals; rare plant surveys in 2021, along with wildlife and habitat surveys. In 2019, raptor nest surveys were completed. And in 2020, raptor nest monitoring report was completed; and, also, the eagle nest monitoring report as well.

Noise studies were completed this year as
well. There was an acoustic assessment report. And we
will use that information and help in designing the
project; and then, also, light glare and aesthetics.
So there was -- those visual impact assessments are
completed, a solar glare report, and also an FAA notice
criteria, too, was also activated as well.

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Next slide, please.

And then the archeological and historic resources as well; so cultural resource survey reports completed in the fall of 2021 and then we're going to be doing traditional use studies in collaboration with the Colville Confederated Tribes, as well, this spring, in 2022.

All right. Next slide, please.

So I'll pause there, and I suppose that we'll -- I don't know if you want to take questions now or if we want to -- I guess -- I suppose we can do that during the public comment period.

1 But that's the basics of the project. I have 2 a few slides here which basically takes a look at what 3 commercial solar development looks like. So I think a 4 lot of people have questions of what these projects look like, because we don't have a lot in Washington 5 6 right now. So I always feel it's kind of nice to show 7 some pictures, and we can kind of go through these pretty quickly. 8 9 CHAIR DREW: Please go ahead with the --10 yeah. Please go ahead, yeah. 11 MR. KRINGEN: Okay. Great. So, basically, the market right now is 12 13 there's two types of solar projects. There's 14 fixed-tilt system and single-axis tracking. The majority of projects right now are going with the 15 16 single-axis tracking. And, you know, fixed tilt tends 17 to be on more terrain, where we're on pretty flat land, 18 and so we're utilizing the single-axle -- axis tracking 19 equipment. 20 Next slide, please. 21 And here is just another picture kind of 22 showing how panels are rolled up like this, working on 23 the tracking. There's collection boxes and inverter 24 boxes that you'll find throughout the projects; and

taking a look at, you know, the racking system that's

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1 going on.

Next slide, please.

3 And this is kind of an overview of a project. 4 I believe this one's here, in Oregon. You can kind of see how panels are lined out. You're looking at a 5 6 temporary construction area, where the cars are, you 7 know, because this project that you're looking at is under construction. But this is kind of a view of a --8 9 of an existing project that's being built here, in 10 Oregon.

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Next slide, please.

And also part of our project is that we are 12 13 proposing battery energy storage systems. And I just 14 wanted to share an example of that as well. We're not 15 a hundred percent for sure if we'll be building this 16 with our project, but we are asking to permit it, and 17 it's part of our interconnection as well. But, essentially, batteries are kind of housed in these 18 19 containers, with inverters in between them, and on 20 concrete -- you know, gravel bases, basically.

21All right. Next slide? I think that might22be it. Yep.

CHAIR DREW: Thank you. I will ask the
councilmembers if there are questions. And then as we
go through comments, if we have enough time to answer

Page 21 1 questions, we'll do that. I don't know how many people we have signed up, so I just want to be aware 2 3 of that. 4 But in terms of councilmembers, are there any 5 questions? 6 MR. LIVINGSTON: Chair Drew, this is Mike 7 Livingston. CHAIR DREW: Go ahead. 8 9 MR. LIVINGSTON: Yeah. And I thank you for 10 the presentation. I have a comment and a question. 11 So I am sure you're aware of this. Douglas County is pretty unique in its habitat for 12 13 sage-grouse. And it -- the sage-grouse, in particular, 14 in the state of Washington is an imperiled species. We 15 have -- recently, the Fish and Wildlife Commission 16 up-listed them to "endangered" from state --"threatened." 17 And one of the unique things about them in 18 19 Douglas County is, they use a mosaic of habitat from 20 remnant shrub-steppe to conservation reserve program 21 habitat, as well as dryland wheat. And I appreciate 22 the fact that the siting that you've selected here, in 23 these parcels, are virtually on the edge of probably 24 what's core habitat. 25 But one of the concerns I have is that a

large -- the large fires that happened in September of 2020 burned up a significant amount of the habitat that 3 sage-grouse were using, and Badger Mountain, in 4 general, was one of the remaining places that didn't 5 burn.

6 So I just wanted to kind of, first, make my 7 fellow councilmembers aware of this. And then, 8 secondly, ask the question of, on the wildlife 9 surveys -- I've looked through the report, and I see 10 that there's some evidence of sage-grouse being sighted 11 a little bit off of the project site.

But are there plans for additional surveys 12 13 and, also, some more communications with our experts? 14 Because I -- for Department of Fish and Wildlife, we're 15 going to be very careful in how we weigh the 16 information, just making sure that we're not losing 17 some of the last remaining sage-grouse habitat in the 18 county, as well as in the state of Washington. 19 Douglas County's been a stronghold for us. There's 20 only two populations left in this state. There's just 21 under 700 estimated to remain here, in Washington, and 22 Douglas County's got most of them left, over, probably, 23 80 or 90 percent of them. I couldn't give you the 24 exact numbers but close to that.

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So I'm just curious, what are plans for

1 additional surveys in consultation with some of our 2 experts? We do have a research scientist that's been 3 studying them in Douglas County for many years and can 4 provide some really good information. 5 Thank you. 6 MR. DeRUYTER: I could field that. This is 7 Mike DeRuyter. I'm the senior permitting manager for Avangrid on this project. 8 9 We have -- I appreciate the concern about 10 sage-grouse. We did complete the habitat assessment. We met with Mike Ritter (phonetic), and we are going to 11 continue to do so, to discuss that, and especially as 12 13 we work through the habitat mitigation plan. 14 We do not have plans, at this time, for further surveys, but it's something we can discuss, as 15 16 we work with Mike Ritter on that. MR. LIVINGSTON: Thank you. I appreciate 17 18 that. 19 And I realize I didn't have my camera on. Ι 20 meant to do that so -- but I do thank you for that 21 response. 22 CHAIR DREW: Thank you. 23 Other questions from councilmembers? 24 MS. BREWSTER: This is Stacey Brewster. 25 To follow up on Councilmember Livingston's

question, the map showing the layout of the grid shows the publicly owned property on the north end, which looks like it's a majority of some sage strip -shrub-steppe habitat.

5 What -- can you talk about that section and 6 what is the plan for that?

7 MR. KRINGEN: Right. So we're currently in negotiations or in consultation with DNR on the 8 9 ability to lease that land up there. On -- you know, 10 as we lease a whole parcel, it's not necessarily that 11 we're going to affect that entire parcel. So the area that we're interested, within those two parcels, are 12 13 essentially the land that is currently being leased 14 for dryland wheat agricultural. So our intention --15 I'm not for sure exactly how the layout would work on 16 there. But our intention is, is that we would be --17 we would be affecting the -- what's being currently 18 used for agriculture.

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MS. BREWSTER: Thank you.

20 CHAIR DREW: Additional questions from 21 councilmembers?

I have a question, myself, about the interconnections. You mentioned that you are looking at -- well, I saw, from the application, two potential connections, one with PSE and one with BPA, and then

1 you're pursuing a second BPA.

2 Would you be looking at using all of those 3 interconnections or a single one?

MR. KRINGEN: Most likely -- that's a good question. Most likely, it would just be one. So with -- you know, because there are two lines that are fairly close proximity to the project, it allows us to market the energy to more customers, more potential customers.

And the second BPA interconnect, at this point, is just in a study stage. So we don't know what the results are. We don't know what the costs are. But it is a different interconnection on Bonneville, and it does open us up to other customer opportunities with Bonneville, more than the one we currently have.

16 So I think we generally don't -- we like to 17 get our studies back and our costs back, before we 18 actually pursue an interconnection like that. So 19 without knowing those yet, it's kind of hard. We've 20 got those costs and studies on the first BPA 21 interconnect and the same with the PSE, so we have a 22 good knowledge of, you know, what it's going to take to 23 interconnect and how much it's going to cost and the 24 approval to do it.

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CHAIR DREW: And the new interconnect, is

Page 26 1 that within the footprint of the project as you have it before us? 2 3 MR. KRINGEN: No, not at this point. CHAIR DREW: Okay. Thank you. 4 Further questions from councilmembers? 5 6 MS. KELLY: Chair Drew, this is Kate Kelly. 7 CHAIR DREW: Go ahead. MS. KELLY: Just to kind of follow up on 8 9 Councilmember Livingston's question, I'm thinking 10 about wildfire and just wondering what precautions get 11 taken or what the potential impacts are on your

12 facility from wildfire and how you prepare for that or 13 anticipate it.

MR. KRINGEN: So, basically, a part of -- I think you, generally -- a condition of all these permits is that we engage with the local fire district or fire department in the area, and we consult with them on a fire protection plan for the facility. And that's in general.

20 So I'm not -- maybe, Paul or Mike, is there 21 specifics on that? Or is that something that generally 22 we're going to, as we do on a lot of our projects, 23 we'll consult with the local fire district. Because 24 it's going to be different from the way we build a 25 project in California, if we build a project in

Page 27 1 Washington or New York; they're going to have different requirements. So we don't necessarily have standard, 2 3 out-of-the-box stuff. We always do consult with local fire districts and come up with a mutual (inaudible) 4 kind of fire protection plan for the -- for the 5 facility. 6 7 But solar projects, in general --MR. DeRUYTER: Scott, this --8 9 MR. KRINGEN: Yeah, go ahead. 10 MR. DeRUYTER: I was just going to add, 11 that's exactly what I would have suggested. And one 12 of the things that they may be -- a couple of things 13 they might be asking are -- for, in that plan, would 14 be firebreaks on their roads, to accommodate emergency vehicles. 15 16 MS. KELLY: Would you --17 MR. KRINGEN: Go ahead. 18 MS. KELLY: Oh, I'm sorry. 19 Would you be concerned about fire damaging 20 your equipment as well? Or in the reverse side of it, 21 fire -- your equipment starting a fire? 22 MR. KRINGEN: All right. So I'll take the 23 first one in there. Of course, always, no matter 24 where we are, that's a concern. And we try to develop 25 these projects so that we can protect them from fire

1 in the areas.

2	I also think that the consultation that we do
3	with local fire districts will help alleviate, you
4	know, a lot of that risk, fire risk up there. And if
5	there were to be an issue on fire, that we've done all
6	the design so that the local fire authority can access
7	and do the job as needed, to protect the area.
8	Generally, solar plants are you know,
9	there's very few moving parts. You know, we're going
10	to be required to keep, you know, the weeds under
11	control and the weed management plan and, you know,
12	creating access for fire department. So, you know, the
13	way we designed this project is definitely has some
14	influence from the local fire department and fire
15	protection, keep in mind.
16	MS. KELLY: Thank you.
17	MR. KRINGEN: Yep.
18	CHAIR DREW: Additional questions?
19	Okay. Thank you very much. We'll move on,
20	now, to the next item on our agenda, which is the
21	introduction of our counsel for The Environment, Megan
22	Sallomi.
23	Would you like to introduce yourself and
24	share with the public what your role is?
25	MS. SALLOMI: Sure. I think I'm able to turn

Page 29 1 my video on. Sorry. 2 MS. OWENS: Okay. Try it now. 3 MS. SALLOMI: There we go. Okay. My name's Megan Sallomi. I'm an 4 Hi. 5 Assistant Attorney General with the Environmental Protection Division, and I've been appointed as counsel 6 7 for The Environment in this matter, which basically means that I'll be advocating, in the process, for 8 9 environmental concerns. And my information is in -- on 10 EFSEC's website, in the appointment letter. If anyone 11 would like to chat with me, my phone number's 12 (206)389-2437. Some folks have already reached out, 13 and I look forward to talking with you all. 14 CHAIR DREW: Thank you. 15 Now we will have a presentation about the 16 EFSEC siting process. 17 And who on our team is doing the 18 presentation? 19 MR. CHISHOLM: That would be me. 20 THE COURT: Mr. Chisholm, go ahead. 21 MR. CHISHOLM: All right. Welcome, 22 everybody, and thank you for taking the time and 23 listening to this presentation and all presentations 24 that we've had today, this evening. 25 My name is Sean Chisholm. I am an energy

site specialist for Energy Facility Site Evaluation
 Council, or also known as "EFSEC." This presentation
 will introduce EFSEC, the EFSEC process, to people that
 are new to EFSEC.

5

Next slide.

6 A little bit of history about the agency. 7 EFSEC was created in 1970 for the siting of thermal power plants. The intent was to create a one-stop 8 9 permitting agency for large energy facilities. EFSEC 10 is comprised of state and local government members who 11 review each application before making a recommendation to the Governor. This decision preempts all other 12 state and local governments. 13

14

Next slide.

15 You can see here that EFSEC is comprised of 16 members of several different state-level agencies. The 17 chairperson is appointed by the Governor, and there is -- there are standing members from five other 18 19 agencies appointed by those agencies to sit on the 20 Council. The current Council is made up of Chairwoman 21 Kathleen Drew; Robert Dengel, from Department of 22 Ecology; Mike Livingston, from Department of Fish and 23 Wildlife; Kate Kelly, from Department of Commerce; 24 Lenny Young, from Department of Natural Resources; and 25 Stacey Brewster, from the Utility and Transportation

1 Commission.

2	There are additional agencies that may elect
3	a councilmember during the review of an application.
4	These agencies are the Department of Agriculture,
5	Department of Transportation, Department of Health, and
6	the Washington Military Department.
7	For Badger Mountain Project, these positions
8	are still pending. Local governments also have an
9	option to appoint a councilmember for the review of a
10	project in their area.
11	When the project is located near a port at
12	or near a port, the port authority may also appoint a
13	member. However, this position is a non-voting member.
14	Next slide.
14 15	Next slide. As mentioned previously, EFSEC was created to
15	As mentioned previously, EFSEC was created to
15 16	As mentioned previously, EFSEC was created to oversee the siting of thermal power plants. Facilities
15 16 17	As mentioned previously, EFSEC was created to oversee the siting of thermal power plants. Facilities falling under EFSEC's jurisdictions include any nuclear
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15 16 17 18 19 20	As mentioned previously, EFSEC was created to oversee the siting of thermal power plants. Facilities falling under EFSEC's jurisdictions include any nuclear facility whose primary purpose is to produce and sell electricity. We also oversee non-hydro and nonnuclear thermal facilities with capacities of 350 megawatts or
15 16 17 18 19 20 21	As mentioned previously, EFSEC was created to oversee the siting of thermal power plants. Facilities falling under EFSEC's jurisdictions include any nuclear facility whose primary purpose is to produce and sell electricity. We also oversee non-hydro and nonnuclear thermal facilities with capacities of 350 megawatts or greater. There's no threshold for alternative energy
15 16 17 18 19 20 21 22	As mentioned previously, EFSEC was created to oversee the siting of thermal power plants. Facilities falling under EFSEC's jurisdictions include any nuclear facility whose primary purpose is to produce and sell electricity. We also oversee non-hydro and nonnuclear thermal facilities with capacities of 350 megawatts or greater. There's no threshold for alternative energy sources, such as wind, solar, and more, but they can

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Page 31

Page 32 1 EFSEC's jurisdiction are found on the Revised Code of 2 Washington, or RCW, 80.50.060. 3 Next slide. 4 Here is a map of the facilities under EFSEC's 5 jurisdiction. You can see the -- you can see marked in 6 red are the five operational facilities, including two 7 natural gas facilities, one nuclear facility, and two wind facilities. The light-blue marks indicate two 8 wind facilities that have been approved but have yet 9 10 started construction. The dark-blue marks indicate one 11 solar facility currently under construction. The clear circle is one nuclear facility under decommission. 12 13 There is currently three facilities under review, 14 marked in green, including Badger Mountain facility. Next slide. 15 Here's the flowchart showing the process an 16

17 applicant will go through when they submit an application to EFSEC. There are three concurrent 18 19 processes during the application review: The land use 20 consistency and adjudicative hearing process; the State Environmental Policy Act, or SEPA, process; and the 21 22 permitting process for relevant environmental permits. 23 All of these processes happen at the same time and all, 24 ultimately, feed into the Council's recommendation made 25 to the Governor.

⊥	
_	

Next slide.

2 When an adjudication proceeding is required, 3 a record is compiled, and parties of the adjudication 4 are identified and the processes of preparing -- or in the process of preparing the adjudication, sometimes 5 there are stipulations and settlements that come out 6 7 between the parties. The Council looks at all information in the adjudication record and then 8 9 deliberate. Finally, the Council draws up their 10 findings and conclusions with the information provided 11 throughout these proceedings and incorporate those findings in their recommendation to the Governor. 12

13

Next slide.

14 With regards to the SEPA process, when the 15 decision preparer -- when a decision is -- when a 16 decision to prepare an environmental impact statement, 17 or "EIS," is made, public comments are taken on the 18 scope of the EIS. After public commenting for scoping, 19 the EIS official determines the scope of the EIS. The 20 draft EIS is prepared and issued with a minimum of 30-day public comment period, after which the final EIS 21 22 is prepared and released.

When an applicant requests expedited process,
a review is done to establish whether or not the
project meets the criteria of a determination of

1	non-significance, or "DNS," or a mitigated
2	determination of non-significance, or "MDNS." With the
3	SEPA official if the SEPA official determines that
4	the project meets criteria for a DNS or an MDNS, the
5	EIS is not required. In process, a determination is
6	in process sorry the determination is present for
7	the public where there is a minimum of 15-day public
8	comment period on the MDNS.
9	Next slide.
10	To be considered for expedited processing,
11	the applicant must make a their request in writing.
12	The project must meet two criteria. First, it must be
13	determined that the constituent used local land use
14	policies. Second is, the SEPA determination must be
15	either a DNS or an MDNS. In this process, no
16	adjudication is required. The Council prepares their
17	recommendation for the Governor in an expedited time
18	frame under this policy.
19	Next slide.
20	EFSEC is the issuing agency for any relevant
21	environmental permit a facility may require. These may
22	include air quality and water quality permits. The
23	permit the permits are identified and included in
24	the final order for the Council's recommendation to the
25	Governor.

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1 Next slide. At the conclusion of the Council's review 2 3 of -- of an application, the recommendation is made to 4 the Governor to either approve or reject the application. This starts six-day window, which the 5 6 Governor will then approve, reject, or remand the 7 application back to the Council for reconsideration. Any application that is rejected by the Governor is 8 9 final decision for that application. 10 Next slide. 11 If an application is approved by the Governor, EFSEC then has oversight of the environmental 12 13 compliance for the life of the facility. EFSEC has 14 standing contracts with applicable state agencies that assist in the monitoring and enforcement of conditions, 15 16 either in the site certification agreement, relevant 17 permits, or stipulations of the EIS or MDNS. EFSEC enforcement authority extends to the insurance --18 19 issuance of any penalty as they may apply. 20 Next slide. 21 This is a wrap-up of my presentation this 22 Before I end, I'd like to remind everyone how evening. 23 they may submit a comment for this proposal. 24 If you would like to sign up to speak this

25 evening, you can -- you may call the EFSEC main line at

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Page 35

Page 36 1 (360)664-1345. Again, that's (360)664-1345, or email 2 comments to our main in-box at efsec@utc.wa.gov. 3 That's E-F-S-E-C @utc.wa.gov. 4 You may also send a written comment by mail to 621 Woodland Square Loop, P.O. Box 43172, Olympia, 5 Washington 98504-3172. Again, that's 621 Woodland 6 7 Square Loop, P.O. Box 43172, Olympia, Washington 8 98504-3172. 9 Comments may also be submitted to our online 10 comment database at https://comments.efsec.wa.gov. And 11 that's -- "Comments," is C-O-M-M-E-N-T-S, ".efsec.wa.gov." There are two databases available for 12 13 the duration of the meeting. One is for the general 14 comments, and the other is for the comments 15 specifically for land use. Both will be open until midnight tonight. 16 17 Thank you for your time, and have a good 18 evening. 19 CHAIR DREW: Thank you very much for the 20 presentation. 21 We will now move into the portion of our 22 informational meeting where we will be taking oral 23 public comments, and our Administrative Law Judge 24 Bradley will be facilitating the comment-taking. 25 And I'll start and hand it over to her but

Page 37 1 ask Ms. Owens, how many people do we have signed up? MS. OWENS: I believe, actually, Andrea 2 3 Grantham should have the sign-up sheet open. 4 Andrea? 5 MS. GRANTHAM: Yes. So -- so far, we have 16 people signed up for the evening. 6 7 CHAIR DREW: Okay. And if -- Andrea, if you're going to do the calling of the names, perhaps 8 9 if you would start with the first three. And we'll 10 put our three-minute clock up, and I will hand it over 11 to Judge Bradley. 12 Thank you. 13 JUDGE BRADLEY: All right. Thank you. 14 I just want to briefly introduce myself. My 15 name is Laura Bradley. I'm an administrative law judge 16 with the Office of Administrative Hearings. I've been 17 an administrative judge for the last 22 years. 18 And so my role here is to monitor the 19 conversation, make sure that everyone has an 20 opportunity to speak. And we do need to limit comments 21 so everyone does have the opportunity. So when your 22 time is up, I will be interrupting you. And if we have 23 time at the end, we may go back to folks. 24 Go ahead. 25 MS. GRANTHAM: So the first three will be

	I age 3
1	Mickey Fleming, Susan Kane Ronning, and Kevin Simmons.
2	JUDGE BRADLEY: Mickey Fleming?
3	MS. FLEMING: Hello. Can you hear me okay?
4	JUDGE BRADLEY: Yes. Thank you.
5	MS. FLEMING: Okay. I've turned on my
6	microphone and my camera. I don't know if you can see
7	it or not, but here I am.
8	My name is Mickey Fleming. I'm the lands
9	program manager with the Chelan-Douglas Land Trust, in
10	Wenatchee, Washington.
11	As you just heard, our name is
12	Chelan-Douglas. That means our territory is Chelan and
13	Douglas counties. And the Land Trust has been working
14	in this community since 1985 to protect and steward
15	critical habitats in Chelan and Douglas counties.
16	We've been heavily involved in salmon recovery; in
17	protection of shrub-steppe; providing compatible
18	access, when possible. And in the last few years, a
19	definite emphasis of ours has been in protecting the

20 shrub-steppe in Douglas County and, very specifically,21 in Badger Mountain.

I don't know if it's possible for you to let me share my screen. But if so, I can show a map of that work. But I'll keep talking, while you figure out if you can do that.

And, specifically, in Badger Mountain, we have been provided a lot of help from the Department of Fish and Wildlife, the Natural Resources Conservation Service, and the Sage Grouse Initiative to direct us to those lands and those landowners which were most important for the protection of sage-grouse habitat.

As was mentioned before, this -- by WDFW counsel, the sage-grouse -- this is the last stand of sage-grouse in the state of Washington; Douglas County is. And they use a "mosaic of habitats," to use his words, which includes the shrub-steppe, as well as the dryland wheat, such as being discussed in this project.

13 If I were able to share my screen, I'd show 14 you the map of our work on Douglas County so far. In Badger Mountain, we have protected over 10,000 acres of 15 16 contiguous habitat, with farmers and ranchers who are 17 involved in both raising of crops and grazing which are compatible with the sage-grouse habitat. They have 18 19 their leksing and their breeding areas and their wheat 20 areas.

21

I see my clock is really short.

22 So this is being supported with federal 23 money, state money, and state agencies, and this land 24 that is subject to the proposal is critical for their 25 survival. We submit that a very thorough study needs

Page 40 1 to be done, and we believe that, ultimately, you will 2 conclude that this is not the proper place for solar 3 development. 4 I'm happy to answer any questions. And the clock is going three, two, one, so you'd cut me off 5 6 anyway. 7 JUDGE BRADLEY: Yes. I wanted to let you know that in the chat, it does say that you can email 8 9 your map to the Council as part of your comments. 10 MS. FLEMING: Okay. And I've submitted a 11 written comment as well, but I can -- I'll see if I 12 can put that into the chat. 13 Thank you. 14 JUDGE BRADLEY: Susan Ronning? 15 DR. KANE RONNING: Can you hear me okay? 16 JUDGE BRADLEY: Yes. Thank you. 17 DR. KANE RONNING: Okay. Hi. I'm Dr. Susan Kane Ronning, and thank you for giving me an 18 19 opportunity to speak this evening. 20 I am speaking as a member of the Washington Chapter Sierra Club Wildlife Committee, and I live in 21 22 homes both in Bellingham and Chelan. 23 With over 100,000 members in the state of 24 Washington, the Washington chapter of the Sierra Club 25 urges EFSEC to require an EIS on the Badger Mountain

1 Solar Energy Project.

I was born and raised in East Wenatchee and attended school with many of the ranchers on Badger Mountain. I've hiked, sledded, and learned to ski amongst the Badger Mountain wheatfields. My dad used to take our truck and drive up -- we would be towed behind, in a sled, and he'd drive up the hills, and then we'd sled back down.

9 I drive an electric car, and I have solar 10 panels on my roof. I support renewable energy and 11 expansion of the solar energy infrastructure. However, I can't support it at the expense of an endangered 12 13 species. The sage-grouse is already grappling with droughts and wildfires. Sage-grouse habitat is just 14 eight percent of its historic range in Washington, and 15 16 its numbers are currently fluctuating.

17 Badger Mountain is the last stronghold for the sage-grouse. Placement of a solar energy project 18 19 in its range and leks will present an unmitigable loss 20 of habitat for this remaining sage-grouse population in 21 Washington state. Prior attempts to mitigate the 22 sage-grouse have not been successful and are not a 23 feasible alternative to allowing the solar energy 24 project and harming the risk for the sage-grouse. 25 Wildlife monitoring is lacking in the current proposal,

Page 42 1 and disruption to the mule deer migration patterns are 2 also unknown. 3 So, lastly, the Washington Sierra Club Wildlife Committee urges you to conduct an EIS on the 4 project. 5 6 Thank you. 7 JUDGE BRADLEY: Thank you very much. And I apologize. I did not write down the 8 9 name of the third person on the list. MS. GRANTHAM: It is Kevin Simmons. 10 11 JUDGE BRADLEY: Kevin Simmons. Are you there, Mr. Simmons? 12 13 Perhaps we could get the next three names and come back to Mr. Simmons. 14 MS. GRANTHAM: Sure. The next three are 15 16 Trina Bayard, Jayson Hills, and Arlen or Cy Hinderer. JUDGE BRADLEY: Okay. Trina Bayard? 17 DR. BAYARD: Hi. Yes, I'm here. 18 19 Can you hear me? 20 JUDGE BRADLEY: Yes. Thank you. 21 DR. BAYARD: Hi. Hello. My name is 22 Dr. Trina Bayard. I'm director of Bird Conservation 23 for Audubon Washington, which is a state office of the 24 National Audubon Society. I'm speaking tonight on 25 behalf of our office, as well as the North Central

Audubon Society, whose chapter territory includes Badger Mountain.

1

2

3 Audubon's climate science shows that 4 two-thirds of North American birds are at serious risk of extinction if we can't limit warming associated with 5 6 climate change. We support 100 percent clean energy 7 and net-zero emissions to help our birds, but our birds also need habitat and protections to adapt to climate 8 9 change and ongoing habitat loss. We and our 50,000 10 members and 25 chapters across the state care deeply 11 about the greater sage-grouse and other birds of the shrub-steppe. The greater sage-grouse is an Audubon 12 13 priority species across the West. And here, in 14 Washington, as you've heard, the status of sage-grouse 15 in the shrub-steppe ecosystem is dire. More than 16 80 percent of this landscape has been lost, and grouse 17 experts tell us that the population in Douglas County represents the last viable population in Washington. 18

Our office has reviewed the publicly available data on greater sage-grouse in the Badger Mountain Solar Project area, including the applicant's wildlife and habitat survey report. We find there are serious and concerning data gaps. So, for example, the applicant's field surveys were for just six days in early May 2021. However, grouse may use the project

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1 area in different ways across the seasons, and so 2 surveys in other seasons should be required. 3 In addition, the Department of Fish and 4 Wildlife telemetry data from nearby breeding grounds is for males only and does not include movement data for 5 6 females or young and their nesting or post-breeding 7 dispersal. In addition, sage-grouse observations by private landowners and individuals may not be 8 9 documented in the official data repositories, creating 10 a gap in the official record for sage-grouse occurrence 11 and habitat use in the project area and vicinity. As you've heard, use of grassland and dryland 12 13 wheat habitat within the project vicinity by 14 sage-grouse has been reported, particularly in areas where there are fingers of sage steppe vegetation 15 16 interspersed. These grassland-type habitats could be 17 more important for the Washington population of the species than has been appreciated. So in addition to 18 19 surveys across seasons to detect whether or not the 20 species is present, an analysis of sage-grouse habitat 21 use in grasslands and agricultural areas adjacent to

the nearby stage steppe is needed for this project and other areas, going forward.

For these reasons, we find there's not enough data at this time to find a level of significance to

Page 45 1 determine environmental review. We recommend the 2 Council postpone the decision on significance until the 3 applicant, using methodologies approved and in 4 coordination with Department of Fish and Wildlife, fills the data gaps on year-round occurrence at the 5 6 site and habitat usage of shrub-steppe and adjacent 7 agricultural areas. In postponing this decision, the Council can use the best available science to determine 8 9 significance. 10 Thank you. 11 JUDGE BRADLEY: Is Mr. Simmons able to 12 comment now? 13 All right. And, again, I apologize. The 14 names went by too quickly for me. 15 The next person on the list, please? GRANTHAM 16 MS. GALBRAITH: I apologize. I'll go slower 17 next time. 18 The next one is Jayson Hills. 19 JUDGE BRADLEY: All right. 20 MR. HILLS: I'm here. 21 JUDGE BRADLEY: Go ahead, please. 22 Thank you for giving me the MR. HILLS: opportunity to talk tonight. My name's Jayson Hills. 23 24 I'm a landowner on Badger Mountain. 25 It's really good to hear people talking about

the sage-grouse and the wildlife in the area. The wildlife is very robust on Badger Mountain. And when I hear the EIS, as it stands now, it just seems like there's nothing on Badger Mountain. And that's just not true.

And hearing that as far as fire protection goes, it's not going to be an issue for a project this size, and if it is an issue, we're just going to rely on the County to take care of it, and I think that's a big burden on a county that already is trying to deal with the growing population inside the city limits and inside the urban growth boundaries.

13 I don't really hear how water is going to be 14 addressed that's going to be utilized in the project. Are the wells being to be drilled? And if so, how much 15 16 water is going to be extracted, and will that affect, 17 you know, local landowners in the area that depend on the water for their drinking water? I don't hear any 18 19 of these things addressed, and that's what's concerning 20 for me, as a landowner, is, how's this going to affect 21 the people that are already there?

22 With that, I can yield back my minute and 40 23 seconds to somebody, if they want to talk longer than 24 the three minutes, if that's allowed.

25

JUDGE BRADLEY: All right. Thank you.

Page 47 I believe the next name on the list is Sy 1 2 Hinderer. 3 All right. I'm not hearing anything. We'll 4 try to come back. 5 Is Kevin Simmons able to comment now? 6 All right. I'm sorry. Was someone wanting 7 to speak? The next three names, please? 8 9 MS. GRANTHAM: The next three names are Robert Abbott, Kayne Segura, and Eric Thrift. 10 11 MR. ABBOTT: This is Robert Abbott. 12 Can you hear me? 13 JUDGE BRADLEY: Yes, go ahead, Mr. Abbott. 14 MR. ABBOTT: Thank you, Chair and the 15 Council, for taking up this -- for allowing me the opportunity to speak today. My name is Robert Abbott. 16 17 I'm the vice president and regional manager for the 18 Laborer's International Union of North America, with 19 strong Central Washington ties here, in the community, 20 since 1978, and a current resident of East Wenatchee, 21 Washington. 22 LIUNA is a construction union in the energy

23 sector which employs thousands of our members across 24 the state in building gas distribution infrastructure, 25 performing maintenance on refineries, power plants,

1 hydros, and also building renewable energy projects 2 here, throughout the state and in Eastern Washington. 3 We have done so by working with credible 4 partners, such as Avangrid. I'm here today in support of the Badger Mountain Solar Project. Avangrid has a 5 6 proven record of meeting all the EFSEC requirements and 7 environmental needs, along with providing family-wage jobs to the community, with health and welfare and 8 9 pension benefits, along with training. They have also 10 been employing apprentices on the construction projects 11 to train the next generation of construction workers. These same projects will provide a continued 12 13 opportunity for workers here, in the community, and the surrounding area. 14

We still need additional power generation to meet the growing needs and demands of the state's economy. Projects like this provide a clean energy for the state and in our community. Avangrid has proven that commitment in the current projects that they currently have going and past projects they have in the state of Washington.

I urge the Council to support this project and -- as they complete the EFSEC process and as we continue the transition to renewable energies in providing good-paying, family-wage jobs to our

Page 49 1 communities in which the people live. 2 Thank you. 3 Thank you, Mr. Abbott. JUDGE BRADLEY: 4 Kayne Segura? 5 MR. SEGURA: Hello. Can you hear me? JUDGE BRADLEY: Yes. Go ahead, please. 6 7 MR. SEGURA: All right. Thank you to the entire Commission for allowing me the opportunity to 8 9 speak to you all this evening. My name is Kayne 10 Segura, and I'm the business manager of Laborers 11 Local 348, in Richland, Washington. I represent over a thousand hardworking men and women in the Central 12 13 Washington area, including Douglas County. I'm here 14 this evening on behalf of the membership, their 15 families, and the potential jobs the union will have 16 here, in the community.

17 You have heard from my counterpart the dedication that Avangrid has given to the skilled 18 19 trades, who are often left behind by other developers 20 who are more focused with the local cost, lowest skill, 21 and lowest pay to get the job done. We are looking 22 forward to working with Avangrid on this project, not only to ensure the work is done on time, or is done 23 24 safely and efficiently, and the project is built with 25 good union jobs. We know that the efforts taken here

1 will help move Washington forward and will put 2 (inaudible) County on the map as a leader in solar 3 clean energy goals. 4 For those who may not know, our members are

trained and skilled in not only heavy highway 5 construction and building construction but also in all 6 7 renewable energy construction as well. We have worked on numerous, numerous projects throughout Central 8 9 Washington, where we have provided skilled, trained, 10 and reliable workers to do the job, from start to 11 finish. And we look forward to the opportunity to 12 continue building these projects for the community. 13 Thank you for your time. 14 JUDGE BRADLEY: Thank you. Eric Thrift? 15 16 MR. THRIFT: Hi there. Can you hear me?

JUDGE BRADLEY: Yes. Thank you.

18 MR. THRIFT: All right, there.

17

19My name is Eric Thrift. I am a resident of20East Wenatchee. I'm also the Assistant Business21Manager for Laborers Local 348. I represent22construction workers from this community. I'm here23this evening to advocate in support of this project.24We've seen the work Avangrid has done on25other projects throughout the Northwest. They value

the community that they create projects in, and they value good, skilled workers to get the job done. This project would not only bring nearly 400 jobs to the area, but it would bring a new opportunity for Douglas County. With this size of project, we would be part of the efforts to push this state forward.

7 With Washington State's set target to transition to the state's electrical supply to 100 8 9 percent carbon neutral by 2030 and 100 percent carbon 10 free by 2045, we can't just do this in one part of the 11 state. We have to be a part of this, for our future and for generations to come. Fifty years from now, 12 13 when this project term ends, we will be able to see the 14 results from this project, see the leadership that took the steps to move this project forward. 15

16 I thank you all for your time and the 17 opportunity to speak tonight. Thank you very much.

18

25

JUDGE BRADLEY: Thank you.

19 I want to go back just briefly. Is Kevin20 Simmons online and available to comment?

21 MR. SIMMONS: I am here. Can you hear me
22 this time?
23 JUDGE BRADLEY: Yes, we can. Go ahead,
24 please.

MR. SIMMONS: Okay. Hello. My name is Kevin

1 Simmons. My wife and I have lived at 931 (inaudible) 2 View SW, Badger Mountain, for 27 years. Our home is 3 where our great-grandparents lived, my grandparents 4 lived, and where my dad and aunt grew up. So you can 5 see it has a lot of sentimental value and history to 6 us.

7 The proposed solar farm is roughly 300 yards 8 from our house. Like a lot of homesteads built in the 9 late 1800s, they were built in the lower parts of the 10 landscape to take advantage of wind-driven windmills to 11 power water pumps and hand-dug wells. We still use 12 that well today for our primary and only water source, 13 as do some neighbors.

14 One big concern of mine is a spring runoff 15 that runs past these hand-dug wells every spring when the snow melts. The proposed solar farm will be built 16 17 on both sides of the draw, where the runoff water drains. I assume the solar panels will have to be 18 19 cleaned throughout the year to keep them efficient. Μv 20 concern is, what kind of chemicals will be used and how 21 will it be kept from washing into the soil? Another 22 concern is vegetation control and what chemicals will 23 be sprayed directly on the ground and its potential 24 health hazard, as it will also end up in the same 25 drainage path. This same drainage path not just

affects us but two other homes with hand-dug wells.

1

Another issue is the effect on wildlife, especially on the endangered sage-grouse. It has been proven that the attempts to relocate and breed in captivity does not work. Sage-grouse -- so to distribute these sage-grouse, there is -- it would mean certain death, and they would ultimately disappear.

8 The gentleman from Avangrid mentioned 9 acoustics. I'm not familiar with this. But living so 10 close to the project, what -- I don't know what kind of 11 health hazards that would present.

12 When I work the fields north of our house, 13 which is roughly 500 yards away, I see up to six 14 sage-grouse almost every time. There have been 15 sightings in this area for as long as I can remember. 16 In this same area, there's a piece of DNR ground, which 17 was mentioned by the gentleman from Avangrid, that is included in the solar farm proposal. It is probably 18 19 100 yards or less away. I understand the need to 20 reduce and eventually eliminate greenhouse gas emissions, but with all the open, unusable land in our 21 22 state, why here?

Governor Inslee has made comment on his goal for green power and wanting it in 2023. I hope this isn't the reason why Avangrid picked this state and

1	this spot to build, thinking it would be a guaranteed
2	permit process. I would much rather look out my window
3	and see a green field, or even a field full of weeds,
4	than an eight-foot chain-link fence and solar panels.
5	Another thing was mentioned about jobs.
6	These jobs are temporary. These people come in.
7	Chances are, it's an out-of-state contractor, which
8	I've seen in where I retired from. They'll come in.
9	They'll do the project. They go away. I would assume
10	this is similar to a server farm, like people have been
11	installing. Lots of people to build it. When they go
12	away, very few jobs.
13	I was a union person. I'm for the union.
14	Don't let that (inaudible).
15	Go ahead.
16	JUDGE BRADLEY: So, folks, if you're not
17	speaking, could you please mute your phone so that
18	speakers don't get interrupted?
19	So it does look like your time has run out,
20	Mr. Simmons. Thank you.
21	MR. SIMMONS: Okay. I'm done. Thank you.
22	JUDGE BRADLEY: Let's try Arlen, Sy Hinderer
23	again?
24	All right. Next three names, please.
25	MS. GRANTHAM: The next three names are Rudy

1 Zavala, Tim McVay, and Aubrey Newton. JUDGE BRADLEY: Okay. Rudy Zavala, please. 2 3 MR. ZAVALA: Yes. My name is Rudy Zavala, and I've been a member of Local 348 since 1978. And 4 I've been in the other trades, as far as, like, 5 insulators, and I've also worked in Las Vegas, where 6 7 they did a solar panel like this. And it does create a lot of jobs and, you know, for the -- for the 8 9 members. Also good, living wages -- good, living 10 wages and I do -- I support this project, you know, 11 because it would bring a lot to the community here, in 12 Douglas County. You know, like I say, I'm in favor of 13 it. 14 Thank you. 15 JUDGE BRADLEY: All right. Thank you. 16 Tim McVay? 17 MR. McVAY: Yes. Can you hear me? 18 JUDGE BRADLEY: Yes. Go ahead, please. 19 MR. McVAY: All right. Good evening. My 20 name is Tim McVay. I'm a proud member of the Local 348. I'm a resident of East Wenatchee. And I 21 22 have been a member of the 348 for five years now. 23 Being a member of the 348 has provided me 24 with opportunity to not only build my community that I 25 live in but build my future as well. I am here this

evening because LIUNA members value good energy jobs,
 because they offer family support and career and
 strength in our community.

I am in favor of this project because of the 4 5 long-term benefits that it provides our community and a 6 good union wage. It will also provide other members of 7 our local that we deserve jobs, projects like this, with a strong partner like Avangrid. I urge the 8 9 Commission to support this project. And in doing so, 10 you are supporting this community and the workers who 11 have built it.

Thank you for your time.

JUDGE BRADLEY: All right. Thank you.Aubrev Newton?

14 Aubrey Newton?

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15MS. NEWTON: Good evening. Can you hear me16okay?

JUDGE BRADLEY: Yes. Go ahead, please.

18 MS. NEWTON: Thank you. And thank you, Chair 19 Drew and the entire Commission, for the opportunity to 20 speak to you this evening.

As mentioned, my name is Aubrey Newton. I work with the Laborers International Union of North America in our Northwest Region. I am also from this community and grew up in Chelan County, where my family lineage can be seen all over the valley for nearly five

1 generations.

As I mentioned, in LIUNA's Northwest region, our union members build and maintain, as you've heard, gas pipelines, construct wind and solar farms, as well as build and maintain coal, gas, hydropower, and nuclear plants.

7 In Washington, specifically, the laborers have members working throughout six different locals, 8 9 representing over 15,000 members. These members are 10 trained, skilled, and qualified to work and ready to 11 work on wind and solar projects like this. Our region has a robust recruiting system that reaches statewide 12 13 and focuses on good-paying jobs for the communities where our members live. LIUNA works with our 14 15 employers, as well, to make sure that workers on the 16 job are skilled, they're trained, reliable, and get the 17 job done ahead of schedule and go home safely at the 18 end of the day.

For reference, outside of the licensed crafts on solar projects that would be needed for specific electrical hookups, essentially LIUNA is already trained and ready to handle over 60 percent of the entire project. We perform on utility-scale solar projects that include scopes from start to finish; so from the environmental side, building the fences,

installing the storm drain or installing the conduit,
 grade checking, flagging, placing and cutting concrete,
 unloading and material handling, many, many more
 things, including jobsite cleanup and the civil work.

Our solar work hours have, obviously, grown 5 substantially over the last five years, which this has 6 7 accounted for several million hours for utility-scale projects like this. We believe in an all-of-the above 8 9 energy policy that relies on a mix of fuels to create 10 good jobs and ensure that our communities are abundant, 11 affordable, with energy now and in the future. Our members deserve to work on projects like this, and our 12 13 members deserve to work for contractors and developers that value unions, good-paying jobs, and building 14 communities in all sectors. 15

With that being said, I am here this evening in support of this project for the reasons that I've listed above and for the continued partnership that Avangrid has brought to the Northwest region. With that, I thank you for your time.

21JUDGE BRADLEY: All right. Thank you.22Before I take the next three names, is Arlen,23Sy Hinderer available to comment now?24All right. The next three names, please?

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MS. GRANTHAM: The next three names are Lee

1 Baldwin, David Lynn, and Keith Watson. 2 JUDGE BRADLEY: All right. Lee Baldwin? Is 3 Lee Baldwin ready to comment? We'll come back. 4 David Lynn? MR. LYNN: Hi. Good evening. This is -- my 5 6 name's David Lynn, and I'm representing the Washington 7 Wildlife First. We acknowledge the risk that climate change 8 9 poses to our environment, our wildlife, and to 10 ourselves. Therefore, we are generally supportive of 11 the use of renewable energy sources, such as solar, to replace the sources of energy powered by fossil fuels 12 13 which emit carbon dioxide into the atmosphere, a major 14 cause of climate change. So we also appreciate the value of good-paying jobs that could be created. 15 16 Having said that, though, we are concerned 17 with the effects of any new or expanded development on our wildlife and wild spaces. In this specific case, 18 19 we have a concern that this proposed solar energy 20 development may have a negative impact on the greater 21 sage-grouse, which Washington state lists as 22 endangered. Both the project's construction 23 activities, noise, dirt, pollution in the air, and its 24 operations could be problematic for this endangered

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bird.

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1 Washington Department of Fish and Wildlife 2 writes that the population size of the greater 3 sage-grouse in Washington is low, and the species 4 requires a large landscape of sagebrush steppe, much of which has been degraded, fragmented, or lost. 5 The 6 primary threat is a combined impact of all these 7 factors, and this proposed development may exacerbate those risks and further impact this endangered 8 9 population.

10 The Department further noted that the current 11 range of sage-grouse is only about eight percent of its historic range, and it exists in just two isolated 12 13 areas, the largest and most important of which is this 14 location in Douglas County. The statewide population was estimated at 775 sage-grouse in the spring of 2020 15 16 with an increase of less than 100 from the previous 17 year, solely as a result of the increase in Douglas County of 100 birds. The other smaller 18 19 population declined in absolute numbers. Therefore, protecting the Douglas County population is critically 20 21 important to the species.

22 Subsequent to those counts, the habitat of 23 all three -- all two populations were affected by 24 wildfires. And while it appears that most of the 25 grouse have survived the 2020 fires and the following

winter, the impact of the fires on their nesting habitat is expected to result in continued declines. And we've seen that once the habitat is lost, that it's very difficult to reestablish proper conditions to support these birds.

6 Therefore, we, like some of the other 7 speakers before us, support an environmental impact study to fully determine the effect that this proposed 8 9 solar energy project would have on the greater 10 sage-grouse and other endangered species, like the 11 ferruginous hawk, that call this place home. As WDFW indicates, the endangered greater sage-grouse has a 12 13 vulnerability to climate change as moderate to high and is a delicate balance that we must achieve. 14

15 Thank you for your time tonight.
16 JUDGE BRADLEY: All right. Thank you.
17 Keith Watson.

18 MR. WATSON: Hello. Yeah, Keith Watson. I'm19 speaking for Conservation Northwest.

20 And, first of all, we'd like to say we really 21 appreciate the solar -- the concept of solar and 22 renewable energy and really appreciate the company for 23 saying that they were looking for a site that didn't 24 have much to impact. And we would just like to point 25 out that there's hundreds of thousands of acres of

cheap grass in this state, and it's quite available for solar panels. But there is nothing like Badger Mountain in this state, with the diversity of habitats and generations, generations of ranchers and farmers living as they have for years and years, as their parents and grandparents had lived, and taking care of the land and living in harmony.

This is one of the few places where an 8 9 endangered species is living directly next to cows, 10 living directly next to dryland wheat, and really 11 appreciates the amount of agency involvement that has been dedicated to the Badger Mountain region for 12 13 decades. And it actually should be held up to the 14 whole world as a success story of people continuing their traditional agricultural activities while letting 15 16 the wildlife cohabitate on their property. And, right, 17 there's just tiny bits of sagebrush here and there, but that is enough to sustain this population, along with 18 19 the wheat and the -- the quite a variety of habitats 20 available due to the rocky nature of the region.

And, you know, so, right, we're absolutely for, you know, jobs and for solar panels but really appreciate the fact that there are considerably less ecologically significant land throughout Eastern Washington. So it's pretty interesting that this was

chosen as a site that didn't have anything there,
basically, an ideal site to pave over and put an
eight-foot fence around, which just seems inconceivable
as a known wildlife habitat corridor, from north to
south, throughout the whole state.

6 The fact that they just said, "Oh, if there's 7 a fire, the County will come put it out. No big deal," well, we're experiencing 100,000-acre fires routinely 8 9 around here. And, no, no one is available to come put 10 it out, because the region is -- folks are a little bit 11 overwhelmed when the fires are coming. So the thought that, "Yeah, we'll just come put it out," was kind of 12 13 an unbelievable answer.

14 The fact that six days of looking for an endangered species was enough to say, "Oh, we didn't 15 16 find it." And there's definitely a chance that this 17 project alone removes this species from the state of Washington. So the fact that they sent a few people 18 19 out there to casually look for them for a few days and 20 didn't find any, and that's enough to progress on this 21 project, seems inconceivable.

22 Okay. Thank you very much.

23 JUDGE BRADLEY: Thank you.

24 Lee Baldwin?

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MR. BALDWIN: Yes. Can you hear me?

Page 64 1 JUDGE BRADLEY: Yes. MR. BALDWIN: Okay. I just have a couple of 2 3 questions. 4 Number one, is there a potential for the cost of electricity for people in East Wenatchee, for 5 example, to go up as a result of this? 6 7 Question Number 2, is the project going to consume a lot of water that could be a concern for 8 9 people in the area? 10 And let's see. There was one other -- okay. 11 Are there any known negative effects to the health of people that are living near the project, if it were to 12 13 happen? Are there any health concerns there? 14 So those are my questions. Thank you. 15 JUDGE BRADLEY: All right. So are you posing 16 those questions as things that the Council needs to 17 consider? 18 MR. BALDWIN: Exactly. Yep. 19 JUDGE BRADLEY: Okay. Thank you. 20 Next three names, please? 21 MS. GRANTHAM: We have two more names left. 22 The last two are Margie Van Cleve and Matthew Hepner. JUDGE BRADLEY: Okay. Margie Van Cleve? 23 24 MS. VAN CLEVE: Hello. My name's Margie Van 25 Cleve. I live in Selah, Washington, and I'm the

Conservation Chairperson for the Sierra Club in
 Washington state.

3 The Sierra Club is a national organization 4 with a mission to protect the planet, to practice and promote the responsible use of the earth's ecosystems 5 and resources, to educate and enlist humanity to 6 7 protect and restore the quality of the natural and human environment, and to use all lawful means 8 9 necessary to carry out these objectives. The Sierra 10 Club is over a hundred thousand members and supporters 11 in Washington state and over 3.8 million nationally.

Sierra Club has a long history of supporting 12 13 renewable energy. In 2006, the Sierra Club worked very 14 hard to pass Initiative 937 in Washington state. This initiative required utilities to obtain 15 percent of 15 16 their electricity from renewable energies, excluding 17 hydro, by 2020. In 2019, the Sierra Club supported and 18 worked hard to pass the Clean Energy Transformation 19 Act, which commits Washington state to a hundred 20 percent clean energy by 2045. Nationally, the Sierra 21 Club continues work to pass national legislation for a 22 fossil-fuel-free electrical grid.

That said, the Sierra Club also believes that clean energy must be developed such that it does not destroy the habitat of our endangered species.

1 According to the Washington Department of Fish and Wildlife, there are less than 700 endangered greater 2 3 sage-grouse in Washington state. The range is down to eight percent of their historic range, and they occur 4 in two relatively isolated areas in Washington state. 5 Unfortunately, one of the remaining sage-grouse refuges 6 7 may intersect with the proposed Badger Mountain Solar Project. 8

9 The Sierra Club supports a full, independent 10 EIS for the proposed Badger Mountain Solar Project to 11 determine the effects of this proposed project on one of the last strongholds of the greater sage-grouse in 12 Washington. Once those effects are known, it must be 13 14 determined what mitigation may be required, up to and including modifying or potentially moving this project 15 such that it does not interfere with the greater 16 17 sage-grouse.

18 Thank you for your time.

19JUDGE BRADLEY: All right. Thank you.20Matthew Hepner?

21 MR. HEPNER: Hi. Thank you. My name is 22 Matthew Hepner. I'm city councilman for East 23 Wenatchee, Position 7. And for my day job, I'm the 24 executive director of the Certified Electrical Workers 25 of Washington, representing over 11,000 IBEW

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electrical state workers statewide.

2 So I just want to start by saying we are in 3 full support of this project. We do have some 4 concerns. But for the most part, we're absolutely in support of this. What this will mean to the community, 5 6 as far as tax revenue coming into the County and to the City and to the workers, is -- will mean a lot, 7 especially since we lost Alcoa, we can use all these 8 9 kind of industrial projects that we can get, as long as 10 we're safekeeping our environment at the same time. 11 You know, the only -- some of the only other concerns we really have is will Avangrid build this in 12 13 accordance with the CEDA tax exemption and labor standards; and if so, which tier would they be using. 14 So those are our questions going to Avangrid 15 16 and to the Council. 17 Thank you. 18 JUDGE BRADLEY: Thank you. 19 Arlen Hinderer? 20 All right. I believe we've completed the 21 list. 22 Has anyone else expressed an interest in 23 speaking this evening? 24 I see a raised hand. I'm not sure who it 25 belongs to, though.

Page 68 1 MR. ARTHUR: Yes. This is Bill Arthur. 2 CHAIR DREW: Mr. Arthur. Mr. Arthur? 3 MR. ARTHUR: Yes. 4 JUDGE BRADLEY: Go ahead. MR. ABBOTT: I would be interested in 5 testifying if there's -- if it's possible. 6 7 JUDGE BRADLEY: Yes. Go ahead, please. MR. ARTHUR: Yeah. My name's Bill Arthur. 8 Ι 9 live in Shoreline, Washington, just north of Seattle. 10 But I do a lot of hiking in Central Washington, 11 particularly in the sage steppe area, and I have a lot of interest in wildlife and protecting endangered 12 13 species. I'm also an enthusiastic supporter of 14 developing clean energy, solar and wind. Climate 15 change is real. We need to be advancing, as quickly 16 as we can, for decarbonizing the economy, but climate 17 change also has serious impacts on our wildlife 18 species on our ecosystems. 19 I do have concerns with the project, as it's 20 proposed, that there's not enough information to really

20 proposed, that there's not enough information to really 21 understand what the scope and scale of the impacts 22 could be to the greater sage-grouse in the area. As 23 other people have noted, we're down to only about 24 eight percent of the original sage steppe habitat. One 25 of the last remaining viable populations of sage-grouse

in Washington State is located, you know, near the area. So when you're down to that few number of the population of the birds in that small a range of habitat that they need, even small impacts can have -or even small changes can have a big impact on the population from the needed habitat.

7 So I would encourage and support a full environmental impact statement so that we really 8 9 understand what the potential impacts are to the 10 sage-grouse population, the variety of habitats that 11 they need, the potential interconnectivity that's needed, and then whether that calls for potential 12 13 modifications to the project or potential, you know, 14 relocation. I'm neither for it or against it. I just want to make sure that when we site these important 15 16 projects, that we're doing it the right way. And I 17 also think that if we don't do it the right way, we'll end up having bigger problems siting these kinds of 18 19 projects down the road. So let's get the good ones in 20 place and build them as fast as we can, and let's take 21 due diligence to make sure that we're siting them in 22 the right locations and not having the kind of impacts 23 that I don't believe most of us want to have. 24 So with that, I'll close. But I do believe a

25 full EIS is warranted.

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Page 70 1 JUDGE BRADLEY: Thank you. 2 And Wanda wanted to speak? 3 Wanda, would you like to speak now? Ιf 4 you're trying to speak, you're muted. MR. SIMMONS: Hi, this is Kevin Simmons 5 6 again. 7 Can you hear me? JUDGE BRADLEY: Yes. 8 9 MR. SIMMONS: I'd like to just make a couple 10 follow-up comments. 11 Okay. I hear a lot of people, the union workers and stuff, talking about the jobs it would 12 13 bring. I was a union member for 32 years. And I agree 14 a hundred percent with what they're saying. But the way I see it is, yeah, there's going to be lots of 15 16 jobs, and they're good-paying jobs, but they're 17 temporary. Like I said, it's like the server farm. Once it's built, all those people go away. A lot of 18 them are from not around here. Some of them will be. 19 20 So, yes, there is good-paying jobs, but it's temporary. 21 Then they go away. 22 I don't know how many people it takes to 23 maintain these projects after they're up and running. 24 I would think probably very few, because there's no

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moving parts, other than the solar panels, you know,

Page 71 1 moving with the sun. So there's a lot of emphasis on 2 jobs, but let's not overlook, yeah, we've got those 3 jobs. At the cost of what? 4 You know, that's -- that's all I've got to 5 say. 6 CHAIR DREW: Thank you very much. And I do 7 think that --MR. SIMMONS: Thank you again. 8 9 CHAIR DREW: Yes. I don't think we're trying 10 to start a discussion here but to take everybody's 11 input. So I appreciate that, but let's just stay with 12 your input. If you'd like to write more, please send an email to EFSEC. 13 14 MR. SIMMONS: I will. Thank you again. 15 JUDGE BRADLEY: Thank you. 16 And, Wanda, are you able to speak now? 17 All right. I believe that we have covered 18 all of the public comments, with a couple of folks who 19 did not respond when they were called. 20 CHAIR DREW: Again, if, for some reason, you 21 could not provide comments -- this is Chair Drew --22 please provide them to EFSEC in writing, and we would 23 have to -- and we will gladly look at those. Sorry. 24 I do want to say that we will be moving to 25 the land use consistency hearing. And at this point in

Page 72 1 time, it's 6:44. So we will adjourn this public 2 informational meeting, and we will come back at 3 7:00 p.m. for our land use consistency hearing. Thank you all. 4 (A break was taken from. 5 6:44 p.m. to 7:00 p.m.) 6 7 CHAIR DREW: Good evening. This is Council Chair Kathleen Drew of the Washington State Energy 8 9 Facility Site Evaluation Council calling to order our 10 meeting on land use consistency for Badger Mountain. 11 As required by RCW 80.50.090 and WAC 463-26-050 and 463-26-060, subsequent to the 12 13 informational public hearing, EFSEC is holding a land 14 use hearing. During this hearing, the public will be given an opportunity to provide testimony regarding the 15 16 proposed project's consistency and compliance with land 17 use plans and zoning ordinances. I will ask Ms. Owens to call the Council roll 18 19 and then hand over the meeting to Judge Bradley. 20 Ms. Owens. 21 MS. OWENS: Department of Commerce? 22 MS. KELLY: Kate Kelly, present. 23 MS. OWENS: Department of Ecology? 24 Department of Fish and Wildlife? 25 MR. LIVINGSTON: Mike Livingston, present.

Page 73 1 MS. OWENS: Department of Natural Resources? 2 MR. YOUNG: Lenny Young, present. 3 MS. OWENS: Utilities and Transportation 4 Commission? 5 MS. BREWSTER: Stacey Brewster, present. MS. OWENS: Chair, there is a quorum for the 6 7 Council. CHAIR DREW: Thank you. 8 9 Judge Bradley? 10 JUDGE BRADLEY: Thank you, and good evening, 11 everyone. As Chair Drew indicated, this is the land use 12 13 consistency hearing where the councilmembers will hear 14 testimony, as will I, about land use consistency. 15 The process will be that the applicant will 16 be able to present their information. I did receive a 17 request that a participating landowner be allowed to testify as part of the applicant's presentation. 18 19 Do any of the other parties object to 20 allowing the landowner to testify at that time? 21 Do any of the councilmembers object? 22 All right. Hearing no objections, we will 23 allow the landowner to testify at that time, then the 24 County will be given an opportunity to respond. And as 25 Chair Drew indicated, after that, we will hear from

1 members of the public who may want to testify. 2 And, again, testimony will be limited to land 3 use consistency. We had a meeting just prior to this 4 hearing where folks could provide other comments, and the opportunity to provide comments on other matters 5 remains available through midnight tonight. 6 7 Any other preliminary matters before we proceed? 8 9 MR. WATSON: I would just like to ask a guick 10 question about the participating landowner, just to understand the context. Could we understand how 11 financially available -- reliant they are? Because it 12 13 seems a little bit biased, unless we understand, 14 maybe, the specifics of what they have to gain from this. 15 That is all. Thanks. 16 JUDGE BRADLEY: So I think we need to hear 17 the testimony. I'm not sure that bias would -- on 18 19 that basis would prevent that person from testifying, 20 although it may go to the weight that is given to that 21 person's testimony. 22 Anything else before we proceed? 23 Mr. McMahan, would you like to present? 24 I'm sorry. Ms. Drew, were you going to say 25 something?

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1 CHAIR DREW: No, that's fine. Yes, this is 2 testimony only on land use consistency, not on other 3 matters.

4 JUDGE BRADLEY: Correct. Thank you. 5 UNIDENTIFIED SPEAKER: Could you please 6 explain what "land use consistency" means, as the 7 definition?

JUDGE BRADLEY: So each county has land use 8 9 regulations where they regulate what type -- what 10 property in the county can be used for different types 11 of activities, whether it be commercial, residential, agricultural, other categories. And so the issue 12 13 before the Council and me this evening is whether the 14 proposed use of the property is consistent with the existing land use regulations of Douglas County. 15

UNIDENTIFIED SPEAKER: Thank you.

17JUDGE BRADLEY: All right. I'll turn it over18to Mr. McMahan.

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MR. McMAHAN: Thank you, Judge Bradley, Chair
 Drew, members of the Siting Council.

I have the ability to turn a mic on and off but not a video camera. I'm okay with that. If you want to see my happy face, that would be fine with me, but I think that's on your end, not mine. So I'll just proceed, and you can decide, you know, whether to do

that.

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2 Just, I don't know, kind of a couple of 3 preliminary matters and comments. First of all, we 4 have Kirk Bromley (phonetic), I believe. He's a land owner, and I believe that he would like to say a few 5 6 things after the conclusion of my presentation, just 7 kind of as a landowner. There's the camera. Hey, how about that. And so he may or may not wish to speak. 8 9 You know, I leave that to him.

10 Secondly, with me tonight is my colleague 11 Ariel Stavitsky. I am an attorney with Stoel Rives law 12 firm. She is one of my colleagues, and you will get to 13 know her through this process. She is working with us 14 on this application.

15 And then, finally, just to make sure you all 16 have, in fact, received our legal memorandum on land 17 use, I think it makes it considerably -- a considerably simpler task to move through this if you have that in 18 hand. I checked in with Assistant Attorney General Jon 19 20 Thompson a bit earlier to ensure that that was distributed. And if it is, that's fine. You can, you 21 22 know, read it to your heart's content after the 23 hearing's over.

24 So we do appreciate the testimony. I will 25 speak on behalf of Avangrid and say we do appreciate

1 the testimony from all of the members of the public. It's the kind of information that informs a -- this 2 3 process, which is a complex and very, very important 4 process for the citizens of the state of Washington. So that kind of background information and the ongoing 5 6 information that's provided in the proceedings will, of 7 course, be extremely important in the Council's evaluation of the project. 8

9 I would say that, just as an introductory 10 matter, that we, unfortunately, in the Northwest, and 11 maybe all over the world, seem to have this false choice between clean power and habitat protection and 12 residential land uses and the like. I think that's 13 very unfortunate. I do think that the fact that we're 14 in front of EFSEC gives me hope that we can resolve 15 16 these issues in a thoughtful fashion without -- you 17 know, without getting, you know, unduly tripped up on that, what I believe to be a false choice. 18

So that's my editorializing. I'll just head straight into this, and I do anticipate that my presentation will be fairly -- fairly concise.

22 We do have a pretty uncommon procedural 23 setting here. The applicant began working on a county 24 conditional use permit application in early 2018, I 25 believe. At that time, utility-scale solar facilities

1 were an allowable use under the local conditional use 2 zoning code. This applicant, Avangrid, engaged in a 3 very interactive pre-application process on the 4 application for a couple of years, until September 14 of 2020, when the County sent to the applicant a 5 6 "Notice of Incomplete Application." And enclosed with 7 that application was a copy of an ordinance that was to be adopted the next day imposing a moratorium on solar 8 development. So after being deep into the application 9 10 process, that's -- you know, it sort of ground to a 11 halt, at that point, with imposition of a moratorium.

In July of 2021, the County ended the moratorium, and they adopted interim control measures. And the interim controls did several very important things that are important to EFSEC, I think, in proceeding.

17 First, the interim controls relinquished the County's authority to review utility-scale solar permit 18 19 applications and conferred that power to EFSEC. I have 20 never seen that before, and it was an interesting 21 development. It may or may not have, kind of, legal 22 foundation for the County to do that, but it doesn't 23 particularly matter, because we're at EFSEC anyway. 24 But it is a very -- it was a bit of a surprise and an 25 unusual thing for a county to do. And as I say, you

know, all things considered, I think that EFSEC review of a project like this is not a bad thing.

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Secondly, it may -- the interim controls made utility-scale solar an outright permitted use, rather than a conditional use, with a very large caveat. And by the way, in so doing, I believe that they repealed their conditional use permit process in their zoning code. And, again, it doesn't particularly matter whether they did that or not.

10 So the unusual caveat to this facility being 11 a permitted use in the code is the imposition of really hoops of overlaying seven-mile buffers that together 12 13 render the Badger Mountain site, and potentially the 14 whole county, as an area where solar development is prohibited. And at a later time in the process, we 15 16 can, you know, show you some maps of kind of how these 17 hoops of overlaying buffers render this facility and many other locations in the county incapable of 18 19 development. So that's what the County handed off to 20 EFSEC.

The buffers themselves, or setbacks, are from city or town limits. By the way, they are all seven-mile buffers, all of them, regardless of the resource issues or the like. So seven miles from city or town limits, seven miles from urban growth area

1 boundaries, seven miles from a couple of airports, 2 seven miles from habitat areas -- and these are 3 important words -- with sensitive, candidate, 4 threatened, or endangered plants or wildlife. So it -what this really adds up to is what is tantamount to a 5 6 prohibition of solar development on this site and 7 others, which we believe to be a rather dull tool and -- and hope that we can find, you know, a path 8 9 forward in the EFSEC process to kind of get to the 10 bottom of what the appropriate evaluative tool is to 11 actually appropriately evaluate the actual impacts of the project versus, you know, a kind of a categorical 12 seven-mile buffer area that surrounds these resource 13 14 areas.

So the code remains in discussion. 15 Ιt 16 doesn't appear to us to be entirely settled. It is not 17 clear that the accompanying mandatory comprehensive plan amendment adoptions have gone through or have been 18 19 adopted. And we are unaware of whether the SEPA work, 20 the State Environmental Policy Act work, supporting its 21 adoption is yet complete. So we are, you know, kind of 22 still in an area where this is sorting out, really, as 23 we speak.

24 So, again, the procedural posture here is a 25 bit unusual, due to the apparent inability to be

"consistent with the setback buffers," we -- and in 1 2 consultation with your Attorney General, the Honorable 3 Jon Thompson, we have determined that it's a tough case 4 to make that this project is consistent with local land 5 use zoning and plans.

So we do not -- and as we -- as I think you 6 7 probably learned a month or so ago, we have conceded that this process is not eligible for expedited 8 9 permitting. That was not an available tool. And that, 10 in all likelihood, the issue of preemption and how to 11 evaluate the County's code within the context of the State Environmental Policy Act and within the context 12 13 of overall habitat issues, we anticipate that that's going to be addressed, ultimately, in an adjudication. 14

So while this does -- while this does mean 15 16 that we're not in an expedited permitting process, it 17 does not mean that the project shouldn't be evaluated expeditiously. And we anticipate that the Council 18 19 will, of course, and Council staff, will take due 20 regard for evaluating the environmental impacts of the 21 project. We heard a considerable amount of testimony 22 earlier about habitat issues. Those are very, very 23 important issues that Avangrid takes very, very 24 seriously and that we anticipate will, in fact, be very 25 thoroughly evaluated in the SEPA process. But I

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wouldn't even necessarily discount the potential that the project could be evaluated with an MDNS with specific and very critical focus on these habitat issues that have appropriately been raised previously.

So we see, frankly, no particular need for 5 6 the Council, in this circumstance, to take a whole 7 bunch of time to develop a land use consistency order. That's not the kind of process we're in here. We are 8 9 here, at this point in time, because of the requirement 10 in RCW 80.50.090 and WAC 463-26-050 to conduct a land 11 use hearing. And in this case, that appears to me to be showing that land use is inconsistent. So we move 12 13 on, is our hope.

14 So we do request that the Council press 15 forward in all deliberate speed to consider this 16 application. The project may or may not be eligible 17 for a SEPA MDNS. But we anticipate that the Council and Council staff will not prejudge the wildlife issues 18 19 and questions raised and that we will, in fact, be 20 evaluating all this information in a very thorough, deliberative, and detailed process, which is the 21 22 hallmark of EFSEC's review in the state of Washington. 23 So that is the applicant's presentation on

24 land use. There, frankly, aren't a lot of facts to 25 uncover and get to the bottom of here. I think this is

Page 83 1 mostly issues of law. So we're not putting up 2 testimony, other than the ability of Kirk Bromley to 3 have a few things to say, should he wish to do so. So 4 I would just ask if Kirk would like to do that, and 5 I'll stand down, at this point, and take myself off the 6 camera. 7 Thank you. 8 JUDGE BRADLEY: Thank you, Mr. McMahan. 9 Mr. Bromley, did you want to speak at this 10 time? 11 MR. BROMLEY: Yes, ma'am. I would -- I would like to do that, if that's allowable. 12 13 JUDGE BRADLEY: Go ahead. MR. BROMLEY: Thank you. 14 15 My name is Kirk Bromley. I'm a property 16 owner on Badger Mountain, have been for many, many, 17 many years. It's a generational ownership thing. Ι entered into a lease with Avangrid in 2017 in regard to 18 19 this solar project. I was aware that Douglas County 20 adopted an ordinance in 2020 imposing a moratorium on 21 solar farm development. And I was aware that Avangrid 22 was pursuing this process with EFSEC as an alternative 23 to a county permitting process. 24 I'm not sure I remember exactly how I became 25 aware, in the fall of this year, that Douglas County

1 had adopted an ordinance in July of 2021 ending the moratorium and referring all solar and wind energy 2 applications to EFSEC. The ordinance that was adopted 3 4 in July of 2021 also imposed some criteria, interim -they called it interim criteria that the County hoped 5 6 the State would consider when reviewing the solar and 7 wind applications. But one of this criteria is a seven-mile setback from a list of locations, including 8 9 city boundaries and the Pangborn Airport in Wenatchee.

10 The airport is located on a bench above East 11 Wenatchee and is many hundreds of feet in elevation below this proposed project site. I attended a 12 13 Douglas County Planning Commission meeting this fall where the issues of the ordinance, the reference to 14 the -- referral to the State, and the seven-mile 15 16 setback were being discussed. And I inquired to the 17 Planning Commission and the planning director as to how that seven-mile setback was arrived at. I was told at 18 19 that meeting that in the original hearing in the 20 summer, which, by the way, the County did not give any of us landowners notice of that hearing, and they were 21 22 aware that we were all very interested, because we had 23 public recordings of our leases with Avangrid.

24 But, anyway, what I was told was, there was a 25 vocal number of folks that appeared at this county

1 commissioner meeting -- or public -- rather the public 2 Commission meeting and were advocating a ten-mile 3 setback. And I was told at that Planning Commission 4 meeting that the seven-mile setback was basically a negotiated item. They -- there were admissions that 5 6 there was no science with the seven miles. There was 7 no precedent for the seven miles. And it was just done as an accommodation to these vocal folks that appeared 8 9 at that meeting.

10 And at that meeting, the planning director 11 talked about, "Well, maybe it wasn't making sense to have it seven miles. Maybe it should be three or four 12 13 miles." Well, that meeting got continued. And then 14 the next time we appeared at a meeting, the planning director and the Planning Commission basically ignored 15 16 the seven-mile setback issue and just adopted the ordinance to be recommended to the county 17 commissioners. 18

In my view, there is absolutely no logical reason to prohibit solar development on this project based on being seven miles from -- within seven miles of the Pangborn Airport. You can't see it from the airport. It's -- like I said, the elevation change is (inaudible), and you can't see it from anywhere. It's not going to adversely affect anybody or anything.

Page 86 1 It's in a location that is strictly dryland wheat. There are no residences. I did hear Kevin Simmons 2 testify. I think he is the only residence that's 3 4 anywhere within striking distance of this development. 5 But its impacts are going to be absolutely 6 minimalistic. 7 Thank you. JUDGE BRADLEY: All right. Thank you. 8 9 Would the County like to respond? Do we have 10 a representative from Douglas County present? 11 All right. Any comments from the Assistant Attorney General? 12 13 MR. THOMPSON: Judge Bradley, I don't have 14 anything to add at this time. I can provide written advice to the Council following this meeting, but I 15 16 don't have anything to add at this point. 17 Thank you. 18 JUDGE BRADLEY: All right. Thank you. 19 CHAIR DREW: Perhaps if we could -- Judge 20 Bradley, perhaps councilmembers might have questions 21 for those who have -- the applicant who has testified 22 so far. JUDGE BRADLEY: Certainly. Thank you. 23 24 Councilmembers, any questions for the 25 applicant?

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Not hearing any.

2 Anyone else who would want to testify this 3 evening strictly on the land use consistency? 4 I see a hand up from Mickey Fleming. 5 MS. FLEMING: Yes. Thank you. 6 I spoke before on the other matter. I'm with 7 the Chelan-Douglas Land Trust. I'm also an attorney, and I've been practicing law since 1979, licensed in 8 9 the state of Washington since 2008, Ohio since 1979, 10 and spent most of my career on land use matters. Ι 11 also have a degree in agriculture from Purdue University. So all of this information is near and 12 13 dear to my heart.

14 I just want to mention that, really, Mr. --Counselor McMahan said before there's really not much 15 16 to say about land use consistency here, because they 17 admit that their proposal is not consistent with the Douglas County code. And with respect to that, 18 19 Douglas County has spoken both through the interim 20 controls that have been mentioned, passed in July of 21 this year, and through its comprehensive plan, which was just adopted in September of 2021 after a process 22 23 of many years that go into doing a new comprehensive 24 plan. And I want to note that that comprehensive plan 25 was developed during the entire time that Avangrid

mentions that it was working with county personnel or considering this application since 2018.

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3 So I have submitted written comments that talk about provisions in the Douglas County code 4 5 over -- and in the comprehensive plan. I won't go into all that detail. But just to note that the 6 7 comprehensive plan makes very clear of the Douglas County's intention to maintain the rural 8 9 character, the agricultural industry and economy in 10 Douglas County, as well as its natural resources, open 11 space, and cultural heritage.

That's another point that hasn't been 12 mentioned earlier; that these lands are the cultural 13 lands of both the Yakama Nation and the Colville 14 Confederated Tribes, the Moses-Columbia Band, as well 15 16 as the Wenatchee Band. And not only historically but 17 currently, members of all of those Native American 18 groups do a great deal of traditional root gathering 19 and so forth in these areas. It's a primarily 20 important area. And that is dealt with as one of the goals, in addition to agriculture, in addition to 21 22 natural resources, is the preservation of cultural 23 spots in Douglas County.

24 So while the applicant has clearly said that 25 they're not trying to establish consistency, land use

Page 89 1 consistency, here, because it isn't, I think that the 2 quidance that the comprehensive plan gives us is --3 clearly shows that the County wants to preserve its 4 assets and that -- not to have uses that are 5 inconsistent. The Pangborn industrial area is the only place in the county that allows for industrial uses. 6 7 Thank you. JUDGE BRADLEY: Thank you. 8 9 Anyone else who would like to testify on land 10 use consistency? 11 MR. MEEHEY: Yes, Judge, I would like to make 12 a comment. 13 JUDGE BRADLEY: I'm sorry. Who's speaking? 14 MR. MEEHEY: My name's Will Meehey 15 (phonetic). I'm just a resident that lives in Badger 16 Heights, which is just down below the proposed 17 permitting area for this project. JUDGE BRADLEY: Go ahead, please. 18 19 MR. MEEHEY: I just wanted to echo the 20 previous lady's comments that I think it's clear, when 21 you look at the zoning consistency for the permitting 22 project compared to the traditional, historical use of 23 the area, that it is not consistent with current 24 zoning or any kind of previous zoning for the area. 25 It would drastically change the character of the land

Page 90 1 use and just the general area of this part of the 2 state. 3 That's all I wanted to say. Thank you. 4 JUDGE BRADLEY: Thank you. Anyone else who would like to testify on land 5 6 use consistency? 7 Pat -- is it Doneen? MR. DONEEN: Yes, Pat Doneen. 8 9 Yes, I would just -- yeah, thank you. Ι 10 would just like to -- as a landowner in Douglas County, 11 I would like to just go on record as expressing concern 12 about the arbitrary nature of the ordinances passed by 13 Douglas County. They seem to be very activist in 14 nature and not based on any precedents or science. In fact, I think it's interesting to note, as I've pointed 15 16 out to folks before, that you can fly into Indianapolis 17 International Airport and see 87,000 solar panels within a mile of the airport. So it's clear that there 18 19 is no science behind the view that you need to place 20 solar panels seven miles away from an airport. 21 So, anyway, that's my point. I just want to 22 go on record and encourage the State to perhaps look 23 more broadly at the question of, you know, what's the 24 underlying precedents or science that might drive these 25 decisions and not be influenced by the activism of

1 local officials.

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JUDGE BRADLEY: Thank you.

3 Anyone else like to speak on the land use
4 consistency?

Not hearing any further requests to speak.

6 All right. So, Chair West [sic], I believe 7 the process now is to conclude the hearing, and then 8 the Council will prepare a written decision. And then 9 depending on that decision, the process may proceed to 10 adjudication; is that correct?

11 CHAIR DREW: I think that we will now close the hearing. We -- because they have not requested 12 13 expedited processing, I don't believe that we need to 14 issue a decision, but we will deliberate about that with advice from our counsel as well. But this is in 15 16 taking the testimony tonight, and we will determine 17 the steps forward, one of which will be a SEPA review. And then as -- after we conduct the SEPA review, we 18 19 will determine the next steps on adjudication.

JUDGE BRADLEY: All right. Thank you forclarifying that.

CHAIR DREW: Is that also correct,
Ms. Bumpus? Did you have anything else to add?
MS. BUMPUS: That's correct, Chair Drew.
Thank you.

1	JUDGE BRADLEY: All right. I did see a
2	question about the deadline for submitting comments in
3	writing. And I believe for this at least this
4	proceeding, that is midnight tonight; is that correct?
5	CHAIR DREW: Yes, it is, for this proceeding,
6	specifically. At any time, the public is welcome to
7	send us comments, which we will keep on the record.
8	JUDGE BRADLEY: Understood. Thank you. I
9	hope that answered the question in the chat.
10	All right. Well, I want to thank everyone
11	for your participation this evening and for your
12	presentations. We will conclude the hearing at this
13	time. And I hope that all of our participants and
14	observers stay safe and healthy. And we'll let the
15	Council get on with their work.
16	CHAIR DREW: Thank you. And this meeting is
17	adjourned. Thank you, Judge Bradley.
18	JUDGE BRADLEY: Thank you.
19	(Videoconference public meeting
20	concluded at 7:32 p.m.)
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Page 93 CERTIFICATE STATE OF WASHINGTON COUNTY OF KITSAP I, Andrea Ramirez, a Certified Court Reporter in and for the State of Washington, do hereby certify that the foregoing transcript is true and accurate to the best of my knowledge, skill, and ability. ANDREA RAMIREZ, CRR, RPR WA CCR# 21022142