

**Verbatim Transcript of Monthly Council Meeting**  
**Washington State Energy Facility Site Evaluation Council**  
**October 20, 2020**



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WASHINGTON STATE  
ENERGY FACILITY SITE EVALUATION COUNCIL  
Lacey, Washington  
Tuesday, October 20, 2020  
1:30 p.m.

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Telephonic Monthly Council Meeting  
Verbatim Transcript of Proceedings

REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358

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1                                   A P P E A R A N C E S

2   Councilmembers:

- 3   KATHLEEN DREW, Chair
- KATE KELLY, Department of Commerce
- 4   MIKE LIVINGSTON, Department of Fish and Wildlife
- STACEY BREWSTER, Utilities and Transportation Commission
- 5   ROB DENGEL, Department of Ecology

6

7   Assistant Attorney General:

- 8   JON THOMPSON

9

10   EFSEC Staff:

- 11   SONIA BUMPUS
- AMI KIDDER
- 12   AMY MOON
- JOAN OWENS
- 13   KYLE OVERTON
- TAMMY MASTRO

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16   Also in Attendance:

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- JEREMY SMITH, Chehalis Generation Facility
- 17   BILL SHERMAN, Counsel for The Environment
- LEE OTIS, Commerce
- 18   JENNIFER DIAZ, Puget Sound Energy
- ERIC MELBARDIS, EDP Renewables
- 19   KIP WHITEHEAD, Energy Northwest
- CHRIS SHERIN, Grays Harbor Energy Center
- 20   KAREN MCGAFFEY, Perkins Coie

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1 LACEY, WASHINGTON; OCTOBER 20, 2020

2 1:30 P.M.

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4 P R O C E E D I N G S

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6 CHAIR DREW: Good afternoon. This is  
7 Kathleen Drew, Chair of the Washington State Energy  
8 Facility Site Evaluation Council calling our monthly  
9 meeting to order today.

10 Ms. Mastro, will you call the roll?

11 MS. MASTRO: Good afternoon, Chair Drew.

12 Department of Commerce?

13 MS. KELLY: Kate Kelly, present.

14 MS. MASTRO: Department of Ecology?

15 Department of Fish and Wildlife?

16 MR. LIVINGSTON: Mike Livingston's here.

17 MS. MASTRO: Department of Natural

18 Resources?

19 Utilities and Transportation Commission?

20 MS. BREWSTER: Stacey Brewster, present.

21 MS. MASTRO: Chair?

22 CHAIR DREW: Yes.

23 MS. MASTRO: There's not a quorum at this  
24 time. I'll call the roll for the EFSEC Staff.

25 CHAIR DREW: Okay.

1 MS. MASTRO: Before that, the Assistant  
2 Attorney General?

3 MR. THOMPSON: This is Jon Thompson,  
4 present.

5 MS. MASTRO: EFSEC Staff, Sonia Bumpus?

6 MS. BUMPUS: Sonia Bumpus.

7 MS. MASTRO: Ami Kidder?

8 MS. KIDDER: Present.

9 MS. MASTRO: Amy Moon?

10 MS. MOON: This is Amy Moon, I'm present.  
11 Thank you, Tammy.

12 MS. MASTRO: Thank you, Amy.  
13 Kyle Overton?

14 MR. OVERTON: Present.

15 MS. MASTRO: Joan Owens?

16 MS. OWENS: Present.

17 MS. MASTRO: Patty Betts?  
18 Stew Henderson?

19 And for the record, this is Tammy Mastro.  
20 Thank you, Chair Drew.

21 CHAIR DREW: Ms. Mastro, there are four of  
22 us present for the Council. I think that makes a  
23 quorum; am I wrong?

24 MS. MASTRO: You are not wrong, Chair Drew.  
25 You are correct. I'm sorry. There is a quorum for the

1 EFSEC council.

2 CHAIR DREW: Thank you.

3 Is there anyone on the line who would like  
4 to introduce themselves at this point?

5 MR. SMITH: This is Jeremy Smith for  
6 Chehalis Generation Facility.

7 MR. SHERMAN: Bill Sherman from the Attorney  
8 General's Office as counsel for The Environment.

9 MS. OTIS: This is Lee Otis working with  
10 Washington Commerce on siting energy development  
11 throughout the state.

12 MS. DIAZ: Jennifer Diaz with Puget Sound  
13 Energy.

14 MR. MELBARDIS: Eric Melbardis, EDP  
15 Renewables.

16 MR. WHITEHEAD: Kip Whitehead, Energy  
17 Northwest.

18 MR. SHERIN: Chris Sherin, Grays Harbor  
19 Energy Center.

20 MS. MCGAFFEY: Karen McGaffey, Perkins Coie.

21 CHAIR DREW: And if our court reporter could  
22 introduce yourself as well.

23 THE COURT REPORTER: This is Tayler  
24 Garlinghouse.

25 CHAIR DREW: Thank you.

1                   With that, Councilmembers, you have in front  
2 of us a proposed agenda. Is there -- oh, in our chat,  
3 we have Rob Dengel, who is a Councilmember from Ecology  
4 who is also present.

5                   So in front of us is the proposed agenda.  
6 Is there a motion to adopt the agenda for today?

7                   MS. BREWSTER: Chair Drew, this is Stacey  
8 Brewster. I'll move that we adopt the agenda for today.

9                   CHAIR DREW: Thank you.

10                   Second?

11                   MR. LIVINGSTON: Mike Livingston --

12                   MS. KELLY: Kate Kelly --

13                   Sorry, Mike.

14                   Kate Kelly, second.

15                   CHAIR DREW: Thank you.

16                   Are there any changes to the agenda or any  
17 questions?

18                   Hearing none, all those in favor of adopting  
19 the proposed agenda, please say aye.

20                   COUNCILMEMBERS: AYE.

21                   CHAIR DREW: Agenda is adopted.

22                   Moving on to the meeting minutes from  
23 September 15th, our last meeting, 2020. Is there a  
24 motion to approve the meeting minutes from September  
25 15th?

1 MR. DENGEL: This is Rob Dengel, motion to  
2 approve the minutes.

3 CHAIR DREW: Thank you.

4 Is there a second?

5 MR. LIVINGSTON: Mike Livingston, second.

6 CHAIR DREW: Thank you.

7 Are there any questions or changes or  
8 comments about the September 15th minutes?

9 Hearing none, all those in favor to adopt --  
10 approve, excuse me, the September 15th minutes, please  
11 say aye.

12 COUNCILMEMBERS: Aye.

13 CHAIR DREW: Any opposed?

14 The meeting minutes for September 15th are  
15 adopted. Thank you.

16 Moving now to our project updates. First is  
17 for the Kittitas Valley Wind Project -- Project, Eric  
18 Melbardis.

19 MR. MELBARDIS: Good afternoon, Chair Drew,  
20 EFSEC Council, and Staff. This is Eric Melbardis with  
21 EDP Renewables speaking for the Kittitas Valley Wind  
22 Power Project. There was nothing nonroutine to report  
23 during the period.

24 CHAIR DREW: Thank you.

25 Moving on to the Wild Horse Wind Facility,



1 Ms. Diaz?

2 MS. DIAZ: Yes, thank you, Chair Drew,  
3 Councilmembers, and Staff. This is Jennifer Diaz with  
4 Puget Sound Energy representing the Wild Horse Wind  
5 Facility. I have nothing nonroutine to report for the  
6 month of September.

7 CHAIR DREW: Thank you.

8 Moving on to the Chehalis Generation  
9 Facility, Mr. Miller? I mean, Mr. Smith?

10 MR. SMITH: Good afternoon, Chair Drew,  
11 Council, and EFSEC Staff. This is Jeremy Smith, the  
12 environmental analyst representing Chehalis Generation  
13 Facility. At this time, we do not have any nonroutine  
14 items to report for the month of September.

15 CHAIR DREW: Okay. Thank you.

16 Moving on to the Desert Claim Wind Power  
17 Project, Ms. Moon?

18 MS. MOON: Good afternoon, Council Chair  
19 Drew and Councilmembers. As just stated, this is Amy  
20 Moon providing an update for the Desert Claim Project.  
21 EFSEC -- EFSEC Staff continue to coordinate with Desert  
22 Claim and there are no project updates at this time.

23 CHAIR DREW: Okay. Thank you.

24 For the Columbia Solar Project, is that  
25 Ms. Kidder?

1 MS. KIDDER: Correct. Thank you. Good  
2 afternoon, Chair Drew and Councilmembers. For the  
3 record, my name is Ami Kidder. The certificate holder  
4 continues to update EFSEC Staff on their preconstruction  
5 activity. There are no further project updates at this  
6 time.

7 CHAIR DREW: Thank you.

8 WNP-1/4 and Columbia Generating Station, we  
9 can take those together, Mr. Whitehead?

10 MR. WHITEHEAD: Good afternoon. This is Kip  
11 Whitehead, and I'll be reporting on both the WNP-1/4  
12 and the Columbia Generating Station. There are no  
13 project updates to report for the month of September.  
14 There is, however, a personnel change at Energy  
15 Northwest. Shannon Khounalla is no longer the  
16 environmental manager. The new environmental manager  
17 for Energy Northwest is Brad Barcus.

18 CHAIR DREW: Thank you.

19 MR. WHITEHEAD: And that's all I have to  
20 report.

21 CHAIR DREW: Thank you.

22 Moving on to Grays Harbor Energy Center,  
23 let's have an operational update, Mr. Sherin.

24 MR. SHERIN: Good afternoon, Chair Drew,  
25 Councilmembers, and Staff. As far as our operations

1 updates for the Grays Harbor Energy Center this month,  
2 we have no nonroutine items to report outside of the  
3 fact that we did submit responses to the additional  
4 information request for the -- our PSD amendment  
5 application during the month of September. And I'll --  
6 I'll also add that we have also submitted the same for  
7 the site certification amendment additional information  
8 requests during the month of October.

9 CHAIR DREW: Okay. Thank you.

10 So we will then move on to the SCA amendment  
11 update by Mr. Overton.

12 MR. OVERTON: Yes, thank you. This is Kyle  
13 Overton, the site specialist for Grays Harbor. As the  
14 Council is aware, during the last Council meeting, Grays  
15 Harbor Energy provided a brief presentation on their  
16 applications for amendment of their SCA and PSD air  
17 permit, which is the Prevention of Significant  
18 Deterioration air permit.

19 Staff -- these two amendment requests are  
20 separate but related processes in order to get approval  
21 for their proposed facility upgrade. For the PSE  
22 amendment, Staff continues to work with Ecology  
23 contractors and facility to process the PSD amendment  
24 application and are in the process of drafting permit  
25 documents. Once the final draft is completed, the

1 Council will be provided opportunity for further review  
2 prior to a decision to release the documents for public  
3 comment.

4 For the SCA amendment, public meeting was  
5 held on October 6th to provide members of the public an  
6 opportunity to provide comments on the proposed SCA  
7 amendment. No comments were received by EFSEC during  
8 the open comment period nor during the public meeting.  
9 EFSEC Staff are currently reviewing the facility's  
10 response to a supplementary data request as Mr. Sherin  
11 referenced earlier, and we continue to work with the  
12 facility to process their SCA amendment application.  
13 And that's -- that's it for the update.

14 CHAIR DREW: Thank you.

15 Are there questions?

16 Ms. Bumpus, are you going to give an  
17 overview of our next steps?

18 MS. BUMPUS: Well, I can add some comments  
19 to -- to Mr. Overton's update. As Mr. Overton stated,  
20 we are looking at the responses to the data requests.  
21 Some of those responses are related to questions that  
22 Councilmembers asked at the first Council meeting where  
23 we talked about the SCA amendment. So Staff are going  
24 to be pulling those together to send to Councilmembers,  
25 and you'll probably get those today or tomorrow.

1           So what I'd ask Councilmembers to do is to  
2 have a look at those responses provided by Grays Harbor  
3 and get in touch with myself or Ami Kidder if you have  
4 any follow-up questions. In the meantime, Staff will be  
5 doing the same. We'll be looking at the responses,  
6 seeing if we have any other follow-up questions. If we  
7 have everything that we need, which at this point,  
8 I'm -- I do not know the answer to that, if we have  
9 everything we need, we'll proceed with developing the  
10 SEPA determination and also developing a -- a Staff  
11 recommendation to the Council based off of the -- the  
12 SEPA and the review of the other requirements for  
13 consideration of the amendment.

14           So I'm not sure of exactly the timeframe for  
15 that, but that is what I foresee being the next steps.

16           CHAIR DREW: Thank you.

17           Councilmembers, are there any questions?

18           So do you expect, Ms. Bumpus, that it's  
19 likely that we will have the SEPA determination, then,  
20 before the November Council meeting as well as perhaps a  
21 draft or a Staff recommendation?

22           MS. BUMPUS: Well, we -- that's certainly  
23 our goal. That's what we'd like to be able to do, yeah.  
24 So given that we have all the information we need, the  
25 Council doesn't have any other questions, we can move

1 forward.

2 CHAIR DREW: Okay. So, Councilmembers, once  
3 you get the information about the questions that were  
4 asked, please feel free to contact Ms. Bumpus or  
5 Ms. Kidder or myself if you have -- have questions or  
6 would like additional information, primarily the EFSEC  
7 manager and the siting and compliance manager as they  
8 would be able to help make sure you get your questions  
9 answered. So please be on the lookout for that  
10 additional information.

11 Moving on to the EFSEC manager project  
12 update on our agenda, Ms. Bumpus?

13 MS. BUMPUS: All right. Good afternoon,  
14 Chair Drew and Councilmembers. So I wanted to just  
15 provide a general update on -- on something else that  
16 we've been doing and how. And I think it's a good  
17 time -- and I spoke with Chair Drew -- a good time to  
18 update Council on -- on how things are going with this  
19 project we've undertaken. So I'll provide you some  
20 context and history here first.

21 In early to mid 2019, a team of EFSEC Staff  
22 began an in-house project which focused on streamlining  
23 specifically a solar application review process at  
24 EFSEC. The thinking being that if we could implement  
25 such a plan for a solar project, we might then be able

1 to look at other types of energy facilities.

2 The streamline application approach that was  
3 developed introduces the use of a new generic solar  
4 application form combined with an organized and phased  
5 review of certain parts of that form.

6 So the first phase of review of the  
7 application form would begin with -- or prior, sorry,  
8 begin prior to the formal application submittal. The  
9 first phase of the review is a relatively cursory  
10 review, and it allows us sort of a checkpoint where we  
11 can go back to the prospective applicant and let them  
12 know if we see any -- any technical or key things  
13 missing from the application.

14 In phase two of this approach that we have  
15 developed, the depth of -- of our review slightly  
16 increases, and we start to look at the more  
17 environmental impacts, the technical information,  
18 mitigation measures, and these kinds of things. It just  
19 generally gets more in-depth with this part of the  
20 review.

21 And at this point, what EFSEC Staff would  
22 propose to do is enter into a financial agreement with  
23 the prospective applicant so that we can ensure that  
24 EFSEC costs that are incurred in the phase two are paid  
25 for through a cost reimbursement. So that's generally

1 the approach.

2 Now, there's some things we think that this  
3 does that helps to simplify the application process.  
4 The first thing is that an application form, a standard  
5 application form, that has been developed has been based  
6 off the application requirements that are in EFSEC's  
7 rules. But we've gone through and we've looked at those  
8 rules in detail and we've looked for -- for things, you  
9 know, requirements that really would not apply to a  
10 solar energy project, for instance. So we -- we think  
11 that this really helps a prospective applicant navigate  
12 the development of their application.

13 There are lot of requirements in EFSEC's  
14 application rules, and as I said, many of them are not  
15 really relevant to a solar project. So we think that  
16 this -- this is a good approach for helping make that  
17 process a little bit easier and clearer.

18 The second thing we think this does is by  
19 introducing an organized phase review approach, it gives  
20 EFSEC Staff an opportunity really to prescreen the  
21 application for completeness. It helps us to identify  
22 areas that may be lacking information earlier in the  
23 process, and it also allows us to communicate that  
24 information to the -- the application, the prospective  
25 applicant.



1           The other thing we think that it does is it  
2 increases the amount of interaction with the prospective  
3 applicant earlier in the process. Particularly during  
4 phase one and phase two reviews, it gives EFSEC an  
5 opportunity to ensure the applicant understands our  
6 requirements, understands the application form and what  
7 it's asking, and it -- it I think also helps ultimately  
8 ensure that when we start the applica- -- the formal  
9 application review process, we feel pretty good about  
10 having the information we need that can be provided to  
11 the Council to make its decision.

12           And above all, you know, the other thing  
13 that I think that this does, we hope that it does, is  
14 minimize the potential for surprises late in the siting  
15 process. This happens, you know, regardless of -- of  
16 planning. That can still happen, but the idea is to  
17 minimize those surprises as much as we can.

18           So that's sort of the context and the  
19 background and a little bit about what this project  
20 entails. The project team is currently conducting a  
21 pilot test with a solar developer on a solar project.  
22 The developer agreed and we were very thankful that they  
23 did agree to try out our draft solar application form.  
24 We have had some discussions with them about the use of  
25 that form. We just completed what we call phase one and

1 the applicant has so far been very pleased with both the  
2 form and the process.

3 On our side of things, we -- we think that  
4 we're getting the information that we need and utilizing  
5 the form. And the other thing we think we're -- we're  
6 getting here is a way of pointing out things that can  
7 make this better for the next time around.

8 We are planning to have another meeting with  
9 the applicant to go over the -- the next steps, and so  
10 there will be more updates about this project as we move  
11 forward. As of right now, the -- the draft solar  
12 application form is -- is basically a -- you know, it's  
13 a -- it's a moving target, we're continuing to improve  
14 it. And once we're complete with this pilot, we'll be  
15 looking at everything that we've learned from it to see  
16 what we might want to change or improve.

17 And so that concludes my update on the solar  
18 application streamlining project.

19 CHAIR DREW: Let's pause for a second, yes,  
20 and see if the Councilmembers have any questions. And I  
21 want to thank the Staff. This really came out of our  
22 own review of how we can better perform our application  
23 process with work from many members on the Staff, but  
24 primarily Stew Henderson, who looked at it from the lean  
25 perspective, and Patty Betts, who looked at it from the

1 SEPA perspective, and Ami Kidder and I know Amy Moon and  
2 Kyle Overton. Pretty much everyone on the Staff has had  
3 some type of participation and review role, and I just  
4 think it really speaks to the interest in continual --  
5 continual improvement, which since this week is the lean  
6 conference, I'm really -- really proud of our Staff for  
7 that.

8 So are there -- are there questions from  
9 Councilmembers?

10 MS. KELLY: Madam Chair, this is Kate Kelly.

11 CHAIR DREW: Go ahead.

12 MS. KELLY: I -- and I may have missed it,  
13 Sonia, but did any -- does actual implementation of any  
14 of the changes you are considering, does that require  
15 rule change rulemaking or is this all kind of something  
16 that can be done just behind the scenes so to speak?

17 MS. BUMPUS: Thank you, Councilmember Kelly.  
18 That's a really excellent question. So our -- our  
19 approach to this really was to work within what the  
20 rules allow without any changes, and so this approach  
21 that I've outlined really tries to do that. Now, that's  
22 sort of what our thinking was as we had this being a  
23 developing concept, but as you know, when you start to  
24 actually implement the concept, things change.

25 And so I would just caveat that response

1 with once we have gone through the process and we see  
2 what tweaks we need to make, it's -- it's definitely a  
3 possibility we might want to do some kind of rule  
4 change. But our goal has been to work within what the  
5 rules will currently allow.

6 MS. KELLY: Thank you.

7 MR. LIVINGSTON: Chair Drew, this is Mike  
8 Livingston. I have a question for Sonia.

9 CHAIR DREW: Sure, go ahead.

10 MR. LIVINGSTON: First of all, I will echo  
11 what Chair said, was that it's great that you guys are  
12 working on this. I think it's helpful. There are a lot  
13 of -- a lot of at least early discussions across Eastern  
14 Washington for solar projects, so setting EFSEC up for a  
15 streamline review process makes a lot of sense.

16 I'm curious -- my question is, I'm curious  
17 if you could just provide an example or two of some of  
18 the rules that apply to solar projects that currently  
19 exist that you're working to streamline.

20 MS. BUMPUS: Well, so just kind of thinking  
21 about what the rule requirements are in our application,  
22 our application asks -- or sorry, our application  
23 requirements outline quite a bit of -- of information  
24 for things that have to do or sort of are consistent  
25 with the SEPA resource area. So one of the things

1 that's different about EFSEC is that we require that  
2 they answer all of those questions that are in our rules  
3 outlined under the application requirements, but we also  
4 require a SEPA checklist.

5           So one of the things that the form does for  
6 a solar facility is it -- is -- is it basically combines  
7 the requirements and takes out sort of that redundancy.  
8 The way that it's been done in the past is if you apply  
9 to EFSEC, you have to submit your application consistent  
10 with our requirements and our rules, but also a SEPA  
11 checklist. And oftentimes we're reviewing those two and  
12 finding, you know, certain information in one or the  
13 other and it can make the review more time -- time  
14 intensive, it can also open up the -- the -- you know, a  
15 possibility of mistakes. So that's one of the things  
16 that would be different moving forward.

17           Now, in terms of, you know, specific rules  
18 that, for instance, wouldn't apply to a solar facility,  
19 we do have a lot of questions that have to do with air  
20 emissions, green- -- greenhouse gas, air permits, and  
21 things like that. And so those are some examples of  
22 where we have a lot of -- a lot of information that  
23 we're asking for that an applicant would be reviewing  
24 and none of those things would apply to a solar  
25 facility.

1 MR. LIVINGSTON: Great. All right. Thank  
2 you.

3 MS. BUMPUS: Does that answer your question?

4 MR. LIVINGSTON: It sure does. Thank you.

5 CHAIR DREW: I would also like to add that  
6 as the Staff worked in the early stages of developing  
7 this application, the first -- well, actually, we went  
8 into two groups of people. One was all of our contacts  
9 within the State agencies that usually review our  
10 projects. So I know from all of your agencies, we did  
11 have Staff that worked with us on that review level give  
12 input early on in the process.

13 And secondly, with primarily volunteers  
14 through Renewables Northwest on the industry side to  
15 take a look at what we were doing as well. So as it was  
16 developed, we tried to draw on all of our partners in  
17 developing that as well.

18 Are there other questions from  
19 Councilmembers?

20 MR. DENGEL: Not so much a question but a  
21 comment, that this is really exciting to see what this  
22 end product is going to look like and how it will affect  
23 efficiency in the future with what is substantial  
24 permitting information that is submitted. So look  
25 forward to that.

1 CHAIR DREW: Thank you.

2 Thank you, we're -- Ms. Bumpus, and we're  
3 really pleased with the progress that's been made so far  
4 and look forward to future reports on this subject.  
5 Would you like to address the cost allocation now?

6 MS. BUMPUS: Yes, Chair Drew. So as we do  
7 at the beginning of every quarter, we have our second  
8 quarter nondirect cost allocation updates that I'd like  
9 to provide to the Council.

10 For Kittitas Valley Wind Power Project, 9  
11 percent; Wild Horse Wind Power Project, 9 percent;  
12 Columbia Generating Station, 24 percent; Columbia Solar,  
13 8 percent; WNP-1, 3 percent; Whistling Ridge Energy  
14 Project, 3 percent; Grays Harbor 1&2, 15 percent;  
15 Chehalis Generation Project, 12 percent; Desert Claim  
16 Wind Power Project, 8 percent; and Grays Harbor Energy  
17 3&4, 9 percent.

18 And that concludes my cost allocation update  
19 for second quarter.

20 CHAIR DREW: Thank you.

21 So with that, there is no other business  
22 before us. Councilmembers, please be on the lookout for  
23 additional information to answer your questions about  
24 the SCA amendment, and we'll look forward to hearing  
25 additional SEPA information and recommendations from the

1 Staff.

2 With that, our meeting is adjourned. Thank  
3 you very much.

4 (Adjourned at 2:01 p.m.)

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STATE OF WASHINGTON  
COUNTY OF THURSTON

I, Tayler Garlinghouse, a Certified Shorthand Reporter in and for the State of Washington, do certify that the foregoing transcript is true and accurate to the best of my knowledge, skill and ability.



*Tayler Garlinghouse*

Tayler Garlinghouse, CCR 3358