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## **Transcript of Proceedings**

August 15, 2023

Horse Heaven Wind Farm v.

EF-210011

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BEFORE THE STATE OF ENERGY FACILITY SITE EVA	
In the Matter of the Application of:	) ) )
Scout Clean Energy, LLC, for Horse Heaven Wind Farm, LLC,	) Docket No. EF-210011 )
Applicant.	)
ADJUDICATIVE H VERBATIM RECORD OF	
VOLUME 2	
August 15,	2023
Lacey, Washin	gton
(CLOSED-RECORD SESSIC	ONS REDACTED)
Reporter: John M.S. Botelho, C	'CR. RPR

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1 BE IT REMEMBERED that on Tuesday, August 15, 2023, at 621 Woodland Square Loop Southeast, 2. Lacey, Washington, at 8:30 a.m., before the Washington 3 4 Energy Facility Site Evaluation Council; Kathleen Drew, Chair; and Adam E. Torem, Administrative Law Judge, the 5 following proceedings were continued, to wit: 6 7 8 <<<<<< >>>>> 9 10 JUDGE TOREM: Let's go ahead and be 11 on the record. 12 This is the Horse Heaven wind farm adjudication. 13 We're doing our housekeeping session for Tuesday, 14 August 15th, 2023. It is 8:30 in the morning. 15 Counsel, I can see Mr. Harper there, and I saw 16 Ms. Voelckers on the screen earlier. 17 Counsel for the applicant present? 18 How about Mr. --19 MR. McMAHAN: Good morning, Judge 20 Torem. You were cutting out a lot in your query to us, 21 so just so you know. 2.2 JUDGE TOREM: Thank you. 23 MR. McMAHAN: But the applicant is 24 here and present. Thank you. 25 JUDGE TOREM: All right. Hopefully

1 we'll get the audio quality better. I think I was leaning back to look at the screen there. 2 3 Mr. Aramburu, I can see you. Good morning. 4 And do we have counsel for the environment? 5 MS. REYNEVELD: Yes, I am here, Your 6 Honor. JUDGE TOREM: All right. Good 7 8 morning, everyone. 9 Is the audio any better, Mr. McMahan? 10 MR. McMAHAN: I believe it is, 11 Thank you. Judge. 12 JUDGE TOREM: All right. I think 13 it's just a directional microphone question and keeping 14 straight ahead and looking at you guys as opposed to trying to look at the court reporter behind me. 15 16 All right. My agenda for this morning is to talk 17 about a couple of motions that were outstanding and decisions that are coming verbally during this 18 19 housekeeping session and also written, talk about some 20 screen sharing and exhibits and maybe allow for a quick 21 test of anybody's ability to do that today to take a 2.2 little bit of the burden off Ms. Masengale, and then 23 we'll turn to the scheduling question and 24 Ms. Perlmutter's health. 25 Does anybody else have agenda items we need to try

to cover before 9:00? And making sure if we don't 1 cover them before 9, we just take up housekeeping again 2. 3 after today's business. 4 Mr. McMahan, anything else you want to add to the 5 agenda? 6 MR. McMAHAN: No, Your Honor. Thank 7 you. And, unfortunately, we have not checked in with 8 9 Ms. Perlmutter today yet. 10 JUDGE TOREM: It's early. 11 MR. McMAHAN: It's early. 12 JUDGE TOREM: All right. 13 Mr. Harper, from the County's perspective? 14 MR. HARPER: Well, Your Honor, I 15 think you probably identified this already in your comments, but if we could just do as a housekeeping 16 matter kind of a confirmation of which exhibits have 17 18 been requested for admission and admitted, that'd be 19 helpful. 20 JUDGE TOREM: All right. I think I 21 have a pretty good list of that. And I think it's good 22 practice, Mr. Harper, to do that on a running basis, so 23 we will do so. 24 Ms. Reyneveld, anything else to add to the agenda? 25 MS. REYNEVELD: Just briefly. The

parties did want for me to clarify who had been 1 involved in those kind of initial settlement 2 discussions in the spring for the record, so I was 3 4 going to provide some clarification on that. 5 JUDGE TOREM: Okay. We'll come to that. 6 Ms. Voelckers, anything that the Yakama Nation 7 wants added today? 8 9 MS. VOELCKERS: Good morning. Thank 10 you, Your Honor. Yes, we have reached out to 11 Mr. Ganuelas and Mr. Neutzmann, who were scheduled to 12 be sworn in tomorrow and were -- they have made 13 themselves available the second half of this morning to 14 do that today since they are now the only ones, I 15 believe, on the schedule for tomorrow, and no party has 16 identified them for cross-examination. So we would like to propose that they be called 17 today rather than doing all this tomorrow just for 18 19 their swearing in. 20 JUDGE TOREM: I'm making a note of 21 Thank you. that. 2.2 And, Mr. Aramburu, anything else for the 23 housekeeping part of our discussion? 24 MR. ARAMBURU: No. I think it might 25 be a good idea, if it's possible each day, for -- that

we get a running list of the exhibits so that we know what the official version is that's being kept.

JUDGE TOREM: All right. Thank you. I know that Ms. Masengale is keeping a master exhibit list. And there's no reason that I don't think we could share that or at least a version of that with all the parties. I'll check with her to make sure there's not any EFSEC internal information on the version that we're keeping. But from what I've seen, it should be an easy request, Mr. Aramburu.

MR. ARAMBURU: Okay. Thank you.

JUDGE TOREM: Okay. Let me turn to
the first item on my list.

Ms. Voelckers, you had supplied me, about a week and a half, maybe two weeks ago, with your proposed order on the motions to supplement the record with the three Fish and Wildlife discovery depositions and also Mr. Aramburu's motion separately to admit the Dave Kobus deposition.

There were no objections to that by the parties that I was made aware of, and I think your draft order referenced that. And I think we talked about that at Prehearing Conference No. 4. So I wrote up or edited the version you sent me, Ms. Voelckers. It was a great start. That should be coming out in writing sometime

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this morning. Ms. Owens is working on that as we speak.

On the motion to compel -- I'll move to the next item on my list -- I wanted to give you essentially an oral ruling on that rather than spend the time writing. And if you're going to take notes, this is a good time to start on this, the motion to compel filed by Tri-Cities C.A.R.E.S.

My notes indicate that on July 28th, Mr. Aramburu filed the motion to compel certain documents to be produced by the applicant. The motion was based on an impasse that was reached during discovery. And in quick summary, the documents and the motions he's trying to compel production of are meteorological data; information about the applicant trying to do their interconnections with BPA, the Bonneville Power Association, and -- or Administration; and the estimated production of the various turbines, and essentially was questioning some of the commercial viability aspects of the proposed project. And it may have been seeking proprietary data, some indication of that being discussed during testimony prefiled by a Witness Poulos, P-o-u-l-o-s.

That was on a Friday afternoon. And the following week, on Tuesday, August 1st, the applicant filed its

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opposition. And the applicant indicated there were four requests for production that they opposed. And they were: No. 1, based on the July 28th order that took BPA interconnection topics essentially off the table for this adjudication.

They also, under RFP No. 2, cited to the Whistling Ridge case and the same order that I just referenced that I issued on July 28th. That particular RFP was looking for wind resource potential, and the applicant contended that I had made that not a topic for the adjudication in the previous order.

And looking at the Whistling Ridge previous prehearing conference order that was issued in that matter, making these kind of inquiries essentially not -- it's a business decision, and it'd be based on proprietary information.

Request for Production No. 3 was opposed because it went into energy production of the turbines, and the applicant asserted again proprietary information there.

And, finally, for the Request for Production
No. 5, the applicant said that looking for a cost per
kilowatt hour on what the savings or cost to the
consumer might be was another commercial viability
issue and not within the realm of EFSEC's mission or
jurisdiction.

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I looked at the Residents Opposed to Kittitas

County and EFSEC matter that came out from the supreme

court, otherwise known as the ROKT case, R-O-K-T, and

it ruled according to 80.50.040, Sub 2, that under that

statute, the economic viability of a proposed project

was not relevant. And the quote that I found

persuasive there in favor of the applicant's arguments

was as follows:

"As economic analysis does not relate to environmental or ecological concerns, we" -- being the supreme court -- "believe that EFSEC was within its authority to refuse to review the economical viability of the Kittitas Valley Wind Power Project."

In the Whistling Ridge case, Administrative Law Judge Bob Wallis, on behalf of the Council, took the same approach. His Prehearing Order No. 11, which is also labeled as Council Order No. 855, took a fairly careful and conservative approach to discovery, particularly of confidential and sensitive information.

And in the Whistling Ridge case, that order followed the Kittitas Valley precedent from the supreme court and denied discovery based on the relevance of that information to the adjudication and the sensitivity of the proprietary data and information.

So my ruling denying the motion is that I won't

break with the precedent established by the ROKT court or the ruling more recently in the Whistling Ridge matter.

My prehearing orders in this case have already indicated that certain economic viability information is not germane or helpful to Council members or their work to develop a recommendation to the governor. The discovery of BPA interconnection issues, wind resource potential data, and energy production and cost or rate analysis data is not authorized in this matter. So, therefore, Mr. Aramburu, the TCC motion to compel those documents is denied.

I'm going to see if the court reporter can get me a short little extract, a noncertified version of the transcript of what I just read to you. If I do receive that from the court reporter, I'll forward it on to the parties or ask Ms. Masengale to post it as a summary of the ruling that I just gave you on those matters.

On that note, as far as posting transcripts, I wanted to let you know that Andrea Grantham has already taken the hard work of taking yesterday's video of the hearing, many hours that it was, getting it appropriately edited and ready for prime time, and it's already up and linked with the YouTube video from yesterday's proceeding. So we'll be asking any Council

1 members that might have missed anything to already go back and sort out and watch the portion of the video 2 3 that they missed. 4 All right. It's now 8:41. I wanted to ask 5 parties that might have cross-examination exhibits for today if they wanted to test sharing one or more of 6 those at this time. 7 My look at the schedule says that when we get to 8 9 Ms. Cooke's testimony that, Mr. McMahan, Scout Clean 10 Energy may be doing at least a half an hour of 11 cross-exam. Did you intend to use any exhibits? 12 MR. McMAHAN: We do not, Your Honor. 13 JUDGE TOREM: All right. 14 Mr. Aramburu, you had some other examination of this witness today as well. Do you have any exhibits 15 16 you're planning to share? 17 MR. ARAMBURU: No. 18 JUDGE TOREM: All right. And for 19 the Yakama Nation, Ms. Voelckers, any exhibits? 20 MS. VOELCKERS: No exhibits today, 21 Your Honor. 2.2 JUDGE TOREM: Okay. That's going to 23 make Ms. Masengale's job that much easier this morning. 24 If that changes for some reason or any of the 25 other parties decide they have questions, we'll go from there.

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If anybody wants to test screens later today after the adjudication portion of the day is done, let me know, and we'll stick around for some further testing.

All right. Let me turn to the last item that I had, and then we'll pick up the parties' items.

Mr. McMahan, on Ms. Perlmutter's health, I hope it's going well. You'll give us an update as we do.

What other proposals did you and Ms. Stavitsky perhaps work out with the other parties for rescheduling the Jansen, Rahmig, and perhaps the McIvor examinations?

MS. STAVITSKY: Hi, Your Honor.

I'll take that one.

So we checked in with our Scout witness Morgan Shook, who is currently scheduled to testify on next Tuesday, the 22nd. And he is available for questioning tomorrow. So, again, we're trying to find ways to sort of front-load this week to fill the time that Mr. Rahmig and Mr. Jansen were -- and Mr. McIvor were going to take. So if that works for everyone else, he could be slotted into tomorrow's morning session.

JUDGE TOREM: All right. I'm just looking for where Mr. Shook had originally been on the schedule.

1 MS. STAVITSKY: Yeah. So he was -his testimony was set to begin Tuesday, August 22nd, at 2 3 11:40 a.m. and span past lunch to 2:30. JUDGE TOREM: All right. Thank you. 4 5 I've got that now. I skipped right past him. And if my eyes are crossing this early in the morning, that's 6 not a good sign. 7 Ms. Stavitsky, I wanted to let you know there's a 8 little bit of interference when you're speaking. I 9 10 don't know if it's, again, a microphone issue that I 11 was having, but it will be easier for the court 12 reporter if both of us keep it slow and deliberate 13 here. 14 Do any of the parties have a concern if Mr. Shook 15 moves the testimony from Tuesday, August 22nd? 16 like there's at least an hour and a half to two hours 17 scheduled for his testimony if we move that to tomorrow 18 on Wednesday, August 16th. 19 Mr. Harper, any concern with that? 20 MR. HARPER: No concern. 21 JUDGE TOREM: Ms. Voelckers, any 22 concern? 23 MS. VOELCKERS: Your Honor, I would 24 just like to flag a general concern if we're going to 25 keep shifting around witnesses. This is being proposed

1 to us in real time. So we were not approached by the 2 applicant about these changes since yesterday's 3 hearing. 4 And so I don't want to speak for the other parties 5 that have expressed a desire to cross-examine Mr. Shook, because we will not be, but we are concerned 6 about continuing shifting of schedules. 7 So, I mean, I just have a general concern that --8 9 JUDGE TOREM: Noted. 10 MS. VOELCKERS: -- (indiscernible) 11 to respond. 12 JUDGE TOREM: Noted. But I'm 13 quessing because you're not going to have any 14 cross-examination questions, we're going to shift witnesses. Just make it a continuing objection, 15 Ms. Voelckers. I sympathize, but I got to do what I 16 17 got to do. And it was the parties that asked me to give up, I'll remind you, two days of hearing time. 18 I worried about this. We gave them up, and they 19 20 were on the -- on the front end, not on the back end. 21 So I can't add time back in. Work with me on this, 22 please. 23 Ms. Reyneveld, any concerns? 24 MS. REYNEVELD: I have no concerns,

Thank you.

Your Honor.

1 JUDGE TOREM: Mr. Aramburu, you were the other one with the more extensive cross-examination 2. 3 for next week on Tuesday. Can you have it ready to go tomorrow? I know 4 5 we're going to have additional time today, and I know that other parties had seemed to think that the 6 applicant could magically take over Ms. Perlmutter's 7 duties by tomorrow. 8 9 Can you accelerate what you had planned for next 10 Tuesday, please? 11 MR. ARAMBURU: We'll work with the 12 parties and with the witness, and we'll be ready to go 13 for Mr. Shook tomorrow. 14 JUDGE TOREM: All right. Consider it done. 15 16 Ms. Stavitsky, do you have a time suggested for 17 tomorrow? 18 MS. STAVITSKY: Your Honor, I would 19 propose that we can slot Mr. Shook in right where we 20 were supposed to take up with Mr. Rahmig tomorrow, so 21 that would be at 9 a.m. 2.2 JUDGE TOREM: Okay. And that may 23 carry us to about 11 a.m. And that would be a good use 24 of the time we had scheduled up to 11:30. And we'll 25 have already moved up the Ganuelas and Nuetzmann

swearing in.

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If there's anything else we can use up until for another hour tomorrow, you'll let me know. But, again, work that out with the parties that have the cross-examination prescheduled. And, again, I'll note the Yakama Nation's continuing concern for the shuffling that we're doing. It's difficult, and I appreciate if all the parties would just work with each other and essentially stipulate we're going to try to get this done in the eight days we have. It was pretty efficient yesterday. I do appreciate that. But we're working in real time, as you said, and trying to keep the information flowing.

All right. That's taking care of that.

Was the applicant aware of any other scheduling issues impacted by Ms. Perlmutter's ongoing health concern?

MS. STAVITSKY: No, Your Honor.

JUDGE TOREM: And --

MS. VOELCKERS: Your Honor.

JUDGE TOREM: Hold on one second.

Ms. Reyneveld, as to Mr. McIvor, have you let him know what's going on there?

MS. REYNEVELD: I have. And my understanding is Mr. McIvor is flexible. And so if we

1 needed to slate him into Tuesday or Wednesday, that would also be a possibility. But I would have to 2 3 confirm. 4 JUDGE TOREM: Okay. Keep working 5 with the other parties. And we'll see how that one 6 comes out. Ms. Voelckers, you had something else? 7 8 MS. VOELCKERS: Thank you, Your 9 I just wanted to finish my statement earlier, 10 which would be a request that we do determine who is 11 going to be going in that time slot on Tuesday as soon 12 as possible rather than waiting till next week. 13 JUDGE TOREM: And we will have 14 another housekeeping opportunity either this afternoon after our proceeding. That may not be particularly 15 16 informative, but definitely tomorrow morning we will 17 get an update. 18 All right. Let's move on to your documents. 19 Ms. Masengale, do you happen to be on the line 20 already? 21 MS. MASENGALE: Yes, Judge. This is 2.2 Lisa Masengale. 23 JUDGE TOREM: Do you have that 24 master exhibit list that you've been keeping up for me and the rest of staff and the counsel? 25

MS. MASENGALE: I do. And I sent it to the party e-mail list a few minutes ago. It's dated with today's date, but it was last updated a little after 5 p.m. last night.

JUDGE TOREM: And would you tell the parties, please, how you're annotating the list as we go to indicate what's admitted, rejected, or particularly on the order yesterday, how Mr. Aramburu's citizen and community member testimony was recharacterized?

MS. MASENGALE: Absolutely.

So there's three columns a little to the -- to the right of the middle. It'll make more sense if you have it in front of you. But basically those columns are added to the template that the parties are providing to me, so it has some additional data in there.

And there's three columns basically indicating if something was admitted, whether it was rejected or -- or stricken or if it has been withdrawn.

And so as a determination is made on the exhibits, I am trying to update that in real time. And the notes column is mostly for my reference, but parties may find that helpful as well, indicating when something was admitted or when something was stricken, or some of them are notes for me about why it was a revised

2.

exhibit.

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So, again, that last column might make more sense to me than to the parties, but I'm providing you with the exact list that I am working off of right now.

JUDGE TOREM: All right. Thanks,
Ms. Masengale. And if the parties have questions about
that, I hope they'll e-mail and copy the other parties
so that everybody can benefit from any information that
you didn't just convey if it's not self-evident.

So hopefully, parties, that's going to work. And I know Ms. Masengale, as she said, she's doing that in real time. If she has time at the end of each day, I'll ask that she send it out so you have it sooner rather than the morning of, and for your own housekeeping purposes, can keep tracking on what exhibit were there.

Ms. Masengale, we had some cross-exam exhibits.

Are you adding those and indicating the ones that were offered and ruled on?

MS. MASENGALE: That is correct. As
I receive e-mails with cross exhibits and the updated
exhibit list from parties with those cross exhibits,
I'm adding those in. And then as the parties move to
admit those, those are being indicated in there as
well.

JUDGE TOREM: And you and I spoke yesterday just about the timing and, again, this in-real-time item. Can you give the parties kind of a best practice, at least notional best practice for them to aspire to, to make -- help you help them?

MS. MASENGALE: Absolutely. I know the -- the needs and the best practice for -- for the parties and their legal counsel may be different than for me, the records officer. But as the records person, ideally, if I could get things at least by the day before. In a perfect world, that way I have time to appropriately add them to the main exhibit list and have them ready, especially if I need to help parties share their exhibits.

That way it's just a little bit tough. I can't process e-mails if I'm sharing my screen. So just the logistics of processing things that might arrive during the hearings is a little complicated if things are also arriving during the hearing as well that might need to be referenced or shown on screen immediately.

So, if possible, from my perspective, it's great if you can get them to me at least the night before, but I understand for legal reasons you might not want to do that. But from my perspective, it'd be super helpful. So thank you.

1	JUDGE TOREM: And I want to
2	compliment Ms. Masengale, much as Mr. Harper did
3	yesterday, for really, really good work that she's
4	doing to help all of us keep this massive information
5	load going forward. It services the Council well.
6	And, Mr. Harper, no, you can't hire her away from
7	EFSEC.
8	All right. The Ganuelas and Nuetzmann testimony
9	being adopted today, anybody have objections to that?
10	I'm seeing some head nods "no." No objections.
11	So, Ms. Voelckers, what time would you think we
12	can take and adopt their testimony today?
13	MS. VOELCKERS: Thank you, Your
14	Honor. I think that we can stick to the schedule in
15	terms of Ms. Cooke's testimony and then have them adopt
16	it after she's done. We would just ask for a brief
17	break. But they they should be available starting a
18	little bit after 10.
19	JUDGE TOREM: Okay. That sounds
20	good.
21	We'll get a chance to break, then call them and
22	have them available.
23	And, Ms. Reyneveld, you had the last question
24	about the status of who was involved in settlement
25	items.

1 MS. REYNEVELD: Yes. Per the 2 parties' request, I just wanted to provide some 3 clarification for the record pertaining to the 4 settlement discussions between applicant and counsel 5 for the environment in the spring. Upon review of my correspondence and meeting 6 invitations, I wanted to clarify for the record that 7 Yakama Nation was invited into and participated in a 8 9 meeting to discuss the proposal and provided a copy of 10 the settlement proposal, but TCC and Benton County were not invited to these discussions. It was certainly my 11 12 intent to involve them had the settlement discussions 13 progressed or continued. And Mr. McMahan, I believe, has now provided all parties with the settlement 14 15 proposal. Is that correct? 16 MR. McMAHAN: That is correct, 17 Ms. Reyneveld. 18 MS. REYNEVELD: That was my update. 19 JUDGE TOREM: Do parties have any 20 other questions for the record about the status and who 21 participated in those settlement items? 2.2 All right. Seeing none. 23 We've managed to push through an hour of material, 24 I think, in 25 minutes. Thank you for letting me push 25 hard on those.

Let's take a break until 9:00. We'll go on the 1 record then, and we'll get started with Ms. Cooke's 2. 3 adoption of her testimony and cross-exam. 4 Thank you. We'll be back on here in about five 5 minutes. 6 (Pause in proceedings from 8:55 a.m. to 9:00 a.m.) 7 8 9 JUDGE TOREM: Good morning, 10 everyone. This is Day 2 of our adjudicative hearing in 11 the Horse Heaven wind power project. 12 I'm going ask our staff today to just take a poll 13 of who's here from the Council. I know we have one 14 that's running late and will be listening in to the 15 recording at a later time here. 16 And I see our witness is here already. Ms. Cooke, good morning. We'll get to you very shortly. 17 If the staff could call the roll. 18 19 MS. SHILEY: When I proceed through 20 the roll call, please be sure to state your name for 21 the record as well as your status as present. Thank 22 you. 23 EFSEC Chair. 24 COUNCIL CHAIR DREW: Kathleen Drew, 25 present.

1 MS. SHILEY: Department of Commerce. 2 Department of Ecology. 3 COUNCIL MEMBER LEVITT: Eli Levitt, 4 present. 5 MS. SHILEY: Department of Fish and Wildlife. 6 7 COUNCIL MEMBER LIVINGSTON: Livingston, present. 8 9 MS. SHILEY: Department of Natural 10 Resources. 11 COUNCIL MEMBER YOUNG: Lenny Young, 12 present. 13 MS. SHILEY: Utilities and 14 Transportation Commission. 15 COUNCIL MEMBER BREWSTER: Stacey 16 Brewster, present. 17 MS. SHILEY: For the Horse Heaven project: Department of Agriculture. 18 19 And Benton County. 20 All right. Judge Torem, that's who we have. 21 JUDGE TOREM: All right. So it 2.2 looks to me that Mr. Brost will have to review some of 23 the testimony at a later date, and I think it's Kate 24 Kelly for Commerce. 25 MS. GRANTHAM: Judge Torem, this is

1 Andrea Grantham. Really quick: For Department of Commerce, it is Elizabeth Osborne now. She is our new 2. 3 Department of Commerce Council member. She did inform 4 us that she will be running a bit late this morning. 5 Also, I do see Ed Brost's phone number online. Ιt is just muted. So he is here. I just -- Mr. Brost, if 6 you would like to try to unmute, you can do "#6" or 7 "\*6" and see if you can confirm that you are present. 8 9 JUDGE TOREM: All right. We'll see 10 if Mr. Brost, at least if he's called in, we'll figure 11 out with him. Maybe Ms. Grantham can send another 12 e-mail and sort out any confirmation. 13 Let's go over the parties and make sure 14 everybody's present. 15 For the applicant today. 16 MR. McMAHAN: Your Honor, applicant 17 is present. Tim McMahan -- excuse me -- with -with -- excuse me -- Emily Schimelpfenig and Ariel 18 19 Stavitsky. 20 JUDGE TOREM: Thank you, 21 Mr. McMahan. 2.2 For Benton County. 23 MR. HARPER: Good morning, Your 24 Honor. Ken Harper and Z. Foster for Benton County. 25 JUDGE TOREM: Counsel for the

1 environment. 2 MS. REYNEVELD: Good morning, Your 3 Sarah Reyneveld for counsel for the 4 environment. Thank you. JUDGE TOREM: For the Yakama Nation. 5 MS. VOELCKERS: Good morning, Your 6 Honor, Shona Voelckers, Ethan Jones, and Jessica 7 Houston for the Yakama Nation. 8 9 JUDGE TOREM: And for Tri-Cities 10 C.A.R.E.S. 11 MR. ARAMBURU: Richard Aramburu for 12 Tri-City C.A.R.E.S. Thank you, Your Honor. 13 JUDGE TOREM: All right. Council 14 members, today's agenda, if you looked at the daily schedule, I've already had a housekeeping meeting with 15 16 the parties and gone over some of the schedule 17 modifications that are necessary by moving the Jansen 18 and Rahmig testimonies to a later date, as well as 19 tomorrow's McIvor testimony that's scheduled at 10:30. 20 Just as I think you heard yesterday, we have some 21 questions of one of the attorney's health and 2.2 participating in cross and redirect of those witnesses. 23 Today we do have Michelle Cooke. She's scheduled here 24 at 9:00 for about an hour and a half to two hours of 25 examination. I hope you've read her testimony, which I believe is Exhibit 2003.

Mr. Harper, is that correct?

MR. HARPER: That's correct, Your

Honor.

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JUDGE TOREM: The parties have done some shuffling, Council members, to see if we can adopt certain testimony from the Yakama Nation's witnesses tomorrow that were originally scheduled at 11:30 on Wednesday, August 16th. Those would be for Leon Ganuelas and Mark Nuetzmann.

Today when we take Mr. Ganuelas's adoption of his testimony, much of it is subject to confidentiality provisions, so my proposal to staff was that we attempt to see, on kind of a low-threat environment opportunity, how the procedures we've developed to move us all into a breakout room for a closed-record session might work.

So today when we're done with Ms. Cooke's testimony and we get Mr. Ganuelas and Mr. Nuetzmann together, I think what I'll do is take Mr. Nuetzmann, have him adopt his testimony, and let him go, and then Mr. Ganuelas, we'll all see how it works for us to go into closed-record session to adopt his testimony, work out any glitches on that today when we have a little extra time. That way when we take a number of other

confidential matters in a closed-record session next week it looks like, we'll have a better idea how that all works and be able to be that much more efficient.

I think the only other update is the exhibit running list that Lisa Masengale is updating in real time has now been shared with the parties, so they'll also be tracking, Council members, what we made sure you understood yesterday afternoon for your purposes of keeping score.

I think those are all the things that I covered with the attorneys during housekeeping that I wanted you to know about.

You'll also have seen that Ms. Grantham sent an e-mail this morning to the service list linking to yesterday's video of the entire hearing. So those members that missed anything or think they need to review anything on the video side can get it there.

Transcripts may take a little longer to hit the website, particularly because we're using the same court reporter for the bulk of this adjudicative hearing. So in mercy to the court reporter, we're not asking him to continue to work that many more hours after what we do each day.

All right. Anything else from the parties by just a raising of your hand electronically before I swear in

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    Ms. Cooke?
         All right. I'm not seeing any.
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          I have one, looks like open microphone on a "509"
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    number. We'll see if staff -- it starts with a "53,"
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     something. If you can mute yourself, that'd be great.
    Otherwise I'll have --
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                        MS. GRANTHAM: Judge.
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                        JUDGE TOREM: -- do that.
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                        MS. GRANTHAM: Okay. Yeah, this is
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    Andrea. That was Ed Brost's number. Just letting you
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    know.
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                                      Okay. I know you had
                        JUDGE TOREM:
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    manually maybe unmuted that. But I haven't heard
    anything from Mr. Brost yet. And hopefully if he has a
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    question for Ms. Cooke, we can unmute him at that time.
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                        MS. GRANTHAM: Sounds good.
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                               (Witness Michelle Cooke
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                                appearing remotely.)
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                        JUDGE TOREM: All right. Not seeing
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    any other delays. Let me -- Ms. Cooke, I'm Judge
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    Torem. Good morning. I've got your --
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                        THE WITNESS: Good morning, Your
24
    Honor.
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                        JUDGE TOREM: I've got your prefiled
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testimony, Exhibit 2003\_T, in front of me. And our 1 process is going to be that I swear you in, ask you to 2. 3 adopt that testimony. Let us know if there's any 4 changes, modifications. And then I'll turn you over for cross-examination, unless Mr. Harper, I think your 5 sponsoring witness, has anything else. So I'll ask 6 him, and then we'll go from there. 7 So if you'll raise your --8 9 MR. HARPER: No, Your Honor. That's 10 fine. 11 JUDGE TOREM: -- right hand. 12 MR. HARPER: I'm sorry. 13 JUDGE TOREM: All right. Ms. Cooke, 14 if you'll raise your right hand. 15 16 appearing remotely, was duly MICHELLE COOKE, 17 sworn by the Administrative Law Judge as follows: 18 19 20 JUDGE TOREM: Do you solemnly swear or affirm that all the testimony contained in your 21 2.2 prefiled testimony, Exhibit 2003\_T, and the rest of 23 your testimony provided today will be the truth, the 24 whole truth, and nothing but the truth? 25 THE WITNESS: I do.

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                        JUDGE TOREM:
                                      All right. Now that
     you've adopted your testimony, that exhibit can be
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     marked admitted.
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                                (Exhibit No. 2003_T
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                                admitted.)
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                        JUDGE TOREM: Did you have any
     modifications or updates you wanted to share before
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 9
     cross-exam?
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                        THE WITNESS:
                                      I do not.
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                        JUDGE TOREM: All right.
                                                   Then I'm
12
     going to look at my schedule and see who has questions
13
     first.
14
          I believe Mr. McMahan from Scout Clean Energy has
     questions for you, then Mr. Aramburu from Tri-Cities
15
16
     C.A.R.E.S., and then Ms. Voelckers from the Yakama
17
     Nation. After that, I'll see if anybody else from
     Council members have questions as well as other parties
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     that didn't specifically list anything. And depending
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     on what's asked, I may have some questions for you as
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     well.
2.2
          Mr. McMahan, we'll mute here in Lacey, and we'll
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     turn it over to you.
24
                        MR. McMAHAN: Thank you, Your Honor.
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## CROSS-EXAMINATION

2 BY MR. McMAHAN:

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- Q Good morning, Ms. Cooke. I'm Tim McMahan. I'm lead counsel representing Scout Clean Energy in these proceedings. Thank you for being here today.
- 6 A Good morning.
- 7 | Q Just to --
- 8 A And thank you.
  - Q Yes. Thank you.

And I just was -- I just violated what I was just about to say, which is yesterday Mr. Wendt and I tended to talk over each other a little too often. I'm sure I have 50 percent of that responsibility. So if I do that -- I will try not to -- and I think you and I can perhaps develop a vibe where that doesn't happen, so I promise to do my part there. And, yeah, I think that was kind of the main thing I just wanted to introduce. So let me know.

And I also tend to be a fast talker. I will try to discipline myself there as well. But if I go too fast -- I don't know -- show me a hand or something, and I'll slow myself down. All right?

- A Okay.
- 24 | Q All right. Thank you.
- 25 Ms. Cooke, getting into your testimony here, on

Page 10 of your testimony, you state that fragmentation from the project will cause the children of landowners to be less likely to -- and you're -- you're in quotes -- leave their non-farming-related jobs in order to renew the farming legacy, the legacy of farming.

Are you insinuating that it is the County's land-use policy or role to influence the succession planning of farming families?

- No. I -- no. I was not insinuating that at all. I was insinuating it's the scope of the County to practice good planning, that -- which leads not to the fragmentation of agricultural lands, which are economically important to our area. It's not a socio-impact to a certain family or demographic. It's the protection and conservation of the agricultural lands as a whole and keeping those from fragmenting.
- Q And we'll get into this a little further.

So is it actually your testimony that this project, around 1 percent of the overall agricultural lands in the County, will in fact interrupt succession planning or make it more difficult for farmers to farm?

- A I think it's -- it's a lot more likely, yes.
  - Absolutely. Especially the farming portion, seeing as that a majority of the land that's going to be lost or the term of the lease is under solar, and you can't

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- farm under solar panels. So, yeah, absolutely, I do think that.
  - Q For the solar facility. Okay.

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- Have you -- did you ever reach out to landowners and farmers involved in the project to ask them what their long-term plans were for their lands?
- 7 A I didn't reach out to specific lease owners, as that
  8 information was not made publicly available to myself.
  9 I would have for sure if I would have known who those
  10 lease owners were. But I did reach out to other people
  11 that I know in the area and asked questions about their
  12 practices and what they would do in a similar
  13 circumstance.
  - Q So you're saying you -- you had no idea who these lease owners or landowners were that were involved in the project, never?
- 17 A I was never made aware of who they were or where to 18 find that information.
- 19 Q Okay. Are you aware of any other Benton County
  20 representative that reached out to landowners or
  21 farmers who were involved in the project to ask about
  22 their long-term plans for their lands?
  - A I'm not aware, but it's not the scope of the County to get involved with private leases between farmers and -- and developers. It would be unheard of -- it would be

unheard of for me, my staff, or anyone else here at 1 the -- at the County to get involved or ask questions 2 3 about the nature of a lease or their impressions for 4 any development, whether it's this one, a subdivision, 5 or anything of -- of that nature. So you are, in fact, not aware of any such outreach to 6 these landowners. 7 That's the answer to your question? 8 9 No. Yeah, that's the answer to my question. 10 Okay. So in your testimony, Page 9, Lines 5 through 6 -- and if you need to pull that up, I'm fine with you 11 12 doing so. 13 I'm -- can you also put that on the screen for us as 14 well? 15 You know, I don't have it on -- I'm not able to share 16 it on the screen. Ms. Masengale --You said Page 5, Lines 9 -- 5 through 6? 17 Α 5 through 9. 18 O 19 MS. STAVITSKY: We'll work to get 20 that on the screen. 21 MR. McMAHAN: If you need it on the 2.2 screen, we can pull it up, or if you've got it in your 23 hand, I think we can proceed. JUDGE TOREM: All right. I 24 understand that Ms. Masengale is in the process of 25

pulling that exhibit up.

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Ms. Cooke, if you wait for Mr. McMahan to finish the question just half a breath, I think it's going to make the gentleman to my right a little happier. It's just --

## THE WITNESS: Okay.

JUDGE TOREM: -- the nature of court reporting. It's not a -- I have to tell a lot of witnesses it's just not a normal conversation. It's being taken down verbatim. Anything you and Mr. McMahan can do on this dance and the other counsel will help.

All right. And here comes your exhibit. We're going to go to Page 5, Lines 5 through 7.

Thank you, Ms. Masengale.

Mr. McMahan, if you want to --

MR. McMAHAN: Thank you, Your Honor.

JUDGE TOREM: -- re-ask your

question.

MR. McMAHAN: Yes.

Q (By Mr. McMahan) In your testimony, Ms. Cooke, you indicate -- and I'm quoting -- "The land is more suitable for continuing farming industry in Benton County than being put to use as a large industrial project."

Is that your testimony?

- A Yes, as you can see clearly in the exhibit, that is my testimony.
- Q Shouldn't the property owners, themselves, be the ones to determine how best to manage their farmlands and their family legacy?
- A That's an interesting question. Unfortunately, the State of Washington mandates land-use planning practices, which is our office's purview. So although the line sometimes is contentious about private property owners' rights and what they can and can't and should and should not do with their property and what the state law mandates the County to regulate, it's a little contentious.

And so for us as land-use planners to do -- uphold what the State has charged us with, we have determined these areas are suitable for farming as they are zoned agricultural.

Q Right.

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And, in fact -- and, in fact, farming will continue on the wind energy site after the construction of the facility, won't it?

A Yes. Unfortunately, that's a minority of the property that's going to be lost. You cannot farm under solar panels, and that's a majority of the acres lost.

I understand what you're saying. 1 0

these landowners?

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- So -- so you -- you -- are you insinuating that 2. the planning department should decide the destiny of
- 5 The -- the County has zoned this as agriculture, and we Α are maintaining those permitted uses, which are 6 agricultural in nature. We're not deciding what people should and should not do with their property. There is 8 9 a list of allowed uses, and those are what are 10 permitted on the property. If someone wants to go 11 outside of that, then that would be not consistent with what the State has mandated us to do in these areas, 12
  - Is there anything that restricts renewable energy development based upon the soil classification?

and that would be going against our County code.

- Can you repeat your question? 16 Α
- 17 Is there anything that restricts renewable energy 18 development on these lands based on soil classification? 19
- 20 I'm not aware that there is. Α
- And isn't it true that, at least what I think I'm 21 22 hearing, is that you or the planning department decide 23 what is compatible for these landowners on behalf of 24 these landowners?
- 25 We don't decide that. Our county code, which has been Α

- adopted into law, lays that out.
- Q But for this project, are you -- is it your role to decide whether or not renewable energy is -- is allowed as a compatible use on the wind facility portion of this project?
  - A For this project, it's EFSEC's role to decide whether or not compatibility is there.
  - Q Okay. All right. Good. Well, we agree on that, then.

    So concerning the soils classification, is there
    anything that restricts development on the land based
    upon soil classification?
  - A Not to my understanding. But the land was designated as soil classification is a consideration, one of eight considerations that -- that are used to designate ag lands.
  - Q And do you have knowledge of the farm soils on this property, on -- excuse me -- on the -- on this -- on the -- on the area that's proposed for development?
  - A It's a very large area, so I'm not specifically aware of what they are, but I did take an active role in our ag lands reclassification, and I know that they're not poor soils.
- 23 Q But your testimony, you characterize this as prime farmland, right?
- 25 A Yes.

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- 1 Q Okay.
- 2 A Like I said, there's eight factors that go into --
- 3 Q Yes.
- 4 A -- prime farmland, not just soils.
- 5 Q I understand that.
- Prime farmland designation, however, is typically referencing USDA NRCS farmland classification, correct?
- 8 A Are you speaking as far as soils go?
- 9 Q Yes. So far as soils go.
- 10 A That's one of eight tests to designate ag lands of long-term significance.
- 12 Q Yes. And I'm talking about your testimony that calls
  13 this project prime farmland.
- 14 You do state that in your testimony, don't you?
- 15 A Yes.
- 16 Q And isn't it true that for this particular soil -- and
  17 I know you come from a farming family.
- Isn't it true that for the Ritzville silt loam

  soils, which is about 92 percent -- I can -- I can

  represent to you 92 percent of the project lease

  boundary, is classified as prime farmland if irrigated,

  correct?
- 23 A No, that's not correct. It has to do with water 24 availability, including precipitation.
- 25 Q So you're disputing that definition from USDA NRCS data

- 1 concerning the -- the characteristics of prime
- 2 | farmland?
- 3 A As I said, it's one of eight criterias. And water and
- 4 precipitation is another criteria. So those factored
- 5 together. So if there's enough precipitation for
- 6 dryland wheat farming, those soils, that area, are
- 7 suitable as an agricultural area.
- 8 | Q And you are aware that none of this property is
- 9 irrigated, correct?
- 10 A I am aware.
- 11 | Q All right.
- 12 A But it does have good precipitation levels.
- 13 | Q Well, what is the annual precipitation per year in this
- 14 area?
- 15 A In -- in this area? I believe it's -- well, and I
- can't say this for sure on the record, but the last
- time I read the memo, I want to say it's four to six
- inches of rain a year, roughly.
- 19 | O So rather arid, isn't it?
- 20 A Not for dryland wheat. That's enough.
- 21 | Q But it is arid land up there, isn't it?
- 22 A It's dryland. It's not arid.
- 23 Q Okay. Right.
- Is it your -- oh, let's see.
- 25 So is your testimony that this location, Benton

- County, differs from other dryland wheat areas in the
  Northwest is just somehow unique, or is it pretty -typical?
- 4 A I'm not familiar with other dryland wheat operations in 5 the Northwest as I'm not from there.
- 6 Q Okay. Where are you from? I'm sorry. That's interesting.

8 Where are you from?

- 9 A I'm from Prosser, Washington, the Horse Heaven Hills.
- 10 Q Okay.
- 11 A But I'm not familiar with the other dryland wheat 12 regions of Washington State, such as the Palouse,
- because I'm not from there, and I don't know --
- 14 | Q All right.
- 15 A -- what their yields are like.
- 16 Q I understand. Thanks for the clarification there.
- What about for Nine Canyon? Are you aware that
  that is dryland wheat, unirrigated, on the Nine Canyon
  wind farm?
- 20 A I don't know what the history of Nine Canyon was, but 21 given the topography of where it's located, I would
- 22 have -- I would have assumed that it was not dryland.
- 23 My assumption is it was probably rangeland, because
- 24 it's on top of a hill. But I don't know that for a
- 25 fact, because I wasn't in the country at the time it

- 1 was developed.
- 2 | Q So you are speculating with that answer, aren't you?
- 3 A You're asking me a question I can't answer, so yes.
- 4 Q Yes, you're speculating. Thank you.
- 5 Have you visited other wind farms in Oregon or
- 6 | Washington?
- 7 A I have. On a --
- 8 Q Which wind farms?
- 9 Excuse me.
- 10 A I haven't --
- 11 | Q I'm sorry.
- 12 A I haven't on a professional level. I have on a
- 13 personal level. I've visited the one out in Bickleton.
- 14 | Q Okay. In -- in Klickitat County, then?
- 15 A In Klickitat County.
- 16 | Q All right. And have you discussed farm operations with
- 17 any farmers out in the Klickitat County area?
- 18 | A I have. I...
- 19 | Q And have you discussed whether or not -- well, have you
- 20 discussed with those farmers in Klickitat County
- 21 whether their farming operations are in any way
- 22 disrupted by the renewable energy development that's
- 23 | hosted on their lands?
- 24 A I haven't -- I haven't had conversations with the
- 25 actual landowners who have the turbines on their

- properties. I've had conversations with adjacent landowners in the area, so I can't answer that question.
- Q All right. Thank you.

Do you dispute that farmers customarily farm around local topography, including, you know, for example, canyons, sloped areas?

I mean, it's pretty typical, isn't it, for farmers to farm around topographic features?

- A It is. And in our area, it's a very small percentage of the -- of the land. Because the Horse Heaven Hills is a mesa and very flat, we do have some areas of shrub-steppe habitat and critical areas in the -- in the drainages, and they do farm around those areas.
- Q And the farmers can customarily farm around, oh, power poles, ditches, many things, right?
  - A Typically in the Horse Heaven Hills, they don't have any of those, as ditches are not and irrigation is not up there, and all of the power poles run along the road right-of-way infrastructure, so they don't need to go around those necessarily. Those are on the periphery of their operations.
- Q So you're saying that entire area up on the Horse Heaven Hills is all flat as a table.
  - Is that what you're saying?



- A It's predominantly flat. It's not flat as a pancake, but it's predominantly flat. There are some rolling hills, but not to any great extent. The slopes are on the fringe.
- Q In your -- I want to just turn to your testimony about support services.

And is it your testimony -- I believe it's your testimony that due to Horse Heaven, somehow the agricultural economy will wither, that farmers will let the land go, all because of the construction of the solar and wind projects.

Is that your testimony?

- 13 A Can you reference where you're finding that at in my testimony?
- 15 | Q Page 6.

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- 16 A And what line?
- 17 Q I am not sure about that.
- 18 | MR. McMAHAN: Okay. All right.
- 19 Yeah, could you scroll down, please.
  - Yeah, I'm going to come back to that. I'm sorry,

    Ms. Cooke. I want to come back to that, so if you

    could just hold on that, we're going to -- we're going

    to revisit that in a minute.
  - Q (By Mr. McMahan) Is it your opinion that this 1 percent of Benton County farms proposed for wind and

- solar development will actually destroy agricultural support services?
  - A Can you define what you mean by destroy agricultural support systems?
  - Q Well, agricultural support industries, agricultural support systems. Things like selling fertilizer, seeing things like selling equipment, tractors.

    Agricultural support services, which you have -- have provided testimony about.

Is it your opinion that this project, at 1 percent or so of the local agricultural economy, will somehow undermine those agricultural services?

A Well, I'm not exactly qualified to speak to economic development and farming practices such as that. I do believe that this project will impact those services.

Will it destroy or undermine? Those are very aggressive words, and I don't -- I think that's taking it a little too brusque. But I do believe it will have impact to the support services of those types of businesses that help the farmers out in that area.

- Q And do you deny that new revenues from the wind leases will spur further investments by these landowners?
- A In what capacity are you speaking?
- Q Any capacity.
- Will the new revenues for these landowners, with

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- 1 new generation of additional income, is it your opinion
- 2 that that -- that that will not spur further
- 3 investments?
- 4 A Further investments into what? Stocks or into their
- 5 land or what?
- 6 Q Into their land. Into their farming operations.
- 7 Into buying --
- 8 A I -- I can't speak to what the farmers are --
- 9 0 Excuse me.
- 10 | A -- going to do --
- 11 | O Excuse me.
- 12 A -- with their payouts.
- 13 Q Excuse me. We're not going to talk over each other.
- 14 Tractors, any equipment.
- 15 A I can't --
- 16 0 Go ahead.
- 17 A -- speak to that. I don't -- I don't know what the --
- the personal financial agenda is for -- for the farmers
- 19 getting the payouts.
- 20 Q All right. Well, let's try this.
- 21 With lease revenues, do you deny that farmers will
- 22 not make additional investments in things like repair
- and replacement of old equipment?
- 24 A I would hope so. But that's speculation on my part,
- 25 that I'm hoping that they will put the money back into

- the land and continue and improve their practices. I

  don't know that. That's speculation on my part.
- 3 Q Enhancement of crop -- of crop -- of protection of crops?
- 5 A Is that a question?
- 6 0 Yes.
- 7 A I don't understand the question. Sorry.
- 8 | Q Purchase of more fertilizer?
- 9 A Again, that's speculation. I have no idea how the
  10 farmers are going to spend their money, if they even
- 11 | ferti- --
- 12 | Q So you don't --
- 13 A -- if they fertilize. I have no idea.
- 14 Q So you don't think the lease revenues are going to spur 15 these kinds of investments?
- 16 A I didn't say that. I said it was speculation. I don't
- know how they're going to spend their money. I would
- hope so. As a -- as a child of a farmer, yes, I would
- 19 hope so, but I can't say.
- 20 Q So you don't know whether -- you speculate -- you can't
- 21 speculate. I guess you can't guess that these
- 22 landowners, with their lease revenues, might invest in
- 23 additional technology, changes in farm practices,
- 24 beneficial tools in farming production.
- As a farmer, as a child of farmers, do you believe

that that actually won't happen, that those investments 1 actually won't be made in these farms --2 3 MR. HARPER: Your Honor. 4 (By Mr. McMahan) -- as a consequence of lease 0 5 revenues? 6 I'm objecting at this MR. HARPER: point, Your Honor. This has gone on long enough. 7 This 8 seems to be repetitive, argumentative. It's just 9 badgering the witness. Mr. McMahan is testifying. 10 He's not examining at this stage. JUDGE TOREM: Mr. McMahan, I have to 11 agree with Mr. Harper. I think you've made your point. 12 13 It's becoming argumentative. 14 MR. McMAHAN: All right. All right. 15 JUDGE TOREM: So that on that basis, 16 it's sustained. 17 MR. McMAHAN: All right. Thank you, Your Honor. I'll move on. 18 19 JUDGE TOREM: Mr. McMahan, if you 20 wanted to go back, if -- if it's still germane --21 MR. McMAHAN: Yes. 22 JUDGE TOREM: -- to your inquiry, 23 the portion you were looking for about support starts 24 at the bottom of Page 6, Line 24, and continues to 25 approximately that level on Page 7. Maybe you've

already gone through it with your questions, but that 1 was, I think, what you were looking for. 2. 3 MR. McMAHAN: All right. 4 MS. STAVITSKY: You got to those 5 questions. 6 Okay. Yeah, I think I MR. McMAHAN: did end up getting to those questions, Your Honor. 7 Thank you. 8 9 JUDGE TOREM: All right. What's 10 next? All right. 11 MR. McMAHAN: Thank you. 12 (By Mr. McMahan) Ms. Cooke, you provided testimony 0 13 about the potential loss of agricultural economy or 14 agricultural products. 15 And your testimony really only references dryland wheat, doesn't it? 16 17 Dryland wheat and rangeland are the majority of what this operation will be taking up. 18 19 Yes. Understood. 20 But you have test- -- your testimony indicates 21 that there are -- that -- you talk about -- we talked 22 in the testimony about -- about specialty crops and any 23 crops other than wheat. 24 Are you -- are you indicating that -- your 25 testimony seems to only be dealing with dryland wheat,

1 | right?

- A I try to narrow the focus to the -- the agricultural production which is occurring on the lands that are slated for this development. So I did not speak to other types of agriculture.
- Q But in representing 1 percent of supposed destruction of the -- of the agricultural economy, you don't account for any specialty crops other than wheat, right?
- A Again, I'm only speaking to wheat and rangeland, because those are the two primary operations that will be impacted by this, because of that -- of the footprint of it. If you'd like me to speak to other agricultural in the greater Horse Heaven Hills, I'd be happy to, if you have a question.
- Q Well, the question is this: Your -- or the point is this. The question is this:

Your testimony talks a lot about the destruction of the farming economy because of the loss of dryland wheat and this 1 percent of the agricultural economy or the agricultural products.

That is your testimony, right? Focusing on that 1 percent which is dryland wheat.

A The -- I'm -- yes, my testimony does speak to the agricultural economy and how this project would impact

1	that.	Because	the	scope	of	the	project	is	within	the
2	drylan	d area of	Вег	nton Co	ount	zy.				

- Q Yet isn't it true that Benton County grows many crops -- grapes, potatoes, onions, apples, hops -- that have a much, much higher value than dryland wheat?
- 6 A The agricultural economics isn't at debate here for the conditional use criteria, sir.
  - Q Well, actually, I -- I disagree with that. I'm trying to understand your testimony, which infers that this project is going to have a material impact on the agricultural economy of Benton County.

Yet your testimony does not account for products other than wheat. Is that true?

- A Yes. Well, wheat and rangeland, which would be cattle.
  - Q Okay. I think we can -- we can move on here.

Isn't it true -- and perhaps you can't answer this question, but I'll try.

Isn't it true that dryland wheat is really a very small fraction of the value and use of these lands when you account for all of the other agricultural products, including specialty products and specialty crops which I just described?

A I don't think that we're comparing the agricultural economy as a whole of Benton County here, which surprises me especially as your expert witness

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- Mr. Wiley, that's his bread and butter. That's his family's income, and you're demeaning their -- the value of their products that they're bringing to the county. I find that --
- Q No, I'm not demeaning Mr. Wiley at all, nor am I demeaning you, ma'am.

What I am just indicating, that your testimony is based on dryland wheat. You characterized the agricultural economy based on dryland wheat, correct?

- A It's one of the factors of Benton County's agricultural economies, yes.
- 12 Q And you -- your testimony does not account for all the
  13 other crops, espec- -- particularly specialty crops or
  14 high-value crops -- grapes, potatoes, onions, apples
  15 hops -- that have a much higher value than dryland
  16 wheat, right?
- 17 A Again, I don't see the relevance here to the scope of this project.
- Q Ma'am, you are not -- excuse me. You are not the adjudicator of relevance or not. I'm trying to get you to answer a specific question and get your opinion.
- 22 A Can you re-ask the question, then, in a way that --
- 23 | Q Yes.

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- 24 A -- I can understand?
- 25 Q You -- your characterization of the agricultural

economy in Benton County is limited in your testimony 1 to nothing but dryland wheat, correct? 2. 3 I have spoken to the project area, which is dryland Α 4 wheat and rangeland, and how this project will affect 5 that and the overall economy of Benton County from an agricultural standpoint. 6 Right. 7 Q 8 JUDGE TOREM: All right. 9 Mr. McMahan, I think you made your point here. 10 going to let Ms. --11 MR. McMAHAN: Yes. Right, Your 12 Honor. 13 JUDGE TOREM: If there --14 MR. McMAHAN: Thank you. 15 JUDGE TOREM: If there are other 16 crops of value that Mr. Harper wants to draw out on 17 redirect, we'll learn about that and find it in the 18 testimony at that point. 19 What else have you got? 20 Your Honor, I'm going MR. HARPER: 21 to interrupt now, if I may, because Mr. McMahan has 22 continued to talk over Ms. Cooke's answers. 23 understand that occasionally Ms. Cooke anticipates his 24 question, but it's particularly important that the

Council hear her complete thought before Mr. McMahan

moves on.

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JUDGE TOREM: And I'll interject,
Mr. Harper and Ms. Cooke. If it's a yes-or-no
question, it's a lot simpler if you just answer "yes"
or "no" up front. And if it's necessary to elaborate,
you can, but you may want to wait for Mr. Harper to
redirect on the things he thinks the Council will find
most important.

Again, it's not the most natural thing in conversation to just drop a "yes" or a "no," but for purposes of cross-exam, it might speed things up a little bit, and then we can see what else Mr. Harper wants to make sure the Council knows.

So thank you for continuing to answer.

Mr. McMahan, back to you.

MR. McMAHAN: Yes. And, again, I apologize for talking over you, Ms. Cooke. You and I both seem to have a habit of doing that, and so I will -- I have just one more question, and so hopefully we can do that without talking over each other.

Q (By Mr. McMahan) On Page 3, Line 22, of your testimony, Ms. Cooke, you claim that the land will be permanently taken out of production.

Are you aware that the land can and will be fully restored after the life of the project?

- A It's my professional opinion as a land-use planner that the majority of the land will not go back to agriculture after the lifetime of this project.
  - Q So you dispute the findings throughout the Northwest, in general, that -- and the understanding that, after retirement, the land will be returned to agricultural use. You -- you --

MR. HARPER: Objection. That -that -- objection, Your Honor. That lacks foundation.
I don't know what he means, throughout the Northwest,
the land will be returned after retirement.

JUDGE TOREM: Mr. McMahan, can you give a little bit more specificity so the Council knows what you might be referring to as well?

Q (By Mr. McMahan) Well, Ms. Cooke, are you aware that wind facilities throughout the Northwest, all of them, are required to restore the land upon which they have hosted the projects?

Are you aware of that?

A I'm not familiar with other wind projects or their conditions of approval in the Northwest, but I am aware that they do need to have a plan in place for the removal of these. However, I -- I've yet to see a successful wind farm being removed to this point in my -- in my career or my lifetime.

1 MR. McMAHAN: Understood. It's a 2. relatively new industry. 3 With that, I -- I have no further questions. 4 thank you for your time. 5 JUDGE TOREM: All right, 6 Mr. McMahan. 7 Let's go on to Mr. Aramburu. 8 9 CROSS-EXAMINATION 10 BY MR. ARAMBURU: Good morning, Ms. Cooke. I'm Richard Aramburu. 11 represent Tri-City C.A.R.E.S. 12 13 Good morning. 14 Good morning. Α 15 Just a couple of questions for you on behalf of the 16 community. 17 You're the Benton County planning manager. What is your responsibilities as planning manager? 18 19 That's correct. I am the planning manager. I oversee 20 the planning staff. And I essentially make all of the 21 administrative decisions for the planning department on 22 behalf of Benton County. 23 And have you been involved in the designation of -- of 24 agricultural lands of long-term significance? Yes. I was involved during our 2018 comprehensive plan 25 Α

- update where we did an agricultural lands
  classification memo.
  - Q And was that confirming the designation of -- of agricultural lands of long-term significance from prior versions of the comp plan?
- A For the most part, yes. We de-designated a few areas.

  But overall, we had a net gain of agricultural land

  that we add into the county. But the majority of that

  land stayed the same, which was historically classified

  as agricultural lands and are continuing to be zoned

  agriculture.
- 12 Q And was there any challenges or appeals of the County's
  13 designation of agricultural lands of long-term
  14 significance to the Growth -- Growth Management
  15 Hearings Board?
- 16 A There was not. The groups that we typically get
  17 appeals from had no issue with our classification memo.
- 18 Q And were there any challenges from -- from anyone in 19 the farming community to the desi- -- to the 20 designation of agricultural lands of long-term 21 significance?
- 22 A No, there was not. And I believe we did hold public 23 meetings for that classification and designation.
- 24 Q And do you recall what -- whether there was significant opposition at those meetings?

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- A There was a pretty good turnout. I can't say that there was significant opposition. I know a lot of people had questions, whether or not they were -- particularly the property owners that were either going to be included in or excepted out of the -- the zone, as is normal when you're changing zonings on landowners.
  - However, there was no significant objections that our office received.
- 10 Q And did -- did the County do SEPA compliance for this designation?
- 12 A Yes, I believe we did as part of the comprehensive plan 13 update. The ag- -- agricultural lands classification 14 memo was part of an appendix to our comprehensive plan.
  - Q And was a threshold determination entered regarding the decision to designate the lands as agricultural lands of long-term significance?
- 18 A Are you asking what the designation was?
- 19 Q No.

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- I'm asking you whether there was a -- a -- with

  SEPA compliance, was there a checklist, and was there a

  threshold determination?
- 23 A Yes, I believe there was.
- 24 Q Okay. And was -- was the threshold determination appealed?

- 1 A I don't -- I don't know off the top of my head.
- 2 | Actually, I believe our -- I believe our -- well, I
- don't know if the threshold determination was appealed,
- but our comprehensive plan, I believe, was appealed on
- 5 different grounds.
- 6 Q But not on -- on the grounds that we're discussing
- 7 today?
- 8 A No. It was on groundwater, I believe.
- 9 Q Okay. And the -- let's see.
- That's all the questions I have. Let me just look
- 11 here for a moment.
- 12 And is -- is the designation of long- --
- 13 | agricultural lands of long-term significance, that's a
- 14 part of the comprehensive plan, correct?
- 15 A The -- we do have a land-use designation. The process
- of designating them is part of the Washington State
- 17 WAC, not necessarily spelled out in our comprehensive
- 18 plan, but we do discuss that under the agricultural
- 19 land-use designation in the comp plan.
- 20 Q And then for the comp plan, then zoning is adopted for
- 21 | agricultural lands; is that correct?
- 22 A That's correct. The comp plan is a guiding document,
- and from there, it's more specific into which zoning
- 24 designation it is classified as.
- 25 | Q And were there any appeals of the zoning designation

- that's being discussed here by anyone in the Horse 1 Heaven Hills? 2. 3 No, I'm not aware of anyone appealing the agricultural zone designation for this area. 4 5 And is the -- the zoning designation, comprehensive plan designation, taken into account by the Benton 6 7 County assessor when he assesses value of property? Not to my knowledge. My understanding is the appraisal 8 Α 9 of property, the taxation of property is a separate 10 process than the land-use designation or the zoning 11 designation of property. 12 Typically we see the assessor pick up similar 13 descriptions of land use based on what we've zoned it, 14 but not always necessarily; such as if there's an 15 agricultural piece of property and there's a home on 16 it, they may have it as residential for appraisal 17 purposes, but maybe they don't reflect that it's 18 necessarily agriculture in nature or zoned agriculture if it's not being currently farmed. 19 20 MR. ARAMBURU: Okay. No further questions. Thank you, Ms. Cooke. 21 22 JUDGE TOREM: All right. Let's turn 23 to Ms. Voelckers at the Yakama Nation.
  - MS. VOELCKERS: Thank you, Your

25 Honor.

## CROSS-EXAMINATION

BY MS. VOELCKERS:

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Q Good morning, Ms. Cooke. My name is Shona Voelckers, and I represent Yakama Nation in this proceeding.

My question for you this morning is: Can Benton County, under the Benton County Code, issue a conditional use permit to a development that needs water without first determining that the proposed development has a legally available water source to serve that development?

- A Sorry. Can you rephrase the question a little bit? I think I -- I think I understand what you're asking, but I just want to make sure.
- O Yeah.

Does Benton County Code allow issuance of a conditional use permit to a development that needs water if the permitter has not yet determined that water is actually legally available for that development?

A It's not typical. So typically from a conditional use permit, we will ensure there's water or at least help district approval. Most of our conditional use permits don't get into the depth of water law and actual water rights from the Department of Ecology because of their -- their size and scope and nature.

Most just require approval of the use from the Benton Franklin Health District, which would approve the well and/or sanitary facilities. And we require, as a part of their application, that Benton Franklin Health District letter before they can apply, or with their application materials. If their water source is from somewhere else, then we generally ask for compliance from that water purveyor as part of their application materials.

I'm trying to think of a larger-type conditional use permit in the last ten years. We've only had a few of them.

And I would say groundwater compliance would be something, as staff, we would certainly look at. We also -- when we send out the agency packet to the reviewing agencies, they often -- the Department of Ecology often will comment back that need for groundwater is required, and so we will use that as a condition of approval in the conditional use permit, that they seek compliance with that groundwater requirement.

Q And if you have concerns about whether or not they can comply with the groundwater requirement, would you investigate those concerns before issuing a conditional use permit?

A Typically, yes. Most of them -- I won't say all of them. Again, it depends on the nature of a conditional use permit. The scope is huge as far as, you know, something small such as a dog kennel versus something large like a con- -- a confined animal feed lot operation. You know, the -- the intensity on the land is much different. But we would ensure that there's compliance with water regulations for that.

I know before I'd started at Benton County, there was a proposed dairy or a feed lot up on the Rattlesnake Hill, and I believe it was denied due to groundwater issues and concerns. And that was a conditional use permit as well in an agricultural zone.

MS. VOELCKERS: Thank you. I may -- I may have other questions, depending on what else is asked, but that's all I have at this time.

JUDGE TOREM: Thank you,

Ms. Voelckers.

Ms. Cooke, can you clarify: When you said it was denied for groundwater concerns, was that water supply, or was that potential for water pollution?

THE WITNESS: I don't -- I don't know. As I said, it was before I arrived. I just know that water -- groundwater was an issue of some sort. I don't know -- I don't know the status of it entirely.

JUDGE TOREM: Okay. If it becomes 1 relevant to the Council whether it was for nonpoint 2 3 pollution or contamination concerns or water supply, it 4 may come from another witness. 5 Ms. Reyneveld, I know you're not listed for any cross-exam questions. Did you have anything this 6 7 morning? 8 MS. REYNEVELD: I don't have 9 anything at this time. Thank you, Judge. 10 JUDGE TOREM: All right. 11 Mr. Harper, I'm going to come back to you and go 12 one more round of questions. Then I'll ask the Chair 13 and the Council members for their questions if they 14 haven't already been asked. 15 Mr. Harper. 16 MR. HARPER: All right. Thank you, 17 Your Honor. 18 19 REDIRECT EXAMINATION 20 BY MR. HARPER: Good morning, Ms. Cooke. How are you? 21 0 22 Α Good. Thank you. 23 All right. Ms. Cooke, Mr. McMahan spent a fair amount 24 of time focusing his questioning on what he portrayed 25 as a -- as a, I quess, a farm economics dispute.

And what I'd like you to do, Ms. Cooke, is -- if you could -- just, could you -- could you -- could you tell the Council about whether that in your view is germane to the concept of long-range planning and how a conditional use permit in this case may factor into the County's long-range interests in its agricultural lands?

The County does consider economics when it comes to long-range planning in a small sense, but economic development isn't necessarily our scope of or area of expertise. While our land-use practices, we try very hard to ensure that they promote economic development throughout the county, whatever that may be, we certainly try not to have land-use long-range code provisions such as our comprehensive plan that would go against the benefit of economic development in the county.

But when it comes to -- so that is within the scope of long-range planning or, you know, comprehensive long -- long-term planning.

Within the scope of a conditional use permit, the -- it's a little bit different. So while we have our comprehensive plan designation for planning -- so planning goes kind of top down -- we have this giant 20-year plan with all of our hopes and dreams and good

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visions for the future, how you do good practical planning that will have a robust -- robust economy.

From there, you whittle down -- as I said earlier in one of my other statements, from there you whittle down into specifics, and get into the day-to-day permits, which the conditional use permit would be one of those, and it gets a lot more limited in its scope.

And, unfortunately, for a conditional use permit, we take out the economic gain or the opportunity to a certain demographic of people or that sort of specifics from our evaluation, and we just look at our set of criteria, which doesn't include that economic gain or benefit to a small group of citizens.

And as I said earlier, it's a really tough conversation to have, because somebody's coming to you, wanting to develop their land, and you know from a human level that they will have economic gains from this. But from a regulation standpoint -- and, honestly, that's what we are; we're regulators of the state statutes -- we can't allow it.

And so our -- our limitations, you know, prevent us from doing that. Even though it makes sense from a human standpoint, professionally it's just not a factor, unfortunately. And -- and, you know, it's -- it's hard. As a professional, it's really hard.

Because you understand that there's going to be economic impacts to a group of people if -- if a use is denied or not allowed or not permitted, you know.

And personally, the Wileys are my family. They're my cousins. So do I want them to have economic gain?

Absolutely I do. But professionally, this isn't an allowed use. This isn't a permitted use. It doesn't further the protection of agricultural lands. So professionally, I have to say no.

Q Ms. Cooke, is there a sense in which your permitting decision-making or your -- your -- your testimony in this case -- because it is certainly correct you're not deciding the outcome of the CUP.

But is there a sense in which your -- your -- your permitting analysis is intended to further and help facilitate longer-range planning goals?

Are those in harmony in some sense?

A They are, on a -- on a kind of a 3,000-foot level, I would say. Although one permitted use may be denied or isn't permissible, it doesn't take away from the objectives of the allow- -- the allowable uses in a zone, which then further the goals and the policies that we in the state have for each one of our areas.

So let's say a oil refinery isn't allowed in the agricultural zone, since we heard that yesterday. That

may not -- that may not improve the economy of Benton County, but it is going to keep farmers and the agricultural zone -- it's going to allow them to continue to have the ability to implement their own economy.

And so the allowable uses that we have in our zoning designation further that economy. It's just kind of a narrow scope, unfortunately.

- Q Is it -- is it fair to say, Ms. Cooke, that -- that a significant portion of your prefiled testimony is intended to draw the attention of the Council to the long duration of the Horse Heaven wind farm facility?
- A Yeah, I would say so. I think a lot of people are looking at this project within a limited scope, you know, whether it's 30 years or a lifetime. And from planning, we try to look much further out.

And for us, we only have a limited area of agriculture. We're not making new agricultural lands. And so that protection is key.

And it's not just protecting it for 10 or 20 years or 30 years, or however long the lease is. I -- I know from practice that as soon as a use is established, it generally is there in perpetuity. It doesn't necessarily go away. It definitely shifts the landscape and -- and what goes on there in the future

long after I'm gone.

And so these are things that we consider as land-use planners.

Q Ms. Cooke, Mr. McMahan asked you a question that I objected to as lacking foundation. He asked you about other examples of restoration after retirement of a -- of a -- term a similar type of project. I don't know quite what he was trying to draw to there.

But are you aware of any example -- whether it's a wind farm project or any other example -- of proven, demonstrable restoration after compaction of soil, after exporting of soil, after importing of soil, alterations of the landscape, are you aware of any area-wide soil rehabilitation effort that would be comparable to what Horse Heaven wind farm portrays in its ASC here?

A I'm not aware of that. I'm not aware of any projects that have amended the project boundaries or the footprint for reintroduction.

And one example that, you know, from -- a small example that I can give off the top of my head is CRP ground. So Conservation Reserve Program has fallow areas of wheat. And you -- I drive home to visit my family up on Horse Heaven, and you still see these wheat fields that aren't in production. And, you know,

that was supposed to be kind of a short-term program from the federal government, and they're still laying fallow. And that's not necessarily an intense use which stopped farming for a short period of time.

Larger impacts, such as solar project, I don't think people realize how critical that microclimate is and how sensitive the microclimate of the shrub-steppe is. And those solar panels are going to devastate that.

So we're not just talking about can you put it back into dryland wheat. We're talking about can you -- can you grow shrub-steppe back under those solar panels; can you grow those native plants back there that are sensitive and rare species.

I don't believe you can after it's been shaded for 30 years. It's going to completely change that microclimate. And I don't know of any conservation practices that has successfully done that on, you know, thousands and thousands of acres.

- Q Does the ASC and the supporting materials that you've had a chance to review in the SEPA documents, does it adequately engage with this -- this topic, in your opinion?
- A I don't believe it does.
- 25 | Q Ms. Cooke, do you know what the useful operating life

of the Horse Heaven wind farm project is?

- A I don't know for sure, but I believe it's 30 years.
- Q Yeah, I think that's correct.

I guess the question is this, Ms. Cooke.

What will essentially happen if, at the end of the 30-year period, it proves to be infeasible or just uneconomic to engage with this restoration effort to return the soils to the kind of growing capacity that they currently have?

Do you have any opinion on that?

A Well, it's going to -- it's going to continue fragmenting the landscape if they're not able to restore it. And, you know, as I said in my testimony, if that's the case, I believe, then, that it will lead to other uses.

So what typically happens in land-use planning is, let's say for some reason a use isn't allowed or it was what we call grandfathered in and today it's not allowed. Well, it's been there forever, so I should be able to do this thing.

And so if we have an industry scale or an industrial-type use out in an agricultural zone and that use ends its life cycle or goes away, but maybe the infrastructure is there or something of that nature, we'll see inquiries of more industrial uses

come in, say, Yeah, well, but for the last 30 years, there's been a wind turbine here, so of course I should have a communication facility, or of course I should have, you know, a data server farm. It -- it won't be any more intense than what was there previously.

And that's a -- that's a hard argument from our standpoint to make. That's typically when we see a lot of petitions for rezoning, reclassification, when you have that legacy of fragmentation in a particular zone.

- Q Is it a concern of the County, Ms. Cooke, that in the same manner that Mr. McMahan has tried to portray the Scout facility as a natural extension of the Nine Canyon project, that subsequent projects will be viewed or sought in relationship to the Horse Heaven wind farm should it be approved?
- A Yeah, I think, you know, in our layman's terms -- and I'm sorry, but in our -- in our terms, we say essentially we're opening a can of worms. If you -- you know, and Nine Canyon is a really good example of that.

So Nine Canyon was approved by the Board of Adjustment, which is a citizen panel who may not be adequately sufficient to consider all of the facts and the criteria and the issues at hand when it comes to a large-scale project like this, what effect it will

have.

And so because Nine Canyon was approved, unlike the other -- we've had two other wind farms that weren't approved, and they were larger and almost in the same area. It essentially opens the floodgates to other inquiries. And I feel like, if this is approved, other developers will come in and say, Yeah, but there's this large-scale project right here, so, you know, it's not going to be that -- that much different of an impact.

Unfortunately, when we're analyzing the CUP criteria or other uses in a -- in a zone for permitting, we don't look at what's historically been done, especially if there were some errors in analyzing them.

So we look at what's before us, not what was done previously. And so we would look at what's happening now, not what happened then, and base it on today's factors and today's criteria.

And, like you said, you know, I just feel like if this is approved, then it's going to lead to more fragmentation, more interest, more developers. And that really has me concerned, because our landscape is rare and unique and beautiful. And, you know, we as farmers, speaking from a personal sense, try really

hard to be good stewards of the land, both for ourselves, our families, and our econ- -- our community.

Q I've tried to focus, Ms. Cooke, on factors that are germane to the CUP criteria. Some of those are very, very specific. Some of those have to do almost with SEPA-level mitigation. Others are more values-based and more subjective. I think you heard Mr. Wendt's testimony on that.

Let me wrap up with this, Ms. Cooke.

Regardless of Mr. McMahan's discussion of economic impacts, bringing it down to a farmer-by-farmer level, speaking strictly now to CUP criteria contained in the Benton County Code, are you aware of any other conditional use permit that would have a comparable effect to the 10 square miles of irrevocably lost or permanently disturbed, if you will, footprint or the 110-square-mile area-wide, lease-wide boundary of this project?

Is there anything else that you've seen as a CUP approved by Benton County comparable to this?

A I have -- I have not seen any CUP approved comparable to this. The only CUP that we've had in the last eight, six years that wasn't an intense use was denied, and that was for our gravel pit.

1	MR. HARPER: Ms. Cooke, I will end
2	there. Thank you very much.
3	THE WITNESS: Thank you.
4	JUDGE TOREM: All right. We've
5	completed the redirect. We're going to do a little bit
6	of recross-exam, and then we'll come to the Chair and
7	the Council.
8	Mr. McMahan, anything further?
9	THE WITNESS: Your Honor, can I
10	request a short break?
11	JUDGE TOREM: Sure. We have gone
12	for an hour. So let's come back at 10:10, and we'll
13	THE WITNESS: Thank you.
14	JUDGE TOREM: go from there.
15	(Pause in proceedings from
16	10:04 a.m. to 10:10 a.m.)
17	
18	JUDGE TOREM: All right, everybody.
19	Let's see if we can get back on screen here. Court
20	reporter's ready to go.
21	Ms. Cooke, you ready?
22	THE WITNESS: I am. Thank you for
23	the break.
24	JUDGE TOREM: No worries. I think
25	everybody probably it needed. I appreciated the cue.

There were some nodding heads when you asked. 1 Mr. McMahan, recross. 2. 3 Thank you, Your Honor. MR. McMAHAN: One question. 4 I promise. 5 6 RECROSS-EXAMINATION 7 BY MR. McMAHAN: Ms. Cooke, are you aware that the project will cause or 8 9 propose only one acre of shrub-steppe habitat impacted? 10 I don't know that for a fact, but if you're saying that Α 11 that's the impact, then okay. 12 MR. McMAHAN: Okay. That's my only 13 question. Thank you. 14 JUDGE TOREM: Mr. Aramburu, any 15 follow-up? 16 17 RECROSS-EXAMINATION 18 BY MR. ARAMBURU: Ms. Cooke, during your testimony, you expressed some 19 20 concerns about future development following the cessation of the wind and solar aspects of this 21 22 project. 23 Do you remember that? 24 Α Yes. 25 And is that a factor that's taken up during SEPA

review?

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MR. McMAHAN: Your Honor, if you don't mind, I would object to this. This -- if we're following the scope of the -- the direct and cross-examination, this is a new area that Mr. Aramburu's taking us into that has not been previously covered and is not within the appropriate scope right now.

JUDGE TOREM: Got it.

MR. ARAMBURU: I'm following up on the witness's testimony, Your Honor. That was her testimony.

JUDGE TOREM: Mr. Aramburu, we have a little bit of time today, so I'm going to allow it. But for future witnesses and we have a tight time frame, we do have to, as Mr. McMahan said, keep funneling down within the scope of things.

So go ahead and ask a question again, and then Ms. Cooke can answer, and then we'll keep moving along.

Q (By Mr. Aramburu) Okay. Ms. Cooke, I went back and refreshed your recollection a bit about your testimony concerning your concerns about future use once particularly the solar aspects of this might be removed.

And is -- is the question of whether the project

- would create a precedent for further actions, is that a matter that's covered by SEPA review?
  - A I am unsure. I don't know that a SEPA review would speak directly to that or setting a precedent for something, but it -- a SEPA review would definitely review and comment on the loss of habitat, the impacts to, or I would hope that it would. You know, what the ramifications would be both short-term and long-term, which then may set a precedent later in the future.
  - Q And is it the case that no final action is taken by
    Benton County on proposals until a final environmental
    impact statement is prepared?
- 13 On conditional use permits, that's -- that's correct. Α 14 So typically for conditional use permits, we have concurrent applications. We have a conditional use 15 16 permit application, and we have a SEPA application or a 17 checklist. And those run concurrently. However, the 18 conditional use permit doesn't go to the hearing examiner until the SEPA has -- determination has been 19 20 made.
- 21 | Q And a final impact statement prepared; is that correct?
- 22 A I've never dealt with one of those, but, yes, if it got 23 to that point, I assume we would need an FEIS before we 24 come to a hearing for a CUP.
- 25 Q And -- and under the -- the Benton County SEPA

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Verbatim Record of Proceedings, Adjudicative Hearing - August 15, 2023 ordinance, is it the case that the adequacy of a final 1 2. environmental impact statement is subject to appeal? 3 Α Yes. 4 Okav. And -- and --5 JUDGE TOREM: Mr. Aramburu, I just want to -- I just want to interrupt you here. SEPA's 6 7 not on trial in the adjudication. It's not appropriate to go down that road. 8 9 Do you have any non-SEPA-related questions? 10 MR. ARAMBURU: Mr. Examiner, I'm asking what the Benton County procedures are. I 11 12 understand that the -- that a ruling has been made by 13 you, which we take great exception to, that SEPA will 14 be somehow excised from this process. But I think I'm 15 entitled to ask questions about the Benton County procedures and what procedures would be followed in 16 17 Benton County. 18 JUDGE TOREM: I'm not going to allow 19 it, Mr. Aramburu. We already understand what the 20 Benton County procedures are for conditional use, and

we understand how the EFSEC procedures are in their place. We're applying those. We're not applying Benton County SEPA. We're using state rules, and we're having EFSEC as the lead agency.

Do you have any non-SEPA-related questions?

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1 MR. ARAMBURU: Witness has testified 2. that in -- in her analysis of the County's analysis of 3 conditional use permits, they also comply with SEPA. JUDGE TOREM: And so does EFSEC. 4 5 We're done -- we're done with this line of questioning, Mr. Aramburu. I'm going to take great exception if you 6 ask another SEPA question and ask our administrator to 7 mute your mike. 8 9 Do you have any non-SEPA-related questions? 10 MR. ARAMBURU: Okay. You're going to cut me off. That's fine, Mr. Torem. 11 12 I am. If you don't JUDGE TOREM: 13 have any other non-SEPA-related questions, I'm going to 14 move on to the Yakama Nation. 15 Ms. Voelckers, any other follow-up? 16 MS. VOELCKERS: Nothing from --17 further from the Yakama Nation for Ms. Cooke. Thank 18 you, Your Honor. 19 JUDGE TOREM: All right. Chair 20 Drew, do you have any questions that you wanted to ask? 21 COUNCIL CHAIR DREW: I do not. 2.2 Thank you. 23 JUDGE TOREM: Council members, any 24 questions you wanted to ask? 25 COUNCIL MEMBER LEVITT: This is Eli.

1 I have some questions. JUDGE TOREM: All right, Mr. Levitt. 2 3 If you'll introduce yourself to the witness so she 4 knows where you're from, and go ahead and ask your 5 questions. COUNCIL MEMBER LEVITT: Ηi, 6 7 Ms. Cooke. My name is Eli Levitt. I'm a section 8 manager at the Washington Department of Ecology, and I'm Ecology's Council member for EFSEC. 9 10 THE WITNESS: Hello. 11 COUNCIL MEMBER LEVITT: Just a --12 just a moment. I need to pull up my questions. 13 So do you or Mr. Wendt or your team do the GIS 14 analysis on land use on behalf of the County? Land use or zoning? 15 THE WITNESS: We used to. However, 16 we established the GIS department, so now we work with 17 18 them to do our mapping. 19 COUNCIL MEMBER LEVITT: Okay. 20 you know, does anyone on that team kind of ground-truth 21 the maps by going out into the field ever? You know, 2.2 to see, okay, this industrial land use borders this 23 agricultural use and, you know, try to get the lines as 24 correct as possible, so to speak?

THE WITNESS: Typically -- typically

that falls on the planners as we do site visits and work with landowners. The planners will be the ones that bring up to GIS any amendments needed if there's a mapping error.

However, we as staff do not make any amendments or mapping changes to our data layers, which we get from other agencies. So coming to mind, a pretty contentious one that we have is wetlands. And although they may not be the most accurate, we're not able to make amendments to those. We send them to the appropriate State agency to work with in determining whether or not the wetland is actually present, as we don't have the expertise to make those determinations.

COUNCIL MEMBER LEVITT: Got it.

Yesterday, Mr. Wendt's testimony implied that, you know, between the 2018 comprehensive plan and the previous one --

What was that? Around 2006 or something.

## THE WITNESS: Mm-hmm.

COUNCIL MEMBER LEVITT: -- that the acres of ag land jumped, increased by something like 4,000 acres.

Is it possible that 4- to 6,000 acres, that -- that sort of level of change, is within a margin of error or due to the changes in the way, the

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methodology -- methodologies that the County GI mappers use?

No, that change was -- came about from our ag lands classification memo. So we hired developers to analyze a set of criteria, the eight criteria listed in the WAC, and our -- and our current zoning. And that net gain came about from that classification memo. So after that data was provided to us, then we implemented that into code by making those zone changes, which is when we held the public hearings and that sort of things. We physically kind of added those areas into our agricultural zoning designation as staff.

COUNCIL MEMBER LEVITT: Okay. I guess I just want to note, it -- it seems that your testimony combines both personal and lived experience, so I just wanted to ask one quick question about the personal experience.

## THE WITNESS: Sure.

it's valuable for us to learn about, you know, how ag works in your county for sure. I visited multiple farms in the Palouse in my past work at Ecology, so I know a little bit about no-till and low-till dryland wheat farming.

Do you -- does your -- you know, you mentioned

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your family members in your testimony. Do any of them or the other farmers you've spoken to about solar and wind developments use low- or no-till wheat farming techniques?

THE WITNESS: Yeah. My cousins actually use no-till wheat farming. It seems to be a general practice of the Horse Heaven wheat farmers. I don't know that -- I don't know their practices as intimately as I do irrigated ag, grow crops, and animal husbandry, which is more of my background. But in speaking with them both in Klickitat County and in Benton County as dryland wheat farmers, they both use no-till practices.

Our irrigated ag land, my cousin actually runs soil regeneration practices on -- in the -- in the critical areas using animal husbandry to regenerate soil habitat and, you know, continue the economic development of our farm in the areas that we don't actually till up or irrigate or remove out of a critical area. And that's been extremely successful, and he's actually taking it to defend in his thesis this year as a senior at USC.

COUNCIL MEMBER LEVITT: Interesting.

Well, going back to the GIS questions: Does the County GIS -- do GIS maps or layers at the level where

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you can differentiate exactly where active dryland wheat farming is occurring in the Horse Heaven Hills area?

THE WITNESS: It's pretty apparer -yeah, it's pretty apparent from aerial imagery. You
have a swath of blond, which is the wheat field, and
then you have the clear cutoff line.

The other defining factor is that the wheat farmers tend to use sections. Because of the large linear squares that they have up there, irrigated ag tends to use crop circles. And so just visually, you can kind of see the difference between those two visually from the aerial imagery.

asked your GIS mapping team, they could estimate the number of acres in the Horse Heaven region that is in active use right now for dryland wheat farming and/or ranching?

THE WITNESS: Ranching is a lot -- a heck of a lot tougher, just because you can't really define where people run cattle on. It looks like open -- open habitat. So you wouldn't know if it was preserved or not.

But as far as dryland wheat goes, you could probably slap a polygon and get a rough estimate,

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obviously not including physical barriers and canyons
 1
     and that sort of thing.
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                        COUNCIL MEMBER LEVITT: Okay.
                                                        And
     jumping around here a little bit.
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                        JUDGE TOREM: Excuse me, Mr. Levitt.
          Ms. Cooke, you just called something slap a pole
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     up...?
                        THE WITNESS:
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                                      Sorry. Sorry.
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                        JUDGE TOREM:
                                      What was that?
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                        THE WITNESS:
                                      To draw a polygon
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     using GIS, you know, roughly. Not necessarily
     accurately as far as determining how many acres within
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     the Horse Heaven region would be dryland versus
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     irrigated. But we do actually have that analysis for
     zoning -- specific zoning designations.
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                        JUDGE TOREM: That's fine.
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                        THE WITNESS: We just don't have --
18
     okay.
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                        JUDGE TOREM: I just -- I missed the
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     word "polygon" as you spoke quickly.
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                        THE WITNESS:
                                      Oh.
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                        JUDGE TOREM: I wanted to make sure
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     it was accurate in the record.
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          Mr. Levitt, you had a follow-up.
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                        COUNCIL MEMBER LEVITT:
                                                 Yeah.
                                                        Just
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Three more maybe. 1 a few more. 2. To your knowledge, has the County, Energy 3 northwest, or any other entity that you partner with surveyed and/or reviewed the productivity of farming or 4 5 any lessons learned in general, such as challenges and opportunities, associated with the Nine Canyon wind 6 farm? 7 THE WITNESS: Not to my knowledge, 8 9 no. 10 COUNCIL MEMBER LEVITT: Okay. the County and/or partners like Energy Northwest have 11 not, for example, asked the -- the wheat farmers in 12 13 that area how are things going since --14 THE WITNESS: I'm not --15 COUNCIL MEMBER LEVITT: -- since the 16 wind farm was established? 17 THE WITNESS: Yeah, I'm -- I'm not 18 aware of it, but Ener- -- I mean, Energy Northwest may check in with their leaseholders. I -- I just -- we, 19 20 the County, are a bit disattached from that narrative, 21 so we don't -- we don't hear things like that unless we know someone personally involved or professionally 22 23 involved. 24 COUNCIL MEMBER LEVITT: Okay. 25 Mr. Wendt didn't get into this yesterday, but I guess

I'm curious.

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You said something earlier about a board of citizens approved the Nine Canyon winds -- wind farm in some way.

## THE WITNESS: Yes.

COUNCIL MEMBER LEVITT: Do you have any -- yeah. Okay.

Could you give me just a very brief background on that, what that process was, from your perspective?

THE WITNESS: Yeah. So currently a conditional use permit is heard by a hearings examiner, which is a quasi-judicial, typically a lawyer that we, the County, hire. And she -- she's a woman for us. She's an unbiased third party. So she will hear these. She's also professionally trained generally in land-use law. And so she will go through our code and all the testimony she's received and the application and review it for consistency and then will make her determination as to whether something should be approved or denied.

The Nine Canyon project -- so prior to having a hearing examiner set up, my understanding is -- 'cause I wasn't here at the time -- the County used a Board of Adjustment, and that was a panel of -- of citizens with no particular training who would hear land-use matters and make a decision based -- which was supposed to be

based on the county code.

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We have a similar board called the planning commission, which I oversee, and I can tell you that the difference in the hearings are night and day, especially with consideration and the scope that needs to be narrowed into what they're reviewing. I feel that hearings examiners are a lot more defensible and accurate in their decisions. The -- when you get boards of private citizens making decisions on land use, sometimes they're not always the best decisions or the most appropriate decisions.

COUNCIL MEMBER LEVITT: Okay. Then I'm curious, I guess, from just the County staff perspective, so this includes you and Mr. Wendt and other County officials.

Is there anything official that changed at the County level, 2020 and prior -- you know, it could be a commissioner's resolution; it could be changes to code; it could be white papers, policies, procedures that changed -- that would impact how you and your team approach the consideration of proposed wind farms or -- or solar farms?

THE WITNESS: I don't believe so. I mean, we had a tax amendment which prohibited them after 2020, but I don't -- I don't believe that there

was any documentation or guidance of how to review a wind proposal except for those that are listed in our county code and our comprehensive plan, kind of those guiding documents that we as staff would use.

But, again, you know, that's outside of our -- our purview, because we don't get to make those decisions on those types of permits. It's the same as a dog kennel. I don't get to decide if somebody gets a dog kennel or not. That has to go through another administrator as far as approval goes.

COUNCIL MEMBER LEVITT: Okay. Thank you. That's it.

JUDGE TOREM: Do other Council members have any questions for Ms. Cooke?

All right. Hearing none.

I have one question, Ms. Cooke.

From Page 8 toward the end of your -- to the end of your testimony, there -- the theme talks about taking land out of production and not maintaining agricultural viability for a variety of concerns between family farms and succession.

When I got down to Page 10, your conclusion was it won't be economically viable for farmers to return the agricultural lands of long-term commercial significance to agricultural use at the end of the Horse Heaven wind

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farm project life.

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Have you thought about any ways that you could assist from the County level or you might ask EFSEC or the State government to assist, assuming this recommendation is for approval and it's built?

With that scenario, have you thought of any ways that would change your conclusion to make it easier for things to go back to long-term commercial significance and agricultural use?

THE WITNESS: I have not. But I can see where you're going with it. And honestly I would hope that either the State or, you know, another body would help incubate and, you know, generate these maybe progressive ideas that would help them keep in the scope of agricultural while maintaining a new source of income. I just personally don't -- I haven't done it myself or thought about it or engaged with anybody on that in the context of this project.

JUDGE TOREM: One of the ideas that, as I looked at your testimony last night, that came to mind -- I don't know if the Council, it's within their scope even -- is a question of you -- you made it seem as though it's economically infeasible to reverse the effects of the wind farm and get things done. It would be a financial issue for the landowners.

THE WITNESS: Mm-hmm.

JUDGE TOREM: And I wondered if there was any consideration in the County for financial assistance to do that, and if so, some kind of long-term trust that may be part of the conditioning the Council considers. Again, sometimes we're looking at environmental impacts, not financial impacts, but part of the decommissioning of the project usually includes posting a bond and other fiscal things.

So I'm wondering again in the context of decommissioning whether the County has thought about -- for this project, for Nine Canyon, for any of them that might be a change to an agricultural area -- a trust fund of some sort -- how it's funded, I don't know -- to make sure it's not a financial burden on the individual, and the County, as you've said, can maintain its regional and zoning area interests to get things back and what the County's vision might be for beyond our lifetimes.

Long question, but the concept, I hope, is clear.

THE WITNESS: Yeah. Yeah. No, and it's a great idea. You know, unfortunately, I just -- I don't know about the greater County as a whole, but certainly for -- for my office, you know, we just don't have the legal ability to do

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that or make those requirements on the applicant. I would feel like it's outside the burden of what, you know, a conditional use permit or other, you know, permit that we apply conditions of approval for.

It's kind of outside the scope of what we normally would have done. But that's not to say it's impossible. There -- you know, there's universities and all sorts of interest groups that are continuing to work on the promotion of agricultural, so maybe in the future it would get -- it would get approved into state law and we could have something set up like that for them. It's just not something that's available on the table at the moment.

JUDGE TOREM: And, admittedly, I don't understand all of the decommissioning scope of what EFSEC can or can't do. It's just an outside-the-box thought on, as you say, the longer term and perhaps more progressive thinking. Thank you for the input on that.

Mr. Harper, does that raise anything else -- this is your witness -- before we...?

MR. HARPER: No. No, it doesn't.

Thank you, Your Honor.

JUDGE TOREM: All right. Council

25 members, Chair Drew, any other questions?

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I see Eli Levitt has his hand up.

COUNCIL MEMBER LEVITT: Yeah.

Sorry. I guess, just a quick follow-up question.

So you mentioned that there were two wind farms proposed in the county in the past, and those were denied in some fashion.

Can you talk about, just briefly, about how the process worked for Nine Canyon versus those two other farm -- wind farm proposals that you mentioned?

THE WITNESS: I believe they were all heard by the Board of Adjustment. I'm not entirely sure. The other two are from 2001, and our records from those days are quite sparse. Recordkeeping wasn't quite a priority then as it was now.

But my understanding is they were larger projects, anywhere from 200 to 500 turbines that were roughly 250 to maybe 300-plus feet, covering 4,000-ish acres.

One was denied. The other, we don't know -- it was not approved. I just don't know what the status is because of recordkeeping purposes, but it was not approved. But those more than likely went in front of the Board of Adjustments as well.

COUNCIL MEMBER LEVITT: And to your knowledge, for all three of those, Nine Canyon and the two -- other two you mentioned, did the County ever

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discuss mitigation measures, that they would be 1 interested if -- if the projects went forward? 2 3 that make sense? THE WITNESS: Not to my knowledge. 4 I haven't done a deep dive into the Nine Canyon project 5 myself, so I don't know what was discussed. I know it 6 was an MDNS, which professionally for me is an 7 interesting choice. I feel like that's something I 8 wouldn't have made a determination on. 9 10 But one of the other projects actually had an EIS 11 request, and I don't know that it was ever seen 12 through, so my guess is, from that project, that one, 13 that had an EIS, it could have had mitigation measures 14 or, you know, spoken to that as part of that scope for 15 an EIS. COUNCIL MEMBER LEVITT: Okay. 16 Thank 17 you. 18 JUDGE TOREM: Lenny Young? 19 COUNCIL MEMBER YOUNG: Yeah. Good morning, Ms. Cooke. I'm Lenny Young. I'm a 20 21 Department of Natural Resources representative to 2.2 EFSEC. And quick follow-up to Mr. Levitt's question. 23 Could you -- do you know the name or some type of 24 a reference if we wanted to look more into those two 25 other projects that were denied? Is there some kind of

a name or identifier we could use to -- to find 1 2. information on those? 3 THE WITNESS: Yeah, the one was, ironically, Horse Heaven Wind. The other was Maiden 4 Wind. 5 6 COUNCIL MEMBER YOUNG: Thank you. 7 THE WITNESS: M-a-i-d-e-n. COUNCIL MEMBER YOUNG: Got it. 8 9 JUDGE TOREM: Any others? 10 THE WITNESS: Those are the only two 11 besides Nine Canyon that I'm aware of. 12 JUDGE TOREM: Oh. I'm sorry. Any 13 other questions --14 THE WITNESS: Oh. Sorry. 15 JUDGE TOREM: -- from Council 16 members? 17 All right. Seeing none. 18 I want to make sure the parties understand. 19 think when Mr. Young's asking about getting other 20 information, we'll make sure we have advice from our 21 attorney general as to what's in the record and what's 2.2 not. We talked with Council members about not doing 23 our own research outside the record, so that advice is 24 being given as we go. And if anything else is sought 25 for the record, it will be in the form of a data

request to parties, and you'll know what the Council 1 members are considering. 2. 3 So if there's any concerns that Council members are asking questions in that regard, they're not 4 necessarily familiar with the -- the niceties of the 5 APA, typical trial practice, and what might be a 6 limited record. But certainly if the Council members 7 for the adjudication are going to have anything, you'll 8 9 know what it is. 10 All right. Anybody have any other questions for 11 Ms. Cooke that I need to recognize before we let her go and move on to our next order of business? 12 13 All right. Hearing none. 14 Ms. Cooke, thank you. Good morning. And --Thank you. 15 THE WITNESS: 16 JUDGE TOREM: -- I appreciate your 17 time and testimony. (Witness excused.) 18 19 20 JUDGE TOREM: All right. Council 21 members, today we had just the one scheduled witness. 2.2 And previous at the housekeeping session, there was a 23 question of whether or not we could move some things

We have permission from the Yakama Nation and all

around.

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the other parties to call Mr. Ganuelas and 1 2 Mr. Nuetzmann today. 3 Ms. Voelckers, what's the status of their 4 availability? 5 MS. VOELCKERS: Thank you, Your Honor. They are available. I would ask that we take a 6 brief break. But they are here and available to be 7 8 sworn in. 9 JUDGE TOREM: All right. We're 10 going to take a break just to get them on the line. 11 We'll come back at 10:45. 12 Before we go off to our break, the Nuetzmann 13 exhibits that you might want to have, if you have any 14 questions, Council members, even though they're not scheduled for cross-exam, would be 4011\_T and 4012. 15 16 As for Mr. Ganuelas, they would be mostly 17 confidential. But 4008\_T and then 4009 and 4010. Those are both marked as confidential, and you have a 18 19 redacted version as well. The reply testimony is an 20 Exhibit 4013. So if you are looking for something to 21 do in the next eight minutes --2.2 COUNCIL CHAIR DREW: Judge. 23 JUDGE TOREM: -- to get ready, we 24 would have those.

Chair Drew.

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                        COUNCIL CHAIR DREW: Would you
 2
    please have someone put those in the chat since I
 3
    didn't write that quickly.
 4
                        JUDGE TOREM: Sure.
                                             They're easy --
 5
                        CHAIR DREW: Thank you.
 6
                        JUDGE TOREM: -- to find in the
     exhibit list. The -- the Yakama Nation's exhibits all
 7
     start with a 4.
 8
 9
                        COUNCIL CHAIR DREW: Okay.
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                        JUDGE TOREM: And I'll ask that --
    we'll get those in the chat, 4011 and -12, 4008 through
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12
     -13.
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         All right. Thank you. We'll take our break.
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                        COUNCIL CHAIR DREW: Oh. I just got
15
    a message. Okay.
                        Thank you.
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                        JUDGE TOREM: Yep. We'll take our
    break and come back at 10:45.
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                               (Pause in proceedings from
19
                                10:37 a.m. to 10:45 a.m.)
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                        JUDGE TOREM: All right. It's now
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    10:45. We're back on the record.
23
         Ms. Voelckers, have you had a chance to make sure
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    whether Mr. Ganuelas and Nuetzmann are on the line?
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                        MS. VOELCKERS: Yes, Your Honor.
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1 They are logging on through Mr. Jones' computer. I see 2 Mr. Nuetzmann now. 3 If I could ask a clarifying question before we get going regarding something that you said before the 4 5 break. 6 JUDGE TOREM: Yes, ma'am. MS. VOELCKERS: Our understanding 7 was that Council was going to be provided with the 8 confidential versions of everything, not just the 9 redacted ones. And so I don't know if that -- I just 10 11 wanted to make sure that that was the case. 12 JUDGE TOREM: Yes. And 13 Ms. Masengale has definitely provided all of those 14 documents. We've got them in a separate part of our 15 SharePoint drive that only has access to Council 16 members and not to the general EFSEC or UTC population 17 that is on the same server, to my understanding. 18 yes, they have both. 19 MS. VOELCKERS: Okay. I appreciate 20 the clarification and also just making sure they have a 21 chance to review that before Monday for the other 2.2 members that are testifying. So thank you for that. 23 I see that Mr. Nuetzmann is all set up. 24 (Witness Mark Nuetzmann

appearing remotely.)

1 JUDGE TOREM: All right. Let me get 2. to where his exhibits are. 3 All right. Good morning, Mr. Nuetzmann. How are 4 you? 5 THE WITNESS: Good morning, Judge Torem. I'm good. 6 7 JUDGE TOREM: I'm going to swear you in to adopt your testimony, and then we'll see if 8 9 there's any questions. 10 Again, my understanding is that your testimony is 11 limited to two exhibits. They are 4011\_T, your 12 prefiled direct testimony; and Exhibit 4012, your reply 13 testimony to Erik Jansen's rebuttal testimony. 14 Are those the two documents that you're aware of 15 you've submitted as testimony? 16 THE WITNESS: That's correct. 17 JUDGE TOREM: All right. I'm going to have you raise your right hand and adopt that, and 18 19 then we'll see if the Council members have any 20 questions. 21 2.2 appearing remotely, was duly MARK NUETZMANN, 23 sworn by the Administrative 24 Law Judge as follows: 25 ////

1 JUDGE TOREM: Do you, Mark Nuetzmann, solemnly swear or affirm that all testimony 2. 3 you've indicated you'll adopt today and any answers you 4 give to Council questions will be the truth, the whole 5 truth, and nothing but the truth? THE WITNESS: I do. 6 7 JUDGE TOREM: All right. Thank you. I'm going to note that for the record, those 8 9 exhibits I talked about have been adopted under oath, 10 and they're now admitted to the record. 11 (Exhibit Nos. 4008\_T\_Revised, 12 4009 Confidential, 13 4009\_Redacted, 14 4010 Confidential, 15 4010\_Redacted, 4011\_T, 4012, 16 and 4013 admitted.) 17 18 JUDGE TOREM: Council members, Chair 19 Drew, any questions for Mr. Nuetzmann? 20 All right. I'm not hearing any, Mr. Nuetzmann. 21 That's probably the easiest morning at trial you'll 2.2 ever experience. 23 And we're going to take our next witness from the 24 Yakama Nation, Mr. Leon Ganuelas. So thank you, 25 Mr. Nuetzmann. So thank you, Mr. Nuetzmann. You can

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1
     stand down and switch places.
 2
                        THE WITNESS:
                                       Thank you.
 3
                                (Witness excused.)
                                (Witness Leon Ganuelas
 4
 5
                                 appearing remotely.)
 6
                        JUDGE TOREM: Good morning. Are you
 7
     Leon Ganuelas?
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 9
                        THE WITNESS: Good morning.
10
     sir, I am.
11
                        JUDGE TOREM: Out of respect for the
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     confidentiality of much of your testimony, Council
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     members, we're now going to make sure that our system
14
     for moving into closed-record hearing works. So I'm
     going to ask staff to move us to a Microsoft Teams
15
16
     breakout room.
17
          So, Mr. Ganuelas, hopefully everybody transfers
     over. And I'll do a quick roll call of parties and
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19
     Council members to make sure we're all there, and then
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     we'll take your testimony.
21
                                (Pause in proceedings from
22
                                 10:49 a.m. to 10:53 a.m.)
23
                   ** Closed-record hearing **
24
     * Not available to general public per protective order *
25
     ////
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(Closed-record session concluded.) JUDGE TOREM: All right. I can see that a number of us are back, moved over automatically from the other meeting. Let's see if I can have the participant list put up on the side. I see there's more of us in this session than there were in the other.

For any members of the public that are listening, we're back from a closed-record session where witness Leon Ganuelas was talking about some privileged and confidential information regarding pronghorn antelope.

There are redacted versions of his testimony

available on the EFSEC website if you're interested.

Those are -- the redacted portions are the ones that members of the public or those that haven't signed confidentiality agreements can -- can access.

And we were gone out of public session for about 30 minutes, maybe less.

All right. Council members, I don't know that there's any other business. I'm going to ask the parties again if I'm overlooking anything we said we would do on the record today with all of the Council members.

Mr. McMahan, was there anything on your list that we still needed to do with the Council members today?

MR. McMAHAN: Not that I'm aware of,
Your Honor. Thank you.

JUDGE TOREM: Mr. Harper?

MR. HARPER: No. I don't think so.

JUDGE TOREM: And Ms. Reyneveld.

MS. REYNEVELD: Nothing further.

Thank you.



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Mr. Aramburu, let me 1 JUDGE TOREM: 2. come to you. Was there anything else we needed to do 3 on the record with Council members? 4 MR. ARAMBURU: I do have an item, but the Council members' presence is not necessary. 5 6 JUDGE TOREM: Okay. Thank you. We'll do another housekeeping session here shortly. 7 And, Ms. Voelckers, anything else from the Yakama 8 9 Nation we need to do with the Council members today? 10 MS. VOELCKERS: Nothing else for the 11 Council today from Yakama Nation. Thank you, Your 12 Honor. 13 JUDGE TOREM: All right. 14 looking forward to tomorrow, Council members, the Rahmig scheduled testimony is still not happening 15 16 tomorrow. But I understand that we're going to have 17 Morgan Shook. And Morgan Shook, I'll go over the exhibit numbers 18 19 with you if you have your pens and pencils ready. 20 Morgan Shook's testimony will be available also, I'm 21 sure, from the very busy Ms. Masengale in a daily 22 folder on the SharePoint drive to make it easy to 23 access and review this evening. 24 Morgan Shook was originally scheduled for next 25 Tuesday, August 22nd, at 11:40 a.m. and supposed to go

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     after a lunch break into 2:30 p.m. So there's
     approximately two hours of testimony to be ready for
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 3
     tomorrow. And unless there's anything else added,
 4
     we'll start at 9:00, and then we have the monthly
 5
     Council meeting at 1:30. Please plan on being
     available for this adjudication maybe up till 12 or
 6
     12:30 just in case we're able to add anything else and
 7
     front-load the schedule a little bit more to
 8
 9
     accommodate the ever-fluid schedule we've got.
10
          But the exhibits that I have for this
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     applicant-sponsored witness start with 1008_T.
12
     that's a set of revised testimony filed by the
13
     applicant. The supporting exhibits follow in sequence
14
     through 1009 all the way through 1020. And there's
     also some reply testimony, if I'm not mistaken, at
15
16
     1051 R. So essentially 1008 through 1020 and 1051.
17
          Mr. McMahan, Ms. Stavitsky, did I get those
18
     correct?
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                        MS. STAVITSKY: Yes, Your Honor.
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     Thank you.
                        JUDGE TOREM: And Ms. [Sic] Shook
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     will be available at 9 a.m. tomorrow?
23
                        MS. STAVITSKY: Correct.
          It's "Mr. Shook" --
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25
                        JUDGE TOREM:
                                      Oh.
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1 MS. STAVITSKY: -- just for the 2. record. Thank you. 3 JUDGE TOREM: Thank you. 4 Council members, any question on your homework for 5 tonight and ready for tomorrow? All right. Then we'll recess the adjudicative 6 hearing portion. 7 I have a question from Mr. Livingston. 8 COUNCIL MEMBER LIVINGSTON: 9 10 I'm sorry, Judge. I missed: What time will we start 11 tomorrow? 12 JUDGE TOREM: 9:00. I'll do a 13 housekeeping session with the parties to see about any 14 other schedule items I can advise you of, and then at 9:00 we'll have Mr. Morgan Shook adopt his testimony 15 16 and see if there's any questions. 17 We know we're going to have cross-exam from --18 it'll be a follow-up after Mr. Aramburu's questions on 19 behalf of Tri-Cities C.A.R.E.S. from the applicant. So 20 about an hour-plus is what Mr. Aramburu is estimating, 21 followed by any redirect exam. And then, as you've 2.2 seen, the round-robin that we do. And then we'll get 23 to the Council members' questions along with anything 24 else we need after that.

Any other Council questions?

All right. You had a short day today. I can't promise there'll be many of these ahead. Especially tomorrow you'll have a follow-on Council meeting. So thank you very much. And I'm going to take a brief recess here till 11:25 so people can stretch and everybody can sign on or off, and we'll resume at 11:25 with our housekeeping session. (Pause in proceedings from 11:22 a.m. to 11:25 a.m.) JUDGE TOREM: Okay. We're back into a housekeeping session. We're back on the record to take any notes that we need. Mr. Aramburu, I'll come to you first. You said you had a note you wanted to take up. MR. ARAMBURU: I have a question for you, Judge Torem. When might we expect decisions on the other outstanding motions? JUDGE TOREM: Tomorrow morning. I've got some time this afternoon suddenly. So I apologize that you're still waiting. But tomorrow morning, you'll have my answers on as many of them as I can get to. And given the time balance I have today, I'm hoping all. MR. ARAMBURU: And particularly

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because at least one of the motions deals with scheduling, if you don't have a written ruling, an oral ruling would be -- would be helpful to us as well, just so we -- we know how to -- how to schedule things. So thank you for that.

JUDGE TOREM: I appreciate that.

And that's why I try to make notes on that oral ruling today. And I've asked the court reporter to make sure, if it's reduced to writing that way, then it can also be circulated to the parties as soon as possible.

So if it's efficiency sake, Mr. Aramburu, I will give the oral rulings as best we can and use the transcript to document those going forward for preserving issues for appeal and a way to cite to them. I'm trying to make sure that to service both purposes of efficiency and any other errors that might want to be called out by parties.

MR. ARAMBURU: So let me just understand the process here. You -- you made an oral ruling on our motion to compel. Are you going to re- -- are you going to enter an independent written ruling on that, or are we just going to rely on your oral comments?

JUDGE TOREM: I am not planning to issue a further written ruling, but I will circulate in

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1 advance a separate piece of the transcript that memorializes it. Just given the time constraints on 2. 3 everything else, Mr. Aramburu, I just -- I don't want to keep the parties waiting for those written products. 4 5 The ruling has been made, and I think from there, it will speak for itself. 6 7 MR. ARAMBURU: So the date of your ruling is today, then? Would that be correct? 8 9 JUDGE TOREM: It must be, yes. 10 MR. ARAMBURU: Okay. Thank you. 11 JUDGE TOREM: All right. Mr. McMahan, any other housekeeping items that the 12 13 applicant had for me today? Perhaps you've heard from 14 Ms. Perlmutter over the course of the morning. 15 MR. McMAHAN: I will let 16 Ms. Stavitsky talk about her communication with 17 Ms. Perlmutter. 18 MS. STAVITSKY: Yeah, nothing more 19 for Scout, Your Honor, except just I can provide an 20 update. We heard back from Ms. Perlmutter, who says 21 she's feeling slightly better but still out of 2.2 commission. So we'll keep checking in and update 23 you-all. 24 JUDGE TOREM: All right. Thank you. 25 Mr. Harper, any other updates from the County or

1 housekeeping measures for today? 2 MR. HARPER: No. Thank you, Judge. 3 JUDGE TOREM: All right. 4 Ms. Reyneveld? 5 MS. REYNEVELD: I don't have anything except for, if we wanted to try to move up the 6 wildlife testimony, then Your Honor's direction is for 7 us to coordinate that and come to you with a proposal. 8 9 JUDGE TOREM: Maybe not you 10 individually, but the parties together collaboratively. 11 MS. REYNEVELD: Okay. Thank you. 12 JUDGE TOREM: Do you have any status 13 updates, if appropriate, on your proposed settlement 14 agreement that you referenced, I think, last Thursday in the fifth prehearing conference regarding the 15 16 eastern solar array wildlife impacts, and there was 17 some reference to the memorandum Page 2? I don't remember if we're calling it the Kobus memo or the Moon 18 19 memo. Any updates on that? 20 MS. REYNEVELD: I do not have any 21 updates. And there will not be any updates until the 2.2 conclusion of the adjudicative process from the 23 attorney general's perspective. 24 JUDGE TOREM: Okay. That helps. Because I was wondering if I needed to mention to the 25

Council members they might see that during the course 1 of the adjudication. Because it won't be signed before 2. 3 the end of the adjudication, it's probably best not to 4 give them any anticipation that there is something 5 coming in. I don't want any negative connotation or positive connotation to be implied because of the 6 ongoing negotiations there. 7 8 Would you agree, Ms. Reyneveld? 9 MS. REYNEVELD: Yes, I think that 10 makes sense. Thanks, Your Honor. JUDGE TOREM: Over the course of my 11 12 career, I've learned that settlements in principle are 13 not always settlements in writing. So we'll leave it 14 at that. 15 MS. REYNEVELD: Yeah, and I would 16 say that it's not even a settlement in principle. 17 It's -- we've had discussions around the potential for 18 settlement. 19 JUDGE TOREM: Excellent. That helps 20 clarify it even further. Okay. 21 MS. VOELCKERS: Your Honor. 2.2 JUDGE TOREM: Yes. Ms. Voelckers, I 23 was about to come to you. 24 MS. VOELCKERS: Oh. Well, just 25 before we move on from this topic, if Ms. Reyneveld was

able to, we would appreciate clarity on when those 1 discussions ceased. 2 MS. REYNEVELD: I think we had the 3 discussions in the spring, and that's -- I think --4 5 correct me if I'm wrong, Mr. McMahan, but I don't think there were further -- further discussions specifically 6 on this that were substantive after that. 7 MR. McMAHAN: Yes, Ms. Reyneveld, I 8 9 think that's correct. And I -- if I remember right --10 stand to be corrected -- there was a date on the 11 document after we essentially completed those tentative 12 discussions. And as far as I can recall -- and, Sarah, 13 correct me if you think I'm wrong -- I think that was 14 it from the -- from the date of the last version that we circulated. 15 16 MS. REYNEVELD: That's my 17 recollection. Thanks, Mr. McMahan. 18 MS. VOELCKERS: So is it fair to 19 say, then, that there weren't further discussions about 20 the proposal after the date of the one that Mr. McMahan 21 e-mailed to the parties last Friday? 2.2 MR. McMAHAN: Well, I didn't want to 23 speak for Sarah, or for Ms. Randolph -- excuse me --24 but I believe that's correct. MS. REYNEVELD: Yeah, I don't -- I 25

- think we might have checked in on the status of it, but there was no substantive discussions after that, is my recollection after that date, so...
- MS. VOELCKERS: Thank you. We appreciate the clarification.
- JUDGE TOREM: Ms. Voelckers, did you have any other items for the housekeeping?
  - MS. VOELCKERS: Just a request to the parties, Your Honor, that -- that we do engage in that conversation around who might be taking
    Mr. Shook's spot on Tuesday before tomorrow morning's check-in with you.
  - JUDGE TOREM: Yeah, I think we will hear from you guys in the morning. I won't participate in those conversations, but hopefully the parties will make time today.
  - I just see that Ms. Masengale's posted an updated exhibit list. I have one question about an exhibit yesterday. Ms. Masengale, maybe you can clarify it best.
  - I'm looking for Exhibit 1040\_R. I think that was from Ms. McClain. And I don't know if we expressly asked her to adopt that testimony. My notes didn't catch up to that. Did yours?
    - MS. MASENGALE: Judge Torem, I'm

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1 just reopening that document, and I will be back with 2 you shortly. 3 JUDGE TOREM: All right. While you're doing that, the four items. And, Mr. Aramburu, 4 5 you might keep along with me here to make sure I've got them. 6 There's your motion to reconsider the 7 witnesses' -- the testimony that were stricken: 8 9 Krupin, Sharp, Dunn, and Simon. That's one item I know 10 you're waiting for. 11 Related to that is the applicant's motion to 12 strike certain rebuttal response testimony of, I think, 13 those same witnesses. There may be more. 14 And, Ms. Reyneveld, there's your motion, which I 15 think will be the easiest for me, on your proposed 16 supplemental testimony. 17 And, finally, there's Mr. McMahan and the applicant's motion to supplement the record with 18 19 Mr. Kobus's testimony. 20 Mr. Aramburu, were there any other items that 21 you're still waiting for that I didn't list? 2.2 MR. ARAMBURU: Those sound like the 23 ones that are on the list that have not yet been 24 decided.

JUDGE TOREM: All right. Thank you.

I'm just making sure I'm not overlooked something. 1 Sometimes the e-mails have been voluminous, or I think 2 3 I've used the word "onslaught" before. 4 Mr. McMahan, anything on the list that I didn't 5 call out that needs to be? MR. McMAHAN: No, Your Honor. 6 Thank 7 you. 8 JUDGE TOREM: Mr. Harper? 9 MR. HARPER: No. Thank you. 10 JUDGE TOREM: All right. 11 Ms. Reyneveld? 12 MS. REYNEVELD: That summary 13 reflects my understanding of the pending motions. 14 Thank you. 15 JUDGE TOREM: And Ms. Voelckers? 16 MS. VOELCKERS: Nothing further. 17 Thank you, Your Honor. JUDGE TOREM: All right. That's my 18 19 homework for this afternoon. 20 Ms. Masengale, what did you find out about 21 Exhibit 1040, Sub R? 2.2 MS. MASENGALE: Judge Torem, I had 23 marked that as admitted, but if that's an error, I can 24 delete that. 25 JUDGE TOREM: No. I'll just ask

applicant's counsel: Was that, to your recollection, 1 also adopted by the witness yesterday? 2. 3 MS. STAVITSKY: Your Honor, I'm sorry. The sound broke out. 4 Did -- Ms. Masengale, did you say 1040 was or was 5 not adopted? 6 MS. MASENGALE: I marked it as being 7 admitted. However, that may have been an error on my 8 9 part. 10 MS. STAVITSKY: No, it was -- that 11 was what I had in my notes as well, and it should be 12 admitted. So that's correct and accurate. Thank you. 13 JUDGE TOREM: All right. Again, 14 it's probably my note-taking as I was multitasking. 15 Does any other party have a question and concern whether we can just on the record today confirm 1040 R 16 17 from Ms. McClain was adopted? All right. Hearing no objections, then. If it 18 19 wasn't yesterday, it is today. 20 Thank you, Ms. Masengale. Your notes, I expect, 21 are better than mine on some of these as we work 2.2 through it. 23 All right. Tomorrow morning at 8:30, then, is 24 when we'll convene our housekeeping session, and we'll

go on with Mr. Morgan Cooke's [sic] testimony and

whatever else you agree might be fit in before we break for the afternoon Council meeting.

After our session tomorrow morning and before the Council meeting, we'll talk again and confirm as best we can the week of August 21st to 25th and what we can do going forward.

And I'd ask Mr. McMahan and Ms. Stavitsky to keep us apprised, even though we're not going to conduct sessions on Thursday, Friday, or over the weekend, on any developments with Ms. Perlmutter's health.

Hopefully it takes a turn for the better and we'll have

her with all vim and vigor ready to go next week.

So with that, thank you very much for your time.

At 11:36, we're adjourned for the day, and we'll pick up tomorrow.

(Proceedings adjourned at 11:36 a.m.)

2.

1	STATE OF WASHINGTON ) I, John M.S. Botelho, CCR, RPR, ) ss a certified court reporter
2	County of Pierce ) in the State of Washington, do hereby certify:
3	
4	
_	That the foregoing proceedings were taken in my
5	presence and were adjourned on August 15, 2023, and
6	thereafter were transcribed under my direction; that the transcript is a full, true and complete transcript of the
О	said proceedings and was transcribed to the best of my
7	ability;
8	That I am not a relative, employee, attorney or counsel
	of any party to this action or relative or employee of any
9	such attorney or counsel and that I am not financially interested in the said action or the outcome thereof;
10	
11	IN WITNESS WHEREOF, I have hereunto set my hand
11	this 11th day of September, 2023.
12	
13	A >
14	John M.S. Botelho
15	4
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17	(Certification expires 5/20/2024.)
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