## BEFORE THE STATE OF WASHINGTON

## ENERGY FACILITY SITE EVALUATION COUNCIL

In the matter of:	)	
Application No. 2003-01	)	
	)	Adjudicative
SAGEBRUSH POWER PARTNERS, LLC,	)	Hearing
	)	
KITTITAS VALLEY WIND POWER PROJECT	)	Pages 1 - 349
	)	

An adjudicative hearing in the above matter was held in the presence of a court reporter on September 18, 2006, at 8:30 a.m., at Kittitas County Fairgrounds, 512 North Poplar Street, Fine Arts Building, in Ellensburg, Washington, before Energy Facility Site Evaluation Councilmembers.

\* \* \* \* \*

The parties were present as follows:

SAGEBRUSH POWER PARTNERS, LLC, Darrel Peeples,
Attorney at Law; Timothy L. McMahan, Attorney at Law; Erin
L. Anderson, Attorney at Law, 325 Washington Street N.E.,
Suite 440, Olympia, Washington 98501.

COUNSEL FOR THE ENVIRONMENT, Michael Tribble,
Assistant Attorney General, 1125 Washington Street S.E.,
P.O. Box 40100, Olympia, Washington 98504-0100.

KITTITAS COUNTY, James E. Hurson, Kittitas County Prosecutor, Kittitas County Courthouse, Room 213, Ellensburg, Washington 98926.

Reported by:

Shaun Linse, CCR

- 1 Appearances (cont'd):
- 2 RESIDENTS OPPOSED TO KITTITAS TURBINES (ROKT),
- 3 James C. Carmody, Velikanje, Moore & Shore, P.S., 405 East
- 4 Lincoln Avenue, P.O. Box 22550, Yakima, Washington 98907
- F. STEVEN LATHROP, Jeff Slothower, Attorney at
- 6 Law; and F. Steven Lathrop, Attorney at Law, Lathrop,
- 7 Winbauer, Harrel, Slothower & Denison, LLP, 201 West Seventh
- 8 Avenue, Ellensburg, Washington 98926.
- 9 ECONOMIC DEVELOPMENT GROUP, Debbie Strand,
- 10 Executive Director, 1000 Prospect Street, P.O. Box 598,
- 11 Ellensburg, Washington 98926.
- \* \* \* \* \*
- JUDGE TOREM: Good morning. We're going to
- open the record now at 8:35 for the adjudication in the
- 15 Kittitas Valley Wind Power Project. My name is Adam
- 16 Torem. I've been the Administrative Law Judge on this
- case for it seems like going on eternity, but it's
- 18 probably three years.
- This week, September 18, 2006, we're going
- to initiate the adjudication, and it appears from the
- 21 scheduling of parties we will be able to complete this
- 22 matter by Thursday evening.
- I want to go down the Council list and take
- 24 appearances. I want to note the presence of the following
- 25 folks: Chair, Mr. Jim Luce. Councilmembers will

- 1 acknowledge themselves to be present at the hearing today.
- 2 For the Kittitas County, Patti Johnson; for the Utilities
- and Transportation Commission we have Tim Sweeney, for
- 4 Community, Trade, and Economic Development we have Dick
- 5 Fryhling. Seated to my right is Judy Wilson for the
- 6 Department of Natural Resources; Hedia Adelsman,
- 7 Department of Ecology; Chris Smith Towne for the
- 8 Department of Fish and Wildlife, and sitting immediately
- 9 to my right is Mary Ellen Combo. She's our Attorney
- 10 General. We have a new Attorney General who's working
- with us today and that is Kyle Crews. He's seated behind
- the court reporter there. He will be taking over primary
- 13 EFSEC duties following this adjudication.
- 14 For the parties I want to see who's here
- 15 today. For the Applicant?
- 16 MR. PEEPLES: Darrel Peeples.
- MS. ANDERSON: Erin Anderson.
- MR. McMAHAN: Tim McMahan.
- 19 JUDGE TOREM: For Kittitas County?
- 20 MR. HURSON: James Hurson.
- JUDGE TOREM: Renewable Northwest Project?
- Okay. They don't appear to be with us today yet.
- 23 Steven Lathrop?
- 24 MR. SLOTHOWER: Jeff Slothower.
- JUDGE TOREM: I see Mr. Lathrop is with you

- 1 as well.
- 2 MR. LATHROP: That's correct.
- JUDGE TOREM: Counsel for the Environment?
- 4 MR. TRIBBLE: Mike Tribble.
- JUDGE TOREM: Thank you, sir.
- 6 Residents Opposed to Kittitas Turbines or
- 7 ROKT?
- MR. CARMODY: James Carmody and Ed Garrett
- 9 is here as well.
- 10 JUDGE TOREM: The Economic Development
- 11 Group?
- 12 MS. STRAND: Debbie Strand.
- JUDGE TOREM: Thank you, ma'am.
- 14 Community Trade & Economic Development?
- 15 Mr. Usibelli doesn't appear be with us yet today.
- Any other parties that I inadvertently left
- 17 out?
- Seeing none, we'll proceed without Renewable
- 19 Northwest's presence nor Community Trade and Economic
- 20 Development at this time.
- Today's schedule we have planned three
- 22 witnesses in the morning. That's Chris Taylor, Andrew
- Young, and Dana Peck; and then we're scheduled to take a
- lunch break approximately from noon to one o'clock and
- 25 then we're going to have a telephone witness. I believe

- 1 Mr. Thomas Tebb is going to appear and, Mr. Tribble,
- 2 that's your witness?
- 3 MR. TRIBBLE: Correct.
- 4 JUDGE TOREM: So hopefully we'll be able to
- 5 get all the technology working at one o'clock and have him
- on fairly quickly and then everybody come back and we'll
- 7 take Mr. Priestley's testimony for the balance of the
- 8 afternoon. We will close either at the end of
- 9 Mr. Priestley's testimony or shortly after five o'clock to
- see how things are doing at that point.
- 11 Later in the week we're planning to do a
- 12 site visit to the proposed areas and take in various views
- that the parties think the Council should see as part of
- the adjudication. Council is going to be thinking after
- today's testimony as well as to what they think they need
- to see in order to take in the appropriate context for
- some of the testimony they're going to hear.
- 18 So this afternoon I understand that Irina
- 19 Makarow and Allen Fiksdal for EFSEC staff are going to ask
- 20 those that are interested from the parties to make
- 21 recommendations for the agenda for the site visit to meet
- 22 with them after the close of hearing today. I will be
- 23 staying to discuss that as well, and the Councilmembers
- 24 will have given their input hopefully before they depart
- for the evening and we'll be planning on an agenda for the

- 1 site visit.
- 2 The reason we want to get this done is so
- 3 that before we get together for the site visit on Thursday
- 4 we want all the parties to know where they're going and
- 5 have a set of ground rules so that we can be sure that
- 6 there's not any ex-parte communications or contacts
- 7 inadvertently during the site visit and that each
- 8 Councilmember will know essentially from a narrated script
- 9 what it is the explanation is for where they're standing.
- 10 They'll take in their own views. There won't be any
- 11 discussion out there.
- 12 That way if there items that you think need
- to be said at Site Visit A, B, or C those things can be
- read and made part of the record without any need to have
- 15 a court reporter traipsing around in all-wheel-drive
- 16 equipment to figure out what's going on at the site. So
- 17 we'll avoid that.
- We'll work carefully with staff this
- 19 afternoon to get the planning started and by Thursday have
- 20 everybody a sheet of the items that will be read and help
- 21 you draw straws to see who reads these items out there at
- the site.
- This morning I understand we're going to
- seek out if any of the parties have any issues
- 25 preliminarily, and then we'll swear in Chris Taylor and

- 1 start with him as the first witness as soon as we're done
- 2 with any preliminaries.
- 3 Let me start with the Applicant and
- 4 determine, Mr. Peeples, did you have any preliminary
- 5 motions or other issues?
- 6 MR. PEEPLES: I have a preliminary issue,
- 7 and to a certain extent I think I'm speaking for all the
- 8 attorneys involved in here. I believe the parties would
- 9 have a preference with regard to especially the witnesses
- that will be on the telephone to see if we can really cut
- down and see if a determination if they really are going
- to be cross-examined or questioned from the Council. If
- not, I believe it would be all our preferences that rather
- than having those witnesses hang around for the telephone
- conference that we do it by declaration the way Mr. Hurson
- 16 will be doing it for Clay White. Our preference is if
- there's going to be no questions let's just handle it by
- declaration so we can take them off the list and get those
- 19 declarations in before the close of the record.
- JUDGE TOREM: So you're suggesting,
- 21 Mr. Peeples, that the afternoon witnesses on Wednesday
- that are scheduled by telephone may be further cut down to
- 23 allow affidavit.
- 24 MR. PEEPLES: Yes. Further, I've heard Jeff
- 25 Slothower I believe maybe would want to do the same thing

- 1 with Mr. Weaver. Mr. Weaver is not available at the point
- 2 in time and I don't think anybody is going to ask him any
- 3 questions.
- 4 MR. SLOTHOWER: That's correct. I learned
- on Friday afternoon, Judge Torem, Mr. Weaver would not be
- 6 available on Wednesday morning. I spoke with Mr. Peeples
- 7 and he indicated that he would check. I had a chance to
- 8 talk with him again this morning. They have no questions
- 9 for Mr. Weaver. I talked to Mr. Carmody who also had an
- indication he was going to be cross-examining Mr. Weaver.
- 11 He had no questions for Mr. Weaver. I see Mr. Tribble
- shaking his head and I talked to Mr. Hurson and he had no
- 13 questions for Mr. Weaver. So if it's possible, I would
- like to do him by affidavit. I've got to get the
- 15 affidavit signed this morning, but I can get it done.
- MR. PEEPLES: I think if we have the
- declaration by the end of--no reason to hurry it today.
- 18 If we're going to do it then just by the close of record.
- 19 JUDGE TOREM: The record is formally closing
- 20 next Friday, the 29th, the written public comment, and I
- 21 don't see a reason to close the adjudication hearing
- sooner than that. So the affidavits can certainly come in
- as of or before the 29th.
- Let me go down the list with you and make
- sure who you're asking the Councilmembers to perhaps

- 1 review their notes tonight, find out if they are willing
- 2 to waive any cross-examination. I don't want to put them
- on the spot this morning but certainly allow them to take
- 4 this question home with them tonight and then tomorrow
- 5 morning in preliminaries we'll report back as to who on
- 6 Wednesday, whether it be Mr. Weaver or anybody else in the
- 7 afternoon, submit their testimony by affidavit by the
- 8 agreement of the parties and the agreement of the
- 9 Councilmembers.
- 10 So, Mr. Peeples, is it the entire list in
- 11 the afternoon?
- MR. PEEPLES: Let me go through the ones I
- 13 feel that we might be able to do with them and have the
- parties speak. I think the ones to me that's fairly clear
- is Jeff Flenniken. ROKT has indicated they were not going
- to cross Jeff Flenniken so there's not anybody who's going
- 17 to cross him. He's the cultural. Les Polisky,
- 18 telecommunications. We have no one my understanding is
- 19 going to cross Les Polisky. Dan Pitzler it is my
- 20 understanding that no one is going to cross Dan Pitzler.
- 21 Jeanne Acutanza it is my understanding that no one is
- 22 going to cross her. So those four I think are pretty
- decent candidates for it, and I've got kind of a sheet
- here that we took off that Mike Tribble and I came up
- with. So I've got scratches. I'm not too sure if they're

is going to cross, and that's Mike's witness, and unless
the Council has questions of him I don't think we need to
do that. Clay White we've already decided that was the

totally accurate. I believe Tom Tebb is one that no one

5 case. Josh Butler no one is going to cross him to my

6 understanding and Ken Bevis it is my understanding no one

7 is going to cross.

The other I guess comment I would like to make is that as we go forward with this some people are still reserving, including us, reserving cross on people that we may not cross on people so that we may have further people added to this list as we go forward. And the other thing is I believe everybody who's--if any parties are dropping their designated cross, I believe they will all state we want to reserve in case the Council asks questions. No cross but they would want--others can speak up, but I'm pretty sure that's what everybody wants to do.

JUDGE TOREM: Any other parties have questions about the suggestion that Mr. Weaver, Bevis, Flenniken, Polisky, Butler, and Ms. Acutanza and Mr. Pitzler be submitted as names for the Council that if they don't have any questions, then the Council tomorrow will report that back in the morning session and from there all of that prefiled testimony would be allowed to

- be submitted simply by affidavit? Any concerns,
- 2 Mr. Slothower?
- 3 MR. SLOTHOWER: Yes. With respect to
- 4 Mr. Weaver, his schedule was tight this week in any event,
- 5 and if he is going to have to appear in person I would
- 6 like to potentially do that this afternoon. It does not
- 7 sound like Mr. Tebb will actually testify this afternoon.
- 8 So if Mr. Weaver if he needs to be here if he could be
- 9 here this afternoon. I understand wanting time to hold
- over a decision, but if I don't get him done today, then I
- don't have him back until Friday sometime.
- JUDGE TOREM: Would he be available by
- telephone in between?
- 14 MR. SLOTHOWER: I could probably make him
- available by telephone in between, yes.
- 16 JUDGE TOREM: I think that would be
- 17 preferable than trying to have the Councilmembers take a
- witness they may not be fully prepared for today and
- 19 rather than put that burden on them. I know the
- 20 Councilmembers are prepared for the witnesses this morning
- and this afternoon, but if the style of these hearings of
- 22 getting prepared the night before for the next day holds,
- 23 it may not be fair for the parties to move him up. If we
- 24 need to switch him by telephone, I can entertain that
- later, but let's see what comes back from the

- 1 Councilmembers tomorrow. He may just simply need to come
- 2 in by affidavit.
- 3 Any other party concerns with submitting
- 4 these names for consideration to take their testimony by
- 5 affidavit? Seeing none, Councilmembers, are there any
- 6 questions about what the parties are asking you to do with
- 7 these half dozen witnesses?
- 8 So I'm asking you to look at this testimony
- 9 for Mr. Weaver, Mr. Bevis, Mr. Flenniken, Mr. Polisky,
- 10 Mr. Butler, Ms. Acutanza, and Mr. Pitzler. Look at those
- 11 tonight in addition to what your preparation for Tuesday
- 12 will be and determine if you have any areas of
- cross-examination. If you do, then we'll still have those
- 14 witnesses appear by telephone. Mr. Bevis is scheduled to
- be here in person, but aside from that they will appear by
- 16 telephone at the appointed time and for Mr. Weaver at a to
- be determined time and you'll ask your questions. And I
- don't want any Councilmember to think that is discouraging
- 19 to ask questions, but if there are none, it works better
- 20 for all the parties. So we'll find out tomorrow morning.
- 21 I'll either hear from you individually if you have
- questions or we'll just poll the Councilmembers on the
- 23 record tomorrow morning.
- Mr. Peeples.
- MR. PEEPLES: Your Honor, I also want to say

- 1 we're having a very difficult time getting Peggy O'Neill 2. either available by telephone this week or clearly we can't get her in person. She's way out in the field and 3 4 the CFE wished to ask her questions. I just want to let 5 everybody know we've got a problem even getting her to a 6 telephone this week and I don't know. If nobody else has 7 any questions of her, we could do something exotic like do 8 it in writing if CFE has questions on that or something of 9 that nature. But we really have a problem with her. can't reach her this week. We originally knew that. 10 11 thought we would have her come up next week, but we're 12 going to be done this week. So that's where we are and I
- JUDGE TOREM: Why don't you and I speak at
  one of the breaks with Mr. Tribble to see what suggestions
  we can come up with, including perhaps a specific
  continuance of this matter for one witness adjudication
  next week if we need to by phone.
- 19 MR. PEEPLES: Okay.

apologize for that.

13

- JUDGE TOREM: So we'll work something to
  make any cross-examination Mr. Tribble has get into the
  record in a manner acceptable to all parties and the
  Council.
- MR. TRIBBLE: I'll make it easier for you,

  Judge Torem. If none of the Councilmembers have any

- 1 questions for Ms. O'Neill, I will waive cross.
- JUDGE TOREM: All right. So we'll add her
- 3 to the list for folks to look at. So that's an eighth
- 4 witness, Peggy O'Neill, to look at and see if the
- 5 Councilmembers have any questions. I won't hold you to
- 6 that, Mr. Tribble, but tomorrow we'll go through that and
- 7 see where we stand.
- 8 Any other preliminary matters?
- 9 Seeing none from parties, one item that we
- 10 brought up last Tuesday at the prehearing conference on
- 11 the 12th was the question of taking official notice of
- 12 certain ordinances that parties might be able to offer
- into the record, and in my own brief skimming of what
- might be available out there to help the Council with
- 15 setback issues, I'm looking for specifically any party
- 16 that wants as a proponent of setbacks at a certain level
- 17 or opponents of setbacks at a certain level show the
- 18 Council what other municipal bodies siting these source of
- 19 wind power platforms have done so that there's an
- 20 objective item the Council can at least evaluate what they
- 21 might be thinking in deliberations next month or in
- 22 November. And I wanted to know if anybody has found any
- 23 since last Tuesday or in preparation for hearing has been
- 24 so busy that they haven't been able to bring this morning
- 25 be ready to offer them.

I have a two-fold concern. One, I want them 2. to come in if at all possible, during the record while it's open so that parties have an opportunity if they see something they don't like to respond to it and object. would rather not see these come in post-hearing briefs, and I'm not certain there are rules to allow for that because I don't want it to become new substantive evidence in post-hearing briefing and argument and not introduction of a backer in the testimony of new evidence. 

Second, I want to make sure that there's an opportunity for both sides, all seven sides depending on how you count this, to get the proposed ordinances and determine, yes, these are actually adopted by the jurisdiction for which they're being offered. I know that Michigan, Pennsylvania, New York, Wisconsin have dealt with the siting of wind farms and that there may be proposed guidelines from those states, but I haven't gotten down far enough into the weeds to know if there are actual ordinances that have been adopted by a town or a county to guide this particular item particularly as to setbacks.

So if you have anything from the state, county, or city level today, this would be a good time to bring it up. If you don't, then take a look at the APA provisions on evidence. Council, take a look at the

- 1 administrative code provisions on official notice.
- 2 They're I believe in WAC 463-30-230 that allow the Council
- 3 to do that. It fits firmly with anything in Subparagraph
- 4 1(c). That's the type of evidence that we were soliciting
- 5 last Tuesday so that we would have some objective
- 6 measuring stick. What we choose to do with that objective
- 7 measuring stick who knows. This is a situation especially
- 8 after the site visit maybe a little different than what's
- 9 gone on in other states and towns. At least we'll have a
- 10 reference to know and give all the parties an opportunity
- 11 to argue for or against why these may or may not be good
- measuring sticks. So I don't think the parties have
- anything else today on that, but I want to invite them
- that sometime by the end of the week it may simply be
- bringing in reference to it in summary of what it is and
- one printout and then submitting those later before we
- 17 close the record. But I wanted you to at least be on
- 18 notice before we close testimony Thursday if any of that
- 19 evidence will come in.
- 20 Second, we were asking about demonstrative
- 21 exhibits that might be present today for large scale maps.
- I see that in front of Mr. Hurson there's a larger map of
- 23 the proposed layout of the turbines. I'm not sure the
- date of that, but it looks like the 63 or 64 turbine
- 25 version.

- 1 Mr. Peeples, did you bring any larger scale
- 2 demonstrative?
- 3 MR. PEEPLES: Probably. I don't know
- 4 exactly what Mr. Hurson exactly brought. We probably have
- 5 duplicated large scale exhibits. I think, Mr. Hurson, you
- 6 had the one that we were going to do here also which
- 7 showed the old layout with the turbines X'd out. Did I
- 8 see that? Which one? And I think I recognized it.
- 9 MR. HURSON: Well, I'll just state for the
- 10 record is what these are is these were exhibits that the
- 11 Applicant submitted during the County process. One is
- 12 Exhibit No. 23 submitted on January 12 of '06, and the
- other one is No. 24 submitted on January 12 of '06.
- 14 Exhibit 23 was basically as I understood the 2003 map
- application with X's over some of the turbines, and
- 16 Exhibit 24 is the January 4, 2006 which I believe is the
- one that's part of the EFSEC application.
- MR. PEEPLES: I believe this exhibit is the
- one that is with regard to Chris Taylor's supplemental
- 20 testimony I believe is the No. 1 for the first map in
- 21 there, and then the No. 2 one is this one we first
- 22 submitted in No. 2 in Chris Taylor's testimony was
- bringing turbines back in a bit from 1320. So those are
- those two. We have no objection to using this at all.
- It's a good demonstrative one that both sides can use.

- 1 JUDGE TOREM: Were there any other large
- 2 scale exhibits?
- 3 MR. PEEPLES: Yes. We did at the request of
- 4 the Chairman bring one large exhibit showing with regard
- 5 to where the Vis Sims were in the two. You can see it in
- 6 a little more detail. I mean the evidence is in the
- 7 record. I get real concerned about trying to bring in new
- 8 exhibits at this time, but we're doing it at the request
- 9 of the Council, and that's what Mr. Hurson did too. So we
- 10 have everything in there is really in the record. Quite
- 11 frankly, everything that Mr. Hurson said on this map is
- also in the record. It just it's two exhibits put
- together with Xs on it. So I think everything in here is
- in the record and that's the same. We have full ones of
- 15 these Vis Sims.
- 16 JUDGE TOREM: I think it's not new evidence,
- 17 but it's just a different format.
- 18 MR. PEEPLES: That's right. That's right.
- 19 JUDGE TOREM: Parties, any other questions
- or concerns about these larger demonstrative exhibits?
- 21 Mr. Peeples, I take it we will see the
- visual simulation large ones later this afternoon at the
- 23 appropriate time.
- 24 MR. PEEPLES: Unless somebody wants to look
- at them now, we'll bring them in with Mr. Priestley.

- 1 JUDGE TOREM: All right. That's fine.
- 2 Council, anything else before we get started
- 3 with Mr. Taylor's testimony?
- 4 Parties anything else before Mr. Taylor's
- 5 tomorrow?
- 6 All right. Then it's about five minutes to
- 9:00, and, Mr. Chris Taylor, if you come and take a seat
- 8 here at the witness table.
- 9 Mr. Peeples, the logistics?
- MR. PEEPLES: Logistics. That's what my
- 11 question was. How do you want this kind of done?
- JUDGE TOREM: My thinking the best way would
- be for Mr. Fiksdal to give you the microphone here that
- he's working on and have you at least stand perhaps Phil
- 15 Donahue style.
- 16 MR. PEEPLES: Can I stand over here so I can
- see people? Is that okay?
- JUDGE TOREM: So long as, Mr. Taylor, you
- 19 will move your chair to see where Mr. Peeples is standing,
- and then we'll have this table in the front where
- 21 Mr. Hurson is seated as the cross-examination table.
- 22 My understanding is that for this witness
- 23 cross-examination is going to come from the County,
- 24 Counsel for the Environment, from Mr. Lathrop, and
- 25 Mr. Slothower and then finally Mr. Carmody on behalf of

- 1 Residents Opposed to Kittitas Turbines. I'm going to ask
- 2 those parties that are listed as potential cross-examiners
- 3 to make sure that if your issues are addressed at the
- 4 prior cross-examiner that you just identify the issue has
- 5 been addressed to the Council and not reask the same
- 6 questions.
- 7 But if there are further follow-ups to open
- 8 your cross for setting the scene what's already been done,
- 9 pick up from there so the Council will know and the
- 10 witness will know where you're coming from.
- 11 Mr. Taylor, I'm going to swear you in.
- 12 Raise your right hand.
- 13 CHRIS TAYLOR,
- 14 being first duly sworn on oath,
- 15 testified as follows:
- 16 DIRECT EXAMINATION
- 17 BY MR. PEEPLES:
- 18 Q. Mr. Taylor, you have prepared certain
- 19 prefiled testimony for this case that has been filed; is
- 20 that correct?
- 21 A. Yes.
- Q. And you have that prefiled testimony with you
- 23 I understand.
- 24 A. I do.
- Q. Just for the record, I just want to state

- 1 that prefiled testimony is Exhibit 20 I believe D and then
- we had--I'll go off Irina's list--and then we had also the
- 3 rebuttal, some original rebuttal.
- 4 MR. PEEPLES: What number is that?
- 5 MS. MAKAROW: 20-R.
- 6 MR. PEEPLES: 20-R.
- 7 BY MR. PEEPLES:
- 8 Q. Oh, yes, 20-R. Then we had also Exhibit
- 9 20-SUP and then 20-SR, supplemental rebuttal, and attached
- 10 to those there were certain exhibits; is that correct?
- 11 A. Yes.
- 12 Q. If you were asked the same questions that are
- in there would you give the same answers?
- 14 A. Yes, sir, I would.
- MR. PEEPLES: I move for the entry of all
- that testimony and the attached exhibits.
- 17 (Exhibit Nos. 20-D, 20.0, 20.1, 20.2, 20-R)
- 18 20.1.-R, 20.2-R, 20-SUP, 20-SUP-R identified for the
- 19 record.)
- JUDGE TOREM: Mr. Peeples, let me just be
- 21 sure we're getting the entirety moved into the record as
- 22 necessary. This would be Exhibit 20 and its attached
- exhibits.
- MR. PEEPLES: Right.
- JUDGE TOREM: 20-R and its attached

- 1 Exhibits. 20-D, 20-SUP, and 20-SUP-R so there's
- 2 additional rebuttal testimony.
- MR. PEEPLES: And along with the referenced
- 4 exhibits that are in the application I believe they're
- 5 also in the record.
- JUDGE TOREM: Yes, and I understand that
- 7 because Mr. Linehan is no longer available that maybe
- 8 Mr. Taylor is now supporting those documents.
- 9 MR. PEEPLES: Yes.
- 10 JUDGE TOREM: Was there any need to have
- 11 Mr. Taylor adopt the testimony of Mr. Linehan as well?
- MR. PEEPLES: We tried to do it separately
- so we didn't have to refer back.
- JUDGE TOREM: So Exhibit 21 is being left
- out and not submitted for the record.
- 16 MR. PEEPLES: That's correct. That's
- 17 correct.
- JUDGE TOREM: We will strike that at this
- 19 point to avoid the confusion.
- 20 Councilmembers, you understand that it's all
- 21 of those items you should have marked beginning with
- 22 Exhibit 20, which go back to the original 2004 testimony,
- all of that supplemental testimony filed here in 2006, all
- the supporting exhibits, including those referred to that
- 25 are in the application?

- 1 Parties, any objection to those items being
- 2 moved into the record at this time?
- 3 Seeing none, Councilmembers, there's a
- 4 motion for you to move those into the record. All in
- 5 favor?
- 6 COUNCILMEMBERS: Aye.
- JUDGE TOREM: And opposed?
- 8 Then, Mr, Taylor, all of your Exhibits and
- 9 direct testimony associated therewith are moved into the
- 10 record.
- 11 (Exhibit Nos. 20-D, 20.0, 20.1, 20.2, 20-R)
- 12 20.1.-R, 20.2-R, 20-SUP, 20-SUP-R admitted into evidence.)
- JUDGE TOREM: Cross-examination, Mr. Hurson.
- MR. HURSON: Thank you, Your Honor.
- 15 CROSS-EXAMINATION
- 16 BY MR. HURSON:
- 17 Q. Mr. Taylor, do I understand you're also
- sponsoring the second request for preemption application?
- 19 A. Yes.
- 20 Q. That was included. I just want to start with
- 21 some basics. As I understand it what you're asking the
- 22 Council to approve is the preemption for a 120-megawatt
- 23 wind farm. Correct?
- 24 A. No.
- Q. It's not. Can I refer you to page 1 of your

- 1 second request for preemption.
- 2 A. I'll get that up to him.
- 3 Q. That would be Exhibit 1 to your preemption
- 4 request.
- 5 A. Okay.
- 6 Q. Drawing your attention to--
- 7 MR. HURSON: Is the Council ready?
- 8 BY MR. HURSON:
- 9 Q. Drawing your attention to line 14 of page 1,
- 10 Exhibit 1, that does indicate a project of approximately
- 11 120-megawatts. Correct?
- 12 A. Yes, that's correct. That's what it says on
- 13 line 14 of page 1.
- Q. But you're saying that's not what the
- 15 preemption request is.
- 16 A. I'm not sure the nature of your question. If
- 17 your question is are we seeking specifically to have EFSEC
- preempt permission to construct precisely 120 megawatts,
- 19 the answer to your question is no.
- 20 Q. How many megawatts of power are you asking
- 21 EFSEC to preempt the local county on?
- A. As we have all--if you will, perhaps it would
- 23 be useful to walk through the current layout what it is
- we're asking for permission. As has been our--
- MR. HURSON: Objection. I believe I asked

- 1 him a rather specific question, and this is part of our
- 2 discussion the other day about cross-examination could
- 3 take a very short period of time or it can take a very
- 4 lengthy period of time. I'm asking the Applicant because
- 5 I can't tell right now, and I trust then the Council can't
- 6 either, how many megawatts of power are you asking in this
- 7 application for a preemption request. And if your answer
- 8 is you don't know, just let us know.
- 9 MR. PEEPLES: Your Honor, I really don't
- 10 like counsel trying to put words in my witness's mouth.
- 11 He's trying to explain to the Council so the Council
- understands that it's not a directly yes or no answer. So
- he's going to explain by showing you on the map what we're
- 14 asking for.
- 15 JUDGE TOREM: Mr. Taylor, if you can answer
- 16 the question as to the number of megawatts and structure
- 17 your answer there. I understand that there's a range of
- number of turbines and with that range of choices of how
- many megawatts you would generate, but perhaps if you
- 20 could explain best in terms of just the range of megawatts
- 21 available and make that as brief an answer as possible.
- 22 That would satisfy where Mr. Hurson is
- coming from; is that correct, sir?
- MR. HURSON: I'm simply trying to figure out
- 25 what the preemption request was. I assume that the

- 1 maximum number of megawatts what they're asking you to
- 2 preempt one could find in the preemption request. That's
- 3 why I'm asking him to confirm what the maximum number of
- 4 megawatts they're asking to preempt, and then once he
- 5 establishes the number, if he can show me in the
- 6 preemption request where that number is found.
- JUDGE TOREM: Mr. Taylor, can you do that?
- 8 THE WITNESS: Sure.
- 9 A. We're asking for permission to construct up
- 10 to 65 wind turbine generators within the defined corridors
- 11 as indicated on the map that Mr. Hurson has in front of
- 12 him. If you're facing Mr. Hurson, it would be the map to
- 13 your right indicating the proposed layout as was the case
- with the Wild Horse Project, which the County did approve
- and find acceptable in this method and EFSEC approved.
- 16 We have always asked for permission to build
- 17 within a defined range of physical turbine dimensions.
- 18 That means how tall are they, how wide are the blades,
- 19 those physical dimensions that have a bearing on the
- 20 environmental impact up to a defined maximum range and
- 21 within the defined studied corridors that have been
- 22 analyzed under SEPA, and the megawatt nameplate capacity
- of those individual turbines is not something that we can
- do. That's relevant to the environmental impacts, the
- size of the turbines, and where they're located. I would

- 1 be happy to explain that in great detail.
- JUDGE TOREM: But the question before you is
- with that range, and I understand how the Council went
- 4 through this previously in the Wild Horse Project.
- 5 There's a range of a number of megawatts for each
- 6 available turbine and the Council did not require the
- 7 Applicant in the Wild Horse case to choose the type of
- 8 turbine in advance out of deference to the business nature
- 9 of that decision.
- 10 Here today I think the question is what is
- 11 the range of megawatts, and Mr. Hurson clarified that
- further by saying what's the maximum megawatts that you're
- seeking for this project and asking that the Council
- preempt the County board's planning. So if you can now
- with that 65 number tell me what the greatest nameplate
- megawatt generating capacity is the math should be fairly
- 17 simple.
- 18 A. I certainly understand the question. I'm not
- 19 trying to be difficult here, but the fact is that the
- technology is evolving; and at the time that we applied
- 21 for this project the turbines that are available today
- 22 were not on the market then, and given how long this
- 23 process has taken I don't know what a turbine with a tip
- of 410 feet might look like by the time we actually get
- 25 the permit to be quite frank.

1 I can answer your question in today's 2. technology what's commercially available on the market The largest turbines that are in commercial 3 deployment in large numbers in the United States are in 4 5 the range of 2 to 2.3 megawatts, and I would say the 2.3 б is coming on the market now. They're not already deployed 7 in large numbers across the country. There are other 8 turbines of 2.5 megawatts. There is a three-megawatt 9 turbine that's out there. Again, these are in still 10 fairly early stages of commercial deployment throughout 11 the United States. There are one or two operating sort of 12 prototypes, and what those turbines would be available on 13 a commercial basis or this use is really difficult for me to say as of today. But there are turbine manufacturers 14 15 that are building proposing turbines in that size range and none of the turbines that we are currently procuring 16 as Horizon Energy are in that upper limit size. 17 18 largest turbines that we have today are 2 megawatts. 19 So 65 turbines times 2 megawatts which is the 20 turbines that we now have contracts to purchase would deal 21 at a total nameplate capacity of about 130 megawatts. 22 Again, I do want to emphasize for the Council 23 that, especially for the new members that weren't here for 24 the Wild Horse Project, at this stage of the project is

before we've gone out and done a detailed geotechnical

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- 1 analysis of each and every proposed turbine location and a
- 2 turbine suitability analysis on exactly how a specific
- 3 turbine. There are slight changes that will come about in
- 4 the field. As was in this case of Wild Horse, the layout
- 5 that was approved was a schematic level like this as a
- 6 proposed primary layout. For Wild Horse it was approved
- 7 by both the County and EFSEC. It had changed somewhat by
- 8 the time that it was finally built. If you go out there
- 9 today, you will see some slight modifications from that
- layout because it's necessary to do it at another level in
- 11 the field to establish those final locations with a
- 12 specific turbine.
- JUDGE TOREM: Mr. Hurson, as far as the
- 14 number 130 did that answer your question?
- 15 BY MR. HURSON:
- 16 Q. Is 130 then the maximum you're asking to be
- 17 approved?
- 18 A. No.
- 19 Q. What's the maximum you're asking to be
- approved then?
- JUDGE TOREM: Mr. Hurson, I think the
- 22 question was answered that depending upon the technology
- that could be generated out of a certain fixed number of
- 24 turbines. That's how I understood it. If a better
- technology comes available, they'll take advantage of what

- generating capacity they can with the site that's been
- 2 approved. Am I correct?
- 3 A. That's correct. We're asking for permission
- 4 to build up to 65 turbines in the defined corridors and up
- 5 to the maximum size as set forth in the application which
- 6 has not changed.
- 7 BY MR. HURSON:
- 8 Q. So the introductory comment of 120 megawatts
- 9 in your preemption request was an inaccurate
- 10 representation of what you're asking the counsel to
- 11 approve.
- 12 A. No, it's not inaccurate.
- 13 Q. You're not limiting to 120 though.
- 14 A. No, I think I've already answered that
- 15 question.
- 16 Q. Currently you're saying you're looking at
- 17 two-megawatt turbines. Correct?
- 18 A. Yes. Those are the size of the turbines that
- 19 we currently have available to us.
- Q. Then you mention 65 for a total of 130
- 21 megawatts. Correct?
- 22 A. That's correct.
- Q. When the County process you were asking for
- three megawatt turbines. Correct? Up to three megawatt
- 25 turbines. Correct?

- 1 A. We were asking for permission to build the
- 2 same size and range of turbines that I just described. As
- 3 I just answered three megawatts is currently the upper
- 4 limit turbines that are being designed and manufactured
- 5 today.
- 6 Q. In the County process you asked for approval
- 7 of up to 65 three megawatt turbines. Correct?
- 8 A. I believe our position has always been
- 9 consistent; that we are asking for permission to build up
- around the physical dimensions. I believe in Mr. Piercy's
- 11 testimony at some point he alludes to the fact that the
- 12 nameplate on the turbine was not a material issue for the
- 13 County.
- 14 Q. I am asking you what I think is a relatively
- simple question. You originally asked for 80 turbines of
- up to three megawatts; then you changed to 65 turbines up
- 17 to three megawatts. Correct? You need to look at
- 18 Mr. Peeples to figure out the answer?
- 19 A. I'm not sure. I've answered the question I
- think several times, Mr. Hurson. What I've said is it has
- 21 always been our position as it was during the Wild Horse--
- 22 MR. HURSON: Objection. I asked him a
- 23 relatively simple question.
- 24 MR. PEEPLES: He's answering the question.
- 25 He's already answered the question in a range.

- 1 MR. HURSON: I'm asking a very simple
- 2 question of what his top end request was. As I understood
- 3 the application for the County, you asked for approval of
- 4 up to 65 three-megawatt turbines. Yes or no?
- JUDGE TOREM: Mr. Hurson, it may be helpful
- 6 and it may be helpful to Mr. Taylor to take a moment to
- 7 look at your records, look at your notes, and if you have
- 8 something, Mr. Hurson, that specifically says that to
- 9 point it out to Mr. Taylor as you've done before already
- this morning, and just as it was correct at the time, is
- it still correct now, something along those lines and for
- Mr. Taylor to refresh his memory what may have been going
- on before the County. So if you need to take a two-minute
- break to do that, we'll just stay in place and I'll let
- 15 you do that. But back and forth over words like
- approximately 120 megawatts is not getting anywhere with
- 17 me.
- I don't know if it is for the Councilmembers
- or other parties but approximately means that. It's an
- 20 estimate. So I don't think there's any gotcha moments
- 21 going on here as far as 120 versus 130. If you're raising
- a point that this morning it's a two-megawatt tower as the
- 23 max not a three-megawatt tower, that I think there's
- 24 something to be explored in the record. If you have a
- 25 specific spot you can point to this morning, it would help

- 1 move things along.
- 2 MR. HURSON: I'm sorry. I frankly thought I
- 3 was asking some very preliminary basic questions here and
- 4 didn't realize we would be running into this.
- 5 BY MR. HURSON:
- 6 Q. Your application for the County presented in
- 7 2005 asks for turbines up to three megawatts in capacity.
- 8 Correct?
- 9 A. If you're pointing to--as Judge Torem said,
- if you're pointing to something in the record that you
- 11 would like to point out, I would be happy to look at that.
- 12 This is a pretty voluminous record.
- 13 Q. You have no idea what your actual megawatt
- 14 capacity was for the County?
- 15 A. That's not what I said. If you'd like to ask
- me to respond to something specific, I would be happy to.
- 17 O. I asked if the maximum megawatt size of the
- turbine you were asking the County to approve was a three
- 19 megawatt turbine? Yes?
- 20 A. I don't know how else to answer this
- 21 question.
- Q. Let me reference you to Exhibit 20 of your
- 23 preemption request, page 9, project description.
- 24 MR. PEEPLES: What volume is that in.
- 25 Mr. Hurson? Is that in Volume 1?

- 1 MR. HURSON: Yes.
- JUDGE TOREM: This should be in the first
- 3 volume.
- 4 MR. PEEPLES: What page?
- MR. HURSON: It's page 9. It's the project
- 6 description of their initial draft development agreement.
- 7 MS. TOWNE: Applicant's second request for
- 8 preemption.
- 9 MR. HURSON: Correct.
- MS. WILSON: Exhibit 20, page 9.
- 11 BY MR. HURSON:
- 12 O. Look at No. 3 there.
- 13 A. The project description, yes.
- 14 Q. Does that help refresh your recollection as
- to the maximum size of the megawatt turbine you were
- 16 asking for?
- 17 A. It does seem to say on this page that we were
- requesting permission each with a nameplate capacity of up
- 19 to three megawatts is correct.
- 20 Q. Is that accurate?
- 21 A. Yes.
- Q. Okay. So you're asking up to three
- 23 megawatts. Thank you. Now, so you were asking the County
- to approve up to 65 turbines of three-megawatt capacity.
- 25 Correct?

- A. Again, as I've said several times, we have
- 2 tried to put forth these questions come up from the
- 3 public, from other decision makers that have asked us to
- 4 be specific, to give some indication what the capacity is.
- 5 As I've stated, it has been our intention all along and we
- 6 understood that that was not objectionable to the County
- 7 nor to EFSEC to permit for a specific physical dimension
- 8 and number of turbines and the use of three megawatts as
- 9 an example was intended to be illustrative of what current
- 10 technology today might produce at the upper end.
- 11 Q. Okay. Project description capacity at three
- megawatts we already agreed that that was what you asked
- for, correct, based upon your draft development agreement
- 14 your people put together? Correct?
- 15 A. That is indeed what it says on page 9 of our
- 16 draft development agreement.
- 17 Q. You agree that your staff properly
- 18 characterized in asking for up to three megawatt turbine
- 19 size, up to three megawatts maximum. Right?
- 20 A. We were not seeking that, no. As I've said
- 21 several times--I hope I'm boring people--we have never
- 22 proposed--we did not--we are not requesting that that be
- 23 set as a permit condition. We are providing that as
- descriptive information what the project looks like. No,
- we did not propose that either EFSEC or the County set a

- limit on the project based on megawatts nameplate because
- 2 it doesn't have any bearing on environmental impact. We
- 3 asked for a limit on the size and the number of turbines
- 4 within defined corridors.
- 5 Q. So now you're saying that you weren't asking
- for up to three megawatts in turbine size? I am getting
- 7 confused here.
- 8 A. I really don't know what else I can say,
- 9 Mr. Hurson. If I understood what you were trying to
- 10 accomplish, maybe I could be more helpful.
- 11 Q. Simply asking the question. It sounds like
- we're just going around and around, but I'm feeling like I
- have to ask it because you can't just answer what I think
- is an obvious easy question which is: You asked for
- turbines up to three megawatt capacity. Correct? Yes or
- 16 no. Those would be 410 feet tall, up to the three
- 17 megawatt turbines. Correct?
- 18 A. I've answered the question, Mr. Hurson. I
- don't know what else I can add to that. I've been very
- 20 specific on what we're asking for permission for.
- JUDGE TOREM: Mr. Taylor, I think the issue
- here is simply we're getting stuck on what should be a
- real simple problem. The application speaks for itself,
- and, Mr. Hurson, simply wants you to say, yes, it asked
- for three megawatts, and then it could if you multiply the

- 1 65 times three come out to be about 190 megawatts, and
- that's what we're going to see what it is.
- I feel the Council is probably up here
- 4 collectively shaking their heads saying, "Why do we care
- 5 about the number of megawatts generated up to know what
- 6 capacity nameplate is going to be"? So the line of
- 7 questioning for both the questions and the answers is if
- 8 you're intentionally being elusive this morning, there's
- 9 no reason. The Council when it looks at the size of these
- 10 towers is going to determine the environmental impact
- 11 mainly by how big they are. The interest of the state may
- be determined a little bit by the ultimate output of this
- and whether it's worth building from the Council's
- 14 perspective.
- So if you want to stop beating around the
- 16 bush and get through this in the four days that the
- optimistic attorneys in the room said last week we could,
- we're not helping ourselves by spending 20 minutes on two
- megawatt, three megawatt, and the Council is going to
- 20 quickly make sure they still have the rooms booked for
- 21 next week and I hope you will too. You might still be
- 22 here if we stay at this rate.
- So let's ask the questions and make sure if
- that's what he was asking for, the Council's got the
- demonstrated track record and so does the County in

- 1 understanding ranges. I don't think anybody is trying to
- 2 nail you down to say we asked for three before, we're
- asking for two today, that the Council can't approve three
- 4 and a half if the technology came long. The Council in
- 5 its draft site certification agreement to the Governor on
- 6 Wild Horse set forth a range and at the request of the
- 7 Applicant never nailed down the Wild Horse project to an
- 8 exact number of megawatts that had to be generated per
- 9 turbine. That's not what the Council intends to do in
- this case if it recommends for preemption and thereafter
- in the building of this site. But we want to know the
- 12 physical dimensions and the physical impacts and how much
- power gets to the grid. Give us an approximate and let's
- move on.
- Mr. Hurson, do you want to start from there?
- 16 MR. CARMODY: Judge Torem, could I make a
- 17 comment on this series of questions why Mr. Hurson's
- 18 questions are appropriate?
- 19 JUDGE TOREM: Let me have Mr. Hurson address
- his own questions first, Mr, Carmody. I know you're in
- 21 line to get in on this. If it's appropriate after I hear
- from Mr. Hurson, we'll press on.
- 23 MR. CARMODY: I'm more interested in the
- evidentiary point.
- JUDGE TOREM: Okay. Mr. Hurson first. Am I

- 1 misunderstanding the need for the explanation of the
- 2 evidence, Mr. Hurson, or do you want me to defer to
- 3 Mr. Carmody for his interpretation?
- 4 MR. PEEPLES: And I'm going to object at
- 5 this point. Mr. Carmody has a chance to cross-examine if
- 6 you want to get into--
- JUDGE TOREM: I understand:
- MR. PEEPLES: Do you want me to respond now
- 9 too?
- JUDGE TOREM: Not yet, Mr. Peeples.
- MR. PEEPLES: Okay.
- JUDGE TOREM: Mr. Hurson, did you want to
- respond to why this particular line of questioning is so
- important this morning?
- MR. HURSON: The reason I--frankly, I
- thought I was asking some, just confirming some very basic
- facts, and, frankly, it's relevant because it has to do
- 18 with spacing and turbine alignment and arrangements, but
- as long you're asking, frankly, it's illustrative of the
- lack of clarity we're getting from the Applicant
- throughout.
- I'm trying to nail down what I thought were
- very, very, very, very, simple basic questions, and I
- 24 can't get a straight yes or no.
- JUDGE TOREM: Mr. Carmody, did you want to

1 comment further on that?

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- 2. MR. CARMODY: I think the appropriateness of the question and the distinction that you drew was missing 3 one of the points which is within a physical dimension 4 5 framework which is what Mr. Taylor has been testifying to б the difference between a two-megawatt turbine and 7 three-megawatt turbine may have consequences in terms of 8 impacts on properties and the environment. For example, 9 the same size package to generate three megawatts versus two megawatts would require a bigger turbine, a bigger 10 11 generator, more noise, higher velocity. Each of those 12 items then play into the impacts that you are going to be 13 evaluating this. So I don't think the assumption of just the package, physical size of the package leads to the 14
- MR. PEEPLES: Mr. Torem, may I come in?

  JUDGE TOREM: Yes.

same impacts is a correct assumption.

- 18 Okay. My client has testified MR. PEEPLES: 19 that the upper range based on a three-megawatt machine 20 those physical dimensions would be the biggest case what 21 he has said consistently all the way through. Say, for 22 instance, five years you can get 400 megawatts off of the 23 size, dimension, sound of a two-megawatt size, they'll go for that. 24
- MR. HURSON: Objection. I'm getting closing

- arguments here and I haven't heard his client testify to
- 2 this.
- 3 MR. PEEPLES: But what did we get from
- 4 Mr. Carmody? So that's basically consistently said; that
- 5 it was based on the spacing for that size machine. Now if
- 6 that spacing changes in the future, they get better
- 7 technology where you could put 400 megawatts where you
- 8 used to get two, we don't want to be kept from doing it.
- 9 Neither would the state. Public policy would say you
- 10 would want that, and that's all my client has been saying
- 11 based on the dimensions and criteria of a bigger machine.
- JUDGE TOREM: Well, I do want to say,
- Mr. Hurson, the line of questioning is fine for clarifying
- what's before the Council and what they're asking in
- preemption for. I don't want to have Mr. Taylor go back
- and forth and feel as though if he says we were asking for
- three megawatts, we're asking for two. The Council also
- wants to know what's the range and it's a simple math
- 19 equation. So I think starting with megawatts may put it
- 20 backward for the Council's perspective because they want
- 21 to know how many sites, how many turbines, and from there
- what's the largest number.
- So if we could start your questions,
- 24 gentlemen, of how many turbines are you asking for and
- 25 from that what is the largest size turbine and its

- 1 nameplate capacity, I think all the Councilmembers and I
- 2 hope Mr. Taylor will be able to follow that, do the math.
- 3 Once you know the number of turbines and the upper
- 4 nameplate available on today's market, we can go from
- 5 there. And if the dimensions of that are not somewhere
- 6 else at issue, those are the things that I concur with
- 7 Mr. Peeples are the most important and what Mr. Carmody
- 8 says as well to determine what's their largest size that's
- 9 there. So what I will be calling worst-case scenario
- 10 alternative so there is an end in an upper range that the
- 11 Council knows that limit and the maximum impact of what
- they're being asked to permit so we can follow along with
- those and pick up your questioning and move it along with
- 14 Mr. Taylor.
- MR. HURSON: Okay.
- 16 BY MR. HURSON:
- 17 Q. What's the maximum number of turbines you're
- 18 asking to be approved?
- 19 A. Sixty-five.
- Q. What's the maximum height of those turbines
- 21 you're asking to be approved?
- 22 A. 410 feet.
- Q. Based upon current technology the 410 foot
- turbines are three-megawatt turbines. Correct?
- 25 A. There are turbines of 410 foot tip height

- that range in output quite considerably is the answer to
- that question. There are 2-megawatt machines, 2.3-2.5-,
- 3 3-megawatt machines that can all conceivably reach that
- 4 tip height depending on the configuration of the rotor
- 5 diameter and tower size. I would be happy to explain in
- 6 greater detail why that's the case, if that would be
- 7 helpful for either you or the Council.
- 8 Q. With current technology a two-megawatt
- 9 turbine is shorter than a three-megawatt turbine.
- 10 Correct?
- 11 A. Not necessarily.
- 12 Q. Is it typically?
- 13 A. Well, given to my knowledge there's only one
- three-megawatt turbine available for sale in the United
- 15 States, it's hard to say what's typical for three-megawatt
- 16 turbines. The three-megawatt turbine I'm aware of is a
- 17 Vestas V-90 which has a 90-meter rotor diameter. Vestas
- doesn't happen to make a two-megawatt turbine. They make
- 19 those same turbines that are at Wild Horse. That's a 1.8
- with an 80 meter rotor diameter. Again, the tip height
- can vary depending on the tower size that you prepare with
- any given generator and rotor diameter.
- Q. So how much is the rotor diameter in Wild
- 24 Horse?
- 25 A. Those are 80 meters.

- 1 Q. And then the three megawatt that you talked
- 2 about is a 90 meter.
- 3 A. Ninety. But, for instance, as another
- 4 example that might help understand what I'm trying to say,
- 5 the same manufacturer Vestas makes two machines today.
- 6 They make the Vestas V-80 which is a 1.8-megawatt machine
- 7 that's a 80 meter rotor diameter that comes on a variety
- 8 of tower sizes, and that's what's being deployed at Wild
- 9 Horse. That same company makes a V-82 which has a
- 10 82-meter rotor diameter. It's a larger rotor diameter,
- 11 but it's only 1.65 megawatts nameplate capacity.
- So that's the point I'm trying to illustrate
- is that the rotor diameter and the total height of a
- machine are not strictly linearly related to the output
- capacity of a given turbine. They're generally related
- and generally bigger turbines have bigger nameplate
- capacity, but it is not the case that they're linearly and
- 18 strictly related. That's the only point I'm trying to
- 19 make.
- 20 Q. I guess the point is in general the lower
- 21 megawatt turbines are smaller than the higher megawatt
- 22 turbines. Correct?
- 23 A. In general.
- Q. For instance, you're familiar with the State
- 25 Line Project.

- 1 A. Yes, I am.
- 2 Q. That's like, what, about a 600, 660 kilowatt?
- A. That's correct. That's V-47, 660.
- 4 Q. Those are approximately 240 feet tall from
- 5 front base to tip.
- 6 A. They're 47 meters of rotor diameter. I don't
- 7 know the height of the tower at State Line off the top of
- 8 my head, but that's probably true.
- 9 Q. And then the ones in Kennewick--Is that Nine
- 10 Mile?--those are, what, about one megawatts and those are
- 11 about 300 feet tall?
- 12 A. To my knowledge the turbines that are
- installed at the Energy Northwest Nine Canyon Project
- outside of Kennewick are 1.3 megawatt turbines. I believe
- 15 it's a 62 or 63 rotor diameter. I don't know for sure.
- Q. So knowing the rotor diameter, in general,
- 17 the higher megawatt turbines are a wider rotor diameter,
- 18 correct, in general?
- 19 A. In general. I would offer, for instance,
- another example that I'll illustrate is that both G.E. and
- 21 Gamesa make the same output capacity. Gamesa makes a
- 22 two-megawatt turbine that comes in three different rotor
- diameter sizes, the exact tower, the exact same nacelle,
- three different blade sizes depending on the wind
- conditions at the site. G.E. does the same thing. They

- 1 make a 72 and 70 and 77 all from the same gear box 2 generator, etc.
- The smaller turbines--let's use State Line as 3 Q. an example because it's just so much smaller and it's 5 easier for me to understand for comparison because I've б seen State Line. I've been out on the one near Kennewick 7 and I've been on Wild Horse, and my observation is that the turbines at State Line are much closer together to 8 9 each other than they are at Wild Horse. That would be an accurate assessment, would it not? 10
- 11 A. That is my qualitative assessment from having 12 visited them, but I haven't measured them.

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- Q. But when you have smaller turbines, you can space them closer together and as they get bigger you have to have the turbines actually further apart so that the blades don't hit each other and so you don't have any of the weight turbulence or anything like that. Right?
- A. I believe if you're asking does the layout and separation between turbines is that driven by the size of the rotor, the answer is yes. The spacing for a wind project is typically defined in rotor diameters. So you talk about a certain number of rotor diameters cross wind and then downwind, and typically the downwind spacing is quite a bit greater than the cross-wind spacing. So, yes, the larger the rotor diameter typically the greater space

- in between turbines, that's correct.
- 2 Q. As you have smaller turbines then you can
- 3 space them closer together.
- 4 A. Generally speaking, yes, that's correct.
- 5 Q. Well, in the amended application or the
- 6 application you had in the County in 2005 that provided
- for up to 80 three-megawatt turbines. Correct?
- A. I believe that's correct, yes.
- 9 Q. And the original application you had with
- 10 EFSEC back in 2003 provided up to 82 three-megawatt
- 11 turbines.
- 12 A. I believe that's correct. I'd want to double
- 13 check the ASC, but I suspect you have.
- 14 Q. So the shrinkage or reduction for the maximum
- three-megawatt turbine from the 2003 EFSEC application to
- the application you had before the County initially was a
- 17 reduction of two turbines of three-megawatt capacity size.
- 18 Correct?
- 19 A. I can't answer that with a straight yes or no
- 20 question. The number, the stated maximum number under
- 21 that scenario, as you recall in the original ASC which we
- filed quite some time ago, we went through a process with
- 23 EFSEC staff of agreeing on how to describe this issue
- 24 because EFSEC had never grappled with wind turbines before
- and how do you manage this issue of various sizes, and we

- came in with an initial application that defined a middle
- 2 scenario. So what was on the market that day which was a
- 3 1.5 megawatt turbine scenario and then we further defined
- 4 through the environmental review process to include an
- 5 upper and lower range; so, yes, on the upper, the large
- 6 turbine scenario from 82 to 80 represents a reduction of
- 7 two turbines, but I think it's important to point out that
- 8 as the map in front of you shows that we also eliminated
- 9 areas from our specific portions of study corridors from
- 10 further consideration during the County process, and that
- does represent more than two turbines worth of production.
- Q. Well, but your original EFSEC application was
- for 82 and if you need something to refresh your
- recollection it's on your testimony page 24. It was 82.
- 15 Correct?
- 16 A. Yes.
- 17 Q. And the one with the County was for 80.
- 18 A. That's correct.
- 19 Q. I assume, correct me if I'm wrong, when you
- 20 proposed an application to the County for up to 80
- 21 three-megawatt turbines someone in your organization did
- an analysis to say why you needed 80 or why 80 would be
- 23 something you would ask for. Correct?
- A. That's correct.
- 25 Q. So somebody in your organization decided you

- 1 could fit 80 three-megawatt turbines within this
- 2 geographic boundary to operate a wind farm.
- 3 A. No. No.
- 4 Q. No one did that analysis?
- 5 A. No, we did that analysis, but you're not
- 6 accurately stating what our analysis showed. Our analysis
- 7 showed that there were perhaps 80 turbine locations, but I
- 8 don't believe that we ever stated that there were 80
- 9 three-megawatt turbine locations. Those are two different
- 10 accurate statements; that the three megawatts we stated as
- 11 you correctly pointed on page 9 of the application was the
- 12 upper end of what we thought was commercially available
- and we asked for up to 80 turbines. But if you were to
- combine those two, as I think you were trying to point to
- earlier, you would find that you can't fit 80
- three-megawatt turbines within those defined corridors.
- 17 So those are two upper limits that necessarily don't work
- 18 together. So if you were to do smaller turbines, you
- 19 might be able to put 80 there. If you would do larger
- 20 turbines, there's not room for 80 in those corridors as
- 21 combined.
- 22 Q. So you never had anybody who did an analysis
- 23 if this could support 80 turbines of three megawatt
- 24 turbine size?
- 25 A. Not with the reductions in the layout area

- that we proposed, that's correct.
- 2 Q. Drawing your attention back in your project
- description in the draft development agreement, Exhibit
- 4 20, page 9 again, 80 turbines capacity up to three
- 5 megawatt, total project nameplate capacity of 246
- 6 megawatts.
- 7 I'm just curious why your folks would be
- 8 asking for something to approve that there's no basis to
- 9 ask for. I'm confused. You're saying you asked for up to
- 10 80 three-megawatts. Here's what your folks put together
- for a draft, but no engineering was done to justify asking
- 12 for 80 three-megawatt turbines.
- 13 A. I think we're kind of splitting hairs here.
- 14 What it says is each with a nameplate capacity of up to.
- So as I've tried to describe and I apologize if it's not
- 16 clear, but what I'm trying to say very clearly is we asked
- for that as an upper limit. There are two separate
- limits. There's one of physical dimensions of 410 feet
- 19 tip height. That's been a consistent request from us for
- the largest size that would be limited to building.
- 21 Eighty was the number that we were capping that at. It
- doesn't mean that we thought you could actually put 80
- 23 machines of 410 feet high each. Those are the two hard
- and fast limits that we were asking approval from the
- County and what we've been asking EFSEC for since we've

- 1 reduced that to 65.
- 2 Q. So then this description here didn't match
- anything that you were really proposing. You weren't
- 4 really going to go up to 246 megawatts approval. Right?
- JUDGE TOREM: Mr. Hurson, it's been asked
- 6 answered. Let's move along.
- 7 BY MR. HURSON:
- 8 Q. So how many turbines on the layout that you
- 9 had--so you did have somebody do some engineering though
- at some point to figure out how many turbines you could
- 11 ask for.
- 12 A. If you could be a little more specific what
- we've had somebody do. I guess the answer is, yes, I'm
- not sure exactly what you're asking.
- 15 Q. You didn't come up with 65 turbines by just
- 16 drawing a number out of a hat.
- 17 A. No, that's correct.
- 18 Q. Somebody did an analysis.
- 19 A. That's correct.
- 20 Q. Something did an analysis that said we could
- 21 put 65 three-megawatt turbines in here, 65, 410-foot tall
- turbines in there. Correct?
- A. No, that's not correct. That's not correct.
- 24 As I have said, we have proposed a maximum number of
- 25 turbines in response to a request from the County to be

- 1 specific about the exact number despite the fact that was
- 2 allowed for Wild Horse. We were trying to accommodate the
- 3 County request and say, "Okay. If you'd like a fixed
- 4 number, here's the fixed number. It's 65."
- As I've said, no, that--we're not designing
- 6 this project today. I want to be very clear about that so
- 7 there's no confusion in the Council's mind. We don't have
- 8 a final design layout because we don't know what year
- 9 we're going to get to build this project or what turbines
- we'll have available to us at that time. We're asking for
- 11 permission to build in defined corridors with a maximum
- 12 number of turbines and a maximum size. If that's not
- 13 clear, I would be happy to clarify that. But I feel we
- just keep going back over that point. I don't have
- anything else to say besides that.
- 16 Q. The turbine layout that you have here which
- is that map of January 4.
- 18 A. Yes.
- 19 Q. Was this based upon a three-megawatt turbine?
- 20 A. No.
- 21 O. What kind of turbine was it based on?
- 22 A. That's a nominal two-megawatt turbine in the
- 23 70- to 75-rotor diameter range.
- 24 O. When was that ever discussed with the--
- 25 A. Excuse me. I said 70 to 75. That's a

- 1 misstatement. That's in the 80-meter rotor diameter
- 2 range.
- 3 Q. So it was based on a two megawatt size?
- 4 A. It was based on, again as I've said I think
- 5 about seven times this morning, the size of the rotor
- 6 diameter is not directly linearly related to the nameplate
- 7 capacity. It's based on a rotor diameter of approximately
- 80 meters, and I've said already today, there are 80-meter
- 9 turbines on the market today that range from 1.65- to
- 10 2-megawatt output capacity that I can think of off the top
- of my head.
- 12 O. So that's what size of turbines?
- 13 A. That being those dots on the map?
- 14 Q. Yes.
- 15 A. As I just stated, I think that's a 80-meter
- 16 rotor diameter turbine which could be 1.65. It could be
- 17 1.8. It could be 2 depending on what manufacturer.
- 18 Q. So you're not really sure.
- 19 A. I'm quite sure what's on that map.
- Q. Okay. Now, are these spaced as close
- 21 together as engineering possible?
- 22 A. No.
- O. For that size?
- A. I can't answer that question because that
- wasn't the task that we gave to our internal team.

- 1 Q. What task did you give to your internal team?
- 2 A. Could you please within they--by eliminating
- 3 the areas from consideration which I think I guess I have
- 4 to--can I stand up--
- JUDGE TOREM: Please.
- 6 A. --and point to this map?
- JUDGE TOREM: For the record, you're handing
- 8 him a map that has the crossed-out turbine locations.
- 9 THE WITNESS: Correct.
- 10 A. And this was an exhibit from our County
- 11 hearings. I can't remember which dates it was used on
- 12 but--
- 13 BY MR. HURSON:
- 14 O. It's on the bottom marked.
- 15 A. 1/12/06. So what this map attempts to do is
- 16 to show to the County and to EFSEC what are the areas that
- 17 we have removed from consideration for the location of
- turbines and to show roughly where we've eliminated
- 19 turbines to come up with a revised layout. Now, this is a
- somewhat crude attempt because you're taking this layout,
- 21 the original layout you're looking at here is the middle
- 22 scenario that was in our application for site
- certification which was based on roughly 70 meter rotor
- diameter, 1.5-megawatt machine which was industry standard
- back when we applied for the project in January of 2003.

So what we've attempted to depict geographically is where
we are removing, definitively removing turbines.

So we removed this whole area from the northern portion of the string and immediately east of Highway 97 up to this point. We removed that area. That we're no longer seeking permission to put turbines there. We're no longer seeking permission to put turbines here, the next turbine string over. We've also eliminated these turbines here between Bettas Road and Highway 97. We've eliminated these turbines in this area. We've eliminated turbines at the north end of the A-String, and at the southern end down here as well as over here.

Now what we asked, to respond to Mr. Hurson's question, the question that was asked was to our design and meteorological folks was given these new areas that we're now removing, we're committing to remove turbines from those areas in response to comments from the County and from the public about particular visual sensitivity in certain areas, that was what drove this redesign. This was an area that was identified in the DEIS as having high visual sensitivity. I'm pointing to the area of the northern most portion of the project as you crest the hill by gravel pit, top of 97. The DEIS, our own analysis, EFSEC's analysis found that that was a more highly visually sensitive area.

1 We've also heard quite a bit of testimony 2. from members of Mr. Garrett's group, ROKT, who reside at their property in Section 35 at the north end of the 3 project. So we eliminated the turbines that were closest 4 5 to that area because of the concentration of concerns in б that area, and we've also seen fairly aggressive 7 subdivision development at the northern end of Bettas Road 8 which led us to our proposed elimination of those turbines 9 that were closest to that area where the development was accelerating. 10

In so doing, we also eliminated other turbines around the periphery of the project that were closer to adjacent property owners' property line.

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So then we went back. After doing all that we went based on what was in the record, based on the DEIS, based on the comments that we heard, then we went back to our design folks and asked them to put together a preliminary layout using a nominal two-megawatt turbine size because that's roughly the size of the turbines that we're currently installing this year throughout the United States. Horizon is installing three different size of turbines: the one that you see at Wild Horse, a two-megawatt machine from Gamesa, another Vestas machine at 1.65 megawatts. All of those have rotor diameters in the 80- to 87-meter range. So we asked them to design a

- project that eliminated those areas and used that size turbine since that's what we're building today, and that's
- 3 the product that you have in front of you.
- Q. What your folks came up with on this other diagram, you don't know if they--so your task didn't include a suggestion that they make the turbines be as close together as possible. It was just come up with a layout.
- 9 Well, just to clarify the question, to put them as close as possible I'm not sure how you're defining 10 11 possible. Physically speaking you can put turbines--but 12 one of the things when you cited the example of State 13 Line, while State Line is a good example, that project some of those turbines were so closely spaced in the 14 15 original design that they actually had, the owner had to go back and pull turbines out and move them because the 16 wake effects were very significant and greater than that 17 anticipated. So there's been learning in the industry 18 19 about what the appropriate spacing between turbines is 20 from the construction and operation of multiple projects, and our understanding of what the records of setback is 21 22 between turbines is an evolving science. So the layout that you see and what we tasked our folks to do was to try 23 24 to optimize the layout. Could you place any given turbine 25 there closer together without them hitting each other?

- 1 Certainly. Would that be efficient or cost effective?
- 2 No. Does that answer your question?
- 3 Q. No, my question was assuming that they were
- 4 trying to look for wake effect. From what I understood
- 5 you saying, you didn't say put them as close together as
- 6 possible so you don't have to worry about negative wake
- 7 effect. You just said put a layout out there.
- 8 A. No, we asked them to develop an optimized
- 9 layout given the topography, given the setbacks that we
- 10 propose, given the elimination of those areas that I just
- described on the map, and by optimizing I mean to produce
- 12 power at the lowest possible cost.
- 13 Q. So you're saying this is based on a
- 14 two-megawatt size.
- 15 A. Yes, roughly.
- 16 Q. You asked for up to 80 two-megawatt turbines
- or 80 turbines. Where are the other 16 going to go? I'm
- 18 sorry. The other 16 from on this map. If these are as
- 19 close together as they could work for two megawatt but you
- asked for up to 80, where were the other 16 going to fit?
- 21 A. The reason for asking for up to 80 is that,
- 22 again as I've said several times, we don't know what size
- turbines we'll ultimately use. Again, going back to State
- Line is an excellent example. At the time State Line was
- 25 built in 2001 those 660 kW V-47s were not the state of the

- 1 art. In that same year at Klondike down in Oregon they
- 2 put in GE 1.5 megawatt turbines with 72-meter rotor
- diameter, and the reason that I understand State Line was
- 4 built with smaller turbines is because they were able to
- 5 get a very low cost on those turbines and that made that
- 6 power very inexpensive.
- 7 So it's sort of like when you go to the store
- 8 and buy last year's skis or last year's computer, they
- 9 might be less expensive; and if that delivers the best
- value for our customers, then we might end up going with
- 11 80 smaller machines, if at the time of actual construction
- that was the most cost effective method of building this
- project that would yield the lowest energy cost to our
- 14 customers.
- 15 Q. Well, as I understand your earlier testimony,
- when you were saying up to 80, you were talking about the
- turbines that are the size of 1.8- to 2-megawatt, 80
- 18 meters. So and then your later testimony was that this
- 19 spacing was based upon that same size. So you asked for
- up to 80, this map shows 64, and supposedly they're as
- 21 close together as they can reasonably be. So where was
- the other 16? I'm confused.
- 23 A. I believe I just answered that question.
- I'll try one more time.
- MR. PEEPLES: I would object at this point.

- 1 That question has been asked; it's been answered. He
- 2 stated in the case we're going to use the smaller machines
- 3 if they came on the market and it was economical, we would
- 4 put in a different configuration up to 80. That's been
- 5 asked and answered; asked and answered. Repetitive
- 6 questioning is the basis of the objection.
- JUDGE TOREM: I concur. I'll sustain that
- 8 objection. Mr. Hurson, I don't think you're not done with
- 9 this line of questioning, but that question has been asked
- 10 several times in different formats. Let's move along and
- 11 let's cut to the chase.
- 12 BY MR. HURSON:
- 13 Q. I'm trying to get keep this simple, but it's
- 14 getting more complicated. The point I'm trying to make,
- this layout here that showed with the X's on it, from like
- this point to this point, there's one, two, three, four,
- 17 five, six, seven, eight, nine, ten, eleven, twelve,
- thirteen, fourteen, fifteen, sixteen turbines. Correct?
- 19 A. I believe that's correct.
- Q. And this same area here in the new one, one,
- 21 two, three, four, five, six, seven, eight, nine, ten
- 22 turbines. Right?
- 23 A. That's correct.
- 24 O. So knowing the exact turbine size is
- important to figure out how many turbines you can get in

- 1 the string.
- 2 A. Absolutely.
- 3 Q. Now, you had--
- 4 CHAIR LUCE: We'll just a have brief moment
- 5 here.
- JUDGE TOREM: We can listen and talk at the
- 7 same time. It's all right.
- 8 BY MR. HURSON:
- 9 Q. So depending on the turbine size its spacing
- 10 would be closer together.
- 11 A. As I've said, the spacing between turbines is
- driven by rotor diameter not by nameplate capacity.
- 13 Q. But if you have a smaller rotor diameter, you
- 14 can put them closer together.
- 15 A. That's correct.
- 16 Q. At this point in time you have no idea what
- 17 size turbines you're going to use.
- 18 A. I know what size turbines we have available
- to us for 2007, and I know some of the turbines that we'll
- 20 have available to us for 2008. So if we were to build
- 21 this project next year, I could tell you what the options
- 22 would be, and for 2009 I know at least what one of those
- are. We're currently in the process of negotiating longer
- term turbine supply agreements for 2008 and beyond with a
- variety of manufacturers. So if it were to be built in

- 1 2008, I wouldn't know all the turbines that would be
- 2 available for us.
- 3 The turbine market has shifted quite
- 4 considerably. Since the time we originally applied to
- 5 EFSEC in January of 2003 at that time one didn't have to
- 6 place massive multimillion dollar down payments years in
- 7 advance to secure a turbine supply. The market has
- 8 shifted such that for 2006 and 2007 those developers,
- 9 owners, such as our company who didn't put money down in
- 10 advance find it difficult to obtain the turbines now. So
- that's our practice to make those arrangements on a fairly
- longer term basis, but unless I know what year we're
- talking about it's a little difficult for me to say.
- 14 Q. Why is this spacing different on those two?
- 15 One has, what, 17 and the other one had one 10? Why is
- 16 that spacing different?
- 17 A. Because it assumes a larger rotor diameter on
- the example, the more recent example. As I described
- 19 before, the original layout that has the Xs on it to the
- left here that was designed in 2003 around a 1.5-megawatt
- 21 turbine with a 70-meter rotor diameter. That one to the
- right is based on a nominal two-megawatt turbine with a
- 23 80- to 85-meter rotor diameter so it's an approximation.
- 24 With an increase in rotor size the spacing has to
- 25 increase.

- 1 Q. None of these actually represent what you
- 2 would anticipate the wind farm to look like.
- 3 A. Correct. I'm not sure the nature of what it
- 4 is you're trying to get into.
- 5 Q. Neither of these diagrams show where the
- 6 turbines will actually be sited.
- 7 A. They represent accurately the corridors in
- 8 which the turbines will be sited. The precise location of
- 9 individual dots along the defining corridor is a final
- decision that we're asking EFSEC and we asked the County
- 11 to reserve that final placement of a dot within a corridor
- to the final design and engineering as the County and
- 13 EFSEC approved for the Wild Horse, and I might add is the
- case in every other jurisdiction that I'm aware of allows
- for wind farm development because it's a necessity to
- build and operate an efficient project to do so.
- 17 O. This diagram shows 64 turbines. Correct?
- 18 A. I believe that's correct.
- 19 Q. And the County has asked you for a 65-turbine
- 20 layout. Correct? We asked you during the hearing
- 21 process. Correct?
- 22 A. That's correct.
- Q. And we also asked you in informal discovery.
- 24 Correct?
- 25 A. I believe that is correct.

- 1 Q. And the response was is you have none.
- 2 You've never mapped out a 65-turbine layout. Correct?
- 3 A. That's correct.
- 4 Q. So at no time have you taken the time to even
- 5 create a representation to reflect the number of turbines
- 6 you're asking to be approved.
- 7 A. I think it's a very slanted way of making
- 8 that statement. It is accurate that we have not provided
- 9 a map that shows one more dot. If you'd like to color one
- in within the existing strings, then you can have a
- 11 65-turbine layout. I think that's a fairly demanding
- 12 question.
- Q. Well, I thought you said that you spaced them
- 14 basically as close together without interference. So
- where's the 65th turbine going to go?
- 16 A. It may never go. That's the upper limit of
- what we're seeking approval for as I've stated a few times
- 18 before.
- 19 Q. You were asking for 65, but at no point in
- time has your company ever, even though the County asked
- 21 for it and you have an application for EFSEC, you've never
- actually presented a 65-turbine layout for the public to
- comment on, for EFSEC to see, or for the County to look at
- 24 and review. Correct?
- 25 A. It's correct that we have not submitted a map

- 1 with 65 dots on it.
- Q. Well, it would also be correct that your
- 3 company has never even created a map of 65.
- 4 A. I couldn't say for sure. We generated a lot
- of maps. I would be reluctant to make that statement.
- 6 Q. Well, in the informal request we asked for
- 7 any mapping that showed a 65-turbine layout, all the
- 8 variations that you may have looked at depending upon
- 9 turbine size and numbers and locations, and the response
- 10 was to not provide any maps. Correct?
- 11 MR. PEEPLES: Your Honor, I think the
- request for information will speak for itself, and if he's
- 13 going to refer to that request, I would like to at least
- lease have my client--because I can't remember exactly
- what was in there. He's asking questions about a request
- for information. If you have it there, would you please,
- 17 I would request Mr. Hurson to cite and read from it. It
- 18 might be there. I just can't recall it.
- 19 BY MR. HURSON:
- 20 Q. Mr. Taylor, drawing your attention to your
- 21 2006 rebuttal testimony exhibit--
- JUDGE TOREM: It should be 20-SUP-R. Do you
- have the page number?
- 24 MR. HURSON: He has Exhibit 3 and Exhibit 4
- 25 attached. Exhibit 3 was our letter and Exhibit 4 was the

- 1 response.
- 2 A. Are you looking at the response to your
- Request No. 6 on page 3?
- 4 BY MR. HURSON:
- 5 Q. Well, what I'm asking you to confirm is, is
- 6 that the response to the County when we asked for all the
- 7 mapping did not include any mapping. It included a
- 8 commentary, but it didn't actual include any mapping.
- 9 A. That's correct.
- 10 Q. So we asked you for copies of all the mapping
- 11 that shows it. If you're acting in good faith with us, I
- 12 assume you would then have given us copies of maps if you
- had them but you didn't supply them. So is it fair to say
- if you didn't include them, you never had a map with 65
- 15 turbines?
- 16 A. I don't believe that we did.
- 17 O. You never did.
- JUDGE TOREM: Mr. Hurson, it's coming up on
- 19 ten o'clock. Let's take a ten-minute break. We'll come
- 20 back at ten minutes after 10:00 and pick up from there
- 21 with your continued cross-examination and see where we can
- 22 get. I don't want to even ask you how much more time you
- estimate, but hopefully eleven o'clock we can get to the
- other parties on Mr. Taylor's cross examination. We'll
- 25 take a recess for ten minutes.

- 1 (Recess taken.)
- JUDGE TOREM: It's now approximately 10:15.
- We are ready to go back on the record.
- 4 Mr. Hurson, are you ready to resume?
- 5 MR. HURSON: Yes, I am.
- JUDGE TOREM: If I can get quiet in the
- 7 room, we'll resume our cross-examination. It's a little
- 8 after 10:15.
- 9 MR. HURSON: Are we ready? Okay. Thank
- 10 you.
- 11 BY MR. HURSON:
- 12 Q. Let's shift gears a little bit. Some of your
- 13 testimony relates to the County process--
- 14 A. Yes.
- 15 O. --and how it relates. Just for some
- background for the Council, you were a participant in the
- 17 process the County developed for siting wind farms in
- 18 Kittitas County. Correct?
- 19 A. Yes.
- 20 Q. I mean that was back when it was Zilkha?
- 21 A. Correct.
- Q. You participated in the public hearing
- process.
- A. I would like to clarify. We participated in
- 25 the process that led to the adoption of the current rules.

- 1 We did not participate in the adoption of the previous
- 2 method of the CUP Ordinance that was passed in 2001.
- 3 Neither I nor anyone else from Zilkha participated in
- 4 that.
- 5 Q. But the one we're working under now you
- 6 participated in.
- 7 A. Yes.
- 8 Q. You and your company had some sort of your
- 9 input and your views on what the County process should
- 10 look like.
- 11 A. We offered written testimony on that
- 12 proposal. That's correct.
- Q. And the process that was in place at that
- time was one where the Board of Adjusters which was an
- appointed, nonelected body was the one that did condition
- 16 uses for wind farms. Correct?
- 17 A. That's correct.
- 18 Q. And then there was public hearings to
- 19 readdress how the County would look at potential siting
- 20 for wind farms. Correct.
- 21 A. Yes. There were quite a few proposals I
- recall. There was a proposal for a moratorium by
- 23 Mr. Lathrop. There was several back and forths on that.
- 24 There was a variety of proposals, but we did participate
- in the process that led to the adoption that led to the

- 1 current code.
- 2 Q. In some of the proposals like I think
- 3 Mr. Lathrop he proposed that the County just adopt an
- 4 ordinance and a comprehensive plan that just prohibited
- 5 wind farms. Correct?
- 6 A. Essentially that was my understanding of his
- 7 proposal, yes.
- 8 Q. And you basically wanted one that continued
- 9 with the condition and use process.
- 10 A. Yes, we submitted testimony that advocated
- leaving the process as it was as opposed to adopting what
- is now currently in place.
- 13 Q. And then the process that the County did
- 14 adopt was I guess you could characterize it as it gave
- neither you nor Mr. Lathrop what they were asking for.
- 16 A. I can't speak for Mr. Lathrop, but it was not
- 17 something that we were in favor of.
- 18 Q. And Mr. Lathrop asked for an outright
- 19 prohibition and basically just a policy you can't put them
- 20 here. Correct?
- 21 A. Again, I think Mr. Lathrop is a party. He
- can speak for himself. I just don't want to--I believe
- that's correct, but I would rather not put words in
- 24 Mr. Lathrop's mouth.
- Q. Okay. What our process that we have

- 1 currently what it did is it shifted the decision making on
- wind farms from a volunteer appointed body to the elected
- 3 County Commissioners. Correct?
- 4 A. Among other things, that's correct.
- 5 Q. That was one of the things. And do you
- 6 disagree that something like siting of large wind
- farms--well, you don't disagree that it's appropriate that
- 8 the elected commissioners are the ones that make those
- 9 sort of land use decisions, do you?
- 10 A. As I believe I stated in my written comments
- 11 at the time that it was proposed, we actually hopefully
- opened that comment letter--I'm trying to find it among
- this mass of stuff. I can't put my hands on it at the
- moment, but it's in the record, our comment letter that
- was submitted to the Board of County Commissioners at the
- 16 time that that ordinance was being considered.
- 17 One of the things that we stated right up
- 18 front in the letter I do remember this from memory, we
- 19 said we understand that the goal of the County
- 20 Commissioners to elevate the decision making on such a
- 21 significant issue to the elected official rather appointed
- 22 official level, and then we went on to offer some thoughts
- about how that could be accomplished without what we felt
- 24 were some of the defects of the ordinance that it was
- 25 modeled after a master planned resort was ultimately

- 1 adopted.
- 2 Q. So you didn't disagree with the fact that it
- 3 switched the decision making to the Commissioners.
- 4 A. That's correct.
- 5 O. And we adopted an ordinance. You were as a
- 6 participant, of course, had the right, you and your
- 7 company, to appeal that ordinance if you felt that it was
- 8 legally defective. Correct?
- 9 A. I believe that's correct. I'm not an
- 10 attorney but that sounds right.
- 11 Q. But neither you nor your company appealed the
- ordinance that the County adopted for reviewing and siting
- of wind farms. Correct?
- 14 A. That's correct.
- 15 Q. As far as you know no one ever appealed it.
- 16 A. To my knowledge.
- 17 Q. So that's the ordinance put in place.
- 18 A. Yes.
- 19 Q. Now, the process that the County has in place
- that's the process that Wild Horse went through. Correct?
- 21 A. That's correct.
- 22 Q. And was your company--I don't remember if it
- was Zilkha or--was it Zilkha back then?
- 24 A. I think the name change occurred during the
- 25 process.

- 1 Q. But that was the process you went through.
- 2 A. Yes.
- Q. And your company was able to successfully
- 4 obtain approval from Kittitas County for the Wild Horse
- 5 Wind Power Project.
- 6 A. We did obtain land use consistency. That's
- 7 correct.
- 8 Q. The land use consistency included the
- 9 approval of the amendment to our comprehensive plan, a
- rezone to property; adopted, agreed to development
- 11 agreements and a permit. Correct?
- 12 A. Yes.
- 13 Q. Now, before you applied for Wild Horse the
- comprehensive plan it wasn't designated as a comprehensive
- 15 plan as a wind farm area, was it?
- 16 A. No, I don't believe there were any existing
- 17 designations for wind farms other than Wild Horse.
- 18 Q. It wasn't zoned as a wind farm overlay area
- 19 before you applied.
- 20 A. No.
- Q. And even though it lacked those things you
- were able to have that area approved as a wind farm in
- 23 Kittitas County.
- 24 A. Yes.
- 25 Q. So the fact that an area of land in the

- 1 County is not currently designated under the comp. plan or
- 2 zoned as a wind farm does not preclude that land from
- 3 being approved as a wind farm. Correct?
- 4 A. Yes. That's correct.
- 5 Q. So, for example, Invenergy you're aware is
- 6 asking for a wind farm.
- 7 A. I wasn't aware that they filed an application
- 8 so I haven't seen them.
- 9 Q. You're aware that they're looking at going
- 10 forward with a wind farm in the county. Correct?
- 11 A. I'm aware that they have sought land
- 12 agreements with I'm aware of two or three landowners, and
- 13 I've seen some Met towers that aren't mine when I was
- driving east of Kittitas, but that's about the level of my
- knowledge besides what I read of Mr. Piercy's testimony in
- 16 the paper.
- 17 Q. But the fact that the area where Invenergy is
- going to propose their wind farm is not currently
- 19 designated as a wind farm area in the comprehensive plan
- or the zoning does not mean that Invenergy cannot put one
- 21 there. Correct? If they get approval, they can put one
- there. Correct?
- 23 A. I believe that's correct.
- Q. So that does not then preclude the Invenergy
- 25 proposal from being another wind farm in Kittitas County.

- 1 A. Given that I don't know anything about their
- wind data or the transmission, the status of their land
- agreements or any environmental review they've done, it's
- 4 a little hard for me to speculate as to the seriousness or
- 5 viability of that site. I just don't--I only have
- 6 inferential data to go on, and I don't know what sort of
- 7 sensitive species may exist there. I have some idea what
- 8 the transmission constraints which I've alluded to in my
- 9 testimony. I think in my supplemental direct I commented
- on what little that I know about that proposed site.
- 11 Q. You don't have data access to the wind data
- or leases. So you're not in a position to say that this
- is not a viable project, the Invenergy project is not a
- 14 viable project.
- 15 A. I don't have sufficient information to make
- 16 that judgment. I know some information that I've
- 17 commented on already but that's it.
- 18 Q. So you would not be--you're not part of the
- 19 DNR SEPA circulations, are you?
- 20 A. The first knowledge I had if you're referring
- 21 to the--I quess I'm not sure of DNR's--I don't know that
- I'm on a standing list with DNR to receive notifications,
- 23 no.
- Q. So you wouldn't have any--
- 25 MR. HURSON: Frankly if I might, Judge

- 1 Torem, last Thursday we received from DNR the
- 2 environmental checklist related to Invenergy has already
- 3 post briefing and it sets forth some analysis or a little
- 4 more explanation as to what the project might look like.
- 5 MR. PEEPLES: This is not in the record.
- 6 JUDGE TOREM: I want to hear him out and
- 7 then I can make a ruling.
- 8 MR. HURSON: That's what I'm pointing out.
- 9 What I'm basically trying to do is figure out how the
- 10 Council would like us to be able to get it in. I'm sure
- 11 Mr. Taylor hasn't seen it. I don't even plan on
- 12 cross-examining him on it because I'm sure he hasn't. But
- it's something that we just received last Thursday or
- Mr. Piercy did regarding the Invenergy Project, and part
- of the criteria is alternative sites. And so I quess I'm
- 16 asking for direction from EFSEC on how we would get that
- more detailed information. It could be that if we're
- allowed I could ask Mr. Piercy tomorrow in addition to his
- 19 prefiled to add to that. If that's fine, that's fine.
- JUDGE TOREM: Let me suggest I understand
- 21 the line of questioning relevant to preemption being the
- 22 third prong of the administrative code addressing the
- factors is alternate locations in the county, and I
- understand that's where this is going and why you believe
- it's relevant. But Mr. Taylor doesn't have that knowledge

- or notice about it and it's certainly not in the record
- 2 yet; then it's not appropriate to deal with it with this
- 3 witness.
- 4 You anticipate what I would suggest is the
- 5 best way to deal with it is to indicate if Mr. Piercy has
- 6 anything to add to his testimony. That would be an
- 7 appropriate time; however, in the interest of giving
- 8 notice to the rest of the parties if you have full copies
- 9 of that or maybe make Mr. Piercy available for discussion
- 10 chiefly with the Applicant, Counsel for the Environment,
- and other interested parties that approach you today, so
- that Mr. Piercy can be available either at lunch time or
- right after the hearing today to discuss what Invenergy
- may or may not put before the County. If this is an
- application or if it's simply a request from DNR then all
- 16 the other parties can be aware of it and determine what
- 17 objections there might be and whether it should or
- shouldn't become part of the record. It can be a motion
- 19 that you make at a later time. Let's deal with that
- tomorrow and have the parties take as much of that off the
- 21 record as they can.
- 22 MR. HURSON: All right. That's fine. I
- hadn't planned on cross-examining Mr. Taylor. Frankly,
- 24 what was going on is I was going through my notes on
- Invenergy and this happened to be between the sheets of

- 1 paper so I'm bringing it up.
- JUDGE TOREM: Let's get back to the
- 3 cross-examination.
- 4 MR. HURSON: Okay.
- 5 BY MR. HURSON:
- 6 Q. Now, the Wild Horse Project is one that the
- 7 Council is familiar with and you're familiar with. Right?
- 8 A. Yes.
- 9 Q. Were there any significant differences
- 10 between the Wild Horse Project versus the Kittitas Valley
- 11 Project as far as you could perceive?
- 12 A. They're in different places. They involve
- different sizes and numbers, different sizes and numbers
- of turbines. I'm not sure what differences you're wanting
- me to comment on.
- 16 O. Well, there were differences in setbacks from
- 17 adjoining property owners and residences. Correct?
- 18 A. I believe I would have to look back at my
- 19 notes. For Wild Horse the adopted setback was 541 feet
- 20 from property lines, and that I do recall turbines that
- were closer than 541 feet to the outside boundary of the
- 22 project that we had to seek and attain some sort of
- covenant from the neighboring landowners to build those
- 24 structures within that area that would place that
- 25 structure less than 541 feet from the turbine on our side

- of the fence. So I believe that 541 feet was the setback
- 2 unless you could obtain that sort of covenant from the
- 3 neighbor. I don't remember the exact wording, but I'm
- 4 sure somebody here has that to present.
- 5 Q. The nearest home in Wild Horse is a mile and
- a half away from the nearest turbine, wasn't it?
- 7 A. I believe it was around a mile and a quarter.
- 8 I could be wrong about that.
- 9 Q. It's over a mile. Okay. In fact, the Wild
- 10 Horse Project all the property around Wild Horse was owned
- 11 by the same people who owned the property within Wild
- 12 Horse. There were no nonparticipating property owners
- 13 adjacent to Wild Horse.
- 14 A. I believe that's correct.
- 15 Q. Maybe we'll try to stretch your recollection
- 16 even further is in fact, there was not a--the
- 17 participating property owners in fact owned property
- 18 within a mile of the outer boundary of Wild Horse.
- 19 A. I believe that those property owners in the
- 20 case of Wild Horse just to be specific were the Department
- of Natural Resources, the Department of Fish and Wildlife,
- 22 and American AMLC Corporation. The American AMLC land was
- actually purchased outright so I don't know. Do you
- characterize them as participating? I just want to point
- out that once they sold the land to Puget I don't know if

- 1 you're still calling them a participating landowner
- 2 because they do own the adjacent land, but they are no
- 3 longer owners of the land upon which the Wild Horse
- 4 Project was built.
- 5 Q. But at the time that was the case.
- 6 A. Correct.
- 7 Q. So Wild Horse was a success for your company.
- 8 A. Yes.
- 9 Q. Did you have any difficulty getting through
- 10 the Country process?
- 11 A. Yes.
- 12 Q. You did. You successfully were able to get
- through the process, weren't you?
- 14 A. We were.
- 15 Q. Now, you heard about the Desert Claim
- 16 proposal.
- 17 A. Yes.
- 18 Q. They weren't so successful, were they?
- 19 A. They have not yet obtained a permit. So I
- 20 guess by that definition, no.
- 21 O. The County turned them down.
- 22 A. That's correct.
- Q. And basically the Desert Claim and the Wild
- Horse process was going on around the same time.
- 25 A. I don't remember the exact chronology, but,

- 1 yes, I think Desert Claim applied for their permit
- 2 sometime before Wild Horse.
- 3 Q. But the hearings were in early 2005 for both
- 4 of them.
- 5 A. I believe that's correct.
- 6 Q. So Wild Horse you were able to successfully
- 7 get approved and Desert Claim wasn't able to.
- 8 A. Yes.
- 9 Q. So the County has had two different
- 10 applications. One they approved; one they didn't approve.
- I assume that a reasonably prudent business person would
- then try to take those two and say, "Okay. Why was Wild
- Horse a success and why was Desert Claim not a success?"
- and then try to use that to assist them in working that
- 15 way through the County process.
- 16 A. Yes.
- 17 Q. And that's what you did I assume.
- 18 A. Yes.
- 19 Q. So you looked at what Desert Claim had, what
- 20 the public hearings were. In fact, you were or your
- 21 representatives sat in during the course of the Desert
- 22 Claim process much like the Desert Claim representatives
- are sitting in this room.
- 24 A. I believe that we had a representative at
- 25 most, if not all, of the Desert Claim proceedings. That's

- 1 correct.
- Q. And when Desert Claim was turned down did you use that as part of your business, your tool of business information to help you figure out what they did wrong so
- 5 you could avoid those pitfalls?
- б We looked at the two examples that were out 7 there and tried to discern what guidance that might offer 8 us and how to get through the County process, yes, that's 9 And, for example, that's why when we came back to the County with our revised application, we came back for 10 11 our second application for the County we significantly 12 reconfigured the project up front rather than coming back 13 in with the same proposal that had met with resistance from the County the first time. We came back with what we 14 15 felt was a significant revised project that represented significant concessions on our part and on the part of the 16 landowners who were participating in the project. 17
  - Q. Part of the information which you had available to you to help you sort through the County process would have been the resolution that denied Desert Claim's project. Correct?
- 22 A. Sure.

18

19

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21

- Q. And you had that.
- 24 A. Yes.
- 25 Q. Handing you--

- JUDGE TOREM: Mr. Hurson, is that already in
- 2 the record?
- 3 MR. HURSON: I don't believe it is.
- 4 MR. PEEPLES: Well, Your Honor, I need to
- 5 object to presenting anything that's not in the record.
- 6 Our procedure rules says it must be filed seven days
- 7 before and copies made available, and I don't even know
- 8 what it is. But that's the rules. That's the way we've
- 9 been operating, and I think all the parties are bound by
- 10 those rules. I felt I was bound by them.
- JUDGE TOREM: Mr. Hurson, what's the purpose
- for showing this to Mr. Taylor at this stage?
- 13 MR. HURSON: To simply have him confirm that
- this was part of the information they had as they were
- 15 formulating their process for going through the County
- 16 process.
- MR. PEEPLES: Your Honor, if he's going to
- 18 submit, that's the rules.
- 19 A. I already said, yes, that we knew this
- 20 existed. I don't have it memorized, but certainly it's a
- 21 public document. We knew it existed, yes.
- JUDGE TOREM: So, Mr. Hurson, there's two
- parts to the objection. One, if you intend to mark it as
- a cross-examination support exhibit and make it part of
- 25 the record, then we'll go back and look at the rules that

- 1 were set out for notice. And if Mr. Peeples has stated
- 2 those accurately, I may have limited discretion to even
- 3 consider allowing it. If it's just a question of
- 4 Mr. Taylor knowing what it is you're referring to it and
- 5 there's to be more general questions, I think it can serve
- 6 that limited basis at this time. So if you want to offer
- 7 the Council's review, then I have to do more further
- 8 analysis on the prior and main objection.
- 9 MR. PEEPLES: Your Honor, I think the rule
- 10 says any documents that will be used for
- 11 cross-examination, and he is using this for
- 12 cross-examination. It must be submitted to the Council
- seven days before the testimony and with copies supplied.
- 14 That's the way we've always operated.
- 15 JUDGE TOREM: Mr. Taylor, already
- acknowledged he knew it existed prior to it being offered
- as a document so it can simply be handed back and press on
- 18 with the question.
- 19 Is that going to be sufficient at this
- 20 point, Mr. Hurson, or do you need him to read or is there
- 21 something else that needs to be done here?
- MR. HURSON: Well, I quess where we are if
- 23 he doesn't need the document to answer the question that's
- 24 okay. I didn't know if he had it memorized or not.
- MR. PEEPLES: Again, Your Honor, he's saying

- 1 he's going to cross off it.
- JUDGE TOREM: Let me have him ask the
- 3 question and then we'll see if there's an objection to the
- 4 question. At this point the question was did he know it
- 5 was available and that was handed over before the
- 6 objection and any other ruling. So hold the objection.
- 7 Let's hand the document back, Mr. Taylor, and stay with
- 8 the rules that we have set up and now determine,
- 9 Mr. Hurson, what's the question you're going to go on as
- 10 to this Desert Claim resolution that suggests the project
- 11 was denied.
- 12 BY MR. HURSON:
- 13 O. You were aware of the Desert Claim resolution
- and you had that as far as your information. Correct?
- 15 A. Yes.
- 16 O. Do you recall that one of the findings of the
- 17 Board of County Commissioners was that the FEIS identified
- adverse impacts that could not be mitigated either on site
- or off site due to the proximity of the proposed facility
- 20 to nearby residents? The FEIS was clear in indicating--
- 21 MR. PEEPLES: I'm going to object. If he's
- reading, he's doing the same thing. He's cross-examining
- 23 from the document.
- 24 MR. HURSON: I'm asking if he recalls this
- language.

- 1 JUDGE TOREM: Overruled to the question.
- 2 BY MR. HURSON:
- 3 Q. The FEIS was clear in indicating a minimum of
- 4 one-half mile separation from wind turbine and residences
- 5 would be necessary to reduce significant adverse impacts
- 6 to moderate adverse impacts. Do you recall perhaps not
- 7 those precise words but that basic underpinning was part
- 8 of the rationale for the Board of County Commissioners
- 9 denying Desert Claim?
- 10 A. In a general sense, yes. I don't recall
- 11 those specifics, but I'm certainly aware the document
- 12 exists in its general crux.
- 13 Q. Okay. So you do recall that part of the
- 14 reason the Commissioners turned down the Desert Claim
- 15 Project was based upon proximity of turbines to the
- 16 residences. It's that the Desert Claim FEIS indicated
- 17 that minimum half-mile separation. Correct?
- 18 A. I believe proximity was an issue and that the
- 19 findings of the Commissioners were based on the FEIS for
- 20 the Desert Claim Project not for the Kittitas Valley and
- 21 Wild Horse Project.
- Q. In the Desert Claim Project, Desert Claim has
- asked for 1,000-foot setbacks from the residences as far
- 24 as you can recall?
- 25 A. I think that's correct.

- 1 Q. So taking what you had from the background
- when you submitted to the County in 2005, you asked for
- 3 1,000-foot setback for residences. Correct?
- 4 A. That's correct.
- Q. So your request from the County was for a setback that you already knew the Commissioners had turned
- 7 down.
- 8 A. They turned it down allegedly based on the
- 9 site-specific circumstances at the Desert Claim site which
- 10 I would note for the Council's since they haven't
- 11 necessarily reviewed that site that site is a much flatter
- 12 site. It's not characterized by the sharp steep ridge
- lines that the Kittitas Valley Project is, and it is the
- testimony from Thomas Priestley which you've seen and will
- 15 hear more of that later indicates that that does create
- different circumstances if you have different topography.
- 17 And as I understand the County's process is
- that as represented by yourself and the County
- 19 Commissioners is a site-specific project. You were very
- adamant in the adoption of the Wild Horse approval that
- 21 that wasn't precedent for anything else. So I'm not sure
- 22 what the point is. It's either precedential--
- Q. I'm just asking you for factual questions
- not--okay. So, in other words, so but you asked for the
- same setback that the County turned down in Desert Claim.

- 1 Correct?
- 2 A. At a different site, correct.
- 3 Q. You were aware that part of the rationale was
- 4 because and the Commissioners' interpretation was that the
- 5 FEIS indicated a half-mile separation from wind turbines
- and residence was necessary to reduce the impacts for that
- 7 site.
- 8 A. For that site, yes.
- 9 Q. Correct. So you though in the KV project
- 10 suggested a 1,000-foot setback from residences. Correct?
- 11 A. Correct, based upon the EIS for this project.
- 12 O. But with this information in hand that had
- 13 already been turned down because a half mile was a
- problem, correct me if I'm wrong, but at no point did your
- analysis that you presented didn't do any visual impact
- 16 analysis from any residences within 1,000 feet of a
- 17 turbine.
- 18 A. I'm sorry. Could you repeat. We didn't do
- 19 any visual analysis from where?
- JUDGE TOREM: Pardon me one second.
- Go ahead, Mr. Hurson.
- MR. HURSON: Thank you.
- 23 BY MR. HURSON:
- Q. So recognizing at a different site about two
- 25 miles away those had been issues, your presentation to the

- 1 County on the Kittitas Valley Project did not include any
- 2 specific visual analysis from the residences within 1,000
- 3 feet?
- 4 A. I don't believe that this presentation did.
- 5 Q. Your presentation didn't include any visual
- 6 analysis at 1,320 feet.
- 7 A. I don't believe that it did.
- Q. And those were the setbacks you were asking
- 9 us to approve. Correct?
- 10 A. Correct. We were basing that on the EIS that
- 11 had been issued by EFSEC and the visual analysis that's
- 12 contained in that document.
- 13 Q. Does the EIS issued by EFSEC have any visual
- 14 analysis at 1,320 feet?
- 15 A. I don't believe that it does, but I know Tom
- Priestley is going to be up later, and he's probably more
- able to respond to that than I am.
- 18 Q. Does it have any visual analysis taken with
- 19 1,000 feet?
- 20 A. I don't believe that it does. I believe
- 21 we've since submitted supplemental testimony that provides
- that 1,000 and 2,000 other distances.
- 23 Q. You for the County phase you submitted no
- testimony to justify a 1,320-foot setback. There were no
- visual assessments done or presented to the County to

- 1 support that setback. Correct?
- 2 A. The latter part of your question, yes. The
- former part of your question, no. There was analysis to
- 4 support because the EIS that was done by EFSEC has been
- 5 issued with an addendum and supplement of all--
- 6 MR HURSON: Objection. His answer speaks
- 7 for itself.
- MR. PEEPLES: Your Honor, he's answering the
- 9 question on what he based his decision on.
- 10 A. And I'm trying to answer the parts
- 11 accurately.
- JUDGE TOREM: I'm going to let him finish
- his answer. He gave what I thought could have been a
- 14 confusing short answer. Part one, no; part two, yes.
- 15 He's now explaining. So, Mr. Taylor, continue.
- 16 A. So you're correct that, no, we did not
- 17 provide new visual analysis during the County process from
- the distances that you proposed, 1,000 and 1,320, but I
- don't think it's accurate to say that we didn't provide
- any analysis for the setbacks we proposed because the
- 21 project that we originally proposed and all the SEPA
- analysis that's been done to date was based on 1,000-foot
- 23 setbacks. So the EIS, the supplement, and the addendum
- are all analyzing that distance and that is the setback
- 25 that we proposed since the very beginning, 1,000 feet. So

- 1 I think that we have provided lots of detailed
- 2 environmental information that assumes that and noise,
- 3 shadow flicker, and other issues.
- 4 BY MR. HURSON:
- 5 Q. But none of the visual assessments were
- 6 actually done at 1,000 feet in the EIS. Correct?
- 7 A. I don't believe that they were, and that I
- 8 would note that was a decision that was not just the
- 9 Applicant's decision, but EFSEC's independent consultant
- that actually prepared the document actually pared back
- all the visual work that we had originally--our ASC
- 12 actually, our application for site certification actually
- contains quite a bit more visual analysis than what made
- it into the Final EIS, and I'm not criticizing that. I'm
- just observing that the Applicant has tried throughout
- this process to make as much visual simulation information
- 17 available as is necessary and reasonable. I don't recall
- 18 the County asking for that either.
- 19 MR. HURSON: I'm sure others have questions
- so I will be done for now.
- JUDGE TOREM: All right. Thank you.
- Mr. Tribble, are you prepared to ask your questions in
- 23 cross-examination at this time?
- MR. TRIBBLE: I have no questions for this
- 25 witness.

- 1 JUDGE TOREM: All right. Mr. Slothower.
- 2 MR. SLOTHOWER: Yes.
- JUDGE TOREM: Mr. Hurson, if you could put
- 4 those demonstrative exhibits up by the wall, that would be
- 5 helpful.
- 6 MR. PEEPLES: Can we kind of--
- JUDGE TOREM: We'll get to that in just a
- 8 minute.
- 9 MR. PEEPLES: Okay.
- 10 JUDGE TOREM: There's one of those that's
- 11 not yet part of the record, and when we're done with all
- 12 cross-examination for this witness, Mr. Hurson, those with
- the Xs on it will probably need to be moved into the
- record. I know it was in front of the County and I know
- that there have been some basic staff calculations done as
- 16 to which turbines were crossed, but that piece of
- information I think mistakenly we thought it was in the
- 18 record earlier. Only one of those maps from what I've
- 19 been able to determine is actually in. The other one
- we'll have to move in and make sure it's part of the
- 21 record for the basis of the decision today.
- MR. HURSON: If I might, I trust that the
- 23 Applicant can supply that. That was the Applicant's
- 24 document. Maybe we have a reduced scale back at the
- County. If we do, we will. And if we don't, I'll ask the

- 1 Applicant to maybe get us a copy.
- MR. PEEPLES: Sure. Sure. That's no
- 3 problem. The exhibit we're talking about is the
- 4 combination of two exhibits. We have both of those
- 5 exhibits in the record, but it's good for illustrative
- 6 purposes that we bring them both together.
- JUDGE TOREM: We'll clean that up.
- 8 MR. PEEPLES: Jim, you asked for a copy for
- 9 yourself?
- 10 MR. HURSON: No, just if we can get it to
- 11 the Council.
- MR. PEEPLES: Okay.
- JUDGE TOREM: All right. Mr. Slothower.
- MR. SLOTHOWER: Thank you.
- 15 CROSS-EXAMINATION
- 16 BY MR. SLOTHOWER:
- 17 Q. Mr. Taylor, I wanted to follow up on a couple
- things that Mr. Hurson asked you about. So as I
- 19 understand it there's 65 turbines; is that correct?
- 20 A. That's correct, the maximum.
- Q. And the maximum tip height is 410 feet; is
- that correct?
- 23 A. That's correct.
- O. The variables are the locations of those
- turbines within the project boundaries; is that correct?

- 1 A. More specifically within the defined
- 2 corridors that have been studied through the SEPA process.
- 3 Q. The other variable is the maximum amount of
- 4 electricity that will ultimately be produced; is that
- 5 correct?
- 6 A. Yes.
- 7 Q. Doesn't that then mean that the analysis,
- 8 particularly the visual impact analysis that you have
- 9 provided, is tentative?
- 10 A. Well, the visual impact analysis that's
- 11 presented in the DEIS looked at the full range of
- potential turbines. It shows down to a small 1.0-megawatt
- turbine, 1-1/2-megawatt turbines, and then turbines at the
- 14 upper end of the size range; so I believe that analysis
- addresses the full range of turbines which we've sought
- 16 approval.
- 17 Q. I understand that, but, again, if we don't
- 18 know exactly where the turbines are going to be or exactly
- 19 how tall they are going to be, then your project analysis
- of the visual impacts is tentative. It's not final.
- 21 A. I would say it's not--it may not--the final
- layout may differ from that which has been presented, but
- 23 the worst what we would deem or what the experts would
- deem a worst-case scenario has been presented which is the
- 25 maximum number of turbines at the maximum height, and that

- 1 was in the DEIS.
- 2 Q. But, again, the site-specific analysis that
- 3 you provided and will provide later in testimony is
- 4 tentative because the location of the turbines may vary.
- 5 A. Location of the turbines may vary. I would
- 6 defer to the visual experts as to whether that constitutes
- 7 tentative or not, but the locations can vary.
- 8 Q. Thank you. You mentioned in your response to
- 9 Mr. Hurson's questions that you eliminated some turbines
- on the north end of the project boundary because it was
- 11 pushing against an area that was being developed for
- 12 residential use; is that correct?
- 13 A. Because there were quite a few which area are
- 14 you referring to?
- 15 Q. You mentioned on the north end. I think it's
- 16 near the Bettas Road area.
- 17 A. I pointed to three different areas. Just to
- be clear, the area on the north end of Bettas road was in
- 19 response to additional development in the area. Just
- 20 south of Section 35 was in response to existing
- 21 developments rather than planned.
- 22 Q. But with to respect to the area where there
- is land development and also with respect to the area
- where there is existing development, when you move away or
- you redefine the project around those areas, that leads me

- 1 to conclude that the project is incompatible to a certain
- 2 extent with residential land uses. Am I incorrect in
- 3 that?
- 4 A. Well, I can't say what you think, but I don't
- 5 think that.
- 6 Q. That's my point exactly. The impact of this
- 7 project and the specific turbines on residents and thus
- 8 the citizens who live there means different things to
- 9 different people; is that correct?
- 10 A. I think that the public hearing process would
- 11 suggest that that's the case.
- 0. Okay. If you didn't believe that it didn't
- have an impact why did you then agree to move the
- 14 turbines?
- 15 A. Because, well, as Mr. Hurson alluded to we
- 16 watched what happened to the Desert Claim process, we
- watched what happened in the Wild Horse process, and we
- came to the conclusion that it's ultimately a very
- 19 political process here in Kittitas County; and the County
- 20 probably and it was deemed from what we received from many
- of the locals who were in support of the project that the
- 22 County was looking to see some sort of concession on the
- 23 part of the Applicant. And rather than making a
- 24 concession that was not based on anything, we looked at
- 25 the record and we looked where we heard the most concerns.

- 1 I think we were careful and we've always been very clear.
- We said at the time we're moving these based on what we
- 3 heard from the public not based upon what the SEPA
- 4 analysis showed, but based on what we heard from public
- 5 comment, and that's important to the local government.
- 6 Q. The issue of setbacks you also testified a
- 7 minute ago that the issue of setbacks is an evolving
- 8 science. I think that was your phrase.
- 9 A. Wake effects between turbines, yes. Setbacks
- 10 from the residences I wouldn't characterize as an evolving
- 11 science.
- 12 Q. Setbacks from residences vary depending upon
- 13 the location. Correct?
- 14 A. Sure.
- 15 O. It wasn't an issue with Wild Horse.
- 16 A. No.
- 17 O. It's an issue here.
- 18 A. Yes.
- 19 Q. In your supplemental testimony I think it's
- 20 at page 17, I read it as you acknowledging that turbines
- 21 generate shadow flicker and also have visual impacts; is
- 22 that correct?
- A. At a certain distance, yes.
- Q. And you testified and I think the specific
- language is that when you compare, you look at the photos

- of Dr. Priestley's testimony that compares the view of a
- 2 turbine from a quarter mile with that from 2,500 feet, I
- 3 see a subtle difference, hardly one that merits the huge,
- 4 obvious negative impacts.
- 5 A. That's my testimony.
- 6 Q. So what you're really saying is that looking
- 7 at the turbines from a quarter mile away and from 2,500
- 8 feet away you see no difference.
- 9 A. I said a subtle difference. It's discernible
- 10 but not dramatic the way I describe it.
- 11 Q. Again, that's your--
- 12 A. That's my opinion.
- 13 O. Your opinion, right. Someone who resides
- 2,500 feet away may have a different perception; is that
- 15 correct?
- 16 A. Certainly.
- 17 Q. Doesn't that suggest then that a setback of
- 18 2,500 feet is not enough of a change from your proposed
- 19 setback to really make a difference?
- 20 A. I wouldn't characterize it that way. I think
- if you're trying to say is this somewhat of a matter of
- 22 personal subjective judgment, I think clearly as all
- aesthetic issues are on some level subject to people's
- 24 individual preferences.
- Q. But that certainly goes to whether one site

- is more appropriate than another site; is that correct?
- 2 A. With respect to the visual issue explicitly,
- yes, but I think there's a lot of other issues that are
- 4 important in siting a wind farm.
- 5 Q. I grant you that. But with respect to the
- 6 impact on citizens and the residences, resident people who
- 7 reside in the area visual impact is a large impact, is it
- 8 not?
- 9 A. Quite a few people have spoken about visual
- impacts, but I would point out that they started with a
- much longer list and as we provided overwhelming
- scientific evidence to refute all those, they have kind of
- been left with visual impacts as the sole line of
- argument. So it's hard for me to know if that's the most
- 15 important issue.
- 16 Q. But, Mr. Taylor, it does impact, visual
- impact is a significant impact for people who live in the
- 18 area; is that correct?
- 19 A. For some of them, yes.
- 20 Q. Following up on again your statement in your
- 21 testimony, what distance do you believe it does make a
- 22 difference?
- 23 A. I would say that the difference between a
- quarter mile and a mile is quite from my subjective point
- of view quite noticeable.

- 1 Q. In your testimony you indicated that this was
- 2 a superior site, and one of the reasons--you gave I
- 3 believe four reasons, primary reasons why you felt this
- 4 was a superior site. Correct?
- 5 A. Yes.
- 6 Q. One of the reasons was that this was a site
- 7 where you had a significant amount of wind data generated.
- 8 Correct?
- 9 A. Yes.
- 10 Q. In fact, you can generate wind data anyplace,
- 11 can't you?
- 12 A. Assuming the underlying landowner grants you
- permission and you have money, yes.
- 14 Q. Certainly. But just because the data is
- available for this site doesn't mean you can't go generate
- the data for some other site. Correct?
- 17 A. With the consent of the landowner, yes.
- 18 Q. Sure. Who owns the project at this point in
- 19 time?
- 20 A. The assets that makeup the permits, the land
- 21 rights, etc?
- 22 O. Yes.
- 23 A. Sagebrush Power Partners which is the wholly
- owned subsidiary for Horizon.
- Q. Who owns Horizon?

- 1 A. Goldman Sachs.
- 2 Q. Are there any other individuals who own
- 3 interest in Horizon?
- 4 A. Not to my knowledge, no.
- 5 Q. At page 20 of your supplemental testimony you
- 6 indicate another reason why this is a superior site is
- 7 that and this is the term, "We have already secured
- 8 advantageous transmission queue positions with both BPA
- 9 and PSE due to the fact that those requests were
- originally filed several years ago"; is that correct?
- 11 A. That's correct.
- 12 Q. So as I understand it you have to apply to
- BPA and PSE to get a place in line on their transmission
- 14 facility. Is that basically what that says?
- 15 A. That's what the transmission queue
- 16 represents. It's a series of studies that go on to
- determine. Just because you apply doesn't mean you will
- 18 ever get the right. It depends on the physical capacity
- of the line and the results of the study, yes.
- 20 Q. Sure. But the point is there's a line.
- 21 A. Correct.
- 22 Q. And where exactly is this project in the
- 23 line?
- 24 A. It could have changed. It's an electronic
- 25 system. It's posted daily. I haven't looked it up

- 1 recently, but within Puget Sound Energy queue I believe we
- 2 are at or very near the front of that queue. For
- 3 Bonneville there's a lot of projects ahead of us that have
- 4 slowly been dropping out of the queue. We are pretty far
- 5 towards the head. I don't have the exact numbers in front
- 6 of me.
- 7 Q. As I prepared for this I looked in the record
- 8 for that queue, that printout. I didn't see it. Is that
- 9 not in the record?
- 10 A. I don't believe that it is. It's public
- information though. Anyone can look it up.
- 12 Q. Where would one go to look that up?
- 13 A. The OASIS.
- 14 Q. Say that again?
- 15 A. OASIS.
- 16 O. OASIS?
- 17 A. Yes.
- 18 Q. When was the last time you looked at that
- 19 queue?
- 20 A. I haven't looked at the BPA queue in several
- 21 months. Puget I've spoken with them, their transmission
- 22 group within the last six weeks.
- Q. What exactly does the queue mean?
- A. Well, under the rules that are promulgated by
- 25 FERC, which is Federal Energy Regulatory Commission, which

- 1 overseas the regulation of transmission functions of all
- 2 regulated utilities which does not include Bonneville, it
- 3 includes the investor-owned utilities, they have
- 4 established rules to ensure orderly and fair access to the
- 5 transmission assets that are built with ratepayer money
- and to try to make sure that that transmission access is
- 7 allocated fair and first come, first serve basis.
- 8 So in order--if you are a potential generator
- 9 such as Horizon, you have to submit initially the first
- thing you have to submit there's two different processes.
- 11 There's an interconnection process and there's a
- 12 transmission process. Interconnection just simply gives
- 13 you the right to connect to the line. It doesn't give you
- the right to move your power from Point A, for example, if
- this project is Point B wherever your potential customer
- 16 wants to receive it. So there's two separate queues.
- 17 There's the transmission queue and the interconnection
- 18 queue.
- 19 You have to apply, and in the interconnection
- 20 process you start with initial feasibility study. You pay
- 21 the money for that. The utility does the analysis. They
- give you a very high level summary sort of like scoping
- for SEPA.
- 24 O. Sure.
- 25 A. And they come back and do a system impact

- 1 study and then a facility study.
- Q. Sure. All right. So do you know how many
- 3 people or how many entities are in the line?
- JUDGE TOREM: Mr. Slothower, I'm thinking
- 5 that these are good questions for economic why they want
- 6 to build it, but EFSEC doesn't have any jurisdiction over
- 7 that interconnection or with the transmission.
- 8 MR. SLOTHOWER: I understand that and these
- 9 are questions I'm leading into something that I think I
- only have a couple more in this area. So if I could have
- 11 a little latitude.
- JUDGE TOREM: All right.
- MR. SLOTHOWER: Thank you.
- MR. PEEPLES: I just want to say I think that
- 15 question has been asked and answered. I think he said he
- 16 hasn't looked at it in the last couple of days.
- 17 BY MR. SLOTHOWER:
- 18 Q. Fair enough. I listened to his last answers.
- 19 It's right. I have to pick it up right where I intended
- 20 to be. If for some reason this project would not be
- 21 permitted, then it would fall out of the queue so to
- 22 speak; is that right?
- 23 A. I believe that's correct. I'm not an expert
- on FERC rules and they're rather archaic. Maybe we can
- 25 keep that right. I really don't know to be honest with

- 1 you.
- 2 Q. But some of the other people, the other
- 3 entities in line are undoubtedly wind power projects; is
- 4 that right?
- 5 A. Some of them are, yes.
- 6 Q. So if this project is not permitted and it
- 7 falls out of the queue that doesn't not necessarily mean
- 8 that this potential wind power electricity that would be
- 9 generated by this project will not be generated; is that
- 10 correct?
- 11 A. Could you restate the question. I'm not sure
- 12 I follow you.
- 13 Q. Sure. If this project doesn't get permitted,
- it falls out of queue. That means that another wind power
- project behind it will move up in the queue; is that
- 16 correct?
- 17 A. I can't without looking at who's in the queue
- behind us I can't state that. I believe the only other
- 19 wind project I've ever heard of that would connect to that
- same transmission line, the Puget line specifically, would
- 21 be Rocky Reach to White River 230 kV line to be specific
- 22 which I believe proposed to interconnect to. I believe at
- one time enXco Desert Claim had applied for
- interconnection for that project. I don't know the status
- of their queue position. So that's the only other wind

- 1 project that I know of to answer your question that may be
- 2 behind us in the queue. I don't know the status of their
- 3 application.
- 4 Q. The point is if there are other wind power
- 5 projects behind you in the queue, this not being permitted
- 6 will not deprive the region of wind power.
- 7 A. From the perspective of that one transmission
- 8 perhaps.
- 9 Q. Thank you. You also go into great detail
- 10 about the alternative sites for wind energy in Kittitas
- 11 County, and again, I read your testimony, and maybe it's
- me. Correct me if I'm wrong, but I read your testimony
- that this is the best site; is that correct?
- 14 A. From our perspective as Horizon Wind Energy,
- 15 yes, that's correct.
- 16 Q. Your testimony is not that it is the only
- 17 site; is that correct?
- 18 A. That's correct.
- 19 Q. In fact, there may be other sites that are
- economically viable that don't have the problems that this
- 21 site has; is that correct?
- 22 A. If you're defining problems as the fact that
- it's not in the extreme eastern end of the county which--
- O. No, that's not how I'm defining problems, but
- fair enough. I will elaborate on what I meant by defining

- 1 problems. With this site you have a clash, if you will,
- 2 for lack of a better word between the project and existing
- 3 residences in the area and to use your term progressive
- 4 anticipated future development in the area. So my point
- is there's a clash between this site, the towers of the
- 6 this site, and the residences in the area and future
- 7 residences. Correct?
- 8 A. Yes, I would say that's the main issue we're
- 9 here to discuss today.
- 10 Q. Okay. My point is that there are a number of
- other sites in Kittitas Valley and in fact the region that
- don't have that type of a clash; is that correct? It's
- really a yes or no answer.
- 14 A. Within Kittitas County I think there are as
- we and EFSEC's analysis laid out criteria and I referred
- to those in my testimony absence of a potential conflict
- 17 between residential development and a wind farm is not the
- only or even necessarily the most pressing criteria. In
- 19 the eastern part of the county that's what Mr. Hurson was
- alluding to and I think your client, Mr. Lathrop, proposed
- 21 that area county as sort of the only acceptable area.
- There are very significant transmission
- limitations in that part of the county. The 230, 115 to
- 24 230 kV Intermountain Power Line owned by Puget Sound
- 25 Energy to which the Wild Horse Project interconnects given

- 1 the large size of that project in the old vintage
- 2 transmission line has consumed the vast majority of
- 3 available transmission capacity on that line. The only
- 4 other lines that exist in that part of the county are the
- 5 Bonneville 500,000 volt lines that Schultz and Wautoma the
- 6 other line parallels it. A 500,000 volt line is not a
- 7 very practical alternative for a wind project to
- 8 interconnect to unless that wind project were 500
- 9 megawatts or so.
- 10 O. But--
- 11 A. So that's a real constraint.
- 12 Q. You identified what you believe is one
- 13 constraint. That's just one of the factors that goes into
- siting a wind farm is the availability of transmission; is
- 15 that correct?
- 16 A. But it is make or break, yes. It's only one.
- 17 It's only one criteria, but it's a criteria if it's not
- 18 met it's fatal.
- 19 JUDGE HURSON: Mr. Taylor, his original
- 20 question though is around all the other sites looking at
- one factor, the residential clash--correct me if I'm
- characterizing this wrong, Mr. Slothower--are you aware of
- other sites around the region, particularly within the
- 24 County, where you would with that one factor, the
- 25 residential clash, would drop out?

- 1 A. Well, the only ones I'm aware of what little
- I know about the Invenergy site and I don't know whether
- 3 that presents conflicts or has viable transmission but
- 4 perhaps it does. But really I can't comment on whether it
- 5 meets all the other criteria. I don't know if it's windy,
- 6 etc.
- 7 BY MR. SLOTHOWER:
- 8 Q. Well, correct me if I'm wrong, your company
- 9 has an option on additional energy at Wild Horse; is that
- 10 correct?
- 11 A. We do. Approximately 1,400 acres as stated
- in my testimony.
- O. So if you proposed a wind farm in that
- 14 location the residential clash would not exist; is that
- 15 correct?
- 16 A. I would assume not.
- 17 O. Are you aware of all the new--I characterize
- it as new because I've only become aware of it in the last
- 19 few days, if not a week. The fact that DNR is proposing
- to lease some additional acres they own in the valley to
- another wind project are you aware of that?
- 22 A. Which one are you--I'm sorry. Which one are
- 23 you talking about?
- 24 O. There's an e-mail I believe or a DEIS
- document out by DNR that they're required to issue when

- 1 they lease or propose to lease property. Have you seen
- 2 that?
- 3 A. No, I haven't.
- JUDGE TOREM: Mr. Slothower, I want to be
- 5 sensitive to the rules when we're introducing these
- 6 documents. I know it's a fluid situation and if something
- 7 occurs that's less than seven days before the start of the
- 8 adjudication and it's outside any party's power to deal
- 9 with that, we just need to make sure that the purpose of
- those rules is that nobody is prejudiced. And the fact
- 11 that Mr. Taylor was aware of the prior document I don't
- see that as a problem, but I want to make sure that this
- 13 Invenergy issue doesn't distract from the main analysis
- 14 before us as an alternate site.
- MR. SLOTHOWER: I understand that, and I
- 16 based on his indication that he's not familiar with it, I
- don't intend to go any further with it.
- JUDGE TOREM: Thank you.
- 19 BY MR. SLOTHOWER:
- Q. You're familiar with your real estate expert,
- 21 evaluation expert, Mr. DeLacy; is that correct?
- 22 A. Yes.
- MR. SLOTHOWER: Your Honor, I've listened to
- 24 Mr. DeLacy testify before Kittitas County, and I've also
- read what he has submitted to this body.

- 1 BY MR. SLOTHOWER:
- Q. One of the things that comes up is that he
- 3 candidly admits that the impact on property values will
- 4 not really be known until the project is built; is that
- 5 correct?
- 6 A. I believe that's what it says in his
- 7 testimony, yes. He'll be available.
- 8 Q. I realize he'll be available and I appreciate
- 9 that, but I wanted to get your response to that. Because
- 10 what that tells me is that when we're done, if this
- 11 project is permitted and if it is built, there's going to
- be an impact on property values that right now we can't
- put our finger on; is that correct?
- 14 A. I think his conclusion is there could be and
- 15 that the definitive conclusive evidence is only after
- 16 something is built and we see the true reaction, and the
- best you can do like any other environmental impact is to
- 18 predict it using best available science.
- 19 Q. Sure. So assume that it's a negative impact.
- What do we do then?
- 21 A. Well, what does who do then?
- Q. Well, the property owners. What we as
- citizens in this county do if you build a project and
- there's a negative impact on our property values?
- 25 A. Well, I don't think that's probably something

- 1 that would be my decision as a project applicant to make.
- 2 I'm not a government authority.
- 3 Q. Well, is Goldman Sachs ready to step in and
- 4 make it whole, make us whole?
- 5 A. Never asked the question, but they haven't
- offered. I don't think that--I'm not aware of any
- 7 precedent that says that--I mean there's all kind of
- 8 development being approved in Kittitas County everyday
- 9 that may result in increases or decreases in value, and
- 10 I'm not aware of any precedent that says the Applicant,
- 11 whether private or public, shall be responsible for any
- 12 future change in value.
- 13 Q. So the answer to the question, no, they
- won't.
- 15 A. Just like any other project.
- 16 Q. But they would have to abide by the city
- 17 rules in the other project; is that correct?
- 18 A. Correct.
- 19 MR. SLOTHOWER: We're done. Thank you. All
- 20 right. Thank you.
- 21 Mr. Carmody.
- 22 CROSS-EXAMINATION
- 23 BY MR. CARMODY:
- Q. Thank you, Mr. Taylor. I'll just have to try
- to be brief and I want to clarify a few things that I

- don't understand to this point so and hopefully it will
- 2 clarify for the Council as well.
- I want to begin with your testimony on the
- 4 permissible number of machines or turbines that will be
- 5 placed on the site. I heard you testify that the maximum
- 6 number of turbines will be 65 turbines on this site; is
- 7 that correct?
- A. Yes, that's correct.
- 9 Q. And I thought you also testified that if you
- got a year-end bargain sale, ski purchase, that you could
- place as many as 85 turbines on the site; is that correct?
- 12 A. No, that's not correct. What I said was that
- in our original application to the County I was asked by
- Mr. Hurson why we proposed 80, and the reasoning for that
- 15 was that that opportunity might arise. We have since
- taken that opportunity off the table by limiting ourselves
- to 65 turbines. So we are no longer seeking approval to
- 18 do that.
- 19 Q. You described modifications to the project
- and indicated that you had eliminated property on the
- 21 north end of the site, but is it not correct that you
- added property on the south end of the site?
- 23 A. The tax parcels in question have never
- changed throughout the process. They're all exactly the
- same landowners, the same pieces of properties since 2003.

- 1 Q. Did you increase the turbine strings or
- 2 turbine density on the south end of the project?
- 3 A. I don't believe that we did, no.
- 4 Q. Are you sure about that?
- 5 A. The corridors are in the same--in fact,
- 6 they're shorter on the southern end. If you look at the
- 7 map back there and back here, we actually moved the most
- 8 southerly turbines further north away from the southerly
- 9 project boundary.
- Do you have a specific question you're trying
- 11 to point out? I would be happy to respond to that.
- 12 Q. No, I think you have answered the question to
- 13 your ability. So that I understand, your project and
- analysis was based upon what the EIS described as the
- 15 middle scenario; is that correct?
- 16 A. When you say your project, at what stage in
- time are you referring?
- 18 Q. The current stage and the current
- 19 environmental review.
- 20 A. The middle scenario as described in the DEIS
- 21 to my recollection assumes a turbine nominally of 1.5
- 22 megawatts and roughly 70 meters rotor diameter. As I
- 23 explained those possible questions for Mr. Hurson, the
- 24 current proposal that we placed in front of the County
- 25 through their process was for a turbine configuration that

- 1 was in between the middle and the upper, and we in fact
- 2 eliminated the small turbine scenario from what we're
- 3 seeking EFSEC approval for.
- 4 So we originally asked for a range of sizes.
- 5 We have now restricted that to the middle and upper end of
- 6 that range. We have eliminated some of our flexibility by
- 7 ruling out the small turbine, more small turbines
- 8 scenario.
- 9 O. The small turbine scenario was what size of
- 10 turbine?
- 11 A. A one-megawatt turbine which would have been
- 12 the most number of turbines of the smallest size spread
- out across the project site.
- 14 Q. Does your environmental review include any
- analysis of a 2.0-megawatt turbine?
- 16 A. The environmental analysis was based on
- dimensions of turbines, and I think from your earlier
- question perhaps I need to clarify a few facts about
- 19 turbine technology.
- 20 Again, you can take a given generator size
- 21 1.5 megawatts, 2 megawatts, 2.3 megawatts, and you can put
- 22 any variety of rotor diameters on that given generator
- within reason, and some manufacturers I'll give you two
- 24 specific examples make one generator that looks exactly
- 25 the same but has different blade lengths on it depending

- on the wind resource at the site.
- 2 So at a low wind site you would put the
- 3 largest possible blades on that to capture the most energy
- 4 and produce the most cost effective energy for your
- 5 customer. If you were at a high wind site, you put a
- 6 smaller blade on it because it wouldn't be able to
- 7 withstand the force of those high winds. So there isn't
- 8 this--I don't know how much--those are the only questions
- 9 that I can answer to explain that, but there's not a fixed
- 10 linear relationship there.
- 11 Q. How does rotor diameter affect the noise
- 12 analysis?
- 13 A. I don't believe that the rotor--I would
- 14 prefer to defer that to Mark Bastasch because he is the
- noise expert, but each turbine has with a given
- 16 configuration is required to produce an IEC validated
- noise profile, and that's what the analysis that was done
- for this project by Mark Bastasch and validated by EFSEC's
- 19 expert independent consultant was based upon was using one
- of those IEC validated noise models.
- 21 So any turbine that we would purchase would
- have to be tested against that, and as we have proposed
- 23 permit conditions we have to live with the WAC standard
- 24 what it is with whatever turbine we use. That does mean
- 25 we have to meet the law and the regulation for what the

- 1 noise levels can be.
- JUDGE TOREM: Mr. Taylor, do you have a
- 3 general understanding of noise impacts and rotor diameter?
- 4 Is there a linear relationship between say the larger
- 5 rotors and larger noise or any such thing? I think that's
- 6 what Mr. Carmody was asking.
- 7 A. Really can't answer that level of detail with
- 8 confidence.
- JUDGE TOREM: Mr. Carmody, we do have
- 10 another noise witness scheduled for later in the week.
- 11 MR. CARMODY: I understand. I was just
- trying to ask a quick question and got a long answer.
- 13 BY MR. CARMODY:
- 14 Q. Is there a relationship between rotor
- 15 diameter and shadow flicker?
- 16 A. As I understand it the relationship is the
- factors that affect shadow flicker is not strictly
- speaking rotor diameter or total tip height. So the
- 19 height of any object depending on how tall it is can cast
- 20 a different shadow. So it's the combination of the rotor
- 21 diameter and the tower height. It's the total height of
- 22 the object that's going to dictate how far that shadow is
- 23 cast, and the rotational speed that goes to the other
- 24 point you made earlier where you came up to the table,
- 25 rotational speed tends to be slower actually for larger

- 1 machines not faster.
- 2 Q. How about tip speed?
- 3 A. Tip speed, well, as a function of the rotor
- 4 diameter and the revolutions per minute.
- 5 Q. It's faster, isn't it?
- 6 A. Faster on what?
- 7 Q. On a larger. The larger the rotor diameter
- 8 the greater the tip speed.
- 9 A. Assuming a constant rpm, yes, but I don't
- 10 know that that's an accurate assumption.
- 11 Q. Do you know for yourself whether it is or it
- 12 isn't?
- 13 A. Well, there's a lot--you're asking me to
- characterize a whole industry with lots of different
- 15 machines. There are turbines out there right now that
- have a variety of different revolutions per minute.
- 17 There's variable speed machines. There's constant speed
- 18 machines. It's hard to--do all the cars have cruise
- 19 control? No.
- 20 O. How were those variables studied in the
- 21 materials that you provided to the Council?
- 22 A. The worst case was always analyzed.
- 23 Q. The worst case where result in tip speed
- increase with a large rotor diameter; is that correct?
- 25 A. Assuming that it was the same rpms as the

- 1 smaller rotor diameter machine, yes.
- 2 Q. I'm not trying to ask any difficult
- 3 questions, and I thought most of these are yes or no, and
- 4 I don't want to disrupt your answers but, on the other
- 5 hand, each time you vary off in other areas. And I guess
- 6 I'd ask you to listen to the question and answer as
- 7 precisely as you could.
- 8 MR. PEEPLES: Your Honor, my client is
- 9 trying to answer the question. He's asking some
- 10 complicated questions. A simple answer on these things is
- 11 not the right answer, and my client is trying the best he
- can to let the Council know what the situation is and so I
- want to make sure my client will respond appropriately.
- 14 JUDGE TOREM: Point's taken.
- Mr. Carmody, next question.
- 16 BY MR. CARMODY:
- 17 Q. Earlier in your testimony you talked about
- 18 wave effect and its impact on locational choices for a
- 19 turbine string. How does rotor diameter affect the wave
- 20 effect?
- 21 A. It's actually wake effect, w-a-k-e. It's a
- wake effect. It's just like a boat or to give an analogy
- if you're driving down the highway and you get behind a
- semi and you get close enough to it all of a sudden you're
- in the wind shadow of the semi, and you have to let your

- foot off the gas or you'll slam into the back of the semi.
- 2 The same thing happens if you're bicycling behind
- 3 somebody.

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one needs to be.

4 So the turbines, when turbines are arrayed in 5 succession downwind of each other, the downwind turbines 6 are in the wind shadow of upwind turbines. So if this is a wind turbine, this body of water, and this microphone is 7 8 another, and the wind is coming from this direction, then this turbine is going to be in the wake of this turbine 9 and the wake propagates at a certain defined angle. 10 11 I'm not the expert to explain that, but it's more or less 12 at a 90-degree angle and back from the center of the 13 turbine, and the center of that 90 degrees is where the

wind is coming from. So the rotor diameter of this

machine dictates how many rotor diameters downwind this

And as you'll see on all of the layouts in any wind farm if you have very unidirectional wind mechanisms where wind is always going from the direction, well, in this case you can see it in the lower corner of this map you can see that's called the wind rows.

That shows the percent of time and percent of energy that's coming from that direction. So you can see wind blown is always coming from this way, and that's why on this site the turbines can be spaced more closely

- 1 together north to south than they can east to west because
- there's not much of a wake effect going north to south.
- 3 Q. The chart that you just referred to, if I
- 4 remember your testimony correctly, is that this was a
- 5 conceptual layout for 2.0-megawatt turbines.
- 6 A. That's correct.
- 7 Q. We don't know what this would look like with
- 8 3.0 megawatt turbines, do we?
- 9 A. No. It would be less machines in each string
- and they would be within the same limits north and south
- and east and west that have already been defined as
- 12 corridors.
- O. But we don't know what that would look like
- 14 right now.
- 15 A. The specific location of each dot within the
- 16 string has not been determined. That's correct.
- 17 Q. We don't know conceptually where they would
- 18 be either at this time.
- 19 A. Well, we know they would be defined by
- 20 studied corridors which is at east, west and north, south.
- 21 So it's within a pretty narrow band, Mr. Carmody, and also
- 22 the topography on this site makes it pretty limited where
- you can put turbines. I mean you're not going to put
- turbines off of the ridge top down in the draw. They're
- always to be on top of the ridge and they're going to be

- 1 within north to south, the ones that have been studied and
- defined.
- Q. I understand within the string, but as we sit
- 4 here today we don't know conceptually what that plan would
- 5 look like.
- 6 A. I would say that based on my previous answer
- 7 that we do have a pretty good idea conceptually. We don't
- 8 have a specific location of every individual turbine along
- 9 those corridors as we did in the case of Wild Horse or to
- 10 my knowledge almost any other wind farm permitted in the
- 11 Northwest.
- 12 Q. In your materials you indicated that your
- turbine strings remain the same irrespective of density;
- is that correct?
- 15 A. Yes.
- 16 Q. So within any one of those I through J
- turbine strings you could have a density change from
- what's depicted on this diagram. Correct?
- 19 A. Yes, depending on the size of the turbine
- 20 that was ultimately used.
- 21 O. And you could have a significant number of
- 22 additional turbines within any string based upon
- 23 technology or the size of the machine.
- 24 A. Sorry. Could you repeat your last question.
- JUDGE TOREM: Mr. Carmody, I think you're

- 1 asking, at least acknowledging the upper limit of 65
- 2 conceptually if it could be done technically all 65 could
- 3 be put into one string.
- 4 MR. CARMODY: That would be the hypothetical
- 5 extreme, yes.
- 6 A. I think the answer to that is no. That
- 7 extreme, no, you couldn't put 65 turbines on a string.
- 8 BY MR. CARMODY:
- 9 Q. The point Judge Torem was making, the point
- that I was asking you which is there can be density
- increases within each turbine string depending upon the
- 12 size or the technology of turbines.
- 13 A. That's correct. Maybe it would be helpful to
- understand the situation, but the general variant sort of
- rule of thumb, and I'm not a meteorologist, but the sort
- of rule of thumb for turbine spacing is somewhere between
- 17 1.5 and 3 rotor diameters cross-wind spacing. So that
- would be a limiting factor on increasing density in any of
- 19 those. When I say cross-wind, that means north and south
- 20 on this site. So you would need at least 1-1/2 to 3.
- 1-1/2 is quite aggressive and not very typical these days.
- 22 O. You talked about circumstances and factors
- 23 that are significant in siting of turbines or wind farms
- 24 more generally. You indicated that one factor was
- residential impact and interplay; is that correct?

- 1 A. I would characterize this point--the way I
- 2 would characterize it is environmental constraints which
- 3 would include the issue of proximity of residents as well
- 4 as the traditional SEPA subjects like wildlife, habitat,
- 5 water, those kinds of things.
- 6 Q. So each of those factors are part of the
- 7 locational decision making that's undertaken with respect
- 8 to a wind farm; is that correct?
- 9 A. There's basically five things that you need
- 10 to build a wind farm. You need to have wind,
- 11 transmission, land agreements. You need to have permits
- which can consume, includes all of these environmental
- issues, including residences and a lot of other things and
- 14 a power purchaser.
- 15 Q. In Kittitas County you've testified that wind
- 16 is available in a variety of locations. Correct?
- 17 A. I can only testify and I believe I only
- 18 testified to the sites where I have direct knowledge of
- 19 the wind resource. The only places where I have knowledge
- of the wind resource is the Kittitas Valley site and the
- 21 Wild Horse site.
- Q. On the Wild Horse site you could
- increase--well, let me start again.
- 24 What size machines do you have on the Wild
- 25 Horse Project?

- 1 A. Those are Vestas V-80, 1.8 megawatts. 80 is
- the rotor diameter, 80 meters.
- 3 Q. So within that project at those locations you
- 4 could increase it to 3.0-megawatt turbines, if you chose
- 5 to.
- 6 A. Well, we're no longer the owner of that
- 7 project so that would be a decision for Puget Sound
- 8 Energy. As I understand their permit conditions, if they
- 9 were to change the dimensions of those turbines they would
- 10 have to seek permit approval.
- 11 Are you asking from a technical perspective
- or a legal perspective? I'm not sure I understand your
- 13 question.
- 14 Q. Technical.
- 15 A. Technical. Okay. I'm sorry. From a
- technical perspective, no, you couldn't simply--well,
- 17 assuming that three-megawatt machines had larger rotor
- diameters as they do today, any three-megawatt machine
- that's available now has bigger rotor diameters, you would
- 20 have to decrease the number of turbines at that site.
- 21 You have to get what's called a suitability
- analysis from any turbine manufacturer. So even though we
- have a contract to buy turbines from Vestas, before we can
- 24 stick those turbines in the ground we want our warranty to
- 25 be valid which is a critical issue for financing a wind

- 1 project. We have to get Vestas' approval for each and
- 2 every individual location down to, you know, the very
- 3 nano-detail within a couple of meters with the exact GPS
- 4 coordinates on every single location, and they have their
- 5 engineers double check our work to confirm that's
- 6 basically suitable for that turbine.
- 7 So, no, I think it's extremely unlikely you
- 8 could go and put 127 three-megawatt turbines at Wild
- 9 Horse.
- 10 Q. Does this same analysis apply to the Kittitas
- 11 Valley location then; that is, with larger machines that
- 12 you have to downsize and get the technical advice to
- 13 support that?
- 14 A. That's correct, yes.
- 15 Q. So this would be a more intensive use than a
- three-megawatt facility most likely.
- 17 A. Assuming a larger rotor diameter you would
- 18 end up with I believe fewer turbines. That's correct.
- 19 Q. And you have an additional 1,400 acres of
- land at Wild Horse for expansion; is that correct?
- A. A purchase option for approximately 1,400
- 22 acres of the land as I detailed in my testimony to the
- 23 northwest corner. It's adjacent to the Wild Horse
- 24 existing project site. It's the same private landowner
- 25 that owned land in the primary site. We believe as I

- 1 indicated in my testimony that area could support
- 2 approximately 20 turbines of the same size that are at
- Wild Horse today, the 1.8 megawatts. That's a very
- 4 preliminary estimate, but that's our best information as
- of today.
- 6 Q. Do you have any other properties on which you
- 7 have options or purchase arrangements?
- 8 A. In the United States or in Kittitas County?
- 9 Q. Kittitas County.
- 10 A. No.
- 11 Q. How about the State of Washington?
- 12 A. Yes.
- 0. Where are those?
- 14 A. It's confidential.
- MR. PEEPLES: I'm going to object at this
- 16 time.
- 17 A. They're not publicly announced. They're not
- in Kittitas County. I could tell you that.
- 19 JUDGE TOREM: Mr. Carmody, is it relevant
- 20 outside of Kittitas County?
- 21 MR. CARMODY: I think your task, the
- 22 Council's task is to evaluate resource energy needs on a
- 23 state-wide basis, not on a county-by-county basis. And if
- there are adequate and alternative sites off or outside of
- 25 Kittitas County, I think that's an appropriate and

- 1 important consideration for the Council.
- JUDGE TOREM: It may be on a policy level,
- 3 but I think for the issue before the Council as to this
- 4 witness's testimony as regard to preemption and as regard
- 5 to this application, the WAC under 463-28-040 only
- 6 specifies looking at other items within the county. So I
- 7 think Mr. Taylor has been candid with you in saying that,
- 8 yes, they do have this other option, land option in the
- 9 county and no other. Beyond that I'm not certain there's
- any relevant questions other than for the perhaps policy
- 11 level interest. But nothing that can go to our
- determination under the regulation. So I'm going to
- essentially sustain the objection for a different reason,
- but we're not going to go any further outside Kittitas
- 15 County.
- MR. CARMODY: Okay.
- 17 BY MR. CARMODY:
- 18 Q. Within Kittitas County is the primary
- 19 constraint in your mind access to the power lines?
- 20 A. The primary constraint in developing other
- 21 areas for wind in Kittitas County?
- 22 O. Yes.
- 23 A. I would say that's one constraint, but not
- 24 necessarily the primary constraint, no. I would say the
- fact that there's no area in Kittitas County that is zoned

- 1 as acceptable for wind farms as permitted use is the
- 2 number one constraint. The lack of any clear standards of
- 3 where as the Applicant we can have chances of success
- 4 other than sort of reading the tea leaves of what the
- 5 commissioners have done on a couple sites. There's no
- 6 clear objective standards as there are in some other
- 7 locations. So I would say that the permitting, the
- 8 instability of the permitting regime is a very significant
- 9 constraint, and I don't have on-the-ground wind data from
- other locations. So I can only speculate as to what the
- wind resource is in other areas. We obviously picked the
- areas that we thought were the most promising and that's
- why we're proposing them.
- Q. So is it your testimony that access to power
- lines is not a serious constraint in the siting of a wind
- 16 farm in Kittitas County?
- 17 A. No, it's my position that it's a significant
- 18 constraint, but I was just elaborating that there are many
- others. I think you were asking if that was the primary
- 20 constraint if I'm not mistaken.
- 21 O. Isn't it the most significant factor in
- 22 selecting this site to you?
- A. No, I wouldn't say it's the most significant.
- 24 As I mentioned, there are five things that one needs. In
- 25 the absence of any one of those five things--wind, land

- control, transmission, permitting, customer--all five of
- those are necessary. You can't make a project with two
- 3 out of five or a full house doesn't get you there. You
- 4 need to have all five. So the absence of any one of those
- 5 is a fatal flaw for any proposal of a power project.
- 6 Q. And it's your judgment that there aren't
- 7 fatal flaws in this project at least as to a couple of
- 8 those?
- 9 A. No, I wouldn't be sitting here today if that
- 10 was our judgment.
- 11 Q. I thought your testimony was that one of five
- was interplay with residential and property development
- and then your testimony was any one of them was a fatal.
- 14 I'm trying to reconcile your testimony.
- 15 A. Sure. I believe you proposed that and what I
- said was in response that, no, when I counted up the five
- things that I believe any other wind developer that you
- put on the stand is going to tell you the same five
- 19 things. It's not Horizon's special view of the world.
- 20 It's a pretty common perception in our industry and how
- 21 everybody does business.
- One of those things is permitting or lack of
- environmental constraints and that's a broad subject. It
- doesn't just include potential visual impacts and
- 25 neighbors. One of the things that this project does boast

- is the approval and consent and lack of objection from the
- 2 Department of Fish and Wildlife. That's a very
- 3 significant factor, and the absence of those type of what
- 4 I would call traditional environmental constraints with
- 5 respect to habitat impacts, wildlife impacts, the fact
- 6 that the only real issue that this boils down to is
- 7 potential subjective visual issues. In the grand scheme
- 8 of permitting issues every project has something that's
- 9 difficult to get there on, whether it's transmission
- 10 permits or somewhere else. This is a particularly
- 11 challenging project to permit for the reason that you
- 12 articulated that has a lot of environmental pluses. Most
- projects don't have the Sierra Club testify for them.
- 14 Q. Would you not agree this project is also
- unique in the number of properties, nonparticipating
- properties that are impacted by the project?
- 17 A. I would say that the size of the adjacent
- parcels is smaller than most places, yes.
- 19 Q. Can you think of any other wind farm project
- that has been sited in the State of Washington or anywhere
- 21 with this degree of residential conflict?
- 22 A. In the State of Washington I don't know. I
- think most of--there's only a handful of projects that
- have been sited. There have been visual-type objections
- 25 at other projects. This is a very at best pretty

- 1 subjective judgment. We have projects in the eastern
- 2 United States that where the land is similarly subdivided.
- 3 So I would say in the eastern United States you don't
- 4 typically find landowners that control whole sections of
- 5 640-acre parcels as you do in the west.
- 6 So our typical landowner in New York has a
- 7 20- or 40-acre parcel. We've assembled a 250-megawatt
- 8 project there without a lot of residential objections even
- 9 though they are smaller parcels and lots of adjacent
- 10 landowners. So I don't think it's particularly unique in
- 11 that sense.
- 12 O. Nationally. But in the State of Washington
- 13 you're not aware of a single wind farm project that has
- been sited in proximity to property divisions similar to
- 15 what we're facing here.
- 16 A. No, none of the four operating wind projects
- in this state share that characteristic.
- 18 Q. Are you aware of any permitted projects that
- 19 share that characteristic?
- 20 A. To be quite frank I don't have the
- 21 level--I've never seen the surrounding property wind map
- for every other wind farm that's been permitted in the
- 23 State of Washington. I know I can't provide you with an
- example that is different from what you're saying, but I
- can't say categorically I think that's an accurate

- 1 statement.
- 2 Q. How about wind farms sited in scenic
- 3 corridors? Are there any projects in the State of
- 4 Washington where it's sited on a scenic corridor?
- 5 A. How are you defining a scenic corridor?
- 6 Q. The scenic corridor designation for SR-97.
- 7 A. I don't know the answer to that question.
- 8 Q. Is that a factor to you?
- 9 A. No, because we contacted the State of
- 10 Washington. In fact, we contacted the woman who's
- 11 responsible for administering the scenic corridor program,
- and she actually was really adamant that your client had
- misconstrued that designation and argued that that was a
- reason for denying this project. I believe her words was
- that was a gross misrepresentation of what that
- designation is and that it explicitly in the statutory
- language says that those corridors are not to be used as
- an impediment to the development.
- 19 She was concerned frankly that might lead to
- 20 the overturning of the scenic corridor designation in the
- legislature because the legislature when they voted for it
- was told that wasn't going to be used in that way. So,
- no, I don't feel that's a valid criticism at all.
- 24 O. So you don't think the existence of a scenic
- 25 corridor, those factors are relevant to this Council's

- 1 consideration of the project proposed.
- 2 A. Given the legislative intent of that scenic
- 3 corridor could--
- 4 O. Yes or no.
- 5 A. The Washington Department of Transportation
- 6 Scenic Corridor Program, no, for the reason I just gave
- 7 you.
- 8 Q. And your view is the same that the local
- 9 jurisdiction's determinations with respect to impacts on
- scenic corridors are likewise irrelevant; is that correct?
- 11 A. I didn't say that, no.
- 12 Q. Would you agree with that or not agree with
- 13 that?
- 14 A. I don't believe that Kittitas County has ever
- taken a position about a scenic corridor issue related to
- 16 this project so I'm not sure what the question is.
- 17 O. Doesn't the EIS indicate that there's
- 18 significant unavoidable adverse impacts to the visual
- 19 environment, including the scenic area?
- 20 A. I don't believe that is the case, no. If you
- 21 would like to point me to where that is in the DEIS, I
- 22 would be happy to respond to that.
- Q. I'll let you look for it.
- A. If your question to me is do we think that
- the County's input matters, I would certainly say, yes. I

- 1 mean the reason that we spent years and millions of
- 2 dollars seeking the approval of Kittitas County is because
- 3 we genuinely wanted to have their approval and that's why
- 4 we went back and filed again. And quite frankly we
- 5 wouldn't have spent all this time and money and effort to
- do this if we weren't sincere in our desire to get
- approval, including downsizing the project, if we weren't.
- Q. At the outset of the project didn't you make
- 9 a statement in the newspapers that you would abide and
- 10 respect that County process?
- 11 A. If you can point me to the specific--I mean
- 12 I've been interviewed by the press several hundreds times
- since this project started so I don't recall saying that.
- But if you can point that out, I would be happy to comment
- 15 on it.
- 16 Q. Do you recall ever making that statement?
- 17 A. I don't, no. I recall stating that we
- intended to seek approval from the County which I think we
- 19 certainly have done twice. I believe that you may be
- 20 confusing me with another applicant, Mr. Carmody.
- 21 O. I don't think so.
- 22 A. If you can find it, I would be happy to look
- 23 at it.
- JUDGE TOREM: Mr. Carmody, how many more
- 25 questions?

- 1 MR. CARMODY: One or two more questions is
- 2 all.
- 3 BY MR. CARMODY:
- 4 Q. In your prefiled supplemental testimony you
- 5 indicated that you approached both the County and EFSEC on
- 6 this matter and it was agreed to suspend the EFSEC process
- 7 pending a new application with the County; is that
- 8 correct?
- 9 A. That's correct.
- 10 Q. And you initiated that dialogue or was it
- initiated by someone else?
- 12 A. Are you talking with EFSEC or the County?
- 13 Q. With the County in particular.
- 14 A. We initiated the dialogue with the County and
- then we jointly approached EFSEC with the County with a
- 16 request that it was supported by both parties.
- 17 Q. Didn't you also initiate that request in
- 18 conjunction with Puget Sound Energy?
- 19 A. At the time they were participating in the
- Wild Horse Project, and I don't know that they had any
- 21 formal--they were certainly consulted about it. I don't
- 22 recall that they took any formal action on that.
- Q. Wasn't it their requirement that you withdraw
- 24 this application in order for them to proceed with the
- Wild Horse Project?

- 1 A. No.
- 2 Q. Were you aware of any conversations or
- 3 meetings between Puget Sound Energy and the ROKT group
- 4 with respect to the Wild Horse Project?
- 5 A. I believe that in the course of Puget Sound
- 6 Energy due diligence they contacted all of the parties
- 7 that were apprised to the case. I didn't participate in
- 8 those meetings so I don't have any first-hand knowledge of
- 9 them.
- 10 Q. Were you aware that Puget Sound Energy
- indicated that they would, if ROKT would support the Wild
- 12 Horse Project, that they would withdraw and not
- participate in the Kittitas Valley Project?
- 14 A. Well, I don't know what they would have had
- to withdraw from because they weren't a party to the
- 16 Kittitas Valley case at that point in time; so I'm not
- 17 sure I understand your question.
- 18 Q. Did they not tell you that they would not be
- 19 a participant in a power purchase or purchase of the
- 20 Kittitas Valley Project if ROKT agreed to support the Wild
- 21 Horse Project?
- 22 A. I'm sorry. There's a lot thrown out there.
- 23 You're asking me did Puget Sound Energy tell Horizon or
- 24 to my knowledge was Horizon ever told by Puget Sound
- 25 Energy that if ROKT agreed to drop its intervention to

- 1 Wild Horse that Puget Sound Energy would never agree to
- 2 purchase electronic power from the Kittitas Valley
- 3 Project? No. The answer is no.
- 4 Q. You didn't have any conversations to that
- 5 effect with Puget Sound Energy?
- 6 A. The statement, the question you asked the
- 7 answer is no. There was lots of conversations when we
- 8 negotiated a power purchase agreement that took many, many
- 9 months and dozens of meetings.
- 10 Q. Your withdrawal of the EFSEC preemption
- 11 request was concurrent with the process of the Wild Horse
- 12 Project, wasn't it?
- 13 A. Yes, it was a decision. If what you're
- asking is did we impute, did we consult Puget and did they
- agree it was a good idea to suspend Kittitas Valley to
- 16 allow the Wild Horse Project to move forward
- 17 expeditiously, absolutely. The answer is yes. I think
- that was a consensus from everyone involved.
- 19 MR. CARMODY: Those are all my questions.
- JUDGE TOREM: Thank you. It's now about a
- 21 quarter to 12:00. Mr. goal is Mr. Taylor won't come back
- 22 after lunch, but I want to see now and I understand
- various Councilmembers who are nodding their heads and the
- rest of you are at various stages of discomfort since we
- 25 haven't taken a break since ten o'clock.

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So we're going to sacrifice comfort for
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- 2 efficiency here and see if I poll the Councilmembers on
- 3 cross-examination questions they have for Mr. Taylor who
- 4 shares in this discomfort and go around the table and see
- 5 what we have and then ask if there is any need for very,
- 6 very limited redirect. I personally don't see a need for
- 7 it at this point, but, Mr. Peeples, it's your client. You
- 8 may disagree. We'll poll the Councilmembers in order and
- 9 then get back to Mr. Peeples and see how quickly we can do
- 10 this.
- 11 Councilmember Johnson, any questions for
- 12 Mr. Taylor?
- MS. JOHNSON: None.
- 14 JUDGE TOREM: Councilmember Fryhling?
- 15 MR. FRYHLING: Not at this time.
- 16 JUDGE TOREM: Mr. Sweeney none.
- 17 CHAIR LUCE: No.
- JUDGE TOREM: Chair Luce none.
- 19 Councilmember Towne?
- MS. TOWNE: No.
- JUDGE TOREM: Councilmember Adelsman?
- MS. ADELSMAN: Okay. None.
- JUDGE TOREM: Councilmember Wilson will be
- 24 back and we will defer. At this point are there any other
- 25 redirect questions?

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1 MR. PEEPLES: We're done.
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- JUDGE TOREM: We're going to hold in place
- 3 for a moment until Councilmember Wilson comes back. Let
- 4 me just poll quickly the other parties and see if you have
- 5 any recross that they want to propose.
- 6 Mr. Hurson, given the rest of the
- 7 cross-examination you heard were there any other questions
- 8 you still needed to ask before 12:00? Mr. Hurson?
- 9 MR. HURSON: I'm trying to consult here.
- 10 No.
- 11 JUDGE TOREM: Mr. Slothower?
- MR. SLOTHOWER: I have two.
- JUDGE TOREM: Two. Why don't you come up
- 14 now.
- Mr. Tribble, do you have anything that came
- 16 up?
- MR. TRIBBLE: No.
- JUDGE TOREM: Mr. Slothower, I'm going to
- have you pose your additional questions now and then I'll
- 20 give Councilmember Wilson the last word if she has any
- 21 cross from there.
- 22 MR. SLOTHOWER: Thank you. I see she's
- 23 coming back if would rather I wait.
- JUDGE TOREM: You go right ahead, sir.
- 25 ///

- 1 CONTINUED CROSS-EXAMINATION
- 2 BY MR. SLOTHOWER:
- 3 Q. Mr. Taylor, there was a development agreement
- 4 that was proposed as part of your permitting process with
- 5 the County; is that correct?
- 6 A. Yes, for both KV and Wild Horse.
- 7 Q. Is that development agreement that you
- 8 proposed something that you're willing to abide by with
- 9 EFSEC if you were to permit the project?
- 10 A. I haven't read it in great detail. I would
- 11 suspect that in most material aspects, yes. But without
- looking at it again, I'm a little reluctant to give you an
- answer on that. But it was a proposal that we made to the
- 14 County so I presume at most if not all of it that we would
- 15 want to abide, yes.
- 16 Q. One follow-up question on setbacks. I
- understand you're proposing a 1,350 foot setback.
- 18 A. 1,320.
- 19 Q. 1,320, excuse me. The objection to 2,500
- 20 feet that Kittitas appeared to be proposing was based upon
- 21 economics. Is that a fair representation of your
- 22 testimony?
- 23 A. Well, we felt that rendered the project
- 24 unviable, yes.
- Q. In response to questions this morning I

- 1 understood that in your opinion the visual impacts are
- 2 significantly reduced if you go from 1,350 feet to one
- mile. How then is a 2,500-foot setback to deal with the
- 4 visual impacts unreasonable?
- 5 A. Because I think that EFSEC and the County's
- job is to balance the cost and the benefits of any
- 7 proposal, and I'm not aware of any type of energy
- 8 generating technology that exists in the world today that
- 9 has no detrimental impacts. And we've been very up front
- since day one that wind turbines their main impact is that
- improperly sited you can have wildlife impacts. We've
- 12 addressed that here, and the other issue is that you have
- to look at them. They are visible. You can't hide them,
- and I think in general the overall weighing of pros and
- cons that the subjective visual impacts to a relatively
- small number of people are vastly outweighed by the
- benefits the project brings to the city, to the county, to
- 18 the region.
- 19 O. Even when there are other sites within
- 20 Kittitas County where you could build the project?
- 21 A. Well, there are not sites in Kittitas County
- that are approved for wind farms.
- Q. That wasn't my question. You've got an
- 24 option on more property at Wild horse so there are other
- 25 sites where you could eliminate that conflict; is that

- 1 correct?
- 2 A. That site represents approximately 20
- 3 turbines of about 40 megawatts so that's no way a
- 4 substitute for this project.
- 5 Q. For your company.
- 6 A. Or for the region's need for power.
- 7 Q. Well, there are other wind power producers.
- 8 A. Or the County's need for tax revenue or those
- 9 landowners who desire to receive the revenue they would
- 10 suffer greatly under that proposal.
- 11 Q. But there are other wind power producers,
- 12 wind power companies looking at sites in the valley.
- 13 A. Yes.
- 14 MR. SLOTHOWER: Thank you.
- 15 JUDGE TOREM: Thank you, Mr. Slothower.
- 16 Councilmembers, did that raise any
- 17 additional questions?
- 18 MS. WILSON: I had one question. I'm sorry.
- 19 JUDGE TOREM: That's okay.
- 20 MS. WILSON: Early this morning you
- 21 commented on the evolving technology in building the
- towers, and I just wanted to confirm that the 410-foot
- tower is the tallest in this application regardless of
- 24 what is developed in the industry.
- THE WITNESS: Yes, that's correct.

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1 MS. WILSON: Thank you.
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- JUDGE TOREM: Councilmembers, any other
- 3 questions?
- 4 Mr. Peeples, any follow up that you have of
- 5 this witness?
- 6 MR. PEEPLES: No.
- JUDGE TOREM: All right. Any other
- 8 questions for Mr. Taylor?
- 9 Seeing none, thank you, Mr. Taylor, for your
- 10 testimony this morning. It's now about 8 or 9 minutes to
- 11 noon. What I think we need to do is make sure when we
- 12 come back as to what time Mr. Tebb will be available by
- 13 telephone.
- Mr. Tribble, do you have any input on that?
- 15 MR. TRIBBLE: Mr. Tebb has indicated that he
- 16 will be available for a large part of the afternoon, and I
- 17 know that there were two other witnesses scheduled to
- testify before him and their testimony is greatly related
- 19 to Mr. Taylor's. I think that's why they were blocked
- that way. I can confer with Mr. Tebb and make sure he's
- 21 going to be available later on if the Council still wants
- 22 to have the order as for his, but I also would like to
- 23 raise the issue that there is no scheduled
- 24 cross-examination by any of the parties for Mr. Tebb.
- JUDGE TOREM: What I think the right thing

- 1 to do, Mr. Tribble, is just ask our staff given the
- 2 logistics if it's easier for them to set up the phone over
- 3 the lunch hour than it is to set up the phone in the
- 4 hearing, allow Mr. Tebb to get on the telephone at one
- 5 o'clock. If there are questions we move on and then get
- 6 back to not having a telephone as a distraction.
- 7 Mr. Fiksdal, Ms. Makarow.
- 8 MR. FIKSDAL: That would be good over lunch
- 9 if we could test the phone. We know we can get a dial
- tone, but I'm assuming that we were suppose to dial out on
- 11 that phone. I don't know. We haven't tested it for the
- long distance aspect of whether we can or not.
- JUDGE TOREM: Mr. Tribble, we'll try to take
- Mr. Tebb at one o'clock, get him so he's not left hanging.
- 15 I understand Mr. Young and Mr. Peck are here, so maybe it
- 16 would be easier to have that quick portion of testimony
- done and move on to the other two and then see where we
- are with Mr. Priestley's testimony as the afternoon moves
- 19 on.
- So when we come back, we'll come back at one
- o'clock. Please be in your seats ready to go. We'll
- 22 hopefully have a dial tone and we'll have Mr. Tebb ready
- 23 to go. We'll come back at that point at one o'clock. See
- 24 you in one hour and five minutes.
- 25 (Lunch recess taken from 11:55 a.m. to 1:00

- 1 p.m.)
- JUDGE TOREM: All right. It's about three
- 3 minutes after one o'clock. We are back on record. I
- 4 understand we have Mr. Tom Tebb on the line.
- 5 Mr. Tebb, can you hear me?
- 6 MR. TEBB: Yes, I can. It's a little
- 7 difficult. I'll try my best.
- JUDGE TOREM: All right. I note that
- 9 Counsel for the Environment, Mike Tribble, is seated at
- the table best suited to ask you questions so I will swear
- 11 you in, have you go through the proceeding of adopting the
- testimony, and then I'll see if there are any
- cross-examination questions. I know we are over the phone
- and I'm going to have many more of these on Wednesday. If
- 15 you'll raise your right hand.
- 16 (G. Thomas Tebb sworn on oath.)
- 17 JUDGE TOREM: Mr. Tribble, go ahead.
- G. THOMAS TEBB,
- 19 being first duly sworn on oath,
- 20 testified as follows:

21

- 22 DIRECT EXAMINATION
- 23 BY MR. TRIBBLE:
- Q. Mr. Tebb, can you state your full name and
- 25 spell your last name for the record.

- 1 A. Yes. My full name is Gordon Thomas Tebb.
- 2 Spelling of the last is T-e-b-b.
- Q. Can you inform for the record and the Council
- 4 where you're testifying from today.
- 5 A. I am testifying today from the Washington
- 6 State Department of Ecology Central Regional Office in
- 7 Yakima, Washington.
- 8 Q. Have you prepared prefiled testimony in this
- 9 matter?
- 10 A. Yes, I have.
- 11 Q. Do you have it before you?
- 12 A. Yes, sir, I do.
- 13 Q. For identification purposes is your prefiled
- 14 testimony Exhibit 90?
- 15 A. That is correct.
- 16 Q. And is there an attachment that is your
- 17 resume that is Exhibit 90.1 or GTT-1?
- 18 A. Yes, that is correct
- 19 Q. Is this testimony the testimony that you
- 20 would make today if these questions were posed to you?
- 21 A. Yes, it is.
- 22 Q. Thank you very much.
- 23 (Exhibit Nos. 90 and 90.1 identified for the
- record.)
- JUDGE TOREM: Mr. Tribble, do you want to

- 1 move for admission of those exhibits?
- 2 MR. TRIBBLE: Yes, so moved.
- JUDGE TOREM: All those in favor?
- 4 COUNCILMEMBERS: Aye.
- 5 Opposed?
- 6 Hearing none, Exhibit 90 and its supporting
- 7 exhibits are admitted to the record.
- 8 (Exhibit Nos. 90 and 90.1 admitted into
- 9 evidence.)
- 10 JUDGE TOREM: According to my schedule for
- this there are potentially no scheduled cross-examination
- from the parties. Has that changed whatsoever?
- Seeing none, Councilmembers, I know we had at
- least one question. Councilmember Adelsman.
- 15 MS. ADELSMAN: Yes. This is Hedia Adelsman,
- 16 Mr. Tebb. I have a question for you. In your testimony
- 17 2004 you were asked the question relating to cementing the
- 18 trenches and you were asked whether you had any concern
- 19 about miles of cement trench that would be added to the
- lands, and I'm reading the question on line 23, page 3.
- 21 And your answer to that which is starting on
- line 1, page 4, it says that the proposed use of cement
- 23 would be in the underground electrical trenches for the
- 24 project is of limited scope. Then you go on to line 4 to
- say it may be prudent to leave some amount of space (six

- inches minimum) for natural fill material to be placed
- 2 over the cement such that after the project is
- 3 decommissioned the electrical trench excavation would
- 4 better blend with surrounding landscape.
- 5 The question I have is in Mr. Young's
- 6 testimony, which we are going to be hearing quite soon he
- 7 on Exhibit 22 the supplement on page 2 in line 20 talks
- 8 about the changes, some changes in the scope beginning
- 9 with the width and also the distance between the trenches
- talking about it would have to be approximately three feet
- wide and then due to the anticipated low thermal
- 12 resistivity levels of the soils in areas where multiple
- circuit trenches of the collector system converge each of
- the trenches will have to be approximately seven feet.
- The question that I have is would your
- 16 testimony change or remain the same now that you know
- about some of these changes in the scope both in the width
- and the distance apart for the trenches?
- 19 THE WITNESS: No, my testimony would not
- 20 change. The clarification that I made was just more of an
- 21 advice in the context of leaving some space between the
- top of the trench and the ground surface such that where
- it was prudent natural fill materials could be used to
- again better blend with the surrounding landscape. It was
- 25 more of a cosmetic issue more than anything else.

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1 MS. ADELSMAN: I have a follow-up question
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- 2 to that. Do you know why you would want to cement the
- 3 underground electrical trenches in this case and not maybe
- do it in, you know, other material besides cement?
- 5 THE WITNESS: My understanding is that areas
- 6 where there's high erosion or high activity associated
- 7 with either stream crossings or some other kinds of very
- 8 high activity areas it is prudent to embed electrical
- 9 conduit cable in a hardened material, in this case cement,
- 10 to protect those conduit as well as the general public
- 11 and/or wildlife
- MS. ADELSMAN: Okay.
- JUDGE TOREM: Councilmembers, any other
- 14 questions for Mr. Tebb?
- 15 Mr. Tribble, did that raise any follow up
- 16 that you need to do with Mr. Tebb at this time?
- 17 MR. TRIBBLE: It did not.
- JUDGE TOREM: Let me ask the other parties
- 19 then.
- MR. PEEPLES: No questions.
- 21 JUDGE TOREM: Any others questions?
- MR. CARMODY: No questions.
- MR. SLOTHOWER: No questions.
- 24 JUDGE TOREM: With that limited amount of
- cross-examination I think we're ready to, Mr. Tebb, thank

- 1 you for your time and move on to our next witness.
- THE WITNESS: Thank you.
- JUDGE TOREM: Thank you, sir.
- 4 Our next witness is Andrew Young and the
- 5 scheduled cross-examiners are Counsel for the Environment,
- 6 Residents Opposed to Kittitas Turbines, and Kittitas
- 7 County.
- 8 Mr. Hurson, do you want to start us off
- 9 again or you want to defer to one of the other attorneys?
- 10 MR. HURSON: However you would like to
- 11 proceed is fine. I have very few questions.
- JUDGE TOREM: All right. Mr. Carmody, how
- about I give you first crack at this next witness and then
- have Mr. Hurson have the follow up and then Counsel for
- 15 the Environment.
- 16 While you're coming up to the podium we'll
- 17 ask folks to get Exhibit 22 in front of them and most of
- 18 those are the relevant distribution documents.
- 19 Mr. Young, if you will raise your right
- 20 hand, I'll swear you in and have Mr. Peeples ask you the
- 21 preliminary questions.
- 22 (Andrew Young sworn on oath.)
- JUDGE TOREM: Mr. Peeples.
- 24 ///
- 25 ///

- 1 ANDREW YOUNG,
- being first duly sworn on oath,
- 3
   Testified as follows:

4

- 5 DIRECT EXAMINATION
- 6 BY MR. PEEPLES:
- 7 Q. Mr. Young, you have with you I believe which
- 8 is marked as the Exhibit No. 22 and Exhibit No. 22-SUP; is
- 9 that correct?
- 10 A. Yes, I do.
- 11 O. And attached to these are some various
- 12 exhibits; is that correct?
- 13 A. Yes.
- Q. And your testimony especially to your
- original direct refers to certain portions of the
- 16 application; is that correct?
- 17 A. That's correct.
- 18 (Exhibit Nos. 22.0, 22.1, 22.2 and 22-SUP
- identified for the record.)
- MR. PEEPLES: I move for the entry of that
- 21 testimony and the later exhibits to that testimony.
- JUDGE TOREM: Council, there's a motion to
- 23 admit 22 and 22-SUP.
- 24 CHAIR LUCE: So moved.
- MS. ADELSMAN: Second.

- 1 JUDGE TOREM: All those in favor?
- 2 COUNCILMEMBERS. Aye.
- JUDGE TOREM: Any opposed?
- 4 All right. Mr. Young's testimony and all
- 5 his supporting exhibits are now in the record.
- 6 Ready for cross-examination, Mr. Carmody?
- 7 (Exhibit Nos. 22.0, 22.1, 22.2 and 22-SUP
- 8 admitted into the record.)
- 9 MR. CARMODY: Thank you, Mr. Torem.
- 10 CROSS-EXAMINATION
- 11 BY MR. CARMODY:
- 12 Q. Good afternoon, Mr. Young. Can you describe
- specifically what your areas of responsibility were with
- respect to the Kittitas Valley Project, and then in order
- to facilitate it, are those responsibilities different
- than your role with respect to the Wild Horse Project?
- 17 A. Yes. My role with the Kittitas Valley
- 18 Project and actually during the Wild Horse Project were
- 19 somewhat different. During the process with the Kittitas
- 20 Project I was development director for the Northwest
- 21 Region for Zilkha Renewable Energy. When we went through
- the permitting process and we were developing the Wild
- 23 Horse Project, I was more involved in the County
- 24 permitting process than on the Kittitas Valley Wind Power
- 25 Project.

- 1 Q. Was your counterpart with respect to the
- 2 Kittitas Valley Project Mr. Taylor?
- 3 A. Yes, he was the project manager at the time
- 4 of the Kittitas Valley Wind Power Project and also for the
- 5 Wild Horse Wind Power Project.
- 6 Q. Have you been project manager for any other
- 7 wind power projects in the Pacific Northwest?
- A. I guess way back, yes. I was a project
- 9 engineer for Vestas on the State Line Wind Power Project.
- 10 Actually not on the State Line. Excuse me, the Vancycle
- 11 Ridge Wind Power Project and numerous other wind power
- projects around the U.S. I've been project manager,
- construction manager, and development manager for various
- 14 projects.
- 15 Q. Are those three categories separate
- responsibilities for a wind project? That is project
- manager, construction manager, and I can't remember what
- the third one was are they separate roles?
- 19 A. They can be. It depends on the company
- organizational chart and there's many overlapping
- 21 responsibilities.
- 22 Q. In your company organization chart were there
- 23 differences between those three roles?
- 24 A. Yes, there are differences.
- Q. Have you been the construction manager for

- the Wild Horse Project?
- A. No, I was not.
- 3 Q. In your supplemental prefiled testimony you
- 4 had made comments regarding trenching problems which the
- 5 Council just referred to. Can you describe those
- 6 particular issues that presented themselves in Wild Horse.
- 7 A. Yes, certainly. On the Wild Horse Project
- 8 the trenching configuration had to be somewhat wider
- 9 because of the unanticipated low soil resistivities that
- 10 were experienced on site during that. So in order to
- 11 comply with prudent electrical code the trenches need to
- be standard somewhat further apart than originally
- anticipated. However, the impacts known to the surface,
- 14 you know, temporary impacts is basically you're digging up
- and then you're reburying something and the temporary
- 16 impacts are still within the scope contemplated and
- anticipated and analyzed in the EIS work.
- 18 Q. Are those concerns equally palpable to the
- 19 Kittitas Valley Project?
- 20 A. Yes.
- 21 O. What is it that you would have to look at or
- 22 evaluate further in order to ascertain the nature and
- 23 extent of changes in trenching that would be associated
- with this Kittitas Valley Project?
- 25 A. Probably wouldn't have to study much more.

- In fact, I don't think you have to study anything more.
- 2 It's still within the scope of the EIS where we anticipate
- 3 putting in cables. It's just that the exact detail design
- 4 configuration is, you know, slightly different but still
- 5 within the scope and range of the EIS.
- 6 Q. What project design did you anticipate for
- 7 the Kittitas Valley Project?
- 8 A. For the electrical trenching?
- 9 Q. Electrical trenching and how does that relate
- 10 to the turbine placement?
- 11 A. Electrical trenching does not affect the
- turbine placement. We don't move turbines around based on
- 13 electrical trenches. I hope that answers the question.
- 14 Q. Is a trenching feature the same whether you
- 15 have 80 turbines or 65 turbines? Does the number of
- turbines affect the trenching analysis?
- 17 A. No, the number the turbines does not affect
- that. The trench design is largely based on the types of
- 19 conductor, the size of conductor, the number of amps going
- through the conductor, and soil conditions at the site.
- 21 O. Were you here when Councilmembers asked
- 22 Mr. Tebb questions about concrete encasement for
- 23 trenching?
- 24 A. Yes, I heard that.
- Q. Is that consistent with your understanding of

- 1 the purpose for concrete encasement?
- 2 A. There's one other exception that he pointed
- 3 that in cases where you have sort of high erosion or high
- 4 water flow through potential or stream beds that you can
- 5 potentially use that to keep the cables covered and safe.
- 6 And I guess I would point out that if you're in high
- 7 erosion or steep slopes, you might also do that not just
- 8 for stream beds where it's very prone to erosion basically
- 9 for the same reasons, to keep the cables covered and safe.
- 10 Q. Do you have high erosion areas within the
- 11 Kittitas Valley Project?
- 12 A. No.
- 13 Q. Do you have any water crossings within the
- this project?
- 15 A. Yes. We had to go through a special
- Department of Ecology process and filed a JARPA, what's
- 17 called a JARPA permit application for that. There are not
- full year around springs or streams or rivers. We're not
- doing any kind of crossings like that but rather ephemeral
- 20 streams that basically come from spring runoff and snow
- 21 melt.
- Q. Did you complete the JARPA process?
- 23 A. Yes.
- Q. You in your testimony or prefiled testimony
- 25 also spoke about the functioning of a wind farm and its

- 1 relationship to electric transmission. Can you describe
- 2 for the Council, for us how electricity is generated and
- 3 how it feeds into a system.
- 4 A. Electricity is generated through the--well, I
- 5 guess it starts from kinetic energy and the wind that's
- 6 captured by the blades turned into rotational energy, a
- 7 generator makes electricity. Then it goes through the
- 8 collection system and stepped up in voltage typically at a
- 9 substation and then fed into the local grid.
- 10 Q. What happens when the turbines stop spinning?
- If you have a quiet day or a calm day, what happens to
- 12 electrical generation with respect to the system from the
- 13 project site?
- 14 A. What happens to the system? Which system are
- we talking about, Mr. Carmody?
- 16 Q. The overall grid system.
- 17 A. Overall grid system. If the wind power
- 18 project is not generating electricity, it achieves
- 19 equilibrium, in other words, the power generation from the
- other sources are feeding load. So, you know, if it's
- 21 not, the wind plant isn't there, then the wind generation
- has to come from other sources to keep the system in
- 23 balance.
- 24 O. What other sources will provide that power as
- it relates to the Kittitas Valley Project?

- 1 A. Hydro power probably predominantly and, you
- 2 know, there's other sources where the Northwest gets
- 3 energy. Some gas power from California, coal power from a
- 4 coal strip in Montana basically transmitted all across to
- 5 keep the lights on.
- 6 Q. Are you familiar with a concept of spinning
- 7 reserve?
- 8 A. Yes.
- 9 O. What is that term?
- 10 A. Spinning reserve is typically used for
- 11 control area reliability. It keeps a certain amount of
- generation on tap, if you will, so that if there's an
- outage condition or a failure of some power lines, that
- spinning reserve needs to be available to utilities so
- 15 that they can bring that power on line in the event of an
- 16 outage of a transmission line or one of their other
- 17 generating units.
- 18 Q. Is that spinning reserve available for this
- 19 project at this time?
- 20 A. That is something that we don't go out and
- 21 contract for. Spinning reserve it's typically a utility
- 22 thing or control area or responsibility. One might pay
- for spinning reserve, but spinning reserve is typically
- 24 not used for wind power projects.
- Q. Will Horizon be the project operator for this

- 1 wind farm?
- 2 A. That's anticipated.
- Q. And to whom will the electric supply be sold?
- 4 A. That's not been yet determined who that would
- 5 be sold to.
- 6 Q. Your testimony is as it relates to spinning
- 7 reserve that the utility provider is the one responsible
- 8 for finding the alternative or supplemental electricity to
- 9 maintain the grid system; is that correct?
- 10 A. They have to do that in any case. So
- 11 sometimes they put it on. You know, it's typically done
- by the utility, yes, or a utility or maybe one of their
- other clients that provided such services.
- 14 Q. Do you have any current contracts for a
- 15 purchaser of this power?
- 16 A. I presume you're talking about power from
- 17 this project?
- 18 Q. Yes.
- 19 A. No, we do not have any purchasers; however, I
- 20 do believe that we were short listed and have been in
- 21 multiple discussions with various parties.
- 22 Q. Who have you been short listed with?
- 23 A. I think it was publicly announced that we
- 24 were short listed by Puget Sound Energy.
- Q. On this project?

- 1 A. Yes, I believe so.
- Q. Any others?
- 3 A. Not at this time.
- 4 Q. What percentage of the time do you believe
- 5 that this project would be producing energy?
- 6 A. The project based on looking at the wind
- 7 analyses for the area and the operational characteristics
- 8 of the machine, the turbines would be producing energy
- 9 somewhere between 70 and 80 percent of the time on an
- 10 annual basis or I think it's on an overall basis.
- 11 Q. Have you done a study on that?
- 12 A. Yes, we have.
- 13 O. Is that study contained in the record?
- 14 A. I believe it's mentioned in some of the
- proceedings. I'm not sure if it was in the application or
- 16 where that might be.
- 17 Q. Do you know what the nationwide average is
- 18 for production percentage on wind farms?
- 19 A. I do not, no.
- 20 Q. Would you disagree with me that the national
- 21 average is about 30 percent of the time a farm is
- 22 operating over its electricity?
- 23 A. Yes, I would disagree.
- Q. On what do you base that disagreement?
- 25 A. The turbines actually generate power, you

- 1 know, depending where you are located. The 30 percent I
- think maybe that you're referring to is what's called the
- 3 capacity factor, and capacity factor is defined as the
- 4 total maximum amount of energy a generating plant could
- 5 generate potentially over the span of an entire year
- 6 divided by the--or excuse me--the total amount of energy
- 7 that the generating plant indeed generates over the course
- 8 of a year divided by maximum amount you could generate
- 9 based on its nameplate capacity.
- 10 For instance, the Grand Coulee Dam is
- 11 probably a great example. You know, several thousand
- megawatts of installed capacity when it has a capacity
- factor of both 32 to 34 percent depending on the year and
- the overall Columbia hydro system, depending on the dam,
- is somewhere in the high 40s. So on a wind power project
- 16 capacity factors by the same definition are in the 30 to
- 17 35 percent range depending on the type of turbine used for
- 18 the project.
- 19 And your question was, just for
- 20 clarification, was what percentage of the time would it be
- 21 generating. It could be generating at a lower level. For
- 22 example, so many times it's operating; so, you know, based
- for this project the wind data demonstrates and
- illustrates it would be operating 70 to 85 percent of the
- 25 time similarly on Wild Horse.

- 1 Q. That 70 to 80 percent of the time is that
- 2 some capacity?
- 3 A. It's generating correct and that was your
- 4 question.
- 5 Q. The nationwide average for capacity factors
- 6 is 30 to 35 percent.
- 7 A. I don't know what the nationwide capacity
- 8 factor is, and I don't understand its pertinence here at
- 9 all frankly.
- 10 Q. I thought you just testified and told us
- 11 about it.
- 12 A. A national average I don't understand.
- 13 O. Is there any reason to think that the
- 14 national average is different than what you would expect
- 15 here?
- 16 A. I think it's perhaps slightly higher in this
- project depending on the equipment used, yes.
- MR. CARMODY: I have no other questions.
- JUDGE TOREM: Thank you, Mr. Carmody.
- 20 Mr. Hurson, I'll have you come up next.
- 21 CROSS-EXAMINATION
- 22 BY MR. HURSON:
- Q. Good afternoon. Probably just going to be a
- few questions here. One thing as far as the short list
- 25 thing you seem a little uncertain. Would Mr. Taylor be in

- a better position to know if you're no longer on the PSE
- 2 short list?
- 3 A. Yes, he would be able to articulate more
- 4 accurately than I.
- 5 Q. If his prefiled testimony indicated that
- 6 you're no longer on the short list, you wouldn't have any
- 7 reason to disagree with that.
- 8 A. I wouldn't have any reason to disagree.
- 9 MR. HURSON: And for reference for the
- 10 record that's page 14 Mr. Taylor's rebuttal testimony.
- JUDGE TOREM: On the supplemental?
- MR. HURSON: Yes, the supplemental.
- 13 BY MR. HURSON:
- 14 Q. The other thing, just trying to figure out
- the relationship because your role in this, in the KV
- 16 project is substantially different than that of the Wild
- 17 Horse Project as far as particularly dealing with the
- 18 staff. Like in the KV project you weren't really the
- 19 face-to-face lead man with County staff. Correct?
- 20 A. That's correct.
- 21 O. If I'm understanding basically the role is
- that essentially Mr. Peck had the role in the KV project
- that you had in the Wild Horse Project.
- A. I would say initially it kind of changed but
- 25 initially I think Chris was the primary point of contact

- 1 person at Zilkha or Horizon Wind Energy for both Wild
- 2 Horse and Kittitas. And then, you know, as we put all
- 3 hands on deck as it were for Wild Horse, I think we all
- 4 assumed slightly different roles to push that project
- forward. Today Dana Peck is the project manager for the
- 6 Kittitas Valley Wind Power Project and the primary contact
- for the County on that project, yes.
- 8 Q. So Dana Peck was the point of contact for the
- 9 County when we're working through the process, and the
- 10 Wild Horse you were the point of contact with the County
- 11 staff as we were working through the Wild Horse Project.
- 12 A. Yes.
- 13 O. You had was it Jennifer Diaz was also a staff
- 14 person?
- 15 A. On our side, yes. Jennifer Diaz was working
- 16 there at that time, yes.
- 17 Q. So basically Jennifer Diaz was replaced by
- 18 Joy Potter on the KV project.
- 19 A. Yes.
- 20 Q. Now, were you able to successfully make it
- 21 through the county process in the Wild Horse Project?
- 22 A. Yes, the outcome was successful.
- Q. Were you able to achieve that without having
- 24 private, closed-door meetings with the Commissioners?
- 25 A. Yes, we never had any private, closed-door

- 1 meetings with the Board of County Commissioners.
- 2 Q. Nor was it your expectation you would be
- 3 having private, closed-door meetings with the
- 4 Commissioners or officials.
- 5 A. I don't believe it is our--I think it was our
- 6 expectation to be able to negotiate an agreement if it
- 7 required in the County's guidelines or allowances or its
- 8 interpretation of those guidelines to allow us to meet and
- 9 negotiate the set terms of let's say the development
- agreement; for example, we would have, you know, obviously
- taken the opportunity to meet with them and discuss those
- terms. But, no, I don't think--you know, we were
- 13 following your process.
- 14 Q. You think you were--
- 15 A. Yes.
- 16 Q. --following the process.
- 17 A. Yes.
- 18 Q. During the process through testimony the
- 19 Commissioners gave basically County staff and Horizon
- 20 staff directions on the types of things they wanted to do
- in the development agreement and then we were able to work
- that language out.
- 23 A. Yes, we met multiple times with both yourself
- and Mr. Piercy on working through the development
- agreement. In fact, I went through the said testimony and

- when we stood before the Board of County Commissioners a
- 2 number of times, you know, we talked about how we worked
- 3 together to develop the latest draft of the development
- 4 agreement and present that before the County
- 5 Commissioners, for example.
- 6 Q. And those drafts were worked on after the
- 7 Commissioners directed us to work on those.
- 8 A. Yes, and oftentimes with support of County
- 9 staff.
- 10 Q. In fact, after the process was done you
- 11 worked on with the County in Wild Horse, you probably
- thanked the County staff and the Board for a job well done
- and good people to work with and great to know in essence.
- 14 A. Yes, I think that we were excited about the
- outcome of getting the permits. The process was tough
- and, you know, I guess in many respects it's not perfect
- and some areas are duplicative, etc., and we had many
- discussions on that before the outcome was a success.
- 19 MR. HURSON: Thank you. Nothing else.
- JUDGE TOREM: Mr. Tribble, any questions?
- 21 CROSS-EXAMINATION
- 22 BY MR. TRIBBLE:
- Q. I'm going to refer to your testimony
- 24 specifically beginning with Exhibit 22, page 11.
- 25 A. Can you tell me if it's the supplemental or

- 1 the--
- 2 Q. No, it's the prefiled direct.
- 3 A. Which page? Sorry.
- 4 Q. Page 11. You were asked questions about air
- 5 emissions and dust control that will occur during
- 6 construction of the project, if the construction occurs.
- 7 And partially in your answer you said the only emissions
- 8 are those from the construction vehicles and equipment and
- 9 the operations vehicles.
- 10 Later down you discussed during road
- 11 construction roads are wetted to achieve the required soil
- 12 compaction. This also acts as dust suppression.
- 13 Additionally a dust control program of wetting roads and
- potential problems areas will be implemented to keep dust
- levels down so as to avoid creating a nuisance. I have a
- 16 number of questions relating to this particular area.
- 17 First, can you describe for the record for
- the Council what are the products that you would be using
- 19 to wet down the roads.
- 20 A. I'm not sure what the products there that are
- 21 used. I think that the product is typically one that's
- approved by the County that's in common use in the County
- and that would be a substance that might be mixed in with
- the water to allow dust suppression actually to last
- longer as opposed to straight water on the roads.

- 1 Q. So you then would not be qualified to talk
- 2 about any environmental impacts that that product would
- 3 have on the environment.
- A. No, I'm not a qualified chemical engineer or
- 5 chemical biologist.
- 6 Q. When you discussed to avoid creating a
- 7 nuisance at the end, implemented to keep dust levels down
- 8 so as to avoid creating a nuisance, what is the nuisance
- 9 that you're speaking of?
- 10 A. I guess a nuisance would be actually to
- 11 workers that are working on the project site digging holes
- for the foundations, excavator equipment, people doing
- work, lots of trucks going by them and then blowing dust
- in their faces is an example of a nuisance and the road's
- visibility. Those would be some of the more common direct
- 16 impact nuisances that one would try to keep down if
- there's heavy traffic on specific legs of the roads.
- 18 Q. I'm going to skip forward to a question and
- 19 answer that begins on page 13, discussion of hazardous
- 20 materials.
- JUDGE TOREM: Is this page 13 of the
- 22 supplement?
- MR. TRIBBLE: No, this is still the direct
- testimony. None of my questions I don't think are going
- 25 to relate to supplemental.

- 1 BY MR. TRIBBLE:
- 2. As your answer proceeds onto page 14 Ο. regarding the issue of hazardous materials, you discuss 3 installing a special oil containment system around the 5 substation transformers, and all the wind turbines are б equipped with a retention system to contain potential 7 spills inside the turbines. Can you discuss in more 8 detail or describe for the record what this special oil 9 containment system is.
- 10 Yes. On a substation--we'll start with 11 substation and then I can talk about the turbine after The substation there's a number of different 12 that. 13 designs that are acceptable by good utility practice and accepted depending on the area and the conditions. 14 we have a very dry area, rocky type soils, and in the 15 Midwest, for example, you have different soil conditions 16 and different concerns. But typically an oil retention 17 system would involve a liner sort of like a heavy 18 19 polyurethane or a heavy rubber-type fabric combined with a 20 trench that goes around the transformer. The transformer 21 is also equipped with a shutoff switch if the level gets 22 Like if there's a leak in the tank, for example, the equipment would shut down. If the oil level goes 23 24 below a several certain level preventing power from going 25 through the system, the oil retention system would also

- 1 have a sump in there to prevent, you know, water getting
- 2 mixed in with the oil as well and try to keep what's below
- 3 the transformer as dry as possible. And there's also a
- 4 sensor on the sump to keep the oil from going through and
- 5 getting pulled out through the discharge.
- 6 Q. To the best of your knowledge is this, and
- 7 this question is based on the fact this testimony was
- 8 filed some time ago, is this the current up-to-date
- 9 industry standard?
- 10 A. Like I said, it depends on the site location.
- 11 Like there's three or four accepted designs in compliance
- 12 with the sort of good utility practice pass, you know,
- what's to prevent oil from leaking out of a transformer.
- In terms of the containment system there's a few different
- designs that are certainly all acceptable.
- The second question was about the turbine
- 17 containment system, and normally there's enough spill pan,
- if you will, underneath the gear box in case there's ever
- 19 a leak in the gear box in the turbine.
- Q. My next set of questions relate to the same
- 21 exhibit, page 19. You were asked the question: Please
- 22 summarize and briefly describe the measures to mitigate
- 23 the risk of potential ice throws from wind turbines.
- In part your answer you begin, "In order to
- 25 mitigate potential risk of having ice thrown from a wind

- 1 turbine, we will maintain a setback from all public,
- 2 roadways of at least 100 meters or a tip height whichever
- 3 is greatest. The setback of 100 meters is based on a
- 4 study performed by a leading wind engineering firm, Garrad
- 5 Hasson, that was included as part of the clarification
- 6 documentation provided to EFSEC on June 25, 2003 and
- 7 represents the furthest distance of a known ice throw by a
- 8 wind turbine."
- 9 Since June 25, 2003 have there been any
- documented ice throws beyond 100 meters to your knowledge?
- 11 A. Not to my knowledge.
- 12 Q. Is the setback distance from public roads
- 13 still to be 100 meters?
- 14 A. I think that, and I'm not sure, if you allow
- my colleagues to elaborate on that. But I think what we
- agreed to was 541 feet, which is more than a tip height,
- 17 which the maximum was 410 feet. So it's a little bit more
- than--it's quite a bit more actually, more than a tip
- 19 height away that we've agreed to keep the turbines away.
- 20 Q. You mentioned in your testimony that this was
- 21 the setback from public roads. What about from private
- roadways? Are there any private roadways that would cross
- 23 closer than the agreed distance?
- 24 A. I'm not sure on the layout setbacks from the
- 25 private roads. I would have to defer to my colleagues and

- 1 what the setback is on any private roads. I do know that
- 2 typically we sign with the landowner if they have a road
- 3 that goes closer to a turbine; then they've signed off on
- 4 that turbine on their property. And, you know, if they
- 5 need their road relocated for safety purposes, then if
- 6 they have made that request, we can do that.
- 7 Q. When you just now mentioned signed landowners
- 8 who are you talking about?
- 9 A. Landowners that are participants to the
- 10 project.
- 11 Q. What about adjacent or nearby landowners
- whose access roads might go through or close to some of
- 13 these?
- 14 A. Again, I'd have to defer to my colleagues and
- ask them what the setback is from private roads.
- MR. TRIBBLE: Thank you.
- JUDGE TOREM: Any other cross-examination
- 18 from the parties?
- 19 Let me poll the Councilmembers again.
- 20 I'll start with Councilmember Wilson at this
- 21 time. Any questions?
- MS. WILSON: No.
- JUDGE TOREM: Councilmember Adelsman?
- MS. ADELSMAN: Just the tip height. What
- would it be in this case? Is that 410?

THE WITNESS: That would be 410 feet, yes.

- JUDGE TOREM: And that's for the largest.
- THE WITNESS: For the largest turbine.
- 4 MS. ADELSMAN: For the largest.
- 5 THE WITNESS: Yes.
- JUDGE TOREM: Councilmember Towne?
- 7 MS. TOWNE: Yes. When Mr. Tribble read your
- 8 statement about containment he spoke to the substation,
- 9 but the same statement contained mention of the turbine
- itself and containment and you didn't speak to that.
- 11 THE WITNESS: Oh, I thought I did. I'm
- 12 sorry.
- MS. TOWNE: Well--
- 14 THE WITNESS: Let me elaborate then. What
- 15 typically you have in a wind turbine is a large pan
- underneath the gear box because that's where any oil leak
- 17 might occur that can pull more on the capacity of the gear
- box. So that's very a common design element in the wind
- 19 turbines.
- MS. TOWNE: Would that vary with
- 21 manufacturer?
- THE WITNESS: Size, shape, and design of the
- oil pan would vary, yes, or catch pan, yes.
- JUDGE TOREM: Anybody else?
- 25 Councilmember Johnson?

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1 MS. JOHNSON: Not at this time.
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- JUDGE TOREM: Mr. Fryhling?
- 3 MR. FRYHLING: No.
- 4 JUDGE TOREM: Mr. Sweeney?
- 5 MR. SWEENEY: Yes. I apologize, Mr Young,
- 6 perhaps I should have asked this of your predecessor,
- 7 Mr. Taylor. But the question is about how well the Wild
- 8 Horse Project went would cause me to think--actually it
- 9 would be nice if you could answer what specifically caused
- the breakdown. Why couldn't you pull together a deal for
- 11 this one? Was there a specific issue that kept you from
- 12 getting to a development agreement on this project?
- 13 THE WITNESS: I really can't articulate. As
- Mr. Hurson pointed out I was not involved in the face to
- 15 face very much. I was involved in the early stages with
- 16 the Kittitas Project with the County and some of those
- 17 meetings with them, but I would have to defer to my
- 18 colleagues again on that one. I'm not trying to be
- 19 evasive. I was just simply not the front-face person for
- 20 the Kittitas Valley Wind Project to the County. And I
- don't know if there is a single, you know, what's the
- 22 single point of failure. My understanding is that there
- were multiple issues to work through on the project of
- this scope and complexity.
- MR. SWEENEY: It seems like by reading the

- 1 testimony that setback was a big deal. Had you come back
- with a proposal that you had a 2,500-foot setback that
- dealt with the property owners' issue, the property owners
- 4 that were within 2,500 feet and satisfy them would that
- 5 have been satisfactory to the County?
- THE WITNESS: I don't know what would have
- 7 been satisfactory to the County.
- MR. SWEENEY: That's all.
- 9 CHAIR LUCE: I have a couple follow-up
- 10 questions sort of along the same lines, Mr. Young. Your
- 11 testimony, your supplemental testimony on page 4 if you
- 12 could turn to that for a moment. It talks about, first of
- all, it really focuses on shadow flicker, and if I read
- 14 your testimony correctly, it says as the distance from the
- turbines increases the shadow flicker intensity also
- 16 diminishes. So earlier there's been discussion about
- 17 compressing or putting the project closer together, the
- 18 turbines closer together. So if you did that, shadow
- 19 flicker would not diminish. It would increase; is that
- 20 correct? Your statement is as the distance of turbines
- increases, that is further apart, shadow flicker intensity
- also diminishes; is that correct?
- THE WITNESS: Yes.
- 24 CHAIR LUCE: So if you put the turbines
- 25 closer together, the shadow flicker would increase.

- 1 THE WITNESS: Let me provide clarification.
- 2 There's another factor that is not included in the
- analysis is the fact that as the distance from the
- 4 turbines to the receptors, not between the turbines.
- 5 CHAIR LUCE: All right.
- 6 THE WITNESS: If you change the distance
- 7 between the turbines or the spacing between the turbines
- 8 the shape of, you know, the shape of the affected area
- 9 from shadow casting would alter.
- 10 CHAIR LUCE: Okay. Now, after you talked
- about shadow flicker, I just want to clarify the last
- sentence of your supplemental testimony states that we are
- willing and able to mitigate by programming the turbines
- 14 to shut down during those specific times when significant
- 15 shadow flicker exists. What do you mean by significant
- 16 shadow flicker?
- 17 THE WITNESS: I think we were looking for
- 18 someone to point out what the criteria of the limit would
- 19 be. We find that with the setbacks that we proposed for
- 20 the multiple turbine layout variations that we tried to
- 21 propose in both our application before yourselves and to
- the County is to try to provide maximum mitigation as part
- of the effort to provide larger setbacks that we could
- still make a viable project and allow the large setback.
- So I think that, you know, we feel that

- 1 we've sufficiently mitigated, and I mean we don't have any
- 2 nonparticipating landowners with what we would consider
- 3 significant impacts, and I guess I would defer to the EIS
- 4 to tell us what's significant or insignificant. I mean
- 5 some landowners have, you know, two hours a year or two
- 6 minutes a day. And some other landowners have some higher
- 7 numbers than that, but we don't have any landowners with
- 8 more than 100 and I think we maybe have two landowners
- 9 that are more than 50. I think I provided some references
- 10 to that in earlier testimony.
- 11 CHAIR LUCE: So you would leave it to the
- 12 Council to determine what the word significant means?
- 13 THE WITNESS: Yes.
- 14 CHAIR LUCE: You don't have any specific
- definition or criteria in mind yourself?
- 16 THE WITNESS: I don't have any. We have not
- set a specific number on that, but I can say that, you
- 18 know, if it's so required, we can definitely look at the
- 19 possibility of--
- 20 CHAIR LUCE: Shutting them down.
- 21 THE WITNESS: Mitigating shadow flicker all
- together.
- 23 CHAIR LUCE: Eliminating shadow flicker all
- 24 together?
- 25 THE WITNESS: Right. Shutting the turbines

- off. What I was pointing out is that we do have the
- 2 operational technology to shut down specific individual
- 3 turbines. That might be what we might call the violating
- 4 turbines that are, you know, the ones closest to the
- 5 residences or causing the impacts. We can shut those down
- on a temporary basis during the highly sensitive time
- 7 limit, for example, at sunrise or sunset or summer days
- 8 and clear days, for example. That is something that we
- 9 could look at. We do feel that the impacts with the
- 10 proposed site layout are, you know, no greater than what's
- been accepted in other projects of similar size and scope
- in other parts of the country.
- 13 CHAIR LUCE: Thank you. I guess, again, I
- think I'm picking on words, but the word is generally
- 15 1,000-foot setback has been used. That's on line 14 and
- 16 15 of your testimony. Now, I recognize that's with
- 17 respect to shadow flicker and then you agree to increase
- this setback from existing residences to 1,320 feet, and I
- 19 assume that's also for shadow flicker.
- THE WITNESS: Yes.
- 21 CHAIR LUCE: I guess what I'm trying to get
- at what is the standard in the industry for setbacks or is
- there a standard in the industry? And let me restate by
- industry, I do not mean what does Vestas say. But do you
- 25 have examples of other instances where projects have been

- 1 setback at varying amounts, distance? And it gets back to
- what Judge Torem asked earlier. Do you have any guidance
- 3 to offer? Are there any standards from other states or
- 4 municipalities that have adopted with respect to setbacks
- 5 in turbines?
- 6 THE WITNESS: Setbacks there's multiple
- 7 types of setbacks. Are you talking setbacks from
- 8 residences, setbacks from roads?
- 9 CHAIR LUCE: Right, there's multiple. One
- is shadow flicker and one is visual impact.
- 11 THE WITNESS: Yes, I'm not aware of any
- 12 standard or other standards that have ever been adopted
- for any other wind power project in this country for
- 14 setbacks for visual impact.
- 15 CHAIR LUCE: Standards for safety?
- 16 THE WITNESS: No, for visual impact as a
- 17 mitigating effort.
- 18 CHAIR LUCE: I'm asking you a second
- 19 question. Are there standards for safety?
- 20 THE WITNESS: A widely accepted one is tip
- 21 height so that the turbine tip height which in this case
- the maximum will be 410 feet. I think there's a number of
- examples of facilities and wind power projects where they
- 24 keep things back at least to tip height.
- 25 CHAIR LUCE: So if I understand you

- 1 correctly, what you're saying is view scape or visual
- 2 impact is not a standard. It's on a case-by-case basis.
- THE WITNESS: Yes, it's case by case and
- 4 it's somewhat subjective. And the other setback that is
- 5 used commonly for keeping turbines back from residence is
- 6 around 1,000 feet. That one is somewhat common. I think
- 7 they we can provide some more detailed elaboration on
- 8 that, if the Council so requires, that some of our staff
- 9 have looked at, you know, what has been adopted in other
- 10 areas.
- 11 CHAIR LUCE: That would be helpful. That
- would be help.
- 13 THE WITNESS: I think if there's questions
- of my other colleagues that they can properly provide that
- 15 information.
- 16 CHAIR LUCE: Thank you.
- JUDGE TOREM: Andrew, are you able to
- 18 provide that background as to where that statement that
- 19 Mr. Luce referred to it says generally 1,000-foot setback
- 20 has been used with regard to shadow flicker? Do you know
- where that general standard came from for shadow flicker?
- THE WITNESS: No, I don't know whether it's
- a general standard. I think we adopted 1,000 feet and
- 24 chose a setback of 1,000 feet generally. I think that
- 25 there may be some landowners who wanted turbines closer to

- 1 their house because actually the turbine that was on their
- 2 property would produce more energy if it was somewhat
- 3 closer to their house and they were willing to accept
- 4 that. So I think there may be, if I'm not mistaken, now
- 5 there is a new turbine layout with the 65 turbines. I'm
- 6 not as intimate with that as my colleagues, but there
- 7 could be some turbines on that one which are closer than
- 8 1,000 feet and it was at the request and in the agreement
- 9 with the landowner whose property the turbines sat.
- 10 So I think that's why the word generally
- 11 1,000 feet was used, and for nonparticipating landowners
- we agreed and we went to a lot of measures to try to
- configure a layout which kept the turbines at what the
- 14 maximum distance that we could live with and still have an
- economically viable project, and we came up with 1,320 I
- 16 believe was the number.
- 17 JUDGE TOREM: Councilmembers, any other
- 18 questions?
- 19 Mr. Peeples, any redirect?
- MR. PEEPLES: Yes, thank you.
- 21 REDIRECT EXAMINATION
- 22 BY MR. PEEPLES:
- 23 O. Just turning to the shadow flicker issues
- 24 pointed out by the Chairman, could you explain what the
- 25 effect is on attenuation of shadow flicker versus

- 1 distance.
- 2 A. Yes. The further you are away from the wind
- 3 turbine or the receptor is from the wind turbine shadow
- 4 flicker diminishes quite rapidly. So the further you are
- 5 away the less noticeable it is and the intensity or the
- 6 contrast between the bright and the dark of the shadow
- 7 also becomes more diminished; and the blade that's
- 8 sweeping through the sun's disk or the line of sight, if
- 9 you will, from the sun's rays and the receptor the further
- away you are the intensity or the discernible contrast
- 11 between light and dark is identified as a shadow intensity
- 12 also becomes much less. The blade appears very thin and
- 13 it's far less distinct.
- Q. Relate that to the distance from 1,000 and
- 15 out.
- 16 A. I'm not sure I understand.
- Q. At 1,000 feet how bright is or how intense is
- 18 that shadow flicker? Is it attenuated pretty much at
- 19 1,000 feet?
- 20 A. Yes, at 1,000 feet it's difficult to discern.
- I mean, you know, we can look at it, but the intensity is
- such that it's not a stark contrast between the light and
- dark. So the intensity definitely at 1,000 feet is quite
- 24 low.
- Q. Now, you have reviewed the shadow flicker

- 1 studies and analyses and computer models. Correct?
- 2 A. Yes, I have.
- Q. Would you please explain to the Chairman the factors that went in there, the conservative factors that
- 5 went in there.
- 6 A. There are a number of factors that go in
- 7 there. I think that, for example, we looked at the
- 8 turbine layout in the worst-case scenario, and in the
- 9 worse-case scenario we took the tallest turbines. The
- 10 tallest turbine is going to cast the longest shadow.
- 11 So that was definitely for starters we took
- the worst-case scenario with the tallest turbines, and for
- the residence it assumes that the residence had windows on
- 14 or could receive shadow flicker from all directions. And
- we all know that there's not too many people that live in
- 16 round, glass houses, but that would be another
- 17 conservative, very conservative assumption is that the
- 18 shadow flicker didn't take into consideration which sides
- of the various receptors or houses had windows or tree
- 20 cover surrounding or other obstructions or other
- 21 obstructions on the windows.
- But to be conservative, you know, to estimate
- 23 the number of hours per year, minutes per year that a
- 24 receptor would be having some potential impact from the
- 25 shadow flicker what we assumed was that they could receive

- 1 shadow flicker from all directions which we all know in
- 2 houses it's not commonplace that you would receive shadow
- from all directions. It also didn't take into account any
- 4 assumptions that if there were trees or other obstructions
- 5 in the way.
- 6 Q. On that study would you describe to the
- 7 Council how accurate projections would be as to when a
- 8 certain receptor would receive shadow flicker, if at all.
- 9 A. Yes, I think the analysis is quite accurate.
- 10 It takes a number of factors into consideration. You
- 11 know, where the turbines are located, where the houses are
- located, the general topography has an effect, houses in
- the valley and the turbines on the hill which is many,
- many times the case here. But, you know, I would say that
- it's pretty darn accurate, and I think it's a prudent and
- 16 conservative estimate that's set by industry standards
- that are used by a software that I think more than 300
- 18 companies license out, and it's a standard approach of
- 19 methodology.
- 20 Q. You could always run those again, could you
- 21 not, for the final actual locations of the turbines?
- 22 A. Yes, you could run it again for the final and
- actual design; however, I would note that I do believe
- that the analysis provided represents a worst-case
- scenario, and the real project, you know, when designed it

- will be within the limits and amounts of potential shadow
- 2 flicker that we've indicated in our analysis.
- 3 Q. Okay. Now, you were asked some questions
- 4 about the trenching by Mr. Carmody. Were you aware of
- 5 what the concerns were that were addressed at Wild Horse
- 6 about the trenching?
- 7 A. Yes, I was aware of the concerns and went on
- 8 the site visit with some of the site staff to actually
- 9 look at what the concerns were in person.
- 10 Q. What agency had concern?
- 11 A. I believe it was the Department of Ecology at
- the time that had the concern with the Department of Fish
- 13 and Wildlife.
- 14 Q. Can you acknowledge those issues have been
- 15 resolved by protocols?
- 16 A. Yes, I believe they've been resolved through
- 17 working with those agencies.
- 18 Q. Would your company agree to put those
- 19 protocols as agreed to by WDFW and make that a part of the
- 20 site certificate signed?
- 21 A. Yes, we would be willing to accept those
- 22 protocols in our site certificate, absolutely.
- 23 O. Mr. Hurson made an inference that with regard
- when you were working on the Wild Horse Project and your
- connection with the staff that essentially staff provided

- 1 no leadership about direction from the BOCC. Have you
- 2 reviewed the transcripts from the Wild Horse BOCC
- 3 hearings?
- 4 A. Yes, I have.
- 5 Q. Did staff and your counterparts offer
- 6 together prior to any input from BOCC a coordinated
- 7 proposed development agreement?
- 8 A. I think throughout the process of working on
- 9 a development agreement that would work for the project we
- 10 met with County staff a number of times and in reading the
- 11 transcript there's a number of occasions where Mr. Hurson
- and Mr. Piercy would refer to working with the Applicant
- in the preparation of the development agreement, that stip
- before the BOCC that was discussed through those hearings.
- 15 Q. That was prior to ever meeting in front of
- 16 the BOCC. Correct?
- 17 A. Yes, on a number of occasions.
- 18 MR. PEEPLES: I don't have anything further.
- 19 JUDGE TOREM: Mr. Carmody, any limited
- 20 recross?
- MR. CARMODY: Very limited.
- 22 RECROSS-EXAMINATION
- 23 BY MR. CARMODY:
- 24 O. Mr. Young, you were asked about the
- 25 background in developing a proposal to have a setback of

- 1 1,320 feet from residences. My question to you is do you
- 2 know how many nonparticipating properties and property
- 3 boundaries are within that 1,320-foot setback distance?
- A. No, I don't have that number off the top of
- 5 my head.
- 6 Q. The impacts associated with shadow flicker
- 7 would equally apply to any construction on a residence or
- 8 on a piece of property within 1,320 feet; is that correct?
- 9 A. Could you repeat the question. My apologies.
- 10 Q. Yes. My question--let me give some
- 11 background and maybe it will make it clearer. Property
- owners are entitled to build homes or build structures
- within the parameters of the zoning ordinance in this
- 14 county. Would you agree with that?
- 15 A. I presume so, yes.
- 16 Q. If someone owned a piece of property where
- its property perimeter was within 1,320 feet of the
- turbine, the construction of a new home would be impacted
- 19 by shadow flicker.
- 20 A. It could be and it would depend if there's
- 21 windows pointing at the wind turbine and in the line of
- sight with the sun. So I wouldn't say, yes, that every
- 23 house built on a nonparticipating or an adjacent landowner
- or someone close would have any impacts. There's several
- houses on projects that I've built in the past that don't

- 1 have shadow flicker impacts despite being closer than
- 2 1,000 feet from the wind turbines.
- 3 Q. Would you agree with me that the more
- 4 appropriate point for reference for a setback would be the
- 5 property line as opposed to existing house?
- 6 A. I'm not at liberty to say what's an
- 7 appropriate setback for whether it's a property line or
- 8 for a house. I think that's a decision that the County
- 9 would and EFSEC will render.
- 10 MR. CARMODY: No questions.
- JUDGE TOREM: Mr. Hurson.
- 12 RECROSS-EXAMINATION
- 13 BY MR. HURSON:
- 14 Q. Yes, I have a couple questions actually
- 15 related to the shadow flicker issue. You talked about
- worst-case scenario, describing the tallest would be the
- 17 worst-case scenario.
- 18 A. Yes.
- 19 Q. Now, but also to figure out the impacts you
- 20 have to know the spacing.
- 21 A. You do it for a specific layout.
- Q. Just so we know where I'm talking about, it's
- the Draft Environmental Impact Statement, December of '03,
- 24 page 3.4-11. I don't know if you have that with you.
- 25 A. I do not have that with me, but we can

- 1 proceed. I'm somewhat familiar with it.
- 2 Q. I just wanted to because there's an analysis
- 3 that shows shadow flicker analysis and as an example
- 4 there's a 235-foot rotor for L. Gerean indicates there
- 5 would be 171 days shadow flicker with the 235-foot rotor,
- 6 but if you went out 290-foot rotor L. Gerean would get
- 7 zero days of Shadow Flicker.
- 8 A. I think it's because of the turbine spacing
- 9 eliminated some of those turbines in his house because of
- 10 the turbine spacing.
- 11 Q. So you could have an environmental analysis
- that shows this particular home or this particular
- 13 location as no shadow flicker impact based upon turbines
- being in a certain location, but if you move them up or
- down the string line, you could then have a home that had
- 16 no indication of shadow flicker under one assumption could
- 17 now be subject to shadow flicker; and you wouldn't be able
- to know that until you actually figure out where the
- 19 turbines are going. Correct?
- 20 A. I don't think so. I think that you're not
- 21 going to go from--I don't think that you're going to have
- 22 outside of the scope of what's been studied. I mean we've
- 23 studied the tallest turbine scenario which would have
- 24 fewer turbines and the shorter turbine scenario which has
- more turbines, and we looked at those differences, and,

- 1 yes, there are differences. I think we ran another
- 2 specific example for the 65-turbine scenario through
- 3 supplement.
- JUDGE TOREM: Mr. Young, I think the question
- 5 that Mr. Hurson is getting at, for each residence was the
- 6 analysis done for all the potential lines of site to all
- 7 the potential turbine string sites for that? Because as
- 8 Mr. Hurson points in that example, given one scenario had
- 9 a turbine clearly within the line of site for that number
- of days, changing the type of turbine in the layout
- apparently meant there was nothing within this person's
- 12 line of site so therefore no shadow flicker.
- THE WITNESS: I'm going to have to pull the
- 14 page from the document.
- 15 BY MR. HURSON:
- 16 Q. Would you like to do that?
- 17 A. Yes.
- JUDGE TOREM: Mr. Young, I think it's more
- of a conceptual question as to how far the analysis went
- and if the ultimate placement of each turbine which is
- 21 unknown in today's date will be analyzed to minimize that
- 22 shadow flicker. Can you say with any confidence that the
- worst-case scenario you did was the most visual point for
- 24 each home with the biggest tower and the biggest shadow
- and those things you went through or was the placement the

- 1 worst possible placement for the individual resident?
- Is that a fair characterization, Mr. Hurson?
- 3 MR. HURSON: Yes.
- 4 BY MR. HURSON:
- 5 Q. My understanding is that they did the shadow
- flicker analysis based upon a specific turbine layout; is
- 7 that correct?
- 8 A. Yes, it is.
- 9 Q. So if you move, if the layout that was put
- out for the shadow flicker the turbines in fact moved, you
- 11 could get a different answer to the time you will get
- 12 shadow flicker at the house.
- 13 A. Yes, it will change, and I do think that the
- 14 EIS does cover the broad range of number of hours per year
- or minutes per year for the various receptors what they
- 16 would experience, and it does change. And I do think,
- 17 however, that Mr. Gerean, for example, would be somewhere
- between zero and the upper number depending on which
- 19 turbine case is done. But within the project parameters
- 20 we expect that the EIS covers that full range and
- 21 demonstrates I quess the least-case scenario in the
- 22 example for Mr. Gerean and the worst-case scenario.
- Q. At this point it goes to Mr. Gerean if you
- get bigger ones it's goes down and Mr. Genson's impact
- 25 goes up.

- 1 A. That's why we study all the scenarios
- 2 contemplated under the application for just those reasons
- 3 because those impacts can change depending on the turbine
- 4 size, but since we're talking about turbines that are
- 5 within the size range of what's been studied we'll be at
- 6 those shadow flicker points within that range.
- 7 Q. But it will depend upon where the towers are.
- 8 A. Right.
- 9 Q. And right now we don't have a definitive
- 10 location of where towers are going to be.
- 11 A. Now, but we have studied the full range.
- 12 JUDGE TOREM: Would it be fair to say,
- Mr. Young, that the statement at the end of your
- supplemental testimony would apply to the final placement
- of those towers? Essentially then if your modeling
- 16 results are later shown to be inaccurate, in this case
- inapplicable to the final placement, some residences might
- be significantly adversely impacted, and you stated you're
- 19 willing and able to mitigate by using that technology
- 20 program to shut down at those morning or evening hours as
- 21 the case may be.
- THE WITNESS: Yes, we're willing to do that
- and I'd also point out just for a sense, we essentially
- one of the worst-case impact of a landowner is something
- like 84 hours. It's a participating landowner. And

- 1 nonparticipating is somewhere within 30 or 40 hours. It
- 2 essentially would be comparable to shutting the turbine
- down for a day and a half. That's what we're talking
- 4 about. Maybe two days or three days.
- JUDGE TOREM: But in small increments at the
- 6 begin or end of each day.
- 7 THE WITNESS: There we go. Yes, exactly.
- 8 So we can program so that the shadow flicker impacts
- 9 become effectively de minimus at receptors.
- 10 JUDGE TOREM: And that would be something
- later for a permit manager or compliance manager to deal
- 12 with.
- 13 THE WITNESS: We would be happy to review
- that with EFSEC and look at implementing such a program
- 15 for mitigation, yes.
- 16 JUDGE TOREM: Councilmembers, any other
- 17 cross-examination questions raised by the recross?
- 18 Mr. Tribble, I didn't ask you, but you seem
- 19 to be shaking your head. So none from CFE.
- 20 Mr. Peeples, anything further on redirect?
- 21 MR. PEEPLES: Yes, just a little bit on the
- 22 dust suppression thing.
- 23 RE-REDIRECT EXAMINATION
- 24 BY MR. PEEPLES:
- Q. We will be using dust suppression. Correct?

- 1 A. Yes, we have to use dust suppression.
- 2 Q. That will be for everybody in the
- 3 neighborhood not just our employees.
- 4 A. That's correct.
- 5 MR. PEEPLES: Let me see. I guess that's
- 6 all.
- JUDGE TOREM: All right. It's now ten
- 8 minutes after 2:00. We will take a quick break. I think
- 9 next it will be Mr. Peck.
- 10 (Recess taken.)
- JUDGE TOREM: All right. We're ready to go
- back on record with the testimony of Dana Peck. I believe
- it's our Exhibits Nos. 42 and 42-SUP with rebuttal and the
- supporting exhibits. So I'm going to swear in Mr. Peck
- and ask Ms. Anderson to take him through the
- 16 preliminaries.
- 17 (Dana Peck sworn on oath.)
- JUDGE TOREM: All right. Ms. Anderson.
- 19 MS. ANDERSON: Thank you, Your Honor. Erin
- 20 Anderson on behalf of the Applicant, Sagebrush Power
- 21 Partners.
- DANA PECK,
- being first duly sworn on oath,
- 24 testified as follows:

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## 1 DIRECT EXAMINATION

- 2 BY MS. ANDERSON:
- 3 Q. Mr. Peck, you've heard Judge Torem identify
- for you DRP-T applicant's prefiled, and I know he said
- 5 supplemental, but it was present in the 2004 so it's
- 6 direct testimony. That's DRP-T. You also heard him
- 7 reference the DRP supplemental rebuttal testimony and the
- 8 exhibit of DRP-1 Dana Peck resume. Are you familiar with
- 9 those?
- 10 (Exhibit Nos. 42, 42-1 and 42-SUP-R
- identified for the record.)
- 12 A. Yes, I am.
- 13 BY MS. ANDERSON:
- 14 Q. Are they your testimony at the time you made
- 15 them?
- 16 A. Yes, they are.
- 17 Q. If you were asked those direct questions
- today, would those be your answers to those questions
- 19 today?
- 20 A. Yes, they would.
- 21 O. Thank you Mr. Peck.
- 22 MS. ANDERSON: Your Honor, I would move for
- 23 the admission of those items identified currently as
- 24 DRP-T, DRP-SUP-R, rebuttal, and DRP-1 which is Mr. Peck's
- 25 resume.

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1 JUDGE TOREM: All right. That motion is
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- 2 before the Council. All those in favor?
- 3 COUNCILMEMBERS: Aye.
- 4 JUDGE TOREM: Any opposed?
- 5 Then those exhibits and supporting exhibits
- 6 with Mr. Peck's testimony are now admitted to the record.
- 7 (Exhibit Nos. 42, 42-1 and 42-SUP-R admitted
- 8 into evidence.)
- 9 JUDGE TOREM: Scheduled cross-examination
- 10 the lengthiest appears to be that that's proposed by
- 11 Kittitas County and then Mr. Carmody on behalf of ROKT and
- 12 Mr. Tribble for Counsel for the Environment. I think the
- order this time will be the County first and Mr. Tribble
- then he will go second and then finally Mr. Carmody will
- 15 have to take up the tail on this one.
- MS. ANDERSON: Your Honor, if I may by way
- of suggestion, the Applicant has received and reviewed the
- 18 questions from the Council regarding the existence of
- 19 other model ordinances out there. I believe that's an
- issue that has repeatedly come up today. Mr. Peck would
- 21 be the appropriate witness to answer those questions, and
- 22 if the Council has pointed questions about that this might
- 23 be the time to ask that to get that out there so that they
- 24 may prepare additional questions they have.
- JUDGE TOREM: All right. Mr. Hurson, would

- 1 you object to me having the Council's general questions
- put to Mr. Peck ahead of yours?
- 3 MR. HURSON: I don't have an objection to
- 4 asking questions but if it's going to talk about a model
- ordinance, I would appreciate seeing a copy of it before
- 6 he starts talking about it.
- JUDGE TOREM: Let me see if he has anything
- 8 else to offer. So I'll ask on behalf of the
- 9 Councilmembers. Are you aware of other specific
- ordinances that have been adopted by either states,
- 11 counties, or cities regarding the placement of wind farms?
- 12 THE WITNESS: Yes, I am.
- JUDGE TOREM: Are those model ordinances or
- are those actual ordinances that have been adopted?
- 15 THE WITNESS: Both.
- 16 JUDGE TOREM: Which jurisdictions are you
- 17 familiar that have done some?
- 18 THE WITNESS: The jurisdiction with which I
- 19 am most familiar is Klickitat County, Washington where I
- 20 was in fact part of a legislative and ultimately more a
- 21 change of the county comprehensive plan and zoning
- 22 structure; and I'm also aware of the Benton County
- ordinance which was reviewed in the course of the
- 24 Klickitat County ordinance, and I have what you could
- 25 probably characterize as a passing familiarity with the

- Oregon EFSEC ordinance, although I don't have a copy of it
- 2 with me.
- JUDGE TOREM: So you're intimately familiar
- 4 with the Klickitat County procedures from your time of
- 5 employment there?
- 6 THE WITNESS: Yes, I am.
- JUDGE TOREM: And Benton County have
- 8 actually read that ordinance as well?
- 9 THE WITNESS: Yes, I have it with me.
- 10 JUDGE TOREM: And you have copies of both
- 11 the Klickitat and Benton County ordinances?
- 12 THE WITNESS: Single copies unfortunately.
- I wasn't sure what the procedure would be, but I'm more
- than happy to pass them along here for review.
- JUDGE TOREM: All right. I guess we have
- two choices it's being told me. We can have you testify
- about them now or we can have copies made and have you
- recalled for that purpose to testify about those and then
- 19 give the parties a chance to review those and have their
- 20 cross-examination prepared as well. Are you available to
- 21 come back on that particular topic?
- THE WITNESS: Yes, I am.
- JUDGE TOREM: Mr. Hurson, do you prefer to
- 24 proceed that way having seen the ordinance and digesting
- 25 it for a day or two?

- 1 MR. HURSON: I'm not quite sure what to say.
- 2 I know we brought this up this morning and there was no
- 3 indication this morning that anyone had one. Now here we
- 4 are 2:30 in the afternoon that now they're here. I know
- 5 that Mr. Peeples objected vigorously to cross-examination
- 6 on a document that wasn't supplied at least a week in
- 7 advance and so I don't know how we proceed. Mr. Peck is
- 8 going to have apparently some ordinances. I have no idea
- 9 how they interrelate to the comprehensive plan.
- 10 JUDGE TOREM: So what you're telling me is
- that you're not ready to proceed today because you haven't
- seen them and aside from that there's the other question
- of additional evidence coming in early.
- Now, I want to draw the distinction between
- this additional evidence that might be offered that's not
- in the record and something that the Council is not
- 17 limited on. But you can take official notice of and this
- is the Council's initiative to ask for this material and
- 19 any responses to it. That could also come from Mr. Piercy
- as your witness would be treated similarly; that if there
- are other ordinances that you're aware of that perhaps you
- 22 find more favorable than what perhaps Mr. Peck might
- 23 present today and you have a chance for cross-examination
- later in the week.
- 25 The Council has asked for this as the best

1 possible record we can create so the Council can see what

other jurisdictions have done. They know what they've

done in the Wild Horse, and clearly I think it's agreed

Wild Horse is a different project than that before us in

5 the Kittitas Valley. If these projects are set up with

6 their areas they deal with are dissimilar, I want you to

have a chance to tell us that if Mr. Peck's going to tell

us that we should follow the guides of the Klickitat or

9 Benton or whether that's the reason here.

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So we asked for it last Tuesday. Everybody has been on notice. I agree with you we might have been told immediately this morning that when Mr. Peck came on he might have some, but I don't think between 2:30 this afternoon and 8:30 this morning any undue prejudice was set that wouldn't have been there six hours ago so I'm not going to worry about today. If that becomes an issue on appeal, the record is now made as on the part of where the ALJ was coming from.

Let's take those ordinances and give a copy of the Klickitat County and the Benton County ordinance to our staff, and it may be helpful if only a portion of them is relevant to determine what gets copied and get those to staff. We'll discuss them again and mark them at a later time in the week and we'll coordinate your additional testimony later this afternoon, Mr. Peck.

- 1 Ms. Anderson, do you have any additional
- 2 direct?
- MS. ANDERSON: I do not.
- 4 JUDGE TOREM: So, Mr. Hurson, let's start
- 5 and ignore the potential of what ordinances might come in
- 6 and saving that for a later date. Let's go ahead and
- 7 start with your prepared cross-examination.
- 8 CROSS-EXAMINATION
- 9 BY MR. HURSON:
- 10 Q. Mr. Peck, you recognize that Kittitas County
- in handling land use actions are bound to comply with the
- 12 Open Public Meetings Act in the appearance of fairness
- 13 document. Correct?
- 14 A. I certainly do.
- 15 Q. And County staff repeatedly told you that
- that was what we were bound by, and that limited our
- ability to discuss issues with the Board of County
- 18 Commissioners. Correct?
- 19 A. That was presented to me, yes.
- Q. And we told you that -- and you kept wanting us
- 21 to have some sort of where's the policy, what's the board
- 22 going to do, and we continually told you that that would
- 23 be something the Board has to decide and we can't speak
- 24 for them. Correct?
- 25 A. I'd characterize it as a certain surprise and

- distinction between my understanding of the Wild Horse
- 2 process which allowed for what appeared to be fairly
- 3 substantive conversations at the staff level and the
- 4 process that I was going through with Kittitas County.
- 5 Q. You were not involved in the Wild Horse
- 6 process, were you?
- 7 A. No, but I was quite familiar with the record
- 8 and the participants.
- 9 Q. You were not involved in any staff level
- discussions of Wild Horse with County staff, were you?
- 11 A. That's correct.
- 12 Q. So you have absolutely no first-hand
- 13 knowledge of what the scope of those discussions were.
- 14 Correct?
- 15 A. I'm familiar with the record.
- 16 Q. You have no personal first-hand knowledge of
- 17 what the scope of those discussions were. Correct?
- 18 A. That would be an accurate statement.
- 19 Q. We told you from a County staff level that
- 20 policy decisions would be made by the Board of County
- 21 Commissioners and did not speak for the Board of County
- 22 Commissioners. Correct?
- A. That's correct.
- 24 O. You disagreed with that though. Correct?
- You wanted us to get policy direction from the Board of

- 1 County Commissioners.
- 2 A. No, I didn't disagree with what was clearly a
- direction. Well, I shouldn't say clearly, but what
- 4 appeared to be direction between you and the Board of
- 5 County Commissioners. I did express repeatedly that I
- felt it was a missed opportunity to explore some of the
- 7 technical questions related to the project at a staff
- 8 level and thereby through staff inform the Board of County
- 9 Commissioners.
- 10 Q. I'm sorry. Through the staff do what?
- 11 A. Assist in the information to the Board of
- 12 County Commissioners.
- 13 Q. Do you recognize we could not get direction
- 14 from the Board of County Commissioners without violating
- 15 the law?
- 16 A. That was my understanding from you guys.
- 17 Q. You believe that's a proper characterization
- 18 of the law. Correct?
- 19 A. To the best of my ability to understand it.
- 20 I'm not an attorney.
- 21 O. All right. Now, there seemed to be some
- 22 frustration that you were not allowed to directly or
- indirectly contact the Board of County Commissioners
- regarding the application outside of the public hearing
- 25 process.

- 1 A. I wouldn't characterize it either as
- 2 frustration or surprise not being able to contact the
- Board of County Commissioners. Once I was informed of the
- 4 ground rules with respect to the Board of County
- 5 Commissioners we certainly followed that.
- 6 Q. The ground rules were that because you had a
- 7 development agreement and a comprehensive plan together
- 8 you weren't to contact the Board directly for concerns of
- 9 violating the appearance of fairness.
- 10 A. That was my understanding, and, again, it
- 11 surprised me because of the linkage of the comprehensive
- 12 plan which is quite a different process, at least from my
- experience from a development agreement. It seemed to be
- a combining of two things which made it very difficult to
- 15 convey the information.
- 16 Q. What was it that you could only say to the
- 17 Board of County Commissioners in a private session outside
- of the public that you could not say to the Board of
- 19 County Commissioners in the public setting?
- 20 A. There was nothing that I would anticipate
- 21 saying to the Board of County Commissioners in a private
- 22 setting that I couldn't say in public.
- Q. So the lack of access to the Board of County
- 24 Commissioners didn't impair your ability to process,
- 25 proceed with this application.

1 There were several occasions where it Α. 2. certainly made it more difficult. There were occasions where as you go through the transcript you will find that 3 there were ambiguities in the direction that we received 4 5 from the County Commissioners. Most clearly early on when б we were informed that this was going to be dealt with as a 7 site-specific process and subsequently we had examples 8 from other projects brought to bear on the Kittitas Valley project. 9

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Perhaps most specifically, and this is reflected in both the transcript record as well as the letters that we exchanged, where we prepared for what we thought was a follow-up hearing where we were putting forth some of the negotiating positions for consideration by the Board of County Commissioners. It turns out in retrospect that in fact what we were asked for was that same material but prepared as a new development agreement. Clearly not something that was conveyed to us in the way that we understood it and a follow-up conversation that we had at the staff level also that clarity did not come through.

And we were I guess I'd say chastised widely when we returned with something that was not what the one County Commissioner particularly expected us to arrive with, although we very much thought we were producing what

- we were asked to produce.
- 2 Q. If you felt there was an ambiguity of what
- 3 the Board said in public, you could have asked for
- 4 clarification. Correct?
- 5 A. The ambiguity was not clear until we arrived
- 6 with the product, a week, ten days, two weeks later, and
- 7 were informed that we had guessed wrong.
- 8 Q. So it wasn't ambiguous, but you felt you had
- 9 to quess.
- 10 A. Well, we felt we were responding to what we
- 11 had heard in the prior hearing. No guidance, of course,
- was forthcoming from the staff level. When we produced
- the materials in the form of a letter we were informed
- that that's not in fact what the Commissioner in
- particular who expressed that interest had wanted.
- 16 O. Of course, you understand that since staff
- 17 wasn't discussing the substance with the Commissioners all
- we could relate to you is that you need to read the
- 19 transcript and that's the direction you go by. Correct?
- 20 A. That was in fact the crux of the problem we
- 21 found ourselves on which, again, from what I've heard
- contrasts considerably with the Wild Horse process.
- Q. But, again, you were not involved in the Wild
- Horse process.
- 25 A. Right.

- 1 Q. So there wasn't any expectation of yours that
- 2 you could have a direct meeting with the board.
- 3 A. Not after I'd come on the job in early
- 4 December, no.
- 5 Q. So you understood that was off limits.
- 6 A. Yes.
- 7 Q. One of the concerns you seem to have was a
- 8 lack of standards and that was frustration here.
- 9 A. Yes, that's correct.
- 10 Q. County had a lack of standards and you knew
- 11 that was an issue regarding setbacks.
- 12 A. It certainly developed into one.
- 13 Q. You worked in Klickitat County on a wind farm
- 14 ordinance. Right?
- 15 A. What we referred to as an energy overlay
- ordinance, yes.
- 17 O. And you never submitted that into the
- 18 County's record as a means of providing information to
- 19 help the County Commissioners and guide them on what may
- or may not be an appropriate standard to use, did you?
- 21 A. Well, the Klickitat County Energy Overlay
- Ordinance began with what's called a Programmatic
- 23 Environmental Impact Statement which provided for
- 24 extensive public input on the technical aspects of energy
- 25 facility siting in Klickitat County and it went through

- 1 the full EIS process of scoping, draft review, final
- 2 review; and it was that document which then went to the
- 3 planning commission which adopted it into proposed changes
- 4 in the county. It was subsequently looked at again at
- 5 public hearings both at the planning commission level and
- 6 the county commission level, but what I would characterize
- 7 is the legislative portion of that.
- 8 Subsequent to that there would have been
- 9 several wind power projects that have taken advantage of
- that process, but they've taken advantage of that process
- 11 with the full recognition of what the standards involved
- for both the Programmatic Environmental Impact Statement
- and the larger legislative process with the planning
- 14 commission and the county commission to guide. And it was
- the absence of those sorts of predefined and if I might
- 16 say objective standards that certainly have given us
- interesting challenges when it comes to addressing some of
- 18 the issues at hand in this project.
- 19 O. But nonetheless--
- JUDGE TOREM: The question was had you taken
- 21 any of that information and put it before the Board of
- 22 County Commissioners to show how another county in
- Washington took care of this issue?
- 24 THE WITNESS: Yes, excuse me for missing
- 25 that. I was so focused on how we do these in the

- 1 Klickitat process that I tended to go right into the
- 2 explanation.
- 3 A. We not only had done that, but the process
- 4 that was underdeveloped in Kittitas County is one that we
- 5 watched closely. As a matter of fact, it was the Kittitas
- 6 County comprehensive plan which I have refamiliarized
- 7 myself with that was brought before the attention of the
- 8 Klickitat County Commissioners and convinced them that if
- 9 we wanted to attract these sorts of facilities we had
- 10 changes we had to make because other counties seem to be
- 11 very favorable and disposed to work.
- 12 BY MR. HURSON:
- 0. Okay. So the County ordinance, the Kittitas
- 14 County ordinance was adopted before the Klickitat County
- 15 ordinance. Correct?
- 16 A. I'm not sure what the sequence on that to
- 17 tell you the truth.
- 18 Q. But I guess so then back to our earlier
- 19 question, you didn't submit the Klickitat ordinance into
- 20 the Kittitas County record as some sort of example of what
- 21 your setbacks should be. Correct?
- 22 A. Could you say that again.
- 23 O. You didn't submit the Klickitat County Wind
- 24 Farm Ordinance into the Kittitas County record as an
- example of what the setbacks should be. Correct?

- 1 A. That's correct.
- 2 Q. Nor did you do that for the Benton County
- 3 ordinance. You didn't submit that into the Kittitas
- 4 County record as an example of what a setback should or
- 5 shouldn't be. Correct?
- 6 A. No, they weren't requested and they
- 7 weren't--the context was--
- 8 Q. You didn't submit the Oregon EFSEC Ordinance
- 9 into the County record or point to that in going through
- 10 the County process as an example of standards that you
- 11 would suggest the County use. Correct?
- 12 A. That's correct. But I would like to provide
- a context with it, if I might. We were informed very,
- very early on in the process here in Kittitas County that
- the submission of any new information what was in fact an
- opener to the extent that those issues weren't addressed
- at the beginning of the process, setbacks being a very,
- very late topic of conversation, and that the record
- 19 closed for all practicable purposes meant that to
- 20 introduce new information like that would have led to
- 21 uncertain to--well, would have led to uncertainties in the
- 22 process that we weren't fully prepared to pursue.
- Q. You inserting the Klickitat and Oregon
- 24 ordinances into the EFSEC record after prefiled is already
- done could create some uncertainties in the process also.

- 1 Correct?
- MS. ANDERSON: Your Honor, I'm going to
- 3 object to that. I think this was a procedure point that
- 4 emerged after we were all advised that we had to have
- 5 materials submitted seven days prior. This is a response
- 6 to a question from the Council itself, and, frankly, I
- 7 believe, Your Honor, has reserved, has explained how he
- 8 intends to treat this and it shouldn't be characterized as
- 9 an attempt to sandbag. It's responsive to Council
- 10 questions that emerged at the prehearing conference.
- 11 JUDGE TOREM: Yes, a reasonable
- 12 characterization, but I think Mr. Hurson's question is a
- 13 little bit different. I believe he's going to the road
- that now it's responsive to EFSEC's question, but in the
- past was there a reason that it wasn't submitted. And
- 16 Mr. Peck just had an explanation as to the perceived and
- 17 perhaps correctly perceived warning from the Board of
- 18 County Commissioners that there was a point at which the
- 19 factual record had closed and introducing new evidence
- 20 would require further public hearings.
- Now Mr. Hurson was going to ask another
- 22 question and I want to be sure your objection is
- essentially noted and I think is correct in its basis.
- MR. HURSON: I was in no way trying to say
- 25 that there was any sandbagging on this issue. My point

- 1 was, and I'll let the transcript speak for itself, and I
- 2 know that the Commissioners indicated in multiple
- different times that we may very well need to reopen the
- 4 record. If we do, that's fine. We'll just go from there.
- 5 Mr. Peck has indicated he wouldn't put anything else in
- 6 our County record for fear that would cause some sort of a
- 7 procedural issue, and I just asked him, well, we've
- 8 already discussed in putting these things in might create
- 9 a procedural issue too. I'm not saying it's wrong. I'm
- just saying it creates a procedural issue.
- JUDGE TOREM: Perhaps, Mr. Peck, the fair
- way for you to answer the question would be identify any
- procedural issue you thought would occur in the County
- 14 Commissioners hearings and process and the difference
- 15 between that and this and then we can move on.
- 16 A. Certainly. And I think perhaps the best way
- to address that would be to give a concrete example.
- 18 After the passage of a state law it was our perception
- 19 that some of the benefits of the project had changed
- 20 because now the way property taxes were addressed had
- 21 changed with that state law. When we brought that
- information back into the record, we were again chastised
- at quite great length for bringing in new information and
- that's available in the transcript.
- I believe after a letter we put in on I think

- 1 April 25--which is I think Exhibit 3 but it might be
- 2 Exhibit 7, and I'm not exactly sure what the date on the
- 3 transcript would be on there but probably in early
- 4 May--and all that did to us on we thought was a very minor
- 5 point was drive home the difficulties and, if you will,
- 6 risk of attempting to bring in even fairly benign new
- 7 information into this process. It was quite a hammer that
- 8 was brought down and it reinforced our perception that new
- 9 information was not of interest.
- 10 BY MR. HURSON:
- 11 Q. The new tax information you submitted in the
- 12 County record was not information the County Commissioners
- 13 asked for, was it?
- 14 A. No, it was not specifically requested,
- although it was a refinement of previous information in
- 16 the record.
- 17 Q. They asked you for specific information on a
- 18 particular topic and you submitted the information
- 19 relating to potential tax consequences. Correct?
- 20 A. Well, we felt that we were--
- Q. I'd ask you to respond. They did not ask you
- 22 for information on tax impact. Correct?
- 23 A. That's correct and they didn't ask us for
- information on ordinances on setbacks from other counties.
- Q. I understand that. So the information your

- 1 example that you just gave us was of you submitting
- 2 information into the record that the presiding officers
- did not ask to have submitted into the record. You would
- 4 agree that that is distinctly different than what EFSEC is
- 5 asking for. Correct? They asked you for certain
- 6 information. You were responding to that request.
- 7 A. Oh, it's certainly distinctly different from
- 8 where the EFSEC Council has asked us for specific
- 9 information about ordinances related to setbacks, yes.
- 10 O. Back in the record what the Commissioners
- 11 were asking about was near the end of the record you had
- said it makes it economically not viable and the
- 13 Commissioners asked how so and then your response was to
- 14 submit information on tax implications.
- 15 A. As well as a considerable amount of other
- information related to changes, proposed changes in the
- 17 development agreement.
- 18 Q. But nothing to do with viability questions
- 19 the Commissioners asked you to supplement.
- 20 A. Subsequently asked us I think.
- 21 Q. If I understand your testimony correctly,
- it's not your testimony or position that the County staff
- 23 did not work with the Applicant.
- A. No, we I think on several occasions in the
- 25 record complimented staff at their ability to keep up with

- 1 materials and the assistance that they were able to
- 2 provide in the limited context that they had.
- 3 Q. So you agree that the County staff was
- 4 working with the Applicant and with you and answered your
- 5 questions and supplied what information and feedback we
- 6 could in our scope. Correct?
- 7 A. That you were allowed to, yes.
- 8 Q. And the County ultimately denied the K Valley
- 9 proposal. Correct?
- 10 A. That's correct.
- 11 Q. And basically it got high centered on setback
- 12 issues. Correct?
- 13 A. I think that would be the principal reason.
- 14 There were certainly other things on the table that were
- awaiting further discussion, but setbacks were the
- 16 principal topic of the evening that the preliminary no
- 17 vote was cast.
- 18 Q. As you go through the transcripts what it was
- is that was a key issue that the County and the Applicant
- 20 could not agree to and so we never got to discuss the
- 21 other issues.
- 22 A. The way I would put it was we had
- established, again, I believe after it became apparent
- that the setback was a real concern for the County
- 25 Commissioners we had proposed to them that there was a

- 1 real problem with the number that was being bantered about
- 2 2,500 feet or half mile, take your pick. And at that
- 3 point we had hoped there would be a response of some sort
- 4 of that, well, should we try to split the difference, some
- 5 sort of classic legislative environment. Well, let's have
- 6 further conversations on that.
- 7 And at the point which we said 2,500 feet is
- 8 more than we're able to incorporate into our design and so
- 9 an uneconomically viable project that was pretty much
- where it stopped, and after several efforts to reengage
- 11 both in a formal meeting before the EFSEC Council in
- 12 Olympia and the exchange of letters the next number that
- we heard from the County Commissioner which was I believe
- 14 on May 3 was 2,500 feet.
- 15 And I thought we had been relatively
- 16 straightforward that there is a difference here, and when
- 17 you're in a negotiation and the person comes back with the
- 18 same number twice, it seemed a whole lot like more of a
- 19 regulatory rule making than it did a negotiated process.
- 20 That was the perception on the receiving end of that
- 21 sequence of events anyway.
- 22 Q. Well, you had indicated that you couldn't
- have any greater setbacks than 1,320 or it made it
- 24 economically not viable. Correct?
- 25 A. I believe on the evening that, you know, what

- is characterized as an impasse or however you want to
- 2 characterize it, the statement was made that the 2,500
- 3 feet was something that was not something we could live
- 4 with or that would make it an economically unviable
- 5 project to be more accurate.
- 6 Q. But your testimony, page 18, do you have that
- 7 with you?
- 8 MS. TOWNE: Supplemental or direct?
- 9 MR. HURSON: His original. They're called
- 10 supplemental. I think it would be supplement not
- 11 rebuttal.
- 12 JUDGE TOREM: Mr. Hurson, this is the last
- page of his testimony?
- MR. HURSON: Yes.
- 15 BY MR. HURSON:
- 16 Q. On line 5, you said, having been--talking
- 17 about the County--"having been informed by Horizon through
- 18 correspondence and through County staff that anything
- beyond a 1,320-foot setback renders the project unviable."
- 20 So you would agree that's what you told the County is that
- anything beyond 1,320 feet renders the project unviable.
- 22 A. Well, again the initial statement to the
- 23 County was 2,500 was too much and then we had several
- efforts at your personal request as a matter of fact, you
- know, we entered the negotiation phase, and at no time did

- we hear any other number than 2,500 feet from the County.
- 2 Q. You in your testimony say you informed the
- 3 County through correspondence and through the County staff
- 4 that anything beyond a 1,320 foot setback renders the
- 5 project unviable. Correct? That's what the testimony
- 6 says here. Right?
- 7 A. That's my statement, yes.
- 8 Q. So how can you--well, it sounds like you're
- 9 saying, well, gee, if only the County had come back to
- 10 2,000 or 1,500 feet we could have had a deal. The only
- 11 way that could be true is if this statement is false; that
- the 1,320 foot setback and anything beyond that renders it
- unviable. Which is it? Is it that renders it unviable or
- that that's an inaccurate statement?
- 15 A. Well, I have to re-create that moment in my
- mind if you will give me just a second. You know, the
- assertion of the 1,320 feet was after starting with 1,000
- 18 feet and then as the record reflects and I think it's in
- Mr. Piercy's filing but I don't have the exact, we went to
- 20 1,250 and we subsequently went to 1,320; and at that point
- 21 it went into a let's hear what they say mode. And when it
- became apparent on the night that you actually I might say
- took the vote, the preliminary vote, there was not an
- opportunity to go beyond that 1,320 feet. Again, there
- was no response from the County side.

- 1 Q. Again, here you're saying you told the County
- 2 that anything beyond a 1,320-foot setback renders the
- 3 project unviable. Is that an accurate or inaccurate
- 4 statement?
- 5 A. Well, it was certainly an accurate statement
- 6 based on the analytical work we had up to the point.
- 7 Q. So there was no room for compromise or
- 8 negotiation because anything beyond 1,320 makes it so you
- 9 can't make a project go out. Right?
- 10 A. Well, that was certainly the way the analysis
- 11 went up to that point in time, yes.
- 12 Q. So you are stuck at 1,320, couldn't go to
- 13 1,350.
- 14 A. That was never a topic of conversation that
- 15 was raised by the County.
- 16 O. And the Commissioners asked for some
- explanation as to how that was, how it was that that was
- not a viable number, and your folks didn't want to
- 19 respond. You just thought it was outrageous that the
- 20 Commissioners could ask. Right?
- 21 A. I wouldn't characterize it that way, no. The
- analytical work that went into the process--and I was more
- or less the liaison person. That analytical work was
- being done by the technical people in our Portland and
- 25 Houston offices. I just managed to lose my chain of

- 1 thought there for a second. I mean the--
- 2 Q. But having been told by you--had the
- 3 Commissioners been told by you that anything beyond 1,320
- 4 feet will not work because it's not economically viable
- 5 and you won't supply any information to support the
- 6 assertion of noneconomic viability, why would you think
- 7 that the Commissioners would propose any other setback,
- 8 middle ground setback? You already told us that's the
- 9 thing that will work.
- 10 A. Well, with the initial statement and the vote
- 11 that took place was on the 2,500 not the 1,320, and,
- again, the opportunity to renegotiate had been raised and
- nothing was forthcoming after that.
- JUDGE TOREM: Mr. Peck, it seems to me that
- the disagreement is as to who spoke last as to which
- 16 number. The record will speak for itself. So rather than
- belabor this any further are there any other lines of
- 18 questioning?
- 19 MR. HURSON: I was done for that one.
- 20 BY MR. HURSON:
- 21 O. Just one more thing for clarification is the
- 22 County when we denied that project Horizon has not
- 23 appealed that denial, has it?
- 24 A. No.
- Q. It did not appeal to the Growth Management

- 1 Hearings Board to challenge the correctness of our
- 2 following the growth management laws or any other laws.
- 3 No challenge was filed with the hearings board. Correct?
- 4 A. No.
- 5 Q. No challenge has been filed in Superior Court
- on the land use petition act challenge that somehow the
- 7 County violated the process, rules, procedures,
- 8 regulations, or statutes of the state. Correct?
- 9 A. That's correct.
- MR. HURSON: Nothing else.
- JUDGE TOREM: Mr. Tribble, as far as
- 12 questions for Mr. Peck do you have any?
- MR. TRIBBLE: No.
- JUDGE TOREM: Mr. Carmody?
- MR. CARMODY: Yes.
- JUDGE TOREM: I'd just remind you,
- 17 Mr. Carmody, if you could use the microphone that would be
- 18 helpful for all of us.
- MR. CARMODY: I will do better.
- 20 CROSS-EXAMINATION
- 21 BY MR. CARMODY:
- 22 Q. Good afternoon, Mr. Peck. I would like to
- follow up on the line of questioning that was just being
- 24 pursued. In your declaration you indicated that the
- 25 proposed setbacks set forth by the Board of County

- 1 Commissioners rendered the project nonviable. My question
- 2 to you is what do you mean by a nonviable project?
- 3 A. When you say that, do you mean in the context
- 4 of the--well, I can address that. Yes, I can address
- 5 that.
- The scale of projects that's undertaken is
- 7 partially the function of, you know, just the fixed cost
- 8 of developing a project. There's certain fixed costs and
- 9 certain customer bases at this stage of the wind industry
- development, and it's a relatively recent development I
- 11 will have to say.
- 12 There was a time when a smaller project was
- an attractive commodity in this industry. With the level
- of interest from the utility customer right now being for
- larger projects it's driving our industry that way quite
- 16 strongly. And what we find is that when we were all
- taking high school economics who would have thought the
- economy scale of doing any of these sorts of things, and I
- 19 think your own experience Klickitat County is probably
- showing the same thing; that the kinds of things that I
- 21 have for neighbors today are very different from the sorts
- of things that people were discussing even five years ago
- in terms of scale, and they're larger by an order of
- 24 magnitude.
- Q. So what size of project is economically

- 1 viable in this situation?
- 2 A. I think for the kind of first tier developers
- 3 such as Horizon some of our counterparts in the first tier
- 4 that you would be hard pressed to find anything, oh, 70,
- 5 80 megawatts maybe at the transmission environment and
- 6 somehow highly favorable to moving into a target market
- 7 typically well over 100 megawatts would be the norm for
- 8 those sorts of things.
- 9 Q. So in the context of a three-megawatt turbine
- that would mean a project of 33 turbines or more would be
- 11 economically viable.
- 12 A. Well, I'm not sure this is a--yes, that's not
- 13 something that I get into. I'm the permitting guy. You
- know, there's other people that evaluate those sorts of
- things and I'm not one of them. I don't get into how many
- turbines on what sort of--you know, what's coming down the
- 17 road that much.
- 18 Q. Well, your declaration you expressed an
- opinion that taking it beyond a 1,320-foot setback
- 20 rendered the project nonviable, and I'm interested in what
- 21 your basis for that statement is.
- 22 A. Well, again the basis for the statement is
- looking at the 6,000-acre site. We've got a topography of
- 24 that site, the land ownership patterns of that site, and
- 25 figuring out what the construction on that site is going

- 1 to cost you and then looking again at how many turbines
- 2 you have to shed as you get over a certain setback amount.
- 3 Q. And a project would be viable if it produced
- 4 70 to 100 megawatts is your testimony.
- 5 A. Possibly. Possibly. In our calculation this
- 6 site would not be optimum at that scale.
- 7 Q. What calculation did you do to set forth that
- 8 level?
- 9 A. Well, there was a considerable amount I know
- 10 mapping work done or I'm sure our meteorological and
- 11 financial people worked on it. I know the outcome. I
- don't know the process.
- 13 Q. Well, I'm interested. This is your
- declaration and your statement. I want to know what your
- specific knowledge was and basis for the statement in your
- 16 materials that says for setbacks in excess of 1,320 feet
- that the project was nonviable. And if you don't have a
- 18 basis for that, that's fine. Just say that.
- 19 A. In my own personal experience I don't.
- 20 That's more of a Chris Taylor type answer. He was more
- involved in the management in that process.
- Q. Do you have any idea how many turbines would
- be potentially developable with a 1,320-foot setback?
- A. Well, that's where we were being able to do
- 25 the 65-turbine layout.

- 1 Q. Do you have any idea how many turbines would
- 2 be available if the setback were 1,750 feet?
- 3 A. No, I don't.
- 4 Q. 2,000 feet?
- 5 A. No, I don't.
- 6 Q. 2,500 feet?
- 7 A. No, I wasn't involved in that, any interim
- 8 analysis. I just got the product.
- 9 Q. Another way to address a turbine setback
- would be acquire additional property or securities through
- its adjoining property owners, wouldn't it?
- 12 A. I guess you could enter into that sort of
- 13 hypothetical. We have our land under control.
- Q. Well, it's not hypothetical. You
- specifically intended to secure those approvals, didn't
- 16 you, from the nonparticipating property owners?
- 17 A. Possibly before I arrived, but not since I've
- 18 been here in December.
- 19 Q. So to the best of your knowledge no effort
- 20 was made by Horizon to secure additional lands or
- 21 easements that would allow a 2,500-foot setback.
- MS. ANDERSON: Your Honor, I would object to
- 23 Mr. Carmody's characterization. Mr. Peck has already said
- 24 he doesn't have any information. There may have been
- other information from Horizon. Mr. Carmody is now asking

- 1 him to confirm that Horizon lacked that information. I
- 2 believe the question has been asked and answered.
- JUDGE TOREM: I think with that all accurate
- 4 explanation sustained. If you want to ask that of a
- 5 different Horizon witness that may be appropriate,
- 6 Mr. Carmody, but that has been asked and answered.
- 7 BY MR. CARMODY:
- 8 Q. Are there any other factors that make the
- 9 project not viable with a 2,500-foot setback other than
- the economic references that you've made?
- 11 A. Not to my knowledge, but I don't know.
- 12 That's not an area of expertise for me.
- 13 O. To the best of your knowledge then the sole
- basis on which Horizon chose not to proceed was that in
- their judgment it was not an economically viable package.
- 16 A. As I said, I was not part of the analytical
- 17 work. I just know the product.
- 18 Q. But that has been your testimony in the
- 19 declaration; is that correct?
- 20 A. Because it reflects the product of the work.
- 21 O. I'm going to talk a little bit about
- 22 Klickitat County. When did you come to work for Horizon
- 23 on this project?
- A. Early December 2005.
- Q. Prior to that time what was your employment?

- 1 A. I was the director of economic development
- 2 for Klickitat County which is in that particular county a
- 3 county department head.
- 4 Q. Did you work prior to that with any wind
- 5 developer?
- A. Yes, I was the project manager in the early
- 7 '90s for what was called the Columbia Hills Project for a
- 8 company called Kenetech. Before that it was--when I first
- 9 went to work for them, it was called U.S. Wind Power.
- 10 Q. And that project utilized a county procedure
- of a conditional use permit process; is that correct?
- 12 A. That's correct.
- 13 O. And the county didn't have any development
- standards or regulations at that time with respect to wind
- 15 farms projects, did it?
- 16 A. That's correct.
- 17 Q. You proceeded through that project and
- 18 prepared an environmental impact statement.
- 19 A. Yes.
- 20 Q. And ultimately through that process
- 21 identified mitigation measures for the project.
- 22 A. That's correct.
- Q. And that process really wasn't different than
- the environmental review mitigation process was in this
- 25 case, was it?

- 1 A. I'd characterize it as dramatically
- 2 different. I had a very similar role to the one that I
- 3 have today. It was the traditional conditional use
- 4 permits board adjustment process. There was extensive and
- 5 substantive conversations with staff in the form of
- 6 planning director. There were numerous opportunities to
- 7 clarify technical issues and what I would characterize as
- 8 an informal setting which was then publicly conveyed there
- 9 with both the board of adjustment and the county
- 10 commissioner.
- 11 Q. Is it your experience that a quasi-judicial
- 12 process involves negotiations with the decision maker or
- is it a public process?
- 14 A. In my experience in both sides of the
- 15 quasi-judicial process that it's the legislative aspect,
- if you will, the standards and objective setting aspect
- where there's what you might call informality that doesn't
- 18 exist in the quasi-judicial process.
- 19 Q. There were no legislative processes apart
- from the conditional use permitting process in Klickitat
- 21 County, were there?
- 22 A. No.
- 23 Q. So it was a purely quasi-judicial process
- that didn't involve negotiations; is that correct?
- A. Boy, that was 13 years ago. The negotiations

- 1 that took place on things like mitigation measures
- 2 occurred at the staff level and were conveyed to the board
- 3 of adjustment for their consideration and action.
- 4 Q. That was the same process that occurred in
- 5 this case, wasn't it?
- A. I wouldn't characterize this process that way
- 7 at all.
- 8 Q. Why?
- 9 A. In this case there were discussions of
- 10 procedural matters to a limited extent. There were
- discussions of when things were due. There were
- discussions in some cases what the staff thought the board
- had asked us to provide, but there were no substantive
- discussions of things going back to your example, you
- know, how would you mitigate that or what do you think an
- adequate mitigation measure would be. There was nothing
- 17 that took that form in the case of the Kittitas Valley
- 18 Project.
- 19 Q. What was the purpose of the environmental
- 20 impact statement?
- 21 A. I don't understand your question.
- 22 Q. Wasn't the environmental impact statement
- developed to identify impacts and potential mitigation
- 24 measures for the project proposal?
- 25 A. For the Kittitas Valley Project?

- 1 O. Yes.
- 2 A. That's my understanding.
- 3 Q. Wasn't that exactly the purpose that the EIS
- 4 served in your Klickitat proposal?
- 5 A. Very much so.
- 6 Q. What was your role in the development of the
- 7 energy overlay zone in Klickitat County?
- 8 A. I guess you could call me the architect of
- 9 it.
- 10 Q. What were you designing?
- 11 A. I was designing a process that would take the
- best examples of the environmental impact statement and to
- 13 contrast that that would carry forth, for instance, a
- 14 setback standard; you know, that we evaluate an
- 15 alternative setback standard much the way the Kittitas
- Valley Environmental Impact Statement does and would bring
- forth an objective measure to the developer, if you want
- to use that term of art locally, the Applicant could apply
- 19 for the project design.
- Q. Was there a public process involved in the
- 21 development of that ordinance?
- A. Extensive.
- Q. Did the public provide input on the location
- and propriety of wind farms in the various areas of the
- 25 county?

- 1 A. Yes.
- 2 Q. Was the outcome of that process an energy
- 3 overlay zone that limited the locations of wind farms
- 4 within that county?
- 5 A. I guess it did.
- 6 Q. Very significantly limited permissible
- 7 locations, didn't it?
- 8 A. I'm not sure I'd characterize approximately
- 9 60 percent of the county as limited, but there were areas
- that were not included in what became the energy overlay
- 11 zone. They remain the conditional use permit process.
- 12 O. It eliminated areas in which there was
- 13 significant interplays between residential ownerships and
- a wind farm project, didn't it?
- 15 A. The way I would describe that process is it
- 16 allowed for local residents, local being sort of the
- 17 unincorporated community level of the county that existed
- in what you could call neighborhoods. Also we have a
- 19 community councils group, what amounted to unincorporated
- 20 community neighborhoods there to express their opinion on
- 21 the subject, and in areas where there were divided opinion
- 22 both the planning commission and the board of county
- commissioners were able to weigh that division and reach
- their own conclusions about how to address the area.
- For instance, probably the most pro-wind

- 1 power development part of the county where you see the
- 2 most wind power development occurring right now did in
- 3 fact have some local residents who were adamantly opposed
- 4 to those sorts of developments taking place in their view
- 5 shed, and in the course of weighing that the planning
- 6 commission and the board of county commissioners both
- 7 chose not to exclude that area from future development but
- 8 did in fact exclude other areas where there was a
- 9 preponderance, a clear preponderance of opposition to it.
- 10 Q. There are no areas with development densities
- in Klickitat County that interface with the overlay area
- that are anywhere near the density of the development in
- this situation with the Kittitas Valley project, are
- 14 there?
- 15 A. I've never run that analysis and I can't
- 16 really answer the question.
- 17 Q. But you're familiar with it. Would you be
- surprised if there was that sort of interfacing?
- 19 A. The best I could do is just offer an
- on-the-fly opinion and say that several of the areas that
- are very actively developed for wind power in my
- 22 neighborhood in Klickitat County are very, very similar to
- what I would characterize as the Kittitas Valley Project.
- 24 O. What neighborhoods are those?
- 25 A. Columbia Hills Project, the electricity

- 1 project that you're involved with.
- 2 Q. And your testimony is it has the same
- 3 character of residential development and lot division as
- 4 the Kittitas Valley Project?
- 5 A. Let me separate those two points. I would
- 6 say that the Hoctor Road area where Deb Ross has a large
- 7 project proposed has a very similar pattern of development
- 8 to the one that's occurring in Kittitas Valley. It has,
- 9 you know, people with isolated roads to ranch houses. It
- 10 has one area of absentee owners who upon occasion raised
- 11 questions about the development. I can't remember what
- the name of that road is, but in some respects it's very
- similar to things that are just off 97 in the Kittitas
- 14 Valley Project.
- 15 And in some respects the Bickleton Community
- is probably a higher density than the Kittitas Valley
- area, and, you know, there's 90, 100 people out there, but
- they're all among the strongest supporters of wind power
- development because they're all local residents and
- 20 ranchers.
- 21 The area that chose to exclude itself
- certainly has a higher density than anything that's found
- around the Kittitas Valley project.
- And going back to the other side of that, you
- 25 used the word parcel. The parcelization of the area

- around Roosevelt where the White Creek Project and the Big
- 2 Horn Project by PPM, White Creek's Public Utility District
- 3 Project, that's a heavily parcelized area reflecting the
- 4 likely development of a nuclear power plant by my old
- 5 employer, Pacific Power in the 1970s. So I drew that
- 6 distinction is there are areas which I think have very
- 7 similar patterns of residents, and I think there's an area
- 8 that has a much more intense parcelization than you find
- 9 in Kittitas Valley.
- 10 Q. Where is the Big Horn Project?
- 11 A. Big Horn Project is north of Roosevelt which
- is on the--well, I'm not going to describe Roosevelt. You
- either know where it is or you don't.
- 14 JUDGE TOREM: Let me interject. Some of the
- discussions probably you're getting into that clearly
- 16 you're familiar with including Mr. Peck but the Council
- does not have a clue what you're talking about. No
- offense to any members of the Council or the two of you,
- 19 but without supporting maps and exhibits this testimony is
- 20 useless.
- 21 So I would like get to the end of this line
- of testimony and I want to know in advance of what I
- anticipate you're going to say, Mr. Carmody, that
- 24 comparing the Klickitat ordinance or the Benton County
- ordinance that we've asked for specifically is to see what

- the other specific guidelines not what's the aerial, these
- 2 other things that are going to be subjective, but simply
- 3 put what have other counties done. We're going to get
- 4 that answer eventually apparently later in the week and
- 5 that will be the time to go into this when we actually
- 6 have something to compare it to. Right now this is
- 7 speculative.
- If the parties wanted to go this way, we
- 9 asked for what are the numbers they used and we'll get
- some limited cross because we're not going to let in a
- 11 whole bunch of other information as to maps and densities.
- 12 I don't want to see the Klickitat comprehensive plan be
- offered as an exhibit. It won't be accepted. That's not
- 14 what we're doing here. I just want to know what numbers
- other county people have done, and then we're going to
- draw our own conclusions and see does it fit out there.
- 17 Some limited testimony is it urban, is it
- rural, is it ag, that will be helpful. But all the
- 19 specifics as to the old-time remembering where Mr. Peck
- lives and worked before it's just not helpful today. We
- 21 know that what we're asking for is late in the process.
- We know it's going to have limited usefulness, but it will
- give us some context. This is way more context than we
- can put in context than possibly can be helpful.
- 25 So if there's further questions in this

- 1 regard, I'd ask you to withdraw them. If there are other
- lines of questioning you want to do with Mr. Peck, we've
- 3 already gone past the 15 minutes you thought you were
- 4 going to use and I want to try to get Mr. Priestley's
- 5 testimony in. So let's cut to whatever might still be
- 6 useful to the Council.
- 7 MR. CARMODY: I just might comment for the
- 8 record the reason those questions were asked is because of
- 9 Mr. Peck's and Horizon's introduction to Klickitat County
- 10 Energy Overlay Zone Ordinance. If you want to handle that
- or discuss that at a later point in time, that would be
- 12 fine. But one of the important things I think for the
- 13 Council to realize about that ordinance is that setbacks
- and development standards were in the context of a
- site-specific mapping, and that site-specific mapping
- 16 excluded areas such as the Kittitas Valley area and the
- densities there and that's why that's important and that's
- why that's important in our judgment for your
- 19 understanding.
- JUDGE TOREM: Again, I recognize that's the
- 21 context we want, but don't won't have that ordinance in
- front of us yet. I don't have any idea nor has it been
- 23 mentioned yet what those setbacks are, and the argument on
- those can come in the cross-examination as to why 1,000
- and 1,320 or 2,500 is chosen, but we don't have it. So

- we're premature.
- When we get it, I'm telling everybody in
- advance we don't want piles of additional documents. Just
- 4 very quick descriptions as to what area that's in. If you
- 5 can tell me what the zoning is, what the comprehensive
- 6 plan descriptions of those areas are, and there may be
- 7 competing descriptions as to is that area urban,
- 8 semi-urban, rural, a rural and growing place. We're going
- 9 to have to deal with that evidence and sift it out in
- deliberations as to what is appropriate and then apply
- those numbers accordingly and see if they fit.
- 12 Surprisingly none of this came up in the
- discussion apparently in front of the Kittitas County
- Board of County Commissioners and it's coming up here for
- 15 the first time. So with those limitations we'll have to
- live with that later in the week, but save those questions
- and if you can boil them down to a smaller set that would
- 18 be helpful too.
- 19 Do you have any other questions that you
- 20 wanted to cross, other areas?
- 21 BY MR. CARMODY:
- 22 Q. The only other area I wanted to ask
- 23 questions, quick questions on has to do with your
- 24 criticism of the County process that combines the
- 25 comprehensive plan present with rezone. Are you familiar

- or did you participate in the development of that
- 2 ordinance and understand the model upon which it was
- 3 based?
- 4 A. The Kittitas County ordinance?
- 5 Q. Yes.
- A. No, I'm just a participant of its outcome.
- 7 Q. Are you familiar with the Trend West Project?
- 8 A. I'm aware of the Trend West Project. I'm
- 9 certainly not familiar with it.
- 10 Q. Were you familiar with any of the processes
- 11 that led to that combined processing?
- MS. ANDERSON: Your Honor, I'm going to
- object to the relevancy at this point to the Trend West
- 14 Process. That's not before the Council. It's not before
- 15 Your Honor. It's not in the record and it's not clear to
- 16 me where Mr. Carmody is going. That process was a
- 17 year-long process that did result in appeals to the GMHB,
- as well as Superior Court. I don't think it's appropriate
- 19 for us to go there today.
- JUDGE TOREM: I understand, Ms. Anderson. I
- 21 don't think that's where Mr. Carmody is going but for
- 22 background context. So Mr. Carmody assuming he's not
- familiar with that is there a question about how the
- ordinance developed that you want to address to Mr. Peck?
- 25 Clearly he said he's not been around for the development

- 1 process. He just came into it late in the game.
- 2 BY MR. CARMODY:
- 3 Q. To your knowledge were participants of
- 4 Horizon involved in the development of the wind farm
- 5 ordinance that's governing this project?
- 6 A. I only know to the extent that it was present
- 7 in Mr. Taylor's testimony.
- 8 Q. Is there any appeals of that to your
- 9 knowledge by Horizon?
- 10 A. I don't have any information about that
- 11 beyond what Mr. Taylor has testified to.
- 12 Q. You have filed no appeals of the County
- decision making process in this proceeding.
- 14 A. No, we have not appealed the County decision
- making process in this proceeding.
- 16 O. You raised a question about submission of
- some legislation to the Board of County Commissioners.
- 18 They allowed that evidence in, didn't they?
- 19 A. In fact, we were informed as Mr. Hurson said
- 20 earlier that the submission of that new information had
- 21 not been requested and submitting it was I don't think
- they ever used the word out of order. They certainly made
- us pay quite a price for it if you read through the
- 24 transcript on that particular day.
- 25 Again, the experience of that is what very

- 1 much shaped our thoughts when we were told that, you know,
- 2 especially after their site visit that 2,500 to 3,000 feet
- was what they were viewing as an acceptable setback, and
- 4 it very much stifled our own ability or our own
- 5 inclinations, perhaps a better way to phrase it, to come
- 6 back with greatly detailed new information on why our
- 7 alternatives were worth considering.
- JUDGE TOREM: Mr. Peck, I think the question
- 9 was did they allow you to put that information into the
- 10 record? Yes or no.
- 11 THE WITNESS: Yes, it is in the record, but
- it was painfully inserted there.
- JUDGE TOREM: Okay. Thank you. Anything
- else, Mr. Carmody?
- 15 BY MR. CARMODY:
- 16 O. Isn't the only response the Commissioners
- 17 made was to allow the public who had not seen that
- information an opportunity to respond to that information?
- 19 A. I don't believe there was any provision for
- 20 public response. I don't believe there was. Besides
- 21 incorporating it in the record I don't believe there was
- 22 public response, but that just may be faulty memory from
- 23 that evening.
- 24 MR. CARMODY: Okay. I have no further
- 25 questions.

- 1 JUDGE TOREM: Councilmembers, let me ask one
- 2 question first and then I'll go around the table.
- 3 Mr. Peck, has Horizon prior to EFSEC
- 4 requesting this on Tuesday has Horizon gone out and
- 5 reviewed any other setbacks that are established elsewhere
- 6 since the County process ended in June to the best of your
- 7 knowledge?
- 8 THE WITNESS: No. This reflects my own
- 9 library more than anything else that had been brought to
- 10 bear.
- JUDGE TOREM: So to your knowledge there
- wasn't between June and last Tuesday any comparative
- 13 jurisdiction searching?
- 14 THE WITNESS: No.
- JUDGE TOREM: Councilmember Johnson, any
- 16 additional questions?
- MS. JOHNSON: No.
- JUDGE TOREM: Councilmember Fryhling?
- MR. FRYHLING: No.
- JUDGE TOREM: Mr. Sweeney?
- MR. SWEENEY: Just some clarification so I
- get it clear in my head. The 1,320 setback that the
- 23 Applicant suggests that is from the structures, existing
- 24 structures to turbines?
- THE WITNESS: Yes.

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1 MR. SWEENEY: The setbacks that were
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- 2 suggested by the Council or the Commissioners rather two
- 3 to three thousand feet what is your understanding that is
- 4 between?
- 5 THE WITNESS: From a turbine to a
- 6 nonparticipating landowner's residence.
- 7 MR. SWEENEY: So their residence, to their
- 8 structure?
- 9 THE WITNESS: Right, and then I believe
- there was 2,000-foot setback to the property line.
- 11 MR. SWEENEY: I'm asking your opinion. Had
- 12 you developed a setback that would have met the
- 13 Commissioners satisfaction would we be here today?
- 14 THE WITNESS: I don't know is the honest
- 15 answer. I don't know.
- 16 MR. SWEENEY: All right. That's good enough
- 17 for me. Thank you.
- 18 THE WITNESS: Would you mind if I expand on
- 19 this? Again, I recognize that it's quite a problematic
- 20 question for us because it incorporated at the time the
- incorporation of new information and from the County's
- side our perception, my perception in particular was very
- 23 much that we were being delivered a regulatory mandate of
- 24 a 2,500-foot setback. In the absence of a process of any
- kind of just before they voted to deny the project that we

- 1 were being told what the standard was and between the
- 2 prior couple hearings and that moment there hadn't been an
- 3 opportunity to negotiate or to further pursue it; and it
- 4 really, really stymied us as to how to proceed and that's
- 5 reflected I think in the letters that we sent to the
- 6 County Commissioners.
- 7 MR. SWEENEY: Since you added, clarified, I
- 8 appreciate it. That was good. So in your understanding
- 9 the development of 2,500 is between the structure and the
- 10 turbine.
- 11 THE WITNESS: Yes.
- MR. SWEENEY: And since that day when that
- 13 standard when you became aware of that has the company,
- 14 Applicant had any additional ideas as to how to resolve
- 15 this impasse?
- 16 THE WITNESS: No, because we don't know what
- 17 the standard is based on. We just know that it's a number
- that was arrived after a site visit by three County
- 19 Commissioners.
- MR. SWEENEY: Okay.
- JUDGE TOREM: Councilmember Wilson?
- 22 MS. WILSON: Yes. I would like to follow up
- on the question Mr. Sweeney stated about would that fix
- it. It's been a few weeks since I read the testimony of
- 25 the transcripts but the planning commission denied the

- 1 application.
- THE WITNESS: Yes.
- MS. WILSON: Based on zoning. When I read
- 4 the transcript of the County Commissioner's meetings I
- 5 didn't see a lot of discussion about the planning
- 6 commissioners recommendation. It went basically to this
- 7 2,500 feet.
- 8 THE WITNESS: Yes.
- 9 MS. WILSON: So wasn't that left to be
- 10 discussed: the planning commissioner's recommendation? I
- mean didn't that need to be addressed by the County
- 12 Commissioners as well?
- 13 THE WITNESS: Once the planning commission
- action was taken that was the last time there was any
- discussion on the record that occurred on the planning
- 16 commission side up to that point.
- MS. WILSON: Thank you.
- 18 JUDGE TOREM: Councilmember Adelsman?
- 19 MS. ADELSMAN: Just a follow up to both Tim
- and Judy. Hypothetically if the County came back and
- 21 said, "You know, we could negotiate. Have you guys
- thought about would be a setback that would be
- 23 acceptable?" You must have had some conversation. It's
- not 1,320; it's not 2,500. So if the door was open for
- 25 negotiation what would that have been?

1 THE WITNESS: I feel a laser beam on my back

- 2 at this moment.
- MS. ADELSMAN: Is there somebody else that
- 4 could answer this?
- THE WITNESS: Well, the most direct response
- 6 I'd like to make is that's exactly what we were hoping was
- 7 going to happen. We were hoping that Mr. Hurson appeared
- 8 in Olympia at your prehearing meeting, and I think we
- 9 followed it up either that night or the next day with a
- 10 letter saying to the County Board saying, "Boy, let's sit
- down and go over this again." We were hoping that a forum
- would be created where that conversation could take place.
- 13 As I said earlier, the next time we were in
- a forum where a conversation like that was going to take
- place, the both parties having said here's where we were
- right now, the next party to speak was the County and they
- were still where they said, and that's when we interpreted
- it as really a regulatory action, not a negotiation.
- 19 MS. ADELSMAN: Just another quick question
- and I think this was asked before. With the 1,200 feet
- 21 have you evaluated how many turbines would have to be cut
- 22 from the 65 to get to 12?
- THE WITNESS: We have that number, but I
- can't put it off the top of my head. It's I believe--
- MS. ADELSMAN: Is it half?

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1 THE WITNESS: No, it's not half. It's a
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- 2 relatively--it seems to me that it's--I'm sorry. If I try
- 3 to do it, I'm going to give you a wrong number. I would
- 4 much rather provide that in some fashion for the record.
- 5 MS. ADELSMAN: Did I say 2,005?
- THE WITNESS: You said 1,200.
- 7 MS. ADELSMAN: No, I'm sorry. I meant the
- 8 2,005. With the 2,005 how many turbines would have been?
- 9 THE WITNESS: I believe we get down to the
- 10 15 to 20 turbine range which on this side with the
- 11 construction costs associated with the site, you know,
- really pretty much blows it as an attractive site to the
- 13 market.
- 14 JUDGE TOREM: I believe, Councilmember
- Adelsman, there was a table in Mr. Taylor's supplemental
- and maybe his supplemental rebuttal testimony that showed
- 17 various numbers and cuts in those and I'd refer you to
- 18 that.
- 19 MS. ADELSMAN: The question was asked before
- 20 I think. I wanted just to make sure.
- 21 THE WITNESS: I believe it even shows it at
- the landowner level, if I remember correctly.
- MS. ADELSMAN: Okay.
- JUDGE TOREM: Ms. Towne.
- MS. TOWNE: Quick follow up to Mr. Sweeney's

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1 initial question asking about the 1,320-foot setback. I
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- want to make sure I am clear. Your answer when you
- 3 reiterated was it was 1,320 from structures. Are we
- 4 talking structures or residences?
- 5 THE WITNESS: Residences.
- 6 MS. TOWNE: In all cases we're talking
- 7 dwellings?
- 8 THE WITNESS: Residences. And to be even
- 9 more precise nonparticipating landowner residences.
- 10 MS. TOWNE: Residences. Thank you.
- 11 CHAIR LUCE: Okay. I heard 1,320, I heard
- 12 2,000, I heard 2,500, and I think I've heard that maybe
- the County Commissioners in reading the transcript for
- 14 2,000 and one of them was 2,500, and 1,000 and 1,320 have
- been mentioned by the Applicant. I guess I'm not going to
- say anything more than that except to say that I wish that
- 17 prehearing conference had been followed through with
- something in addition, and that's my way of comment from
- 19 the Chair, and I'll just leave it at that.
- JUDGE TOREM: Councilmembers, anything else?
- 21 Councilmember Johnson.
- MS. JOHNSON: I guess my question is you
- 23 talked about the County not giving reasons on how they
- 24 came up with the 2,500. How did you come up with the
- 25 1,320?

- THE WITNESS: Well, I suffer from being the
- 2 messenger not the analyst when it comes to answering that
- question. I was basically the person that went back to
- 4 the company and said 1,250 is not doing it. What's the
- 5 next increment that the analysis suggests we can go out
- 6 and still not be, you know, crossing lines that we don't
- 7 want to cross, and that's where that number came from. I
- 8 was not part of the analytical team that put it together.
- 9 They're well aware of my liberal arts major
- and good standing criteria. They ultimately are around
- 11 those sorts of things.
- 12 And I'm sorry to have to be punting on that
- 13 question but that's the reason. I know it's the number
- that was developed, and I was not part of the team who
- 15 developed it.
- 16 JUDGE TOREM: Councilmembers, any other
- 17 questions?
- 18 Ms. Anderson, anything you want to do on
- 19 redirect?
- MS. ANDERSON: Yes, thank you. Your Honor,
- 21 first of all, I would like to reserve my redirect insofar
- as it pertains to the Klickitat County ordinance. I too
- don't have that in front of me and not withstanding
- Mr. Carmody's delving into some substantive issues, it's
- 25 impossible for me to redirect.

JUDGE TOREM: Enough said. That's reserved.

- 2 REDIRECT EXAMINATION
- 3 BY MS. ANDERSON:
- 4 Q. Very briefly, Mr. Peck, following the
- 5 prehearing conference at which Mr. Hurson appeared and
- 6 indicated the parties had arrived an at impasse is there
- 7 anything you could add to this conversation that would I
- 8 think address Chairman Luce regarding additional efforts
- 9 made to talk to the County?
- 10 A. Internally we were very excited at the
- opportunity that was presented by Mr. Hurson's statement
- 12 at your prehearing meeting. We very quickly followed it
- 13 up. I don't remember the exact sequence. We either had a
- meeting at the staff level or we sent them a letter. We
- tried to move forward very aggressively and say we're
- interested in talking if you are, and that's just about
- 17 how far it went.
- JUDGE TOREM: Was this the May 30 prehearing
- 19 conference?
- 20 THE WITNESS: No, I believe it is before
- 21 that.
- JUDGE TOREM: April 20 something?
- THE WITNESS: I want to say that it was one
- that was mid April because, you know, it was--maybe was it
- 25 early--

- 1 JUDGE TOREM: I think there was one in mid
- 2 April as well.
- THE WITNESS: I want to say that our
- 4 exchange of correspondence took place--come to think of
- 5 it, I think it was our May 25 letter that outlined our
- 6 interest in reopening the negotiations which I would have
- 7 put it in one of those exhibits I mentioned, either three
- 8 or seven.
- JUDGE TOREM: Again to clarify, those are
- 10 exhibits to your request for preemption.
- 11 THE WITNESS: Yes. We have formal
- 12 correspondence related to the transcript under Exhibit 3
- and then we also have some miscellaneous correspondence
- under Exhibit 7, but it didn't seem quite directly to fit
- in but helped explain some of the staffable context that
- we had.
- 17 BY MS. ANDERSON:
- 18 Q. Mr. Peck, in addition to exchanging letters
- 19 did you in fact meet with Kittitas County staff to try and
- 20 overcome the hurdle?
- 21 A. Yes, we had a history of meeting with the
- 22 staff to try and hammer out what we heard or what we
- 23 thought they were talking about at the meetings. We
- 24 certainly had a hearing with them shortly after the
- 25 Olympia meeting.

- 1 Q. Mr. Peck, you heard Mr. Taylor's testimony
- 2 earlier today regarding multiple facts that go into wind
- farm siting, and at the risk of misquoting him I would
- 4 like you to tell me which function you perform for
- 5 Horizon. There are negotiations of landowner agreements
- 6 that are necessary for the project to be sited. Were you
- 7 responsible for negotiating the underlying landowner
- 8 agreements?
- 9 A. I was not responsible for negotiating
- 10 landowner agreements, although I do interact regularly
- 11 with the landowners themselves.
- 12 Q. Were you responsible for evaluating the
- transmission data necessary to ascertain whether this was
- an appropriate location?
- 15 A. No, I wasn't involved in that at all.
- 16 Q. Were you responsible for evaluating the wind
- data that goes into determining whether a site is
- 18 appropriate?
- 19 A. Sort of a two-part answer to that. To the
- 20 extent that we were up here in the '90s from Klickitat
- 21 looking at sites in the Kittitas Valley I was involved in
- 22 siting some Met towers. I was not involved in analysis of
- that data and I've not been involved in the analysis of
- that meteorological data at all with this site and
- 25 Horizon.

- 1 Q. Are you responsible for negotiating directly
- with a potential power purchaser for this project?
- A. No, that's not handled out of our office at
- 4 this time.
- 5 Q. Is it fair to say your only responsibility in
- 6 this project is the procurement of permits?
- 7 A. I extend it a little bit beyond that. To the
- 8 extent that landowner relations and to a certain extent
- 9 community relations aren't directly permit related, but
- 10 certainly the principal reason for hiring someone with my
- 11 background both at the county government and the wind
- 12 power was the permitting side.
- 13 Q. Is it fair to say you weren't responsible for
- the establishment of the initial 1,000 foot setback that
- 15 preceded your hiring?
- 16 A. No, I believe that was the draft
- environmental impact statement's prohibition, but I'm not
- 18 entirely sure about that.
- 19 Q. Did you ever have the authority with bearing
- in mind all the factors that go into a siting decision,
- 21 did you have authority to extend the setback beyond 1,320?
- 22 A. No, I was part of the process of raising the
- need to go beyond what was imposed up to that point, but
- it was not my decision to come to that number.
- Q. Who does have that responsibility at Horizon?

- 1 A. That would be Chris Taylor, the director.
- 2 Q. Nothing more.
- A. And people who he reports to, of course.
- 4 MS. ANDERSON: I have nothing further, Your
- 5 Honor.
- JUDGE TOREM: Mr. Hurson, I'm looking at
- 7 your cross and the other questions that came up. Is there
- 8 anything we can get from additional cross that's part of
- 9 recross? Do you need anymore?
- 10 RECROSS-EXAMINATION
- 11 BY MR. HURSON:
- 12 Q. Just to clarify a few things. If I
- understand you correctly, the 1,320 is not based upon any
- sort of environmental analysis whatsoever as far as it
- 15 being a reasonable setback. Correct?
- 16 A. No, that's not what I think I said. What I
- said was I wasn't part of the analytical team that
- development that number.
- 19 Q. But you're not aware of an environmental
- analysis done at the 1,320 setback. Correct?
- 21 A. But--
- 22 Q. You personally are not aware of it.
- A. No, I'm not personally aware of it.
- 24 O. Now, when you came back and met with the
- 25 County after I went to EFSEC and said can you get these

- guys to come back to the table, during the course of the
- 2 meeting you didn't say, for instance, Jim, when we told
- 3 you that 1,320 feet anything beyond this makes it no
- 4 longer economically viable, you didn't tell us we were
- 5 just kidding. That isn't true, did you?
- 6 A. Well, I mean the dilemma was that at that
- 7 stage of the process we were well educated on the fact
- 8 that we couldn't have substantive conversations with
- 9 County staff. You know, we had to get it back to the
- 10 Board of County Commissioners. I mean we tried to open
- through County staff and let County staff--the
- 12 Commissioners know through County staff that we would like
- 13 to reengage. So the specifics of that you guys made it
- real clear to us that just wasn't something we could do.
- 15 Q. So when you came back to talk to the County
- staff your plan wasn't to talk substantively with the
- 17 County about setbacks or you saying, "Well, actually we
- 18 could do an economically viable project with a greater
- 19 setback. Let's talk."
- 20 A. It was our hope that by taking you up on your
- 21 offer to reengage that we could enter into conversations
- 22 with the Board of County Commissioners in a public setting
- with them understanding that, well, we thought it was a
- heck of a good offer; that we would like to engage in
- 25 negotiations with the County.

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JUDGE TOREM: Mr. Peck, I think the question
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- was, was the County expected to understand or perceive
- 3 that Horizon was willing to make further compromises
- 4 beyond what they thought was your best and final offer of
- 5 1,320 feet?
- 6 THE WITNESS: I certainly hope that I
- 7 conveyed the impression that we were willing to go beyond
- 8 that; that the opportunity, that we understood the
- 9 opportunity to negotiate was going to take some
- 10 flexibility on both parties' side and perhaps I didn't
- 11 fully convey that, but I was trying to.
- 12 JUDGE TOREM: Let me just ask this and,
- again, you may want to punt on this. If this Council
- decides to preempt the County, and this Council decides to
- 15 recommend to the Governor a draft site certification
- 16 agreement and this Council comes up with something greater
- than 1,320 feet are we then going to see a request for
- 18 reconsideration from you saying don't even bother to send
- it to the Governor, it's not economically viable at 1,500
- or 1,750 or whatever number the Council might choose?
- 21 THE WITNESS: Your Honor, for the first time
- in a civilian environment I have to say that's above my
- pay grade.
- JUDGE TOREM: Okay.
- THE WITNESS: I can't answer that question

- 1 myself.
- JUDGE TOREM: Do you have anything,
- 3 Mr. Hurson, that you want to follow up on?
- 4 MR. HURSON: No, thank you.
- JUDGE TOREM: Mr. Carmody, anything briefly
- 6 in recross?
- 7 MR. CARMODY: Very, very briefly.
- 8 RECROSS-EXAMINATION
- 9 BY MR. CARMODY:
- 10 Q. Mr. Peck, which turbines strings are
- eliminated by the 2,000-foot setback?
- 12 A. I believe we have maps to that effect. I'm
- not able to do it off the top of my head.
- 14 Q. Is this central string here impacted by a
- 15 2,000-foot setback?
- 16 A. I'm sorry. I'm just not able to do that off
- 17 the top of my head.
- 18 Q. I suggest the Council maybe looks at this and
- 19 rods the distance. Because would you agree with me that
- 20 the core of this property on all aspects is not impacted
- 21 by a 2,000-foot setback, only these peripheral sites?
- 22 A. I'm unable to comment on it one way or the
- other because when you start siting turbines you have to
- have a place to plan them and I'm not--
- JUDGE TOREM: I think his point though is

- 1 that the yellow shaded portion of that, if you hold it up
- again Mr. Carmody, those portions are probably not in
- 3 Mr. Carmody's opinion or suggestion where the setback
- 4 issue lies, but only where they're closer to the
- 5 boundaries of the project.
- THE WITNESS: Correct.
- JUDGE TOREM: Was that a reasonable
- 8 understanding, Mr. Peck, of the setback issue of where the
- 9 likely turbines would be affected?
- 10 THE WITNESS: I think it's a reasonable
- thing to look at, but, again, it's the kind of thing where
- 12 you have to look at a variety of factors all together.
- JUDGE TOREM: Are we understanding as a
- 14 Council as a whole directly that the yellow shaded area is
- 15 participating landowners?
- 16 THE WITNESS: Yes.
- 17 JUDGE TOREM: So the setbacks again are to
- 18 nonparticipating. So that would be Mr. Carmody's
- 19 suggestion here that only those white areas and moving the
- 20 lines from the white area into where the first red dots
- are that's where we would be talking about in this debate.
- THE WITNESS: Well, I--
- JUDGE TOREM: I certainly recognize some of
- these entire strings may be within 2,000 feet and they may
- 25 be wiped out entirely. That may be the answer. But he's

- asking a more general question as to the string he pointed
- 2 to appears to be well within the yellow shaded area. Does
- 3 it appear reasonable?
- THE WITNESS: Yes, you know, if I could
- 5 stipulate that I need to have somebody technical sitting
- 6 next to me to answer questions like that. It appears that
- 7 way to me as well, but I would be reluctant to have that
- 8 be the final word on the subject.
- JUDGE TOREM: Understood.
- 10 Mr. Carmody, anything else?
- 11 BY MR. CARMODY:
- 12 O. There are also substantial portions of the
- turbines appearing on the interior portion in which you
- have not located turbines under this proposal.
- 15 A. Well, I think until we're really looking at a
- 16 more detailed map that's designed for the purpose of
- 17 siting turbines, it's difficult to get into this can we
- 18 put a hotel on Park Place kind of question when you don't
- 19 really have those sorts of details in front of you.
- Q. My last question is in modifying and reducing
- 21 your project proposal you indicated the reasoning for that
- was to avoid impacts to adjoining properties. Is that a
- 23 correct statement?
- 24 A. Visual impacts.
- Q. Visual impact. Yet you have Xs through quite

- 1 a number of turbines on the interior portion of this
- 2 property that have been in the original proposal that
- 3 would not be impacted by a 2,000 foot setback.
- A. Well, I hate to be boring and repetitious but
- 5 that predates. That map was put in place long before I
- 6 was a part of the company.
- JUDGE TOREM: Mr. Carmody, that question
- 8 might be best posed to Mr. Priestley whom I presume helped
- 9 the Applicant decide which of the visual simulations
- 10 caused the most pain and suffering via the testimony given
- 11 to the Board of County Commissioner process. And I
- 12 understood all the testimony this morning that those X's
- represent the best attempt to address perceptions that
- were expressed throughout that process, not just for
- 15 setbacks but also for visual impacts and all the other
- 16 factors.
- 17 MS. ANDERSON: Your Honor, if I may also
- add, Mr. Carmody is mischaracterizing the testimony as
- 19 Mr. Peck's. It's not Mr. Peck who testified to that. I
- 20 believe it was Mr. Taylor.
- 21 JUDGE TOREM: I referred to it just as
- 22 earlier today because I'm not sure who it was.
- 23 Councilmembers, any other further
- 24 cross-examination for this witness?
- Okay. Mr. Fiksdal.

- 1 MR. FIKSDAL: We now have copies of those
- documents that Mr. Peck referenced.
- 3 JUDGE TOREM: Let me suggest that at the
- 4 next break that Mr. Fiksdal provides any of the parties
- 5 that are interested copies of the Benton County and the
- 6 Klickitat County ordinances. Those will be distributed,
- 7 and at some later time I'll get with Mr. Peeples and
- 8 Mr. Peck to see when to have you back on for discussion of
- 9 that limited topic. We'll have some direct examination to
- 10 get you to introduce that and then I anticipate the
- 11 parties that had cross-examination today will have another
- 12 shot at that particular topic.
- At this point it is now ten minutes to 4:00.
- 14 I want to take a ten-minute break and come back with
- 15 Mr. Priestley. He's scheduled for 1-3/4 hours of
- 16 cross-examination and even if we started at four o'clock
- 17 we can't fit that much time in before five o'clock. My
- 18 knowledge of time space continuum is at least that
- 19 extensive.
- 20 But I do want see if I can start with
- 21 Mr. Slothower as the first cross-examiner and see I trust,
- Jeff, you will be able to focus your questions and
- 23 hopefully that will dovetail and boil down from 1.75 to be
- 24 an optimistic 1-1/4. I'm going to see how much farther
- 25 past five o'clock we go today. But I want to start

- immediately at four o'clock.
- So if you're ready and Mr. Priestley are ready, during the break if you will get those copies and put up the other visual simulations, we may end up going past five to six o'clock. We will see how long people's
- 6 stamina goes today. Come back in ten minutes.
- 7 (Recess taken.)
- JUDGE TOREM. It's now four minutes after
- 9 four o'clock. We're ready to resume, and at this time we
- 10 have the testimony of Thomas Priestly. Before we get to
- 11 Mr. Priestley I want to remind the questioning
- 12 cross-examiners to please use the microphone for this
- 13 portion. The Councilmembers have moved around a little
- 14 bit and there are issues with the acoustics and we have
- some new exhibits up. So let's stick to using and
- speaking into the microphone and that will help this last
- 17 couple hours of today's proceeding go quicker.
- The first issue to take up before we get to
- 19 Mr. Priestley is the exhibit which we've been referring to
- throughout the day that's not yet part of the record. I
- 21 understand that this was in the record before in the
- 22 County or perhaps came up somewhere in that process.
- We're going to make it part of this discussion today
- 24 officially.
- Mr. Peeples, did you come up with a proposed

- 1 exhibit number?
- 2 MR. PEEPLES: I didn't. I was trying to
- 3 catch Irina and I didn't. I believe let's make it--we'll
- 4 put it on Chris Taylor's supplemental testimony, and it
- 5 would be my suggestion--
- JUDGE TOREM: Chris Taylor's supplemental
- 7 testimony.
- 8 MR. PEEPLES: Let me look at it.
- 9 Irina, do you have which one it would be?
- JUDGE TOREM: 20.3 is the suggestion.
- MR. PEEPLES: It would be .3, and that's
- 12 fine.
- 13 (Exhibit No. 20.3 marked for
- identification.)
- 15 JUDGE TOREM: So there's a motion before the
- 16 Council to admit to the record the chart. Let me be clear
- 17 this is the one where the original up to 80-turbine
- layout, has variety of Xs through sites and strings that
- 19 are not going to be suggested further by Horizon. And I
- 20 understand from Mr. Taylor's testimony this was in
- 21 response to the public comments and other items that came
- 22 up during the County process.
- Mr. Peeples, is that the correct
- 24 description?
- MR. PEEPLES: Correct.

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1 JUDGE TOREM: So this shows a variety of
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- 2 turbine strings that eventually became the 63 or 64
- 3 turbine layout maps, but it shows the original. It kind
- 4 of shows your work version with the Xs.
- 5 Councilmembers, that's a motion before you.
- 6 Are there any objections from the other
- 7 parties?
- 8 Seeing none, Councilmembers all in favor?
- 9 COUNCILMEMBERS: Aye.
- JUDGE TOREM: Any opposed?
- 11 All right. Then the CT-SUP No. 20.3 is now
- part of the record and we'll hopefully be able to get
- later in the week some reduced-to-size version of that so
- the Councilmembers can include that in their personal
- copies, and I'll leave that for the Applicant to get those
- 16 back to us.
- 17 (Exhibit No. 20.3 admitted into evidence.)
- JUDGE TOREM: At this time let me swear in
- 19 Mr. Priestley.
- 20 (Thomas Priestley sworn on oath.)
- 21 JUDGE TOREM: Mr. Peeples, if you will have
- 22 him go through the normal questions and then address any
- changes to any exhibits that are to my left.
- 24 ///
- 25 ///

- 1 THOMAS PRIESTLEY, Ph.D.,
- being first duly sworn on oath,
- 3 testified as follows:

4

- 5 DIRECT EXAMINATION
- 6 BY MR. PEEPLES:
- 7 Q. Do you have before you right now Exhibits I
- 8 believe 34 TP-T and Exhibit 34-SUP? And that is all the
- 9 prefiled testimony you provided to the Council; is that
- 10 correct?
- 11 A. That is correct.
- 12 Q. If all the questions were asked to you in
- this testimony, would those be your answers?
- 14 A. Yes, they would be.
- 15 MR. PEEPLES: I would like to move for the
- entry of those two exhibits together with the exhibits
- 17 referenced within that testimony.
- 18 (Exhibit Nos. 34, 34.1 through 34.14, and
- 19 34-SUP identified for the record.)
- JUDGE TOREM: Council, there's a motion
- 21 before you for Exhibits 34 and Exhibit 34-SUP and also the
- 22 coordinating exhibits to be moved into the record. All
- 23 those in favor?
- 24 COUNCILMEMBERS: Aye.
- JUDGE TOREM: Any opposed?

- 1 Hearing none, those are part of the record.
- 2 (Exhibit Nos. 34, 34.1 through 34.14, and
- 3 34-SUP admitted into evidence.)
- 4 MR. PEEPLES: Your Honor, we had a request
- 5 for some enlargements and had clarification questions
- 6 asked by Council so I have prepared that. I think I
- 7 reviewed this, at least I reviewed it with counsel I think
- 8 that would be cross-examining, at least a couple, and I
- 9 would like to review that with my client for the Council
- 10 in the same fashion.
- JUDGE TOREM: Certainly. And if you'll use
- the microphone for all purposes that would be great. My
- understanding, Mr. Peeples, is that these new diagrams
- that are up there are re-creations and slight enlargements
- of Vis-1 which is attached to Mr. Priestley's supplemental
- 16 testimony; is that correct?
- 17 MR. PEEPLES: Yes.
- 18 BY MR. PEEPLES:
- 19 Q. Mr. Priestley, we have two maps up there and
- 20 would you please describe what they are and where they
- 21 came from.
- 22 A. Okay. And let me say something very, very
- 23 briefly about the question of a viewpoint. In the initial
- analysis that was prepared for the ASC, I used a total of
- 25 16 viewpoints in and around the project area. In response

- 1 to a request for additional information from EFSEC staff
- and consultants, I prepared views from two additional
- 3 viewpoints, as well as views from two viewpoints that were
- 4 used in the cumulative impacts analysis.
- 5 So for the main analysis initially there were
- 6 18 viewpoints. Then when the EFSEC consultant prepared
- 7 the DEIS they chose to use a subset of those 18 viewpoints
- 8 that I had used. They decided not to use 7 of the
- 9 viewpoints where the levels of impact were very low.
- 10 Instead they focused on 11. Then when it came time for me
- 11 to do the analysis of the revised project, I ended up
- focusing on 5 out of those 11 viewpoints. From 7 of the
- viewpoints both my analysis and the analysis prepared by
- the EFSEC consultant found that the level of impact would
- 15 have been low to moderate, and it was a very fair
- assumption to assume that with this project with the fewer
- turbines that the impact for those viewpoints would
- certainly be no higher than they had found to be before.
- 19 So those were eliminated from further detailed analysis.
- 20 So instead I looked at five and perhaps I could point to
- 21 this.
- JUDGE TOREM: Mr. Priestley, when you say
- you did the revised selection, was that at the original
- recommendation or at the original suggestion of the
- 25 Applicant to the County down to 80 turbines or the one

- 1 that's before us now of 65.
- THE WITNESS: You know, I would have to
- 3 think for a minute about that.
- 4 MR. PEEPLES: We've used the 65 turbines
- 5 layout on the more recent one.
- 6 THE WITNESS: If you look at the technical
- 7 memo, I think you will see it's the 65 map because this
- 8 map is from my technical memo and there were 65.
- 9 A. So just to make it very, very clear what's
- 10 happening with these viewpoints we color coded them. This
- 11 map shows the project. It's kind of a close-up view, and
- 12 I've used the red on the box for the viewpoints for which
- we have prepared new revised simulations. There's one
- here and at Highway 97 at Eburg Ranches Estates, one here
- at the top of the slope by the gravel pit looking north on
- 97, one-quarter of Bettas Road on 97 where you're looking
- south, and one up here from a residence in Section 35. We
- didn't redo the simulations for Bettas Road. Here you can
- see there are no more turbines in this view, and we didn't
- redo the one down here on Highway 10 which is No. 6.
- 21 This map then shows the locations of
- viewpoints that were further out from the project. On
- this map we show the general locations of the strings,
- locations of the viewpoints. Now, the further out
- viewpoints the only one that we did was Viewpoint No. 11,

- which is on Forest Road 35 which provides access up to
- 2 Table Mountain and recreational activities up there.
- JUDGE TOREM: Again, for clarification, the
- 4 first map you referred to was Vis-1 Revised Part A at the
- 5 five viewpoints. Vis-1 Revised Part B is another
- 6 enlargement but at a greater scale and it shows just the
- 7 one from Forest Road 35.
- THE WITNESS: As well as Viewpoint 7, 8, 9,
- 9 and 10 which, we did not redo.
- 10 JUDGE TOREM: So that sets some context for
- what you're going to be discussing today.
- 12 THE WITNESS: Yes, it will make it--I think
- it will make that discussion just a lot more clear.
- JUDGE TOREM: Mr. Peeples, any other
- 15 preliminary?
- MR. PEEPLES: Yes
- 17 BY MR. PEEPLES:
- 18 Q. I just wanted to point out is that am I
- 19 correct that vis sims that you have up here,
- 20 Dr. Priestley, they are the vis sims that are basically
- 21 the ones in red?
- 22 A. Yes, that is correct.
- 23 Q. Those are the ones that were attached to the
- 24 addendum to the DEIS.
- 25 A. That is correct.

- JUDGE TOREM: Mr. Peeples, I'm noticing that
- when I counted the five on the map, there were five red
- dots, one of which was in the legend. Is there a fifth
- 4 one or is the green one along the highway to the lower
- 5 left is that the fifth one that wasn't redone?
- 6 BY MR. PEEPLES:
- 7 Q. Can you answer that?
- 8 A. There's a red dot over on the other map, over
- 9 on the Part B.
- 10 JUDGE TOREM: So the five that you redid are
- in total, four of which are on A and the fifth is on B.
- 12 THE WITNESS: That's correct.
- JUDGE TOREM: Does that clarify for the
- 14 Council?
- MS. TOWNE: Thank you.
- JUDGE TOREM: So the two, Vis-1a and Vis-1b,
- taken together show the five that you focused on for the
- 18 revised project.
- 19 THE WITNESS: That is correct.
- JUDGE TOREM: Mr. Slothower, did you get all
- 21 that?
- MR. SLOTHOWER: I got it.
- JUDGE TOREM: Then we're ready to go with
- 24 your cross-examination.
- MR. SLOTHOWER: Thank you.

## CROSS-EXAMINATION

2 BY MR. SLOTHOWER:

1

- 3 Q. Dr. Priestley, when you did the simulations
- 4 did you actually go on the ground and stand at the point
- 5 and take the pictures yourself?
- 6 A. Yes. Well, in most cases, in most cases I
- 7 did. In the case of the view from Section 35 which
- 8 required access to private property at the time when I
- 9 couldn't be available that was done by Horizon staff, and
- 10 for the view from Forest Road 35 that was done by Horizon
- 11 staff as well because I couldn't get out here at the time
- 12 we needed to do it.
- 13 Q. Thank you. Determining visual impact is
- really a subjective science, isn't it?
- 15 A. Well, it involves a process that is mildly
- 16 systematic. In the end it requires making judgments, but
- in the landscape architecture profession a whole series of
- 18 protocols has been developed for at least very, very
- 19 systematically structuring the way in which assessments of
- 20 impacts, visual impacts are made.
- 21 And you will see in my testimony,
- 22 particularly my original testimony, I do go to some
- lengths to describe the efforts done particularly by
- 24 agencies of the federal government to development
- 25 procedure and protocols for assessment of the visual

- 1 character and quality of landscapes and for the various
- 2 systematic assessment of the affects of changes to those
- 3 existing landscapes.
- 4 Q. But at the end of the day after you've taken
- 5 particular structures through those protocols your
- 6 conclusions may vary from other individual conclusions; is
- 7 that correct?
- 8 A. What we try to do is lay out the procedure,
- 9 lay out the assumptions, come to a reasonable conclusion,
- 10 but also leave that information on the table for others to
- 11 review.
- 12 Q. I understand that. But my question was when
- 13 you reach a conclusion if you take someone else through
- the same process, they may very well come to a different
- 15 conclusion on the impact; is that correct?
- 16 A. Yes.
- 17 Q. Thank you.
- 18 A. That's true.
- 19 Q. Essentially you're trying to quantify an
- 20 impact that means different things to different people and
- 21 therefore by its very nature is going to be subjective.
- 22 A. I would not at all use the term quantify.
- Q. Okay. That's my term. You're right. That's
- 24 my term. If you have a better term for it, I think you
- 25 know what I'm asking.

- 1 I know the approach I take, the Α. Yes. 2. approach that most professionals would like to take in fact would avoid quantification. An effort again is made 3 to very objectively identify what actually is happening, 4 5 what is there in the situation that you are dealing with 6 now by photographs so everybody can see, perhaps through 7 analyses to show objectively what can you see from, how 8 much can you see from where, development simulations so 9 everybody can see what is the physical change that we are talking about. Again, it's a whole process of kind of 10 11 focusing things down, walking through it in a very, very 12 systematic way to provide a basis for people to come to an 13 understanding what do we have here now, how are things going to change with the project. 14
- 15 Q. Dr. Priestley, in your testimony, your supplemental testimony at page 6 you state the following: 16 "My professional opinion is that County's insistence that 17 all turbines must be back 2,500 feet from residences is 18 19 not a sound decision." You go on to say, "This is a rigid 20 requirement that does not reflect the fact that in many 21 cases, although turbines proposed as a part of this KVWPP 22 project may be located within 2,500 of residences, they have little aesthetic impact." You testified to that; is 23 24 that correct?
- MR. PEEPLES: I'm going to object. He

- 1 didn't read the rest of the sentence.
- JUDGE TOREM: Mr. Slothower, I think it's
- 3 fair to read the words after aesthetic impact that follow
- 4 the word because, and the Council seems to have that open
- 5 so I'll have them read it along, but the full sentence I
- 6 guess the first two sentences there from line 12 to line
- 7 18 would be the better context.
- 8 Mr. Priestley, that's your testimony; is
- 9 that right?
- 10 THE WITNESS: Yes, this is my testimony.
- 11 That opening statement was definitely very, very highly
- 12 qualified in some very specific ways.
- 13 BY MR. SLOTHOWER:
- Q. Mr. Priestley, this testimony though makes it
- 15 clear, at least to me and correct me if I'm wrong, that
- 16 the setback, the appropriate setback depends upon a
- 17 site-specific analysis of each situation; is that correct?
- 18 A. Yes, I think before you impose, before you
- impose a setback you really need to take a look at what is
- 20 happening in the situation to determine what, if anything,
- 21 would be appropriate in terms of a setback.
- 22 O. So in certain circumstances a setback of
- 23 1,320 feet maybe that type of a setback will minimize the
- visual impact given that specific situation.
- 25 A. In fact, in many circumstances and, in fact,

- 1 I have some other information in my testimony which in
- 2 fact provides a basis for understanding how 1,320 feet in
- 3 fact could provide a level of visual mitigation.
- 4 Q. But in other circumstances 2,500 feet may
- 5 provide no mitigation at all to the visual impacts.
- 6 A. Essentially you are correct. In some very,
- 7 very, in some very, very specific circumstances that could
- 8 be true, but it would require, you know, a very specific,
- 9 you know, site-specific assessment how you come to that
- 10 conclusion.
- 11 Q. That's really, Dr. Priestley, my point
- 12 exactly. The impact, the visual impact and whether a
- 13 1,320-foot setback or a 2,500-foot setback or some other
- setback will not be known until the sites, until is the
- turbines are specifically and finally located; is that
- 16 correct?
- 17 A. What I want to say to that is what we have
- done here in this case does provide an adequate basis for
- 19 analysis. My technical colleagues can confirm this, but
- it is my understanding that because of all the technical
- 21 constraints, once we've made this preliminary location of
- 22 the turbines within the string further modification is
- likely to be very, very limited. We're not talking about
- a dramatic change in the layout here. We're talking about
- 25 rather some tweaks to the siting of each individual

- 1 turbine.
- 2 And I might add that the procedure that we
- 3 follow here is very much standard practice in the wind
- 4 industry and amongst the regulatory agencies that regulate
- 5 the projects of this type because at this point in the
- 6 process it's impossible to know down to the centimeter
- 7 exactly where the turbine is going to be. It can come
- 8 close as we have in this case.
- And I might cite, for example, my experience
- in the last year working on the Bigelow Canyon project in
- 11 Sherman County, Oregon there we had a very, very similar
- 12 situation. We had to base our analysis on preliminary
- location of turbines within the turbine corridors, and
- that approach was accepted by the Oregon EFSEC which in
- 15 fact approved the project.
- 16 Q. In your testimony you have a chart where you
- 17 you go to specific you had residence map I.D. references.
- This is at page 8, Table 1 of your testimony. You're
- 19 familiar with that?
- 20 A. Yes, I see it.
- 21 O. I note that you've got the view shed notes
- and for some you have turbine none in primary view shed
- and others you have view blocked by terrain. Did you go
- 24 to each one of these houses?
- 25 A. Yes. Yes, as a matter of fact. In fact,

1 I've heard it said apparently in Seattle there was some 2. grumbling that the aesthetic consultant had not spent any time out at the project site, and I really take exception 3 to that because over the last couple of years I have spent 5 a lot time at the site looking very, very closely at things; and because many of these properties, many of the 6 7 residences on those properties are like very far off the 8 public road, from the public spaces it's hard to tell 9 what's going on. So to get a complete understanding of what is really happening with these residences Horizon 10 11 rented a helicopter for a day and I spent the day in a 12 helicopter and around with my camera looking at every 13 single residence, photographing it from every angle, taking copious notes as to, well, what is the orientation 14 of the house, where is the location of the windows, where 15 are the location of the outdoor activity spaces so I could 16 get an idea of how is the home situated, how is it angled 17 in terms of views toward the areas where the turbines 18 19 would be located. So, in fact, the view shed was quite 20 real.

- Q. Does that mean that you determined this using a helicopter or you determined it standing on the ground?
- 23 A. I think it was a combination of both things.
  24 To the extent to which I could see things from the ground
  25 I used that data as well as the insight gathered by the

21

22

- 1 flying around photographing things from the sky so it was
- 2 a combination.
- JUDGE TOREM: Perhaps it would be easier,
- 4 Dr. Priestley, if you would answer as to how many of those
- 5 residences. You refer to 16 in the chart here and 27 all
- 6 together that were alleged by the County to have. How
- 7 many of those residences did you visit on the ground?
- 8 THE WITNESS: The focus was on these 16. In
- 9 terms of 27 the first thing, of course, we did was take a
- 10 look at which of the residences would be within a half a
- 11 mile.
- 12 JUDGE TOREM: For these 16 then.
- 13 THE WITNESS: Are all within half a mile of
- 14 the turbines.
- 15 JUDGE TOREM: How many of these 16 were
- 16 visited on the ground at their properties?
- 17 THE WITNESS: I would have to kind of go
- here and take a look to be able to tell you. I can't tell
- 19 you off the top of my head to be quite honest.
- JUDGE TOREM: Ball park? Half?
- 21 THE WITNESS: I would say I'm just looking
- at the map here to kind of refresh my memory of where some
- of these places are located. I would say the number of
- residences that you couldn't tell very much from the road
- could be on the order of 40 percent to half. Because, for

- 1 example, public access to--well, a number of these homes
- 2 are set way back on lots and some of these other areas are
- 3 very, very private and public access is pretty limited.
- 4 BY MR. SLOTHOWER:
- 5 Q. So, Dr. Priestley, then as I understand it,
- 6 you didn't necessarily go right to the house, stand in
- 7 their yard and look. You looked from the road; is that
- 8 correct?
- 9 A. It was a combination of looking from the road
- and flying over, which actually was better than looking
- from the road because flying over you get that bird's eye
- view and a very, very good idea of how things are
- oriented.
- Q. But flying over, Dr. Priestley, you don't get
- the perspective of the occupants of the residence who was
- 16 looking out from their structure; is that correct?
- 17 A. Yes, that is correct, but I should tell you--
- 18 Q. Thank you. Does topography make a difference
- 19 when you assess visual impact?
- 20 A. Yes, it does. Because very frequently
- 21 topography blocks views of turbines. In a number of cases
- turbines that the County would require be removed under
- 23 their 2,500-foot setback requirement would be either not
- visible or barely visible because of the effect of
- topography.

- 1 Q. Well, generally the steeper the terrain, does
- 2 that tend to magnify the visual impacts? For instance, if
- 3 I'm standing on Highway 97 and I'm looking up a ridge line
- 4 and I see the towers there, that tends to magnify the
- 5 impact, does it not?
- A. I can't give you a yes or no answer to that
- 7 because there are a lot of different things going on at
- 8 the same time. If, for example, you're driving along
- 9 Highway 97 and there are very gray steep slopes it may
- well be that your primary code of vision is being
- channeled by topography and the fact you are not looking
- 12 like way up where the turbine might be located.
- 13 Q. If I'm looking up a ridge line and I see a
- turbine there, one of two things is going to happen as far
- the background. Either I'm going to see the sky.
- 16 Correct?
- 17 A. That's correct.
- 18 Q. Or I'm going to see more terrain behind the
- 19 turbine.
- 20 A. Yes, that's correct.
- Q. And depending upon how the turbine is painted
- 22 will have an impact on or will determine to a certain
- 23 extent the level of impact that I see there. Correct?
- 24 A. Yes, it will have an affect.
- Q. For instance, if I am standing on Highway 97

- and I'm looking up a ridge line and I see a turbine and
- 2 behind it I see more ridge line and the turbine is painted
- white, that has a much greater impact, does it not, than
- 4 if the turbine were painted for lack of a better color
- 5 taupe or something like that?
- 6 A. Let's say it would have more contrast with
- 7 its backdrop than if it were some color that were
- 8 attempting to blend in, yes.
- 9 O. So with more contrast it becomes more visible
- 10 and the eye catches it quicker. Right?
- 11 A. That's correct.
- 12 Q. I read the report that's attached to your
- testimony and in there you talked about some mitigating
- 14 factors. In fact, you point to color. I think it's page
- 15 11 of your analysis. You talk about the finish.
- 16 A. Is that my memo?
- 17 Q. Yes, that's your memo. I'm sorry,
- 18 Dr. Priestley.
- 19 A. Thank you.
- 20 Q. The memo attached to your supplemental
- 21 testimony. On page 11 you have a number of what I really
- 22 viewed as well as you called it mitigation measures
- 23 because they are things that if you did this you would
- 24 mitigate the impact; is that correct?
- 25 A. Yes, the idea is to build these right into

- 1 the site of your project.
- 2 Q. And one of the goals is to minimize contrast
- 3 with the sky backdrop; is that correct?
- 4 A. Yes, that is correct.
- 5 Q. You testified a minute ago that you've been
- 6 to the Valley on and off over the last couple of years.
- 7 Have you been in the Valley since the Wild Horse project
- 8 went up?
- 9 A. Only I guess on the visit starting yesterday.
- 10 Q. Did you have an opportunity to view the
- 11 visual impact of the Wild Horse Project?
- 12 A. Only from the interstate.
- 13 Q. Viewing from the interstate is a good place,
- 14 a good perspective. So there are some turbines there at
- the Wild Horse project that are close to the top of the
- 16 ridge line and they protrude up into this sort your
- 17 backdrop is the sky; is that correct?
- 18 A. Yes.
- 19 Q. Those are much more visible than the turbines
- that are not contrasted with the sky; is that correct?
- 21 A. I haven't had the opportunity to look closely
- 22 enough to really render a decision on what's happening in
- 23 terms of the visibility of the structures at Wild Horse.
- 24 O. But generally you just testified that the
- 25 turbine that is contrasted against the sky has a greater

- 1 impact.
- 2 A. That is very often the case.
- 3 Q. Have you examined other wind power projects,
- 4 done the same analysis on other wind power projects?
- 5 A. Yes, I have.
- 6 Q. Are the turbines always painted a white
- 7 color?
- 8 A. Not necessarily white. Often an off white
- 9 kind of like a very gray, neutral grayish, somewhere
- 10 between gray and off white.
- 11 Q. I say that because in looking at the Wild
- Horse turbines they appear to me to be very white and they
- contrast so the eye is drawn right to them. Would you
- 14 agree with that?
- 15 A. Again, not having spent enough time like
- really looking at Wild Horse I hesitate to say one way or
- 17 another.
- 18 Q. Are you familiar with the Bureau of Land
- 19 Management Visual Resource Management System?
- 20 A. Yes, I am.
- 21 Q. That system suggests that visual contrasts
- such as we have been discussing decrease as you move away
- or as the receptor moves away. Right?
- A. Yes, generally that's true.
- Q. And that system suggests that towers need to

- 1 be as far away from the receptor as possible; is that
- 2 correct?
- 3 A. I don't think that it is written in a way
- 4 that specifically mentions towers.
- 5 Q. Turbines, if you will.
- 6 A. Objects or changes that's one of the
- 7 variables that can be played with.
- 8 Q. So under the BLM system in order to minimize
- 9 those impacts you try to move as far away as possible; is
- 10 that correct?
- 11 A. Not necessarily, but you do consider--again,
- distance is a variable that you take into consideration in
- 13 making your siting decisions.
- 14 Q. Can visual impacts be mitigated with
- 15 distance?
- 16 A. Yes. If the distances are far enough, yes,
- distance can play a role in changing the level of impacts.
- 18 Whether it's a mitigation is another question because is
- 19 it feasible to move the facility further from the site
- 20 than it needs to be at?
- Q. Well, I guess that gets to the question of
- 22 whether this is an appropriate site or if there are other
- 23 places in Kittitas Valley that would be more appropriate
- 24 because they are farther away from the visual receptors.
- 25 A. Yes. I don't think that's a question that

- 1 I'm in a position to answer.
- 2 MR. SLOTHOWER: I think that's all my
- 3 questions.
- JUDGE TOREM: Thank you, sir.
- 5 Mr. Hurson, did you want to take next?
- 6 CROSS-EXAMINATION
- 7 BY MR. HURSON:
- 8 Q. Correct me if I'm wrong, Mr. Priestley, but
- 9 none of the visual assessments--
- 10 A. I'm wondering if you could talk closer to the
- 11 microphone.
- 12 Q. Okay. Sure.
- MR. PEEPLES: Mr. Hurson, he is pretty much
- 14 deaf in this other ear.
- MR. HURSON: All right.
- 16 BY MR. HURSON:
- 17 Q. Correct me If I'm wrong, but none of the
- visual assessments that are shown up on this board or that
- we have pictures of are from the adjoining property
- 20 owners' residence.
- 21 A. Not adjoining property owners but, for
- 22 example, the view I guess it's from 4 the view up in
- 23 Section 35 in fact is from the front porch of the
- residence. It's No. 1 on Highway 97. It was
- intentionally selected to be at a place where a

- 1 residential, people were coming from a residential
- 2 subdivision turn onto Highway 97. So there was an effort
- 3 to reflect views that would be seen by residents of the
- 4 surrounding area.
- 5 Q. But that residence is, if I'm looking at the
- 6 scale correctly, it's well in excess of a mile to the
- 7 nearest turbine in that layout.
- A. It's certainly over; for example, 4, it's
- 9 Section 35, that would be over a half a mile from the
- 10 turbines that are now being proposed.
- 11 Q. Okay. So it's over, it's over half.
- JUDGE TOREM: Mr. Hurson, you're just going
- to have to use the mic or take it with you.
- MR. HURSON: Okay. That diagram sort of
- inherently requires me to wander around.
- 16 BY MR. HURSON:
- 17 O. No. 4 is this one up here. Correct?
- 18 A. In the Section 35, yes.
- 19 Q. So that's somewhere up here.
- 20 A. Yes.
- 21 O. And so No. 4 and then according to this
- diagram the nearest turbines there were eliminated.
- 23 A. That's correct.
- 24 O. According to the scale that's roughly a mile
- and so there's no turbines within a mile of there.

- 1 A. Correct.
- 2 MR. PEEPLES: I'm going to object to where
- 3 he put his pen. He tended to lay it on the top of the map
- 4 rather than where the potential residences would be.
- 5 BY MR. HURSON:
- 6 Q. Mr. Priestley, if I could--Mr. Priestley?
- 7 A. Yes, right here.
- 8 Q. Right here. Let's go over here. There's 4.
- 9 You agree that nearest turbine is?
- 10 A. About a mile away.
- 11 Q. The length of my pen which is in excess of
- 12 1.2 miles. Correct?
- JUDGE TOREM: These are always clumsy things
- to get into the record, but to preserve the question you
- pointed to Forest Road 35 viewpoint which is No. 4.
- MR. HURSON: Viewpoint 4.
- 17 JUDGE TOREM: You looked at the scale at the
- bottom of that map, which is Vis-1 Revised A, and looked
- 19 at the scale to determine in judgment up to how far away
- the nearest turbine displayed on that map is and
- 21 Dr. Priestley's agreed that it's about a mile away or
- 22 more. Is that right?
- 23 THE WITNESS: That's correct.
- 24 BY MR. HURSON:
- Q. Let's see. The other turbines that were

- 1 removed--let's see. We have Viewpoints 3, 5, and 2. You
- 2 look at those. Would you mind looking at the addendum in
- 3 the Draft EIS on 3-18?
- 4 MR. PEEPLES: I've got it. Here you go
- 5 A. I've got it.
- 6 BY MR. PEEPLES:
- 7 Q. Drawing your attention there, it appears to
- 8 me where it's saying is the original layout there were
- 9 nine turbines ranging from .04 to a mile away. Correct?
- 10 A. Okay. Let me make sure I know where you were
- on the page. Are you talking about Viewpoint 4?
- 12 O. Viewpoint 2.
- 13 A. Viewpoint 2 that is the location north of the
- 14 gravel pit.
- 15 Q. Second paragraph in the original layout nine
- 16 turbines and Turbine String G would have been visible at
- 17 Viewpoint 2 at distances ranging from .4 to one mile.
- 18 Correct?
- 19 A. That is correct.
- 20 Q. The potential visual impact for Viewpoint 2
- 21 would have been moderate to high. Correct?
- 22 A. That is correct.
- 23 O. These nine turbines have been removed in the
- revised layout the project therefore no longer has visual
- 25 impact from the viewpoint.

- 1 A. That's correct. That's what it says.
- 2 Q. So we had Viewpoint 2. It showed some high
- 3 impact and they removed those.
- 4 A. That's correct.
- 5 Q. And four showed some impact. They removed
- 6 those. They removed some from the viewpoint from 4,
- 7 visual reduction. Right here. Correct?
- 8 A. That's correct.
- 9 O. Let's see.
- 10 JUDGE TOREM: Mr. Hurson, the document
- 11 you're reading from is in his supplemental testimony or
- 12 part of the DEIS?
- MR. HURSON: It's part of the DEIS. The
- 14 addendum to the Draft EIS.
- JUDGE TOREM: If you can identify the page
- numbers for the record, that would be helpful.
- 17 MR. HURSON: Certainly. The page I was
- referencing earlier was page 3-18 in Chapter 3.
- 19 BY MR. HURSON:
- Q. And then the Viewpoint 5 is this one here.
- 21 Correct?
- 22 A. Okay. Yes.
- Q. And originally Viewpoint 5 would have had
- 24 these turbines in its view.
- 25 A. That's correct.

- 1 Q. The northern string there those have been
- 2 eliminated?
- 3 A. That's true.
- 4 Q. Based upon that. So we eliminated turbines
- 5 that were shown in Viewpoints 2, 5, 3, and 4. Correct?
- 6 A. That is correct.
- 7 Q. All right. Now, that included removal of
- 8 turbines that were located within a half a mile of the
- 9 project or within a half a mile of the viewpoint.
- 10 Correct?
- 11 A. Within--yes, I'd have to take a look at my
- initial analysis to confirm that that is the case.
- 13 Q. You might look at Viewpoint 2, if that would
- 14 help.
- 15 A. Okay. This indicates that the closest of
- those turbines was four-tenths of a mile, with a range
- 17 from four-tenths of a mile to one mile.
- 18 Q. Can you point to me any of these viewpoints
- that are 1,320 feet away from a turbine as its currently
- 20 proposed?
- 21 A. Yeah, without spending some time with this
- scale, I just couldn't do that right off the top my head.
- Q. Are you aware of any viewpoints or
- assessments that were done at 1,320 feet as part of the
- 25 environmental analysis?

1 What I want to say is that in the selection Α. 2. of the viewpoints for analysis, you know, you can't simulate every single view in your project area. So there 3 are some kind of decision roles that people who do this 5 kind of analysis use in selecting their viewpoints, and you try and find a representative cross-section of views 6 7 particularly that represent views that are sensitive and 8 that are seen by large numbers of people. That's why, for example, there are views along Highway 97 which carries a 9 great deal of traffic and like from Section 35 we had a 10

view that was representative of views of that area where

- 13 JUDGE TOREM: Dr. Priestley, I think his question is to the point of the main objection that the 14 15 County has is that the Applicant has not made available to the Board of County Commissioners adequate justification 16 of why 1,320 feet is adequate visual mitigation. 17 want to know what were the closest viewpoints that were 18 19 done to the turbine and was 1,320 feet done or what was 20 the closest one that was at a greater distance.
- 21 Mr. Hurson, is that a fair assessment?
- 22 MR. HURSON: Thank you, yes.

there's a concentration of people.

- 23 A. We did not do a simulation specifically from
- 24 1,320 feet.

11

12

JUDGE TOREM: Do you know the closest

- distance from a chosen viewpoint to a proposed turbine in
- 2 the current layout that was considered by the Board of
- 3 County Commissioners? Half mile or less?
- 4 A. Yeah, I would really, I would really have to
- 5 look very, very closely to be able to tell you, and I
- 6 might add that at no point had we received a request to do
- 7 a closer simulation because of the consultant to EFSEC
- 8 adopted the viewpoints that we had used originally did not
- 9 select any closer viewpoints, did not ask us to supply any
- 10 closer viewpoints. We went through this whole proceeding
- with the County and they never at any point made any
- 12 request to us for simulations from closer viewpoints.
- JUDGE TOREM: I understand that, sir, and I
- don't think that either I or Mr. Hurson are trying to
- 15 criticize the choice of the viewpoints but simply to point
- out that the Council is now going to be faced with
- evaluating this 1,320 feet is it enough, is it a
- 18 significant setback to mitigate impacts or not, and this
- 19 body needs to know what the closest viewpoints done were.
- We're not at this late date going to ask our
- 21 consultant or you to go out and provide additional
- 22 studies; however, if the closest possible one again
- depending on the layout, the terrain, and a variety of
- other factors maybe gives us the best idea how to make
- 25 that stretch of logic when it comes down to deliberations

- and weigh that with the rest of the testimony we will get
- 2 the next few days at the public hearings Wednesday and
- 3 Thursday of this week.
- 4 So I think what Mr. Hurson's pointing out
- from the County's perspective where they couldn't make up
- 6 their minds in favor of the project and will be able to
- 7 argue later why this body should reach the same conclusion
- 8 as the Board. So I want you to be able to respond for
- 9 your client as to perhaps the alternative if such
- 10 arguments could be made or there are facts that should be
- 11 pointed out and highlighted in the record.
- 12 THE WITNESS: Yes, I have a partial answer
- for you, and that is the data that you are asking for
- actually is in the technical memo that is here among the
- 15 things I submitted. In Table Vis-2 there is in our
- description of the assessment change for each viewpoint
- there is an indication of the distance of the viewpoints
- 18 to the various turbines that can be seen in that view. So
- 19 it would be a matter of going through those turbines,
- 20 going through those descriptions on the table underlying
- 21 the distances and seeing well, okay, in which view are the
- turbines the closest.
- JUDGE TOREM: So I understand,
- Dr. Priestley, this is your supplemental testimony. The
- technical memorandum should be on pages 7, 8, and 9, and

- 1 it's labeled Table Vis-2 analysis of impacts of visual
- 2 resources during the project operation. For instance, on
- 3 the analysis View-1 it talks about 30 turbines visible at
- 4 distances of 0.8 to three or more miles. Is that what you
- 5 were referring to?
- THE WITNESS: Yes, that's correct. And for
- 7 each viewpoint you will find similar data and by mining
- 8 this table then the commission and its staff will be able
- 9 to find the data at least.
- 10 JUDGE TOREM: That should be very helpful as
- 11 far as the partial answer goes. Thank you, sir.
- 12 Mr. Hurson.
- 13 BY MR. HURSON:
- Q. Well, it's your understanding that the County
- 15 felt that a 2,500-foot setback was what you needed to
- 16 mitigate. Correct?
- 17 A. Excuse me?
- 18 Q. The 2,500-foot setback is what the County was
- 19 looking for. You understand that. Correct?
- 20 A. I understand now, but this is, you know, a
- 21 development that took place after we prepared for the
- hearings.
- O. Before the Commissioners?
- 24 A. Yes, and before the County.
- 25 Q. So you would agree, wouldn't you, that with

- 1 the revisions made to just the limited viewpoints and the
- 2 turbines that you removed there that in fact all the
- 3 visual viewpoints that are shown here would comply with
- 4 the county 2,500-foot distance? They're all greater than
- 5 2,500 feet from the viewpoint, the turbines.
- 6 A. From the viewpoints, yes, all the viewpoints
- 7 that we have analyzed it is correct I believe lie within
- 8 the more than half a mile from the turbine locations.
- 9 Q. You would agree, would you not, that the wind
- 10 farms are viewable from locations other than those
- viewpoint areas that were designated. Correct?
- 12 A. Yes, I'm afraid I'm going to have to ask you
- 13 to repeat the question.
- 14 Q. You would agree that the wind farm is
- viewable from places other than those viewpoint
- 16 assessments areas.
- 17 A. I would agree, yes.
- 18 Q. There were no viewpoint--there was no view
- analysis done at 2,500 feet from these turbines anywhere.
- 20 A. We prepared, yes, we prepared no simulations
- 21 at a distance from 2,500 feet, but it's incorrect to say
- we didn't do any view analysis.
- Q. We don't have any pictures or analysis to
- look at for simulations for 2,500 feet or 1,320 feet
- distances, do we, for this project?

- 1 A. There's something I might point out is that
- 2 in my most recent addendum to the testimony I presented
- 3 information drawn from the turbine design research field
- 4 on the question of the role objects at various sizes that
- 5 related to relative visual effect of objects to the
- 6 distance of the object from the observer times the height
- 7 and you will find that on Exhibit 34 supplement, page 16.
- 8 Q. But for this particular site we don't have
- 9 any visual assessments completed. Correct? I'm not
- 10 asking about the picture from before.
- 11 A. For this particular site we do not have
- 12 simulations at these distances.
- 13 Q. Now, your analysis does not involve any
- quantification of the existing visual quality as done in
- the environmental impact statement. Correct?
- 16 A. That's correct. And there is very good
- 17 reasons for it.
- 18 Q. So you don't have any visual quality
- assessments for any of this Table 1. You would agree in
- your testimony--let me finish my question--the Table 1 in
- 21 your testimony is not a visual quality assessment, is it?
- 22 It's simply a view shed map.
- 23 A. I guess my first question is you will have to
- 24 identify which Table 1 you are referring to and which
- 25 testimony.

- 1 Q. The one in your supplemental prefiled
- 2 testimony beginning at page 8.
- A. Yes, thank you. That's correct. This is strictly an evaluation of the relationship of residences
- 5 to potential turbine locations with an identification of
- 6 the orientation of the view and the relationship of that
- 7 view to the locations of the proposed turbines.
- 8 Q. In order to make a full and complete
- 9 evaluation of an impact of a particular viewpoint that's
- done in the EIS, you have to have a sensitivity analysis
- and a scenic quality analysis to come to an ultimate
- 12 conclusion on the ultimate visual impact. Correct?
- 13 A. If in fact the goal of this analysis were to
- do that, that's what we would have had to do.
- 15 Q. So there really wasn't any goal then to
- 16 undertake an analysis, visual impact analysis from any of
- 17 the residences then.
- 18 A. The goal in this case was to understand what
- is the physical relationship of the residences to the
- 20 proposed turbines to what extent would the turbine be at
- 21 all visible from the residence, and if the turbine is
- visible what role would it play in the overall view from
- 23 that residence.
- Q. But basically what we have is an incomplete
- analysis.

- 1 A. It's complete for what it intended to do.
- 2 O. And it didn't intend to provide a visual
- 3 analysis as the environmental impact statement did.
- 4 A. It did not intend for each of those
- 5 individual residences to provide a complete assessment of
- 6 the potential impact of the project from that view. I've
- 7 never seen an environmental impact assessment that has
- 8 gone house to house to do analyses of the impact.
- 9 Q. I take it you're aware that the Kittitas
- 10 County Board of County Commissioners turned down the KV
- 11 project earlier.
- 12 A. I'm aware of that, yes.
- 13 O. A large part of the reason they turned it
- down it was based upon the visual analysis or lack
- 15 thereof.
- 16 A. My understanding it was based on concerns
- about the potential effects of the project on the views of
- 18 residences.
- 19 Q. Nobody from your client, Horizon, said get
- 20 out there and do visual sensitivity analyses so we can
- show that 2,500-foot setbacks aren't needed.
- 22 A. Yes, I think that the analyses that we have
- done have demonstrated that a blanket 2,500 foot setback
- is not the answer. I mean that maybe the question is
- 25 different. That setback is almost--the 2,500-foot setback

- is almost beside the point.
- 2 Q. Is a blanket 1,320 foot setback the answer?
- 3 A. Well, it begins. I think that setback begins
- 4 to be useful because it relates to principles related to
- 5 what it is that people see in their field of view and when
- 6 things begin to be less dominant in your view.
- 7 We know that one of the themes in the
- 8 County's decision was referenced to the term looming.
- 9 They appeared to have concerns about turbines looming in
- 10 people's views. And when you set a turbine a quarter a
- mile away or 1,300 something feet away from the viewer you
- are in a zone where the object, the turbine, would be
- almost completely contained within the field of view. And
- according to certain principles of design there's a
- threshold at which when you can see the object completely
- within your field of view without having to move your head
- 17 up and down that the object is considered to be no longer
- 18 dominant in the view.
- 19 So for turbines of the height that we're
- assuming this project worst case would be--let's see. How
- 21 high?--it be would 410 feet. The zone at which there is a
- complete transition and the object can be seen completely
- in your field of view without moving your head would be
- four times the height. That would be 1,640 feet. So a
- 25 quarter of a mile, 1,300 something feet gets you fairly

- 1 close to a point at which removing effect has disappeared.
- Q. I'm a little confused from your testimony.
- 3 On the last page on page 18, line 4 and 5, you indicate
- 4 the view of turbines ceases to dominant (looming) at about
- 5 1,640 feet, is that correct, page 18 of your supplemental
- 6 testimony? I think you're looking at the wrong page.
- 7 A. Okay. So I'm now on page 18 and the sentence
- 8 is?
- 9 Q. Line 4 and 5, the view of turbines ceases to
- dominant (looming) at about 1,640 feet. Correct?
- 11 A. Yes, that's correct. That's what it says.
- 12 O. So if there was a blanket setback from 1,320
- 13 feet, you would agree then that all of the turbines at
- 14 1,320 feet away would be dominating and looming to the
- 15 residences?
- 16 A. What it would do, it would get your turbines
- 17 out into the zone where a transition is taking place
- between looming and not looming. It wouldn't be right at
- the threshold, but it would be relatively close to that
- threshold.
- 21 Q. You can have significant visual impacts well
- in excess of half a mile. Correct? We went through some
- of these here where there were turbines from .04 to one
- 24 mile and they removed them all because of the negative
- 25 impact. Correct?

- 1 A. Well--
- 2 O. Correct?
- 3 First, we need to define significant, but I Α. think there are cases where there can be substantial 4 5 impacts that are very, very context related. For example, 6 if you had a turbine that was located right in the middle of your view toward a very important landmark feature 7 8 focal point in the landscape and the viewing point were 9 very sensitive like from a scenic overlook or something of that nature, then you begin to have the ingredients for a 10 11 substantial impact. But in every case there's like a 12 whole set of things that you need to consider. It's not 13 just one variable.
- Q. Lacking that scenic quality assessment you can't make a determination that there's not a negative impact.
- 17 Yes, in many cases in conducting these Α. analyses you could begin to focus your analysis on places 18 19 where you know that there is a high probability that 20 there's going to be an impact because of your 21 understanding of the various factors that go into making 22 an impact. Because, again, when you do these studies, you can't study every single viewpoint. You have to do your 23 professional best to apply your professional knowledge 24 25 through an area to understand, well, okay, what are the

- 1 viewing locations that are likely to be more sensitive,
- where they're most likely to be the greatest problems, and
- 3 you spend your time looking closely at those. It was kind
- 4 of a de facto moving out of a lot of places where you know
- 5 that, well, the likelihood of a high impact is relatively
- 6 low.
- 7 Q. Okay. But now understanding the fact that
- 8 the County turned down the KV application, you were not
- 9 asked to do any assessment, visual assessment in any new
- 10 locations such as those that would replicate what the
- 11 County setback would do for the KV project.
- 12 A. That's true. Instead we did this other
- analysis that you see in my supplemental testimony.
- 14 Q. In your testimony you discussed about earlier
- 15 some of your pictures at Klondike. That's in Oregon.
- 16 A. Yes.
- 17 Q. Did you take those pictures?
- 18 A. I did not.
- 19 Q. I think Figure 3 shows what it looks like
- 20 1,320 feet and then Figure 4 is 2,500 feet. Correct?
- 21 A. Okay. The pictures are in front of me. You
- 22 want to run that by me again.
- Q. Okay. I'll put them up so you see them.
- This is how our printer printed them, and I think Counsel
- will have the color photo. I didn't have a color copy

- 1 printed. I had to print it off the computer, but these
- 2 are the photographs. Correct?
- 3 A. Yes, they are.
- 4 Q. So the bottom photograph here which is the
- 5 Figure 4 shows what a view looks like at 2,500.
- JUDGE TOREM: Let me interrupt just a moment
- 7 so I can orient the Council and they can find these
- 8 photographs.
- 9 MR. HURSON: Yes. That would be Exhibit 34,
- which is Mr. Priestley's supplemental prefiled testimony.
- JUDGE TOREM: You'll find these at pages 13,
- 12 14, and 15. They're not as an attachment, but they're set
- up right in the middle of the supplemental testimony. I
- think everybody has got it.
- MR. HURSON: For the Council's reference,
- 16 what I have here is I have 14 and 15 are what I have in
- 17 the blowups here.
- 18 BY MR. HURSON:
- 19 Q. As I understood it, these were the turbine
- 20 heights that Mr. Taylor in his testimony opined there's a
- 21 subtle difference between this and this turbine; is that
- 22 correct?
- 23 A. Yes, let's verify that in the text of my
- 24 analysis here for the turbine to determine exactly what
- 25 height that we're looking at. If you look on page 12 the

- 1 height of the tip of the blade is 389 feet.
- Q. Okay. All right. But these are the
- 3 differences that Mr. Taylor in his testimony had indicated
- 4 he saw as a subtle difference between this turbine and
- 5 this turbine.
- 6 A. I can't speak to that. I heard Mr. Taylor
- 7 say that, but, you know, I can't interpret what he said.
- 8 Q. Do you think to say that these views and
- 9 these turbine impacts have a subtle difference is an
- 10 accurate use of the term subtle?
- 11 A. Are you phrasing that question at me?
- 12 Q. Would you agree or disagree that this is a
- 13 subtle difference, the difference between the view at
- 14 2,500 feet and the difference between the view at 1,320
- 15 feet that's instituted in your picture as Mr. Taylor had
- 16 indicated?
- 17 A. Yeah, I would agree that--I would agree that
- there is a difference in the appearance of the turbines
- 19 when seen at these two distances. I would also--
- 20 Q. But I'm asking if a characterization as being
- 21 subtle in your expert opinion is an appropriate evaluation
- of those differences? Do you agree that this is a subtle
- difference or do you agree it's more than subtle?
- 24 A. I'd probably use a different term. I would
- 25 say that there's an incremental difference.

- 1 Q. As I was understanding these pictures in your
- analysis, if I could, when you were going through these,
- as I understood it, these pictures are suppose to show
- 4 what your entire field of view would show. Correct?
- 5 A. That's correct.
- 6 Q. So a way that I was conceptually thinking of
- 7 it is let's say, for instance, I'm in my house in the
- 8 living room window, and I walk up to the window so I can
- 9 just barely see the outward corners of my window and this
- is the picture I would see.
- 11 A. Yeah, that would if you were 1,320 feet.
- 12 Q. So this would frame the picture. If you were
- to say your picture window and you stood at your picture
- 14 window at the right depth.
- 15 A. If your picture window happened to be
- oriented toward that turbine.
- 0. Or the bedroom window or the bathroom window
- or the back deck. I'm just talking about the framing
- 19 concept. All right? Okay. You agree that that's how it
- works.
- 21 A. This is what you would see.
- Q. Do you understand that--now, you would agree
- 23 that the 2,500-foot setback the turbines are still quite
- visible, wouldn't you?
- A. I would.

- 1 Q. You understand that that kind of visibility
- was a visibility that the Kittitas County Board of County
- 3 Commissioners was willing to go with.
- 4 A. Well, I understand that Kittitas County
- 5 Commissioners is requesting a setback just all across the
- 6 board of 2,500 feet.
- 7 Q. But your understanding was that people could
- 8 see them, this sort of an impact, this kind of a visual
- 9 the Kittitas County Board of County Commissioners said we
- 10 can live with that visual impact. I'm sure Mr. Garrett
- and some of the other folks don't want it, but my client
- said we'll live with this kind of a visual impact.
- 13 Correct?
- 14 A. I'm sorry. You will have to repeat that last
- 15 part.
- 16 Q. The 2,500, this kind of a visual impact is
- the impact the Board of County Commissioners said, "We'll
- 18 live with it. We'll accept that kind of an impact."
- 19 Correct?
- 20 A. Well, as I understand it, they said they
- 21 wanted a setback of 2,500 feet.
- 22 Q. Okay. And the picture here reflects what the
- 23 Applicant is saying without exception they can put
- turbines this close to people's residences anywhere they
- want anytime. Any turbine can go this close and this is

- 1 the impact that they feel the neighboring landowners have
- 2 to put up with. Correct?
- 3 A. Well, you know, that's your statement.
- 4 Q. You would agree this is the 1,320-foot visual
- 5 that you prepared.
- 6 A. This is what a turbine would look like at
- 7 1,320, at a distance of 1,320 feet.
- 8 Q. Okay. Now, as I was going through this, I
- 9 was having a hard time figuring out because of your
- 10 definition of dominant view. It says basically on page
- 11 12, line 10, the entire turbine is contained within the
- field of view and because of this it's entirely contained
- within the area taken in by the human eye, it is less than
- 14 a dominant view. That's your analysis?
- 15 A. Yes, that's what it says here. That's my
- 16 analysis.
- 17 O. So if I'm understanding it correctly then,
- what you're saying is if an object could be seen within
- 19 this entire view, it doesn't dominate.
- 20 A. Could you rephrase that.
- Q. What you're saying is if an object can be
- seen within the entire picture here, it does not dominate
- the view.
- 24 A. It can be seen within the entire area that
- would be taken in by your eye. If it's within that, it

- 1 would be less than dominant in your view rather than one
- 2 that would cause you to have your head up and down to see
- 3 the whole thing.
- 4 Q. What this picture reflects is what that view
- 5 area would be.
- A. Yes.
- 7 Q. So anything that fits inside of here doesn't
- 8 dominate under your analysis. Correct?
- 9 A. Yes, under this definition of dominance or
- 10 looming.
- 11 Q. I was thinking of not asking this, but I have
- 12 to ask this now. Using your analysis then that bunny does
- 13 not dominate the view, correct, because you can see the
- 14 entire bunny?
- MR. PEEPLES: I'm going to object at this
- 16 point.
- 17 JUDGE TOREM: Let me just note for the
- 18 record the visuals first and then you can object. For the
- 19 record proposed is an illustrative exhibit. It's a very
- 20 large rabbit has materialized in a view. I have no idea
- 21 how big, but there is a little bit of room if I can
- characterize this, Mr. Hurson, that the ears don't quite
- reach the top of the frame there. And your suggestion is
- 24 to point out that it's not dominant by the definition.
- The objection, please.

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1
                     MR. PEEPLES: The objection is this is a
 2.
       cross-examination document. It would have had to be
       presented seven days before, first, and, secondly, it is
 3
       not illustrative of a wind turbine. They've got an animal
 5
       that is taking up a totally different shape.
 6
       irrelevant.
                    The other part of it would be irrelevant.
                                                                Ιf
 7
       we're going to start flipping documents out because we can
 8
       do that too.
 9
                     JUDGE TOREM: Mr. Peeples, just sit tight
10
       here for a minute.
11
                     MR. HURSON:
                                  Your Honor, like I said, I
12
       wasn't sure if I was going to use it, but for illustrative
13
       purposes I think it needs -- Mr. Priestley is the one who
       established and he set the parameters for what a dominant
14
       or nondominant view was. I think his credibility before
15
16
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this Council is critical or his lack of credibility is critical. And based upon what he determines is dominant, 17 I came up with, yes, frankly what is a rather unusual 18 graph. I guess I could have just taken it and taped it 19 20 onto the top. I didn't intend to offer it as an exhibit, 21 although I think it's already been reflected in the record 22 but it was to make the point that I think has been made. 23 JUDGE TOREM: Mr. Hurson, I'm going to 24 sustain the objection on the basis described, and for lack

25

of a better term put the rabbit back in the hat and use

- 1 the illustrative exhibits that are here. I think that the
- 2 definition of dominance is made clear to the Council from
- 3 the discussion I'm overhearing just on Exhibits 3 and 4
- 4 that are contained at the 1,320 and 2,500 foot.
- I think it's very clear to the Council that
- 6 based on your questions as to what are Dr. Priestley's
- 7 definition of dominant in the view that essentially it can
- 8 be contained and not run over the top of the picture. If
- 9 it's contained and it doesn't run over as is the case in
- the rabbit you've put back in the hat and these other
- pictures it's not dominant, and that's Dr. Priestley's
- 12 view.
- 13 Clearly you disagree and clearly other
- 14 Councilmembers might take issue with what Dr. Priestley on
- the definition of dominant is depending on the scope of
- the picture and the rest. Counsel, your point has been
- made so we'll strike that question as to the bunny rabbit
- 18 proposed exhibit.
- 19 Let's press on. If you want to ask more
- 20 questions about the Klondike photographs which I think are
- 21 quite illustrative of the point of not only his definition
- but contrast within the 1,320 and the 2,500. Let's stick
- 23 to that. I think that will be sufficient to make all the
- 24 points necessary.
- MR. HURSON: Just for clarification, I think

- I made the point when you're saying you're going to strike
- 2 it all.
- JUDGE TOREM: We're not going to put the
- 4 rabbit into the record.
- MR. HURSON: Into the record. Oh, that's
- 6 fine. I had not intended to offer it.
- 7 MR. PEEPLES: Well, if he wasn't intending
- 8 to offer it, why did he hand it up?
- 9 MR. HURSON: Okay. I would move to admit it
- then because Mr. Priestley has made a conclusion that that
- doesn't dominate, and I think I'm entitled to make my
- point which I think I did. If I can make my point by just
- putting a sticky note up and saying so that doesn't
- dominate, I could do it that way too.
- JUDGE TOREM: Well, I guess my point and I
- think Mr. Peeples' point is the same, but exhibits that
- were--these have not been filed well in advance and seven
- days ago had you submitted this picture then Mr. Peeples
- may have been ready to make an objection at that time, but
- that would have been the appropriate way under our rules.
- I can't unring the bell and make it so this never
- 22 appeared. I don't have that sort of magic powers.
- However, Mr. Peeples' point is well taken;
- that if we allow ourselves to continue to take items out
- 25 that haven't been previously noticed in just mid

- 1 cross-examination we're not sticking to the rules we
- 2 promised ourselves we would have for this proceeding and
- 3 it can quickly go down hill.
- 4 MR. HURSON: That was the only one.
- JUDGE TOREM: I understand the point, but it
- opens the door for others to do the same, and it's lucky
- 7 there was good humor involved here and after five o'clock
- 8 well appreciated. Nonetheless, let's try to stick to if
- 9 you do have something that hasn't been noticed to the
- 10 Council, there are early morning at 8:30 everyday or 9:00
- 11 whenever we start. That's the time to let me and
- 12 everybody else know that you intend to pull your
- proverbial rabbit out of your proverbial hat and know that
- we're going to have objections in advance and we'll save
- this sort of exchange. So, please, if you bring anything
- 16 else out, expect me to sur sponte tell you to stop before
- 17 Mr. Peeples has anymore apoplection about it so that I can
- take care of it because it really shouldn't be tolerated,
- and I understand what you meant to do here and there was
- 20 no offense intended. Apparently some has been taken and I
- 21 understand that perspective as well.
- Do you have any additional questions now
- that those points have been made?
- 24 MR. HURSON: Again, I would just if I caused
- 25 a problem, I apologize.

- JUDGE TOREM: Had you used a fly today, I
- 2 could have allowed that.
- 3 MR. HURSON: I could have used a fly. I
- 4 could have put my fist up and pretend that's the thing. I
- 5 was simply for illustrative purposes trying to show what
- 6 his interpretation of what dominant means and carried it
- 7 frankly to an extreme.
- 8 JUDGE TOREM: Okay. Any other questions
- 9 beyond that?
- 10 MR. HURSON: Nope. Nothing else. Thank
- 11 you.
- JUDGE TOREM: Mr. Carmody.
- MR. CARMODY: I'm just going to ask one or
- 14 two questions.
- JUDGE TOREM: If you can please stick to the
- microphone to accommodate Dr. Priestley, that be would
- 17 much appreciated.
- 18 CROSS-EXAMINATION
- 19 BY MR. CARMODY:
- 20 Q. Your testimony was that in the mind's eye
- 21 when they looked at a feature and in this case a turbine
- 22 at 1,320 feet, it would be dominant and what that means is
- that a portion of that structure would be out of the view
- of the observer; is that correct?
- 25 A. That you would begin to be moving into the

- zone where in fact it would be contained within your view.
- 2 Q. So at 1,320 feet with a 410-foot tower the
- 3 human eye would look at it but would not see the entire
- 4 tower and would have to look up to see the total tower.
- 5 A. If you were standing on a completely level
- 6 plane with the object, and if the object really were let's
- 7 see 1,610 feet tall.
- Q. And the dominance factor would be increased,
- 9 wouldn't it, if the turbine was on top of a ridge that you
- 10 were looking up at?
- 11 A. Actually that's kind of an
- interesting--that's kind of an interesting question
- because, in fact, if you were at the base of a ridge
- because of the angle of view you might not be looking up
- at the top of the ridge. Your view might be contained in
- 16 fact by the side of the ridge. So in fact you might be
- 17 looking straight at this ridge and not seeing the turbine
- on the top.
- 19 Q. So Figure 3 which is 1,320 feet is a bit
- 20 misleading, isn't it, because the human eye would only see
- 21 a portion of that turbine and not all of it plus this
- 22 additional stuff?
- JUDGE TOREM: I think Mr. Carmody's question
- is as to the picture that's taken here, Mr. Carmody, and
- correct me if I'm wrong, Dr. Priestley, is not a 410-foot

- 1 turbine; so the math that's done, and you said this
- 2 earlier, correct me if I'm wrong, Doctor, because four
- 3 times the height that gave you the 1,540 reference that
- 4 you're using.
- 5 THE WITNESS: Yes.
- JUDGE TOREM: These if my notes are correct
- 7 were 389 feet.
- 8 THE WITNESS: That's correct.
- 9 JUDGE TOREM: So with that context of the
- 10 question it would be 1,560 feet approximately that it
- 11 would take. Mr. Carmody's question is your Figure 3 shows
- 12 a nondominant turbine at four times away, less than four
- times away that you said it would continue to dominate
- until it's four times its height in distance away. Isn't
- that therefore a misleading photograph? Is that fair?
- 16 MR. CARMODY: That's correct.
- JUDGE TOREM: So, Dr. Priestley, how do you
- 18 respond to your definition of four times the height it
- 19 would remain dominant and in this picture that's
- apparently not the case?
- Is the photograph showing more in a vertical
- fashion than the human eye?
- 23 THE WITNESS: It may well be that under
- those circumstances it's showing more than the human eye
- would see.

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1 MR. CARMODY: I have no further questions.
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- JUDGE TOREM: Thank you Mr. Carmody.
- Mr. Peeples, any redirect?
- 4 MR. PEEPLES: I do have redirect.
- JUDGE TOREM: Council, you want to hold any
- 6 cross you have until Mr. Peeples has redirect?
- 7 MR. PEEPLES: I'll go after the Council.
- JUDGE TOREM: They're fine with that.
- 9 That's okay. Why don't we do your redirect first.
- 10 REDIRECT EXAMINATION
- 11 BY MR. PEEPLES:
- 12 Q. First of all, Mr. Slothower was asking you
- 13 questions whether or not this was a subjective science. I
- think that's his words. How would you portray what you
- 15 do?
- 16 A. Again, I would portray what I do as using
- very, very systematic methods to kind of tie down what is
- actually happening out there in the landscape in general,
- 19 look at things, again, in a very, very systematic way.
- 20 So, you know, again to the extent to which something is
- 21 visible or not, what's the degree of contrast, what is the
- degree of change, what is the degree of sensitivity and so
- 23 on. Take all these variabilities and tie them down as
- 24 best we can so that we have a basis for rendering a
- 25 judgment about aesthetic change.

- 1 Q. Do you use accepted methodologies to do that?
- 2 A. Yes, I have.
- 3 Q. Have they been adopted by BLM and came out of
- 4 BLM?
- 5 A. The methodology that I used was primarily on
- 6 the methods used by the Federal Highway Administration,
- 7 but some degree by other methods that I am very, very,
- 8 very familiar with.
- 9 Q. Now, do you know in your experience of any
- 10 setback, aesthetic setback requirements, not view
- 11 blockage, you know, but aesthetic setback requirements
- 12 that you've run on to?
- 13 A. For what kind of--
- 14 Q. For looking at something. Not view blockage,
- not a building that would block a view, but something
- behind it, but just general aesthetic setbacks.
- 17 A. Yeah, you know, most I would say in general
- looking at urban design plans and the like, scenic highway
- 19 plans, your typical regulations related to views very much
- are oriented toward projecting specific views, keeping
- 21 objects out of important views. So the only thing I could
- 22 say about setbacks is in your typical zoning ordinance
- 23 there are setback requirements that your house has to be
- say 30 feet from your front lawn line. But to the extent
- 25 from which those are strictly aesthetic, intended to

- 1 mitigate people's view of their house, for example, I
- 2 can't say.
- 3 Q. You were somewhat chastised for not going out
- 4 and doing a vis sims within 2,500 feet of the turbines.
- 5 Would you please kind of explain to the Council what you
- 6 went through on that and why you didn't think it was
- 7 necessary to do a vis sims and what you're trying to
- 8 accomplish by your study. And this is your EIS analysis.
- 9 A. When you say my EIS analysis, meaning my
- 10 initial ASC, my initial ASC analysis?
- 11 Q. And what you did for the ADEIS.
- 12 A. Yes. Again, as I started to explain before
- when for people who do visual resource assessments, impact
- assessments we go through a protocol in terms of selection
- of viewpoints. And, again, there was just no way that you
- can simulate every viewpoint so you try to find viewpoints
- that are representative and in particular representative
- views that are seen by large numbers of people and are
- 19 particularly sensitive. So that's how we ended up with
- the set of viewpoints that we used. And, you know, one of
- the questions is why didn't you select any viewpoints that
- were like as close as 1,000 feet? And one of the things
- 23 that you can say is well, in fact, this project does not
- 24 entail any turbines that would lie as close as 1,000 feet
- 25 to a residence.

- 1 We did do a very systematic analysis of
- 2 turbines lying within a half a mile of the project and
- 3 project turbines, and, again, these are located on Table
- 4 1. If you look at the distances involved, there are none
- 5 as close as 1,000 feet. In fact, most of the so-called
- 6 turbines that are under half a mile are out at beyond
- 7 1,600 feet from the turbines. So there wasn't in this
- 8 project there wasn't a pressing need to look at
- 9 close-at-hand views as there was say in the Desert Claim
- 10 Project where there were a great many homes lying within
- 11 1,000 feet of the proposed turbine locations.
- 12 Q. Are you familiar with the Desert Claim site?
- 13 A. Yes, I am.
- 14 Q. How are you familiar with that?
- 15 A. I'm been working with Desert Claim from
- several points of view. One, I was asked by EFSEC to do
- an analysis of the cumulative effects of Desert Claim and
- 18 KV taken together. So at that point I had the opportunity
- 19 to look at the Desert Claim analyses very, very closely
- and think about it in terms of its relationship to KV; and
- 21 then in addition at the time that Puget was looking for
- renewable energy resources to buy and add to its
- 23 portfolio, it asked my firm to assist it in doing due
- 24 diligence of a project that it was considering. And one
- of the projects under consideration at that time was the

- 1 Desert Claim project, and I was asked to evaluate the
- 2 aesthetic analysis that had been done at Desert Claim. So
- 3 that gave me quite a bit of familiarity with that
- 4 project's aesthetics effects and the analysis that was
- 5 done of them.
- 6 Q. Did you review and travel around the Kittitas
- 7 Valley Wind Power Project site and look at the type of
- 8 residences and where they were located with regard to the
- 9 terrain and trees, etc., before you started your analysis
- 10 originally?
- 11 A. Yes, I did.
- 12 O. And what did that indicate to you?
- 13 A. Well, that certainly gave me a feeling of
- understanding the relationship of the project to its
- surrounding setting and to potential viewers, and it was
- 16 based on that very intimate look at things that developed
- an understanding of what was going on. Review of maps
- showing the view shed of the project or the so-called zone
- of visual influence analysis, pouring over GIS maps, it
- 20 was based on all of that that I made decisions which
- viewpoints would be most appropriate and useful to use for
- 22 simulations and the basis for analysis.
- 23 Q. You testified that the concern was more with
- regard to how many people would see a view rather than
- small amounts isolated. Would that be a fair statement?

- 1 A. It would be correct that the emphasis wasn't
- on isolated views. It was on more representative views.
- 3 Q. Have you ever seen a study that's taken a vis
- 4 sims of every single house and miles of square mile area?
- 5 A. No, I have not.
- 6 Q. With regard to the photos that you have in
- 7 your testimony--let me find it--I'd point you to Figure 2
- 8 which is Klondike 11, 1,175. What is the relevance of
- 9 that picture at 1,175 with regard to a height versus
- 10 setback?
- 11 A. It was intended to provide an idea of what if
- 12 you're this distance from a turbine of that size what is
- it that you are seeing; what does it play in the overall
- 14 view.
- 15 O. And what zone would that be in?
- 16 A. Let's see. Let's see. Yes, in this case
- four times the height of the tip of the blade so it would
- 18 be in Zone 3.
- 19 O. So that is to illustrate to the Council what
- 20 actual Zone 3 would be for that size of turbine.
- Okay. Now, going to the analysis that you
- did with regard to the 16 houses within 2,500 feet, I'm
- 23 not going to go through this individually because it's
- Table 1 and you can see the distances there. But you were
- asked a question about visual quality. Let me ask you

- 1 this question. If I'm a turbine and I'm standing over
- 2 here and you're faced that way, what's your visual
- 3 quality?
- 4 A. Well, in terms of visual effect there's no
- 5 visual effect.
- 6 Q. Okay. And if I'm out here but I'm hiding,
- 7 what's the visual quality?
- 8 A. Well, again the effect is none. The visual
- 9 quality is the same as the existing visual quality.
- 10 JUDE TOREM: Just so the record can capture
- 11 this, Mr. Peeples, who was not wearing a rabbit suit, was
- moving about to be behind where Mr. Priestley's field of
- vision is and then in his field of vision yet behind an
- obstruction for the second example.
- And I believe the point, Mr. Peeples, is to
- demonstrate that visual quality can be affected by what
- 17 else might be or might not be in the field of view. Is
- 18 that correct, sir?
- MR. PEEPLES: Correct.
- JUDGE TOREM: And hopefully we're cutting to
- 21 the chase that the pictures of Klondike how nothing else
- is in the field of view and it might be different than
- 23 from what we see here.
- 24 MR. PEEPLES: And also the houses that we
- 25 have in this exhibit.

- 1 BY MR. PEEPLES:
- 2 Q. You did that analysis, correct, when you went
- 3 through and looked at those 16 houses within 2,500 feet,
- 4 you did the analysis of what they would be looking at?
- 5 Right?
- 6 A. Right.
- 7 Q. Is there any way to hide a turbine?
- 8 A. Well, to the extent that they are located in
- 9 areas that are outside of the main field view of observers
- 10 I suppose that it's hiding from. So the answer, yes,
- 11 turbines are very big and they are difficult to hide. But
- there are some locations where they're going to be a lot
- less visible to people in their normal everyday views than
- others.
- 15 Q. We've previously testified you're familiar
- with both the Desert Claim Project and your work there and
- 17 with the Kittitas Valley Wind Power Project. Would you
- describe what you perceived as a difference with respect
- to the issue we're talking about between those two
- 20 projects?
- A. Between?
- 22 O. Desert claim--
- 23 A. --and KV. Yes, these projects are in very,
- 24 very different landscape context. They really have
- somewhat different aesthetic issues. I guess for those of

- 1 you who are familiar with the Desert Claim Project it's
- 2 located generally on the valley floor and just kind of
- 3 creeping a little bit into the foothills. So this is a
- 4 landscape that is different from the ridge area that is
- 5 part of the KV.
- 6 So unlike the KV area landscape in Desert
- 7 Claim is very, very open and there is much more in the way
- 8 of kind of like active agriculture activity with farm
- 9 houses going along with it, and as well as ranchettes that
- 10 would be in close proximity to the turbines, and that
- 11 would have views toward them. I just reviewed the
- 12 environmental analysis that was done for KV and there's a
- figure in there showing something like 31 dwellings that
- 14 would be--
- 15 O. KV or Desert Claim?
- 16 A. For Desert Claim. Sorry. For, Desert Claim.
- 17 In the Desert Claim there's a map showing something like
- 18 31 residences located within 1,000 feet of the boundaries
- 19 of Desert Claim. And it's interesting. Many of those
- 20 residences are located at exactly 1,000 feet from
- 21 locations where turbines were proposed, and that actually
- is quite different from the situation in Kittitas Valley
- where there are fewer residences because of the topography
- and the views are not as open and at no point have there
- been any residences located within 1,000 feet of turbines

- in the Kittitas Valley Project. Typically located, you
- 2 know, further away, somewhat further away at least than
- 3 1,000 feet.
- 4 MR. PEEPLES: No further questions.
- JUDGE TOREM: At this time I think
- 6 Mr. Peeples, it's appropriate before we overlook it to see
- 7 if you want to move these other illustrative exhibits,
- 8 Figure Vis-1 Revised Part A and B, into the record.
- 9 MR. PEEPLES: Yes, we'll do that. Irina,
- 10 could you give us new numbers as to probably--
- 11 JUDGE TOREM: Probably Mr. Priestley's
- 12 supplemental.
- MR. PEEPLES: His supplement testimony.
- 14 That would be fine.
- MS. MAKAROW: Those would be 34.15 and
- 16 34.16.
- 17 (Exhibit Nos. 34.15 and 34.16 marked for
- 18 identification.)
- 19 JUDGE TOREM: So those would be 34-SUP.
- 20 Right?
- MS. MAKAROW: Just 34.15 and 34.16.
- JUDGE TOREM: All right. So just 34.15 and
- 23 34.16.
- 24 Council, any objections to these coming in?
- 25 All in favor?

- 1 COUNCILMEMBERS: Aye.
- JUDGE TOREM: So these now are part of the
- 3 record and we'll make arrangements to make sure that
- 4 everybody has a chance to have a copy of those, as well
- 5 as the earlier one we brought in under Chris Taylor's
- 6 testimony.
- 7 (Exhibit Nos. 34.15 and 34.16 admitted into
- 8 evidence.)
- JUDGE TOREM: Now, let me just poll the
- 10 Council.
- 11 Questions for Mr. Priestley, Councilmember
- 12 Johnson?
- MS. JOHNSON: No.
- JUDGE TOREM: Councilmember Fryhling?
- MR. FRYHLING: No.
- JUDGE TOREM: Sweeney?
- MR. SWEENEY: No.
- JUDGE TOREM: All right.
- 19 MS. WILSON: My questions were asked.
- JUDGE TOREM: All right. Thank you,
- 21 Councilmember Wilson.
- 22 Councilmember Adelsman?
- MS. ADELSMAN: No.
- 24 JUDGE TOREM: Councilmember Towne?
- MS. TOWNE: No.

- JUDGE TOREM: And the Chair?
- 2 CHAIR LUCE: No.
- JUDGE TOREM: It appears I think most of
- 4 questions I had seen that needed to be asked in this area
- 5 that were precirculated as described last Tuesday were
- 6 actually asked during the cross so I'm not surprised the
- 7 Councilmembers you've exhausted them in many different
- 8 ways this afternoon, folks, and with their questions as
- 9 well.
- 10 MR. FRYHLING: Could we have these available
- 11 to us tomorrow to look at?
- MR. PEEPLES: We'll run off smaller copies
- if that's okay.
- MS. JOHNSON: The pictures.
- 15 JUDGE TOREM: These documents have been
- admitted to the record and the request is can the larger
- scale be available for continuing viewing throughout the
- 18 course of the proceedings? So I'm going to ask that
- 19 those--
- MR. PEEPLES: You talking about these?
- JUDGE TOREM: Yes.
- MR. PEEPLES: Yes, those are yours.
- JUDGE TOREM: Now, there's a few other
- 24 pieces of business. Does anybody else first have any
- 25 additional recross for this witness?

- I see Mr. Hurson has one or two questions.
- 2 I'll allow that. Once Mr. Hurson's done, we'll talk about
- 3 reminding everybody about the potential affidavit
- 4 witnesses for Wednesday and the answers will be back
- 5 tomorrow and the site visit planning and then talk about
- 6 tomorrow's schedule and then we'll adjourn for the day.
- 7 So no pressure to get to the end,
- 8 Mr. Hurson. Your questions.
- 9 MR. HURSON: It should be very quick.
- 10 RECROSS-EXAMINATION
- 11 BY MR. HURSON:
- 12 Q. In your summary Table 1 of your supplemental
- testimony under view shed notes, you took things view
- partially blocked by trees, view not in the primary view
- shed, those sort of things. Correct?
- 16 A. Okay. Just to be very clear you're talking
- about Table 1 as in my supplemental testimony on page 8?
- 18 Q. Correct. Eight over to nine.
- 19 A. Right.
- 20 Q. And those are your characterizations.
- 21 A. Correct.
- 22 Q. Now, this doesn't give us a full picture of
- what the impact of the view or consequences are, does it?
- A. This is not a full analysis of the impact in
- 25 each one of these views, but it certainly creates a

- 1 context because, for example, if the turbine is like
- behind, you know, is screened by topography and you can't
- 3 see it, you know that there is not going to be any impact.
- 4 Or if it's way off to the side of the view, that provides
- 5 a suggestion to the extent there could be an impact it's
- 6 not going to be a major one.
- 7 Q. I'll just show you it's Figure 3.9-20,
- 8 Viewpoint 4 simulated view.
- JUDGE TOREM: Which document is this?
- 10 MR. HURSON: That is in the Draft
- 11 Environmental Impact Statement.
- 12 MR. PEEPLES: I'm going to--is that one of
- the older ones? Is that still a valid sim? Remember, we
- have sims that are no longer valid.
- MR. HURSON: I'm asking him for a completely
- 16 different purpose. I'll try to be frank with it. What
- 17 I'm doing is I would like you to agree that the view is
- 18 partially blocked by trees in this picture.
- 19 JUDGE TOREM: Hold on. Let me get the
- 20 picture there. Mr. Peeples, take a look at that and see
- 21 if you want to continue with that objection or perhaps
- 22 it's not for the purpose of understanding is it an
- accurate visual simulation but simply to use that
- 24 particular photo that's already in the record as an
- 25 illustration of what's there.

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1 MR. PEEPLES: That's fine. Just Chairman
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- 2 Luce raised the issue of which are present. I don't know
- 3 if that's a present one or not.
- 4 JUDGE TOREM: So Mr. Hurson--
- 5 MR. PEEPLES: If he's using it for the
- 6 purpose he's using it for, I don't object.
- JUDGE TOREM: The page number that without
- 8 the photograph you're referring to is the EIS.
- 9 MR. HURSON: It says Figure 3.9-20. I don't
- 10 know what the page number is because they don't number
- 11 them that way. It's a series of photos after 3.9-29.
- 12 JUDGE TOREM: So it follows 3.9-29 in the
- 13 page numbers?
- MR. HURSON: And the page is just a
- 15 reference. It's this picture.
- 16 JUDGE TOREM: So the label on this figure is
- 17 Figure Vis-5b analysis, View 4, simulated view looking
- south from residence of Section 35, Elk Springs Road.
- 19 MR. HURSON: It's pretty close to it,
- 20 although the wind turbines seem a little harder to see in
- 21 the blowup than they do in the EIS.
- 22 BY MR. HURSON:
- Q. Anyway, all I was asking is you would agree
- that this picture shows a view partially blocked by trees.
- 25 A. Yes, I would use the term partially screened.

- 1 Q. Okay.
- JUDGE TOREM: For clarification let me ask
- 3 the Council to look not at the DEIS photograph but the one
- 4 that's on the board up here at my left you have a
- 5 different version of that in front of you. In the end of
- 6 the supplemental testimony, Mr. Priestley, there are some
- 7 attached photographs. You will find this as Vis-5b. It's
- 8 on a page that has 5a and 5b, and that's a reasonable
- 9 facsimile of what Mr. Hurson's getting at, and, again, the
- 10 question was partially blocked by trees.
- Mr. Hurson, that was the point.
- MR. HURSON: Yes.
- 13 BY MR. HURSON:
- 14 Q. The point was and then the difference is that
- also it has an evaluation below it on the EIS, and what it
- shows I would like to confirm this, you have an existing
- 17 visual sensitivity of moderate. That's probably because
- 18 of the distance. Correct?
- 19 A. That was the analysis done by the consultant
- to EFSEC.
- 21 O. Existing visual quality, however, was
- 22 moderately high to high even though there's a view
- 23 partially blocked by trees.
- 24 A. Yeah, the blockage of views by trees doesn't
- 25 necessarily detract from the visual quality. In fact, in

- 1 some cases it can enhance the quality of the view.
- MR. HURSON: That's it. Thank you,
- 3 Mr. Hurson.
- 4 JUDGE TOREM: Anything else further for this
- 5 witness?
- 6 MR. PEEPLES: Yes, I have some redirect.
- 7 JUDGE TOREM: Go ahead.
- 8 (Off the record for court reporter to change
- 9 paper.)
- JUDGE TOREM: We're ready to resume the
- 11 record. The court reporter has paper.
- Mr. Peeples.
- 13 RE-REDIRECT EXAMINATION
- 14 BY MR. PEEPLES:
- 15 Q. I'm pointing you to the EIS, the Draft EIS,
- and I point you to figure, Figure 3.9-2, the foldout. You
- 17 want to look at this one?
- 18 Looking at Figure 3.9-2 in the Draft EIS are
- 19 there any turbines there where you have a viewpoint that
- is closer than 1,300 feet?
- 21 A. Yes, if you want to look at this. If you see
- Viewpoint 2 on Bettas Road that viewpoint is within 800
- feet of the closest turbines. No, that's Viewpoint 2, I'm
- sorry, on the top of Highway 97.
- Q. That's fine. Now, the other question I would

- 1 have would be you just had a question from counsel
- 2 regarding the visual quality and he pointed out to I
- 3 believe it's Figure Vis-5b which shows you looking through
- 4 trees out into a distance with a big territorial view
- 5 across the valley. Was that a typical view of many of the
- 6 residence you were looking at or were they more very
- 7 limited by terrain?
- 8 A. Oh, I would say that this view is very, very
- 9 unique to views in Section 35, which is actually somewhat
- anomalous for this project area. Most of the project area
- 11 consists of fairly open ridge terrain kind of shrub-steppe
- 12 ecology and only when you get, you know, way up at the
- northern end at higher elevations do you get into the
- 14 trees. So this is actually quite unique to that area. In
- most places the views tend to be more open.
- 16 MR. PEEPLES: No further questions.
- JUDGE TOREM: Anything else further for this
- 18 witness?
- MR. HURSON: I'm afraid I'm going to have
- to. I apologize. I think we opened new ground so.
- 21 RE-RECROSS-EXAMINATION
- 22 BY MR. HURSON:
- Q. Viewpoint 2. For Viewpoint 2 assessment is
- configured, the view itself is configured so it is as if I
- am looking at Mr. Torem and the turbine is here. Correct?

JUDGE TOREM: For the record, that's to your

- 2 right.
- 3 MR. HURSON: Right.
- 4 BY MR. HURSON:
- 5 Q. Correct? The nearest turbine is out of the
- 6 viewpoints after the turbines were removed.
- 7 A. I think what we should do is take a look at
- 8 the original simulation in the Draft EIS and that would be
- 9 Figure 3.9-17, and that very closest turbine, that view is
- just at the edge of the view, but there is another one.
- If you're finding this photo, the simulation you will see
- that there are others that are also quite close.
- 13 Q. All right. But the revised layout as shown
- on this document here with Vis-1, two is looking basically
- north and the turbine is basically to your right, correct,
- 16 after you remove the turbines?
- 17 A. It's quite true. And so when the project was
- 18 revised that the turbines that would be visible on this
- 19 view have been removed.
- Q. Following up to Mr. Peeples' comment and you
- 21 can't see something, now if I'm looking at Mr. Torem and
- 22 you're behind me that's not going to show up in the
- 23 picture. Correct? Correct? So I can't see you. And so
- 24 you could be--
- MR. PEEPLES: Let him answer the question.

- 1 You've asked him a question.
- 2 A. In answering this question, I'd just say that
- 3 I raised the issue related to this viewpoint to indicate
- 4 that in the process of evaluating this project and its
- 5 various forms initially, yes, we had looked at a view at
- 6 1,000 feet or less from the closest turbine and as it just
- 7 so happens that it was turbines in this view that were
- 8 removed and are no longer visible at this point in the
- 9 project.
- 10 BY MR. HURSON:
- 11 Q. But my point is the direction of the camera
- 12 according to your diagram here goes north, and the nine
- turbines are removed. And if I'm following the charting
- here, you removed the 9 but left the 10th. So correct me
- if I'm wrong, but as in standing here looking at Mr. Torem
- where I can't see you, if I were to turn to my right, I
- 17 could see you. Correct?
- 18 A. Well, if in driving up Highway 97 you were to
- take your eyes off the road and look directly to the right
- and cast your head up the hill, yes, you would be able to
- 21 see it.
- 22 Q. So, in others words, a visual assessment as
- 23 Mr. Peeples was getting to depends upon the direction and
- if you point your camera away from the turbine, you could
- have a turbine five feet behind you and would say, "Oh,

- 1 there's no visual impact." But if you turn around, you're
- 2 standing on top of a turbine basically. Right?
- 3 A. The selection and framing of views and
- 4 conduct of visual impact assessment really takes a great
- 5 deal of care. In framing your view you try to pick the
- 6 view that is going to be most commonly seen and that in
- 7 fact is representative of what somebody at that location
- 8 would see. So, again, for travelers on Highway 97 the
- 9 likelihood of them twisting their heads, people that are
- driving twisting their heads around to see something way
- over on their right is probably limited.
- 12 Q. But my point is--and I thought that
- 13 Mr. Peeples was trying to say that there was evaluations
- done within a half mile that didn't have any visual. The
- 15 fact of the matter is the camera is pointing the wrong
- 16 direction to see the turbines. Right?
- 17 MR. PEEPLES: I'm going to object to
- 18 portraying what my question was. That was not my
- 19 question. The question was did you do this sims within
- 20 1,000 feet and he did.
- 21 A. We did one that was relevant for the project
- as it was initially proposed.
- 23 BY MR. HURSON:
- 24 O. And the only visual simulation done within
- 25 half a mile here had the camera pointing away from the

- 1 turbines. Correct?
- 2 A. It happened to be a view from which the
- 3 turbines were removed.
- 4 Q. So, in other words, the camera showed the
- 5 after shot of this pointing in a direction where none of
- 6 the remaining turbines located there could be seen in the
- 7 photo shot. Correct?
- 8 A. That's true.
- 9 Q. And people drive in different parts. Say
- 10 let's move Visual Site 2 down to here and you're looking
- in that direction. You would be--
- JUDGE TOREM: For the record, you're
- 13 suggesting that you move further south below the proposed
- 14 string of turbines there.
- 15 BY MR. HURSON:
- 16 Q. Then you would be able to see those three
- turbines, wouldn't you, if you moved this viewpoint down
- 18 to here, shot up north? You could then see the three
- 19 turbines.
- 20 A. Which viewpoint are you referring to?
- JUDGE TOREM: Dr. Priestley, he's asking you
- 22 to take Viewpoint 2 the same way he's been discussing and
- 23 shift it looks like approximately a half a mile.
- THE WITNESS: You know, it's not necessarily
- 25 true because you have to going in and take a look at what

- 1 the topography is doing in there. So I wouldn't be
- 2 prepared to say that, yes, you would be able to see them.
- 3 You need to either actually prepare the simulation or give
- 4 me some feasibility.
- JUDGE TOREM: In fairness to Mr. Hurson's
- 6 question, if the topographies allows those would now be in
- 7 the view shed of the driver driving northbound on 97.
- 8 THE WITNESS: From that portion, from that
- 9 portion of Highway 97.
- 10 MR. HURSON: Thank you. Nothing else.
- MR. PEEPLES: No further questions.
- JUDGE TOREM: Thank you, sir.
- Dr. Priestley, thank you for your patience
- this afternoon and for bringing some further clarity to
- 15 these issues that are very important to the parties and
- 16 the Council. You're dismissed. Thank you very much.
- 17 Congratulations, folks. We've finished in
- one hour later than we thought today. Tomorrow we will
- 19 begin at 8:30 in the morning again, and we'll have the
- 20 following witnesses in the morning: Mr. Wagoner,
- 21 Mr. Piercy, and Mr. Garrett. The afternoon is dedicated
- 22 to Mr. Lathrop's cross-examination. So we have cut
- through five witnesses today, four of them will be on the
- 24 schedule for tomorrow, and I hope we'll be a little
- 25 further along at four or five o'clock.

- 1 We have also, Councilmembers, the following
- witnesses you need to look at their testimony tonight and
- 3 if you can identify those that you do not have any
- 4 questions for. They will then be moved in by affidavit.
- 5 Apparently there's no opposition to this. They are
- 6 Mr. Weaver, Mr. Bevis, Mr. Flenniken, Mr. Polisky,
- 7 Ms. O'Neill, Mr. Butler, Ms. Acutanza, and Mr. Pitzler.
- 8 So there are I believe eight potential witnesses if I'm
- 9 counting correct that could come in by affidavit and would
- 10 be appreciated by the parties if we could tell them
- 11 tomorrow morning between 8:30 and 9:00 so that those
- witnesses can be identified and dismissed from Wednesday's
- 13 proceeding, if at all possible.
- MR. PEEPLES: Could I perhaps add one more.
- 15 The indication from Jeff we're not going to cross-examine
- 16 Steve Lathrop. I don't think anybody else is. So unless
- 17 the Council has guestions of him.
- JUDGE TOREM: Mr. Lathrop is already coming
- 19 tomorrow afternoon so we'll see where things are. I
- 20 believe the Council may have some questions directly for
- 21 him.
- MR. PEEPLES: But, if not, we're willing to
- move to do that with respect to Mr. Lathrop.
- 24 Mr. Tribble.
- MR. TRIBBLE: For the record, Ms. O'Neill,

- although the Applicant has told us this morning that she's
- 2 unavailable this week, I have not waived my request to
- 3 cross-examine her. So that still may be something for
- 4 further discussion for us. I just wanted to make the
- 5 record clear for the Councilmembers.
- JUDGE TOREM: So tomorrow morning I'll ask
- 7 again the parties if they have any further objections. If
- 8 it turns out she'll be available for affidavit, the
- 9 Council's concerns I will reconfirm them at that time,
- 10 Mr. Tribble, with you.
- MR. TRIBBLE: Thank you.
- 12 JUDGE TOREM: I have one other announcement
- before I take the final from the parties. The site visit
- planning is still going to occur with staff today but it's
- now six o'clock. I appreciate that if we're really not
- 16 going to have cross-examination of Mr. Lathrop tomorrow
- 17 afternoon, we could do this tomorrow since we've runover
- today; and I just want a nod from staff if they want to
- 19 take some initial input this afternoon for the next 15
- 20 minutes and then let people go for the evening. It's
- 21 going to be 6:15 by that point and then we could take this
- 22 up again tomorrow afternoon because I don't think the
- 23 Councilmembers have digested anything that could say to
- staff ahead of you for what they want to do based on just
- now finishing Mr. Priestley's testimony.

- So, staff, kick this to tomorrow starting in
- 2 the afternoon and put the site visit together is that
- 3 going to prejudice things?
- 4 MS. MAKAROW: If the parties are comfortable
- 5 with that and they're comfortable with losing one day in
- 6 making any extra arrangements that might be needed to make
- 7 this happen, I'm fine with it.
- JUDGE TOREM: You're fine with it as long as
- 9 the parties make the logistics they need to put in place
- 10 won't be prejudiced by starting tonight rather than
- 11 tomorrow night.
- 12 Parties, any problem with doing that
- 13 tomorrow?
- 14 Let's defer the site visit planning until
- tomorrow afternoon, and hopefully the assessment that no
- one is going to cross-examine Mr. Lathrop comes true, and
- we'll have plenty of time to deal with that.
- Mr. Peeples, you have an item.
- 19 MR. PEEPLES: I just want to note Jim was
- 20 going to do a declaration for Clay and I was wondering
- 21 when you're going to do one. Can we do just a blanket one
- that everybody can use and send out?
- MR. HURSON: You mean the form?
- 24 MR. PEEPLES: Yes, we'll just do a blanket
- 25 form.

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1 MR. SLOTHOWER: Yes, whatever you want.
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- JUDGE TOREM: Mr. Hurson, have you already
- 3 come up with a form affidavit?
- 4 MR. HURSON: I e-mailed one to Mr. White
- 5 and he mailed it back and I assume it's in my in bin at my
- office. I haven't had a chance to get there today.
- JUDGE TOREM: Will you bring that with you
- 8 tomorrow so that the other parties can look at their
- 9 format and decide? Thank you.
- 10 Parties, anything else that needs to be on
- 11 the record?
- 12 MR. HURSON: Just as a scheduling matter, I
- know we went late today and it looks like the afternoon is
- 14 going to loosen up. I'm frankly right now theoretically
- suppose to be at the planning commission in 25 minutes for
- 16 a comprehensive plan hearing, and with the schedule it is
- and we got our new things on these other ordinances, it's
- 18 kind of hard to do all of this. Would it be a problem
- 19 with starting at 9:30 tomorrow instead of 8:30 so that we
- 20 have a little time and I could get some work done in the
- in the office instead of going in at 6:00 like I did this
- 22 morning? I looked at the schedule. I think we probably
- 23 spent most of the intense cross-examination, maybe some
- tomorrow, and then I don't see a whole lot after that.
- JUDGE TOREM: I'd rather see you get the

- 1 work done in the afternoon when the rest of our work is
- 2 already done, sir, and just I want to keep the time we
- 3 have.
- 4 MR. HURSON: I guess it is I wanted an
- 5 opportunity to get through the things Mr. Peck just
- 6 brought up between now and tomorrow morning.
- JUDGE TOREM: Right now we're not going to
- 8 get Mr. Peck on tomorrow. It's not my intention to bring
- 9 him on tomorrow. So you can take your time if he comes
- 10 back. So that would be on Wednesday or Thursday. So
- 11 we'll still have time
- Mr. Carmody, you had something?
- MR. CARMODY: Just very briefly. Mr. Torem,
- I would ask the Council's permission that I not attend
- 15 tomorrow. Quite frankly, it's just very difficult for
- 16 citizen groups to afford this kind of process.
- 17 JUDGE TOREM: I understand that.
- MR. CARMODY: Mr. Slothower has volunteered
- 19 to cover any issues that I would have. So with that
- 20 request, I would hope that would be acceptable to the
- 21 Council.
- JUDGE TOREM: Mr. Slothower, you're willing
- to take on that additional responsibility?
- 24 MR. SLOTHOWER: Yes, Mr. Carmody and I
- 25 talked about it. That's fine.

- JUDGE TOREM: I don't think the Council has
- any objections to that. Seeing none, that's fine,
- 3 Mr. Carmody. I understand.
- 4 Do any of the parties object to that?
- 5 Parties, any objections to Mr. Slothower trying to expand
- 6 the scope of his cross to take in ROKT's issues? I take
- 7 it that will mean that Mr. Garrett with be assisting you
- 8 and handing you some notes as needed as the lay
- 9 representative for ROKT.
- MR. SLOTHOWER: Right.
- JUDGE TOREM: I don't see any problem with
- 12 that.
- 13 MR. SLOTHOWER: Mr. Garrett is also
- 14 scheduled to testify tomorrow.
- JUDGE TOREM: All right. You will be able
- to introduce his testimony on his behalf?
- 17 MR. SLOTHOWER: Yes.
- JUDGE TOREM: And do any redirect that comes
- 19 up?
- MR. SLOTHOWER: Yes.
- JUDGE TOREM: So, Mr. Carmody, you're not
- going to be here to protect your own witness?
- 23 MR. CARMODY: I trust his ability.
- JUDGE TOREM: All right.
- 25 Parties, anything else today?

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Page 344
                      All right, seeing none, then it is now 5
 1
       minutes after 6:00. We're adjourned until 8:30 tomorrow
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       morning.
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                      (The hearing was adjourned at 6:05 p.m.)
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			Page 345
1		I N D E X	
2	WITNESS	EXAMINATION	PAGE
3	CHRIS TAYLOR,		
4		Direct by Peeples	20
5		Cross by Mr. Hurson	23
6		Cross by Mr. Slothower	92
7		Cross by Mr. Carmody	111
8		Cont'd Cross By Mr. Slothower	140
9			
10	THOMAS TEBB,		
11		Direct by Mr. Tribble	145
12			
13	ANDREW YOUNG,		
14		Direct by Mr. Peeples	151
15		Cross by Mr. Carmody	152
16		Cross by Mr. Hurson	162
17		Cross by Mr. Tribble	166
18		Redirect by Mr. Peeples	181
19		Recross by Mr. Carmody	186
20		Recross by Mr. Hurson	188
21		Re-Redirect by Mr. Peeples	193
22			
23			
24			
25			

				Page	346
1		I N D E X (Cont'd)			
2	WITNESS	EXAMINATION		PAGE	
3	DANA PEC	К,			
4		Direct by Ms. Anderson		195	
5		Cross by Mr. Hurson		201	
6		Cross by Mr. Carmody		221	
7		Redirect by Ms. Anderson		249	
8		Recross by Mr. Hurson		253	
9		Recross by Mr. Carmody		256	
10	THOMAS P	RIESTLEY, Ph.D,			
11		Direct by Mr. Peeples		264	
12		Cross by Mr. Slothower		270	
13		Cross by Mr. Hurson		284	
14		Cross by Mr. Carmody		312	
15		Redirect by Mr. Peeples		315	
16		Recross by Mr. Hurson		327	
17		Re-Redirect by Mr. Peeples		331	
18		Re-Recross by Mr. Hurson		332	
19					
20		EXHIBITS			
21	NO.	DESCRIPTION	ID	AD RE	J
22	20-D	Direct Chris Taylor	21	23	
23	20.0	Applicant Direct	21	23	
24	20-R	Rebuttal of Chris Taylor	21	23	
25	20.1	Chris Taylor Resume	21	23	

					Page 347
1		E X H I B I T S (Cont'd)			
2	NO.	DESCRIPTION	ID	AD	REJ
3	20.1-R	Meeting on 3/27/01	21	23	
4	20.2-R	June 3, 2003 e-mail	21	23	
5	20.2	Amendment for Wind Farm Overlay	21	23	
6	20-SUP	Supplemental Testimony	21	23	
7	20-SUP-R	Supplemental Rebuttal	21	23	
8	20.3	Enlarged chart	262	263	
9	22.0	Direct Andrew Young	151	152	
10	22.1	Andrew Young Resume	151	152	
11	22.2	Revised Project description	151	152	
12	34.0	Direct Thomas Priestley	264	264	
13	34.1	Thomas Priestley Resume	264	264	
14	34.2	Figure 3.9-14, Viewpoint 1	264	264	
15	34.3	Figure 3.9-16 Viewpoint 1	264	264	
16	34.4	Figure 3.9-13 Viewpoint 11	264	264	
17	34.5	Figure 3.9-28 Viewpoint 11	264	264	
18	34.6	Figure 3.14-1 Cumulative Study	264	264	
19	34.7	Exhibit 3.14-2 Photograph	264	264	
20	34.8	Figure 3.14-3 Viewpoint 1	264	264	
21	34.9	Figure 3.14-4 Viewpoint 1	264	264	
22	34.10	Figure 3.14-5 Viewpoint 1	264	264	
23	34.11	Figure 3.14-6 Viewpoint 1	264	264	
24	34.12	Figure 3.14-7 Viewpoint 2	264	264	
25	34.13	Figure 3.14-8 Viewpoint 2	264	264	

					Page 348
1		E X H I B I T S (Cont'd)			
2	NO.	DESCRIPTION	ID	AD	REJ
3	34.14	Report of Thomas Priestley	264	264	
4	34.15	Figure Vis-1 Revised Part A	324	325	
5	34.16	Figure Vis-1 Revised Part B	324	325	
6	42.0	Direct Dana Peck	195	196	
7	42.1	Dana Peck Resume	195	196	
8	42-SUP-R	Dana Peck Supp. Rebut	195	196	
9	90.0	Direct G. Thomas Tebb	146	147	
10	90.1	G. Thomas Tebb Resume	146	147	
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	Page 349
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5	AFFIDAVIT
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7	I, Shaun Linse, CCR, Certified Court Reporter,
8	do hereby certify that the foregoing transcript
9	prepared under my direction is a true and accurate
10	record of the proceedings taken on September 18, 2006,
11	in Ellensburg, Washington.
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15	Shaun Linse, CCR
16	CCR NO. 2029
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