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                    BEFORE THE STATE OF WASHINGTON
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               ENERGY FACILITY SITE EVALUATION COUNCIL
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     In the matter of:
     Application No. 2003-01
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     SAGEBRUSH POWER PARTNERS, LLC,
                                        ) Prehearing Conference
 5
     KITTITAS VALLEY WIND POWER PROJECT )
                                              Pages 1 - 73
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                A prehearing conference in the above matter was
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     held in the presence of a court reporter on July 19, 2004,
     at 12:05 p.m., at 925 Plum Street S.E., in Olympia,
 8
     Washington, before Energy Facility Site Evaluation
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     Councilmembers.
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                     The parties were present as follows:
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                SAGEBRUSH POWER PARTNERS, LLC, Darrel Peeples,
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     Attorney at Law; 325 Washington Street N.E., Suite 440,
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     Olympia, Washington 98501 and Timothy McMahan, Attorney at
15
     Law; Stoel Rives, LLP, 805 Broadway Street, Suite 725,
16
     Vancouver, Washington 98660.
17
                COUNSEL FOR THE ENVIRONMENT, John Lane, Assistant
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     Attorney General; 1125 Washington Street S.E., P.O. Box
     40100, Olympia, Washington 98504-0100.
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20
                KITTITAS COUNTY, James L. Hurson, Kittitas County
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     Prosecutor, Kittitas County Courthouse, Room 213,
     Ellensburg, Washington 98926.
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     Reported by:
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     Shaun Linse, CCR
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Page 2 Page 4 1 Appearances (cont'd): 1 MS. LING: Sonja Ling, Renewable Northwest DEPARTMENT OF COMMUNITY, TRADE, AND ECONOMIC 2 2 Project. 3 DEVELOPMENT, Tony Usibelli, Assistant Director, Energy 3 MR. ANDERSON: Mark Anderson with Community, Policy Division, and Mark Anderson, Senior Energy Policy 4 Trade, and Economic Development, Energy Policy Division. Specialist, P.O. Box 43173, Olympia, Washington 98504-3173 5 5 MR. USIBELLI: Tony Usibelli with Community, RENEWABLE NORTHWEST PROJECT, Sonja Ling, Lay 6 6 Trade, and Economic Development. 7 Representative from Renewable Northwest Project, 917 S.W. 7 MR. PEEPLES: Darrel Peeples representing Oak Street, Suite 303, in Portland, Oregon 97205. 8 8 the applicant and with me is Tim McMahan, my co-counsel, 9 RESIDENTS OPPOSED TO KITTITAS TURBINES (ROKT), 9 and Chris Taylor, my client. James C. Carmody, Velikanje, Moore & Shore, P.S., 405 East 10 10 JUDGE TOREM: Thank you, and I would note Lincoln Avenue, P.O. Box 22550, Yakima, Washington 98907. 11 11 for the record you've passed around Mr. McMahan is with 12 F. STEVEN LATHROP, Jeff Slothower, Attorney at 12 the Law Firm Stole Rives out of Seattle I believe. Law; Lathrop, Winbauer, Harrel, Slothower & Denison, LLP, 13 MR. McMAHAN: Vancouver. 281 West Seventh Avenue, Ellensburg, Washington 98926. 14 14 JUDGE TOREM: Out of Vancouver. And there's \*\*\*\* 15 15 a letter for those of you on the phone that I imagine JUDGE TOREM: This prehearing conference is 16 16 could be provided to you or may have already been mailed. 17 now called to order. My name is Adam Torem. I'm the 17 MR. HURSON: Jim Hurson, Kittitas County 18 Administrative Law Judge presiding in this Kittitas Valley 18 Deputy Prosecutor. Wind Power Project, Application No. 2003-01. This is a 19 19 MR. LANE: John Lane, Counsel for the 20 prehearing conference on Monday, July 19, 2004. It was 20 Environment in this case. called for 12 o'clock noon. It's now about five minutes 21 21 JUDGE TOREM: On the telephone for ROKT we after 12:00. 22 22 have two members. 23 Councilmembers, if we can go around the room 23 Mr. Garrett, you're there? and make introductions. Let's start with Mr. Fryhling to 24 24 MR. GARRETT: Yes, I am. 25 my right. 25 JUDGE TOREM: And Mr. Carmody. Page 3 Page 5 1 MR. FRYHLING: Richard Fryhling. I 1 MR. CARMODY: Yes, I am, and I think Mike 2 represent the Department of Community Trade and Economic 2 Robertson is also on the line. 3 Development. 3 MR. ROBERTSON: Yes, I'm on. 4 4 JUDGE TOREM: All right. So there are three MR. SWEENEY: I'm Tim Sweeney, and I'm the members on the line for ROKT. Two others folks were on 5 representative for the Washington Utilities and 5 Transportation Commission. 6 6 the line? 7 MS. ADELSMAN: I'm Hedia Adelsman. I 7 MR. SLOTHOWER: Jeff Slothower. 8 8 represent the Department of Ecology. JUDGE TOREM: I thank you, Mr. Slothower, 9 MS. TOWNE: Chris Towne, representing the 9 and your client is Mr. Lathrop, one of the intervenors. 10 10 Department of Fish and Wildlife. MR. SLOTHOWER: That's correct. MR. IFIE: Tony Ifie, representing the 11 11 JUDGE TOREM: Who else is on the line? 12 Department of Natural Resources. 12 MR. WHITE: Clay White, Kittitas County. MS. ESSKO: I'm Ann Essko with the AG's 13 13 JUDGE TOREM: Okay. Great. Office, and I represent the Council. 14 MR. HURSON: You can back up from the 14 15 15 MS. JOHNSON: Patti Johnson, representing microphone a little, Clay. JUDGE TOREM: All right. We're ready to 16 Kittitas County. 16 17 JUDGE TOREM: EFSEC staff present include 17 proceed, and I want to look at the proposed agenda for 18 Allen Fiksdal and Irina Makarow. 18 today. We have covered Items 1 and 2, of course. There 19 Any other EFSEC staff participating at the 19 were two objections that I want to note, and I think 20 hearing? 20 everybody got my e-mail responses on those. First, 21 21 MR. MILLS: Mike Mills. Mr. Slothower objected and requested that the hearing be 22 JUDGE TOREM: Thank you, Mr. Mills. 22 held in person in Kittitas County, and then Mr. White 23 23 Now we'll take appearances from other noted that and responded as well. I overruled both of the parties at the table. Ms. Ling, we'll start with you on 24 24 objections and denied the request based on the fact that 25 my left. 25 we're going to focus mainly on procedural matters, and the

Page 6 Page 8 1 Council had other business to attend to today here, not 1 So with that already said, Mr. Carmody, 2 2 simply on the Kittitas Valley Wind Power Project. So I do Mr. Garrett, and Mr. Robertson, which of you is going to 3 3 hope that it wasn't too much of an inconvenience. I see, be speaking to this today? 4 Mr. Hurson, you traveled over here I presume specifically 4 MR. CARMODY: This is Jamie Carmody. I'll 5 5 for this proceeding today. start, but I think Ed and Mike may have some supplemental 6 6 MR. HURSON: Yes. comments they would like to make. 7 JUDGE TOREM: Council, do we have a motion 7 A beginning point, they are a citizen group, 8 8 to adopt the remainder of the proposed agenda? a public group, and this process in general is 9 9 MR. IFIE: I move for adoption of the rest extraordinarily difficult and expensive for them either to 10 10 understand or to financially participate in. And so of the agenda. 11 JUDGE TOREM: Thank you, Mr. Ifie. Second? 11 they've been doing the best they can under the 12 MS. ADELSMAN: Second. 12 circumstances. There was some ambiguity in their mind 13 JUDGE TOREM: Is there any discussion or any 13 with respect to the prefiled testimony, particularly with 14 additions to the proposed agenda? Were there any other 14 respect to the instructions from the earlier order not to 15 parties that had items that they wanted to add to the 15 duplicate testimony that had been provided by other agenda that we're not aware of already? parties. And so they looked to and relied upon partly 16 16 Kittitas County, partly Mr. Lathrop, and all of their All right. Seeing none, all in favor? 17 17 18 COUNCILMEMBERS: Aye. 18 prior testimony and information provided thinking that was 19 JUDGE TOREM: All right. The agenda is 19 going to be a part of the record and would be the evidence adopted. We're going to move straight into the missing 20 in the record. There was also their understanding that as 20 prefiled testimony issues. In the prior prehearing 21 a party they would be entitled to participate in the 21 22 22 conference orders we had sent out a deadline for the hearing process through cross-examination and that type of thing in the hearing, as well as commenting on the public 23 Applicant to file its prefiled testimony on May 24. That 23 24 was done. All other parties were to have a response by 24 piece of that. 25 July 6, a few Tuesdays ago, and that was done with the 25 To say this whole situation has got a little Page 7 Page 9 1 exception of three parties, the Residents Opposed to 1 more confusing over the last week or so I think is 2 Kittitas Turbines or ROKT, the Sierra Club, and Chris 2 probably an understatement. What they're going to try to 3 Hall. Council has been advised that Ms. Hall may be 3 do as best they can would be to submit some additional 4 4 settling out and may be in a private settlement and no duplicative in effect testimony based on their earlier 5 longer participating. When we know that for sure, we will 5 testimony and comments in the context of rebuttal. If 6 advise. Council's been advised that the Sierra Club does 6 there was a question about whether Zilkha or the Applicant 7 not intend to file any prefiled at all, and Council 7 wanted or needed any further time to respond to that, the 8 8 through discussions that I've had with Mr. Carmody and proposal or the concept would be that that testimony would 9 Mr. Garrett, as well as other staff members have had with 9 be provided by the rebuttal deadline, and that Zilkha or 10 10 them have been advised that they did not file any prefiled other parties could submit information in response to that 11 testimony at this point but may have missed the deadline 11 but we would propose August 9 which I think is a timetable 12 inadvertently or may choose to file any testimony in the 12 that fits with the hearing. I believe you indicated you 13 form of rebuttal. 13 wanted to have that final bit of testimony in by August 9

What I wanted the rest of the parties to know was that rebuttal testimony as we said at the original prehearing conference I think several months ago was in Ellensburg was said it had to be true rebuttal testimony, so the Applicant need not fear any rebuttal coming in as a back door to its original prefiled testimony. That would be unfair to the Applicant. But if the parties are able to file rebuttal to each other, and within that, if you will, boot strap any kind of further discussion opposing the Applicant's testimony as true rebuttal to something that's been filed, that may be allowed but subject to a motion to strike, of course.

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24 25 if that was to occur. I don't think that there would be any additional testimony from Zilkha, but that's what we propose just for clarification. JUDGE TOREM: Mr. Carmody, our discussions

prior to the meeting today were that either (a) you were going to submit rebuttal, or (b) if you wished to actually make a motion to extend the deadline to your client to file its prefiled testimony, then at that point the Applicant would, of course, be and all other parties would get a chance to respond and rebut your client's testimony. If you file true rebuttal testimony, there won't be any need to extend any deadlines.

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Page 10 Page 12

MR. CARMODY: That's correct. I understand that, and what I was trying to do is remove any ambiguity with respect to what's there. So rather than spend a lot of time debating the character of it, build into the procedure and opportunity to respond if other parties wanted to, but more thought being that it's going to be primarily, if not, solely rebuttal testimony.

JUDGE TOREM: I guess I have to have it one way or the other. You're either making a motion to extend those deadlines which takes our discussion another direction, and I need input from my Councilmembers as well if they want to extend the deadlines. The reason we discussed the August 9th deadline was that I absolutely must preserve the week of August 9th for Councilmembers to finally be prepared for the hearing and nothing let alone prehearing briefs or any prefiled testimony can come in after that because they need time to prepare and read everything. So that was what I told you. I couldn't allow anything to come in after that even if a Councilmember wanted it.

MR. CARMODY: I understand. Well, I guess then specifically we would request or make a motion that the ROKT group be entitled to file prefiled testimony, either rebuttal or otherwise, by the deadline for rebuttal testimony which I think is the 26th and that other parties

that came in after we filed our testimony. So as far as I am concerned this is a blatant attempt to sandbag, and we're going to object. And trying to bring that in on the 27th, we've got briefs due. We're getting ready for trial and then to have to rebut things, contact witnesses perhaps, and get things ready by the 9th while we're doing everything else trying to get together for hearing is absolutely unacceptable.

JUDGE TOREM: Any other parties want to support or oppose the motion as made by Mr. Carmody?

MR. SLOTHOWER: This is Jeff Slothower on behalf of Intervenor Lathrop. We don't object to Mr. Carmody's request.

JUDGE TOREM: Any other intervenors or other parties that wish to comment on the motion?

Councilmembers, is there a strong feeling one way or the other? We've heard from the party that's affected, as well as the Applicant.

Okay. Hearing none, Mr. Carmody, I have to deny your motion because although I've considered it and said that I wouldn't act in advance on it, I don't see that there's any agreement with the Applicant. They're the party that's most affected. So I won't allow any prefiled testimony to come in late today. After all the thought and the discussions we had, despite that, if there

Page 11 Page 13

be allowed until August 9 to submit anything in response to that. That would help deal with the ambiguities that the group had.

JUDGE TOREM: I think it's the 27th is the deadline for rebuttal testimony. Any other parties? My notes are the 27th. Does anybody have a note otherwise?

MR. PEEPLES: The 27th.

MR. CARMODY: I think it is the 27th.

You're right. I have that.

JUDGE TOREM: It's a week from tomorrow. So the motion then, if I understand it, I'll restate it for those here, is to allow ROKT to file its missing prefiled testimony that would have originally been due on July 6 on the 27th and allow all parties to file any necessary rebuttal to that no later than August 9.

Let me turn to the Applicant first then and get a response to this because it is Mr. Peeples' client that is applying for the certification, and then I will hear from any other parties, intervenors, or the like and then hear from Councilmembers discussion on this.

Mr. Peeples.

MR. PEEPLES: Well, I can't really tell you how strenuously we're going to object to this. That order was not ambiguous. It was clear. They're represented by counsel. The order said rebuttal only to these things

was agreement from the Applicant to allow it and they're the party that would be most prejudiced I think. I think it's pretty clear they're in opposition, and the order was clear. If there was a time for asking what was expected of prefiled testimony, it should have been ahead of the 6th and not after that time.

However, the parties, including Mr. Garrett and anyone else, Mr. Robertson or otherwise that's a member of ROKT that wishes to participate in public comment sessions can certainly do so. If you wish to offer their testimony as a rebuttal witness that is certainly still available, but it truly has to rebut something that came in from one of the other parties filed on July 6.

So if their testimony is crafted in such a way to actually be rebuttal and not to include a direct response to the Applicant which was owed on July 6, then it should survive a motion to strike. I can't give you a preruling on that because I haven't seen the testimony, nor would I lawfully be able to do so. But I'm not telling you that anything that does come in on the 27th will be allowed. But if there's a motion to strike, I'll hear arguments on both sides.

This is simply my advice to you that any of Mr. Garrett's or anything else you intend to provide come

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in the appropriate format and be rebuttal to something that was filed on the 6th. If, again, that includes additional response to the Applicant's original testimony, it should be an appropriate rebuttal to all that's out there.

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Ms. Makarow, was there any other issues with the prefiled testimony that was missing or have we covered that?

MR. MAKAROW: No, Judge Torem. We covered everything.

JUDGE TOREM: All right. Then let's move on to the witness scheduling for the hearing dates. We do begin the hearing on August 16, and we go five days that week. We would come back again August 23 and come back for that full week, if necessary. My understanding is that the temperatures already in Ellensburg are cresting 100 degrees, and if there is a way the hearing is done shy of that, those of us from this side of the mountain would gladly come back to what I think are lesser climate extremes.

With that in mind, Mr. Peeples is going to be the lead counsel for the Applicant here in scheduling his witnesses. My encouragement is to all the parties, in fact my instruction to all the parties is to contact Mr. Peeples and determine if you want to cross-examine one

JUDGE TOREM: What topic will you be speaking to?

MR. PEEPLES: He will be speaking essentially to the safety issues, health and safety issues. He is an engineer and designer. Tower and turbine safety engineering is what his area would be.

JUDGE TOREM: The one topic I think should be taken up first is the preemption motion that was filed. MR. PEEPLES: Correct.

JUDGE TOREM: So I would imagine that your witnesses and then those of Mr. Hurson on the County would be required on the first day or two of the hearing. I'm hoping that the preemption matter, granted it's a procedural issue, but it is a substantive, there is several substantive matters that need to be determined by the Council. There will not be an interim decision on

preemption, but it would help to get the Council to focus 17 18 from one discrete issue of should they preempt Kittitas 19

County's land use regulated zoning ordinances that should be a discrete part of the hearing, and then move on to what, if any, recommendation they want to make to the

22 Governor for the operation of the wind farm.

> MR. PEEPLES: Your Honor, when I filed my testimony I referred to each of my witnesses as 1 through 40, and there was a typo I think with regard to Michael

Page 15 Page 17

1 of his witnesses, find out when he's going to schedule 2

them. Hopefully the Applicant's testimony will be done

- 3 within the first week, and we will only have the second
- 4 week to follow on for other witnesses. There may be some
- 5 other ways to go, topic by topic, so we can group the
- 6 Applicant and responding parties in the same week. But I

am going to leave that to some coordination with

Mr. Peeples. If you have witnesses that can only be in

Ellensburg on a particular day, please make Mr. Peeples aware of that and EFSEC staff, so he can accommodate travel schedules as best as possible.

Mr. Peeples, did you have preliminary

comments or ideas?

MR. PEEPLES: Yes. I am prepared to - I don't think I have a preference going through all our witnesses first or doing it by subject matter. I don't have a preference. I can do it either way. I guess what I look to you, Your Honor, is to tell me which way you want us to do it. It doesn't make any difference to me. I think everybody should be flexible allowing witnesses who have scheduling problems to testify. I would like to

22 note that with regard to we have one witness which is

Hendrick Henstra Jorgenson who's coming over from Denmark, 23

so we have slated him for the second week just because we 24 25

didn't know how the first week was going.

1 Popalardo. He didn't have a number. He would be No. 4.

2 There was a type with regard to Dan Cayman. He came out

as Witness 39 and he's Witness 20. But unless somebody

4 requests otherwise or we decide to do it another way I

5 plan to take them in that order. I've grouped my

6 witnesses together in categories. So if anybody wishes to

7 -- I mean they're pretty self-explanatory when you go

8 through the list. If anybody wants to change the

9 categories around, I can do that. If anybody wants to 10

have their witness available and put them on at the same

11 time, that's fine with me.

JUDGE TOREM: Ms. Makarow, is there other items or suggestions from your experience with this that you want to make to the rest of the parties?

MS. MAKAROW: Well, first of all, before we go into that. I did hear from Deborah Strand who represents Kittitas County Economic Development Group. She said her witness was only available Monday through Thursday of the first week, so Mr. Peeples may want to take that into consideration. I think in past projects it has been helpful for the Council to really have issues be dealt with topic by topic if they can do that; although, I think always leeway in the case a witness is not available to take them out of sequence.

JUDGE TOREM: Mr. Peeples, from your

Page 18 Page 20

perspective for planning what time are you telling your witnesses to be available on a given day?

MR. PEEPLES: Well, right now to me if I have a real issue in my mind about time, it's going to be how long are we going to take on the first issue which is the preemption issue, and we have people holding right now. I think if people let me know how much they're going to cross, etc., how much time they would take on some of these witnesses, that would help. The Council are going to have questions of these people or issues because the Council always will ask questions. It will be helpful to know.

JUDGE TOREM: Does it sound unreasonable to the Council or other parties to set aside the first day and a half to deal with the preemption issue? Is there any reason to set aside more time to Councilmembers as far as your thoughts on the process? Parties, a day and a half out of ten, or is there a need for more?

Mr. Anderson.

MR. ANDERSON: What would be done the second half of the second day or are you leaving some space in case you ended up moving into a full second day?

JUDGE TOREM: We can either leave that open and try to schedule something that's in the evening for a public comment; although, I think Ms. Makarow has already

to me to reopen our request to bifurcate the proceedings, have a hearing on preemption. At the conclusion of the preemption hearing make a decision because the County's position is factually and legally there's no possible way to grant preemption given the facts that we have, and then we can avoid the rest of the hearing. Because what I'm hearing is the Applicant thinks he can get it done in a day and a half, and then we're going to spend ten days talking about everything else.

JUDGE TOREM: Again, what I'm asking it's my words that are the day and a half, and we're not going to bifurcate the hearing. We've already decided that legally to send everything to the Governor at once, so there is nothing to be done by bifurcating or going through that discussion again. That road has been explored. It's a dead end. Whether the Applicant wants it or whether the County wants it under the EFSEC laws and rules we can't go there, so we're not.

What I want to make sure is that this separate and discrete topic that the Council has to include within its order is addressed separately from — it's an add-on issue. The Council has never had it in 30 years of hearing, so it's a separate issue. Whether you want to look at it as the same as safety or it's the same type of issue as something else, we're breaking up all

Page 19 Page 21

tentatively thought about the public's participation, and it may be more help to have them participate once the adjudicative substantive topical decisions are going. That could occur or we could start off with some of the basic preliminary witnesses that Mr. Peeples might have on hold. I think that would be the best use of our time to move into the Applicant's case in chief, if you will.

Mr. Hurson, do you think that a day and a half could handle the issues on the County's main opposition? I think you would be the main opposing party for the preemption. I'm not sure what of the other parties' opinions may or may not be involved.

MR. HURSON: I guess in a way I don't know how to respond because when I believe several months ago we asked to bifurcate basically, so we had preemption and then we have substance. The Applicant took the position you can't possibly segregate the two.

 $\label{eq:JUDGETOREM: The Council is not bifurcating.} \label{eq:JUDGETOREM: The Council is not bifurcating.}$ 

MR. HURSON: That's my point is the Applicant said you can't bifurcate because whatever it was Issue 4 under the WAC is basically all the substance, and now there seems to be a recognition of the Applicant that you can actually segregate the preemption issues in and of themselves. If that's the case, it seems more efficient

these other discrete issues. This is going to be a separate topic.

Do you have an extensive number of witnesses I guess is my question that are going to take longer than a day and a half when you consider the Applicant will also have witnesses explaining why they think preemption is appropriate subject to your cross-examination?

MR. HURSON: Well, my only witness that I have is Clay White, and I guess one thing I wanted to make sure then is other witnesses that they have I don't think have been identified as preemption witnesses, but I think there may be some limited cross-examination of many of Zilkha's witnesses related to it because the Applicant said basically everything is related to preemption, and I just want to make sure that if I don't ask a question in the first day and a half that I'm precluded from participating.

JUDGE TOREM: No, I recognize there's going to be spillover, and we will try to focus in on a particular topic.

MR. HURSON: I'm not sure who the Applicant is calling for the preemption issue that's now being redefined.

JUDGE TOREM: You're anticipating my question to see who are the primary witnesses that you

Page 22 Page 24

foresee now being called on the preemption issues.

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MR. PEEPLES: I'm going to call Chris Taylor and Andy Lenehan are going to be our two primary witnesses and maybe another rebuttal witness. We don't know at this time. So it's those three, and I believe on the County's side will primarily be Clay White. So my analysis is it would be essentially those four witnesses and perhaps maybe in -- it would be those three or four witnesses. That's what my analysis was.

JUDGE TOREM: So the hearing will open with Mr. Taylor's cross-examination.

MR. PEEPLES: Yes, and then I presumably would go to Mr. Lenehan's cross-examination.

JUDGE TOREM: Do any other parties have witnesses they intend to present on this particular topic of preemption? Again, this is focusing solely on should the County's land use planning and zoning regulations be preempted. The rest of the issues as to whether its appropriate to site this proposed wind farm in that portion of Kittitas County will come up in the days ahead of that, but this would solely be which rules should apply discussion.

Any of the parties on the telephone have any witnesses for that topic?

MR. SLOTHOWER: This is Jeff Slothower on

what time folks wanted to start.

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MR. WHITE: That may have a little to do with how much time we need is how long we're going to go each day.

JUDGE TOREM: Correct. My thought is we're going to take at least a 15-minute break in the morning and afternoon sessions, and we'll schedule around realistic times not just a rote 15 minutes at 10:30 or 15 minutes at 2:30, but something realistic. Much of that will depend on the flow of caffeine during the day. The lunch break will either be 60 minutes or 90 minutes, but probably plan on 60 minutes from 12:00 to 1:00. If there's a reason to move it back, it will be no less than 60 minutes unless there's a separate Councilmembers' motion to take a shorter lunch break. We'll see what the circumstances are. I wanted to start everyday no later than nine o'clock and no earlier than eight o'clock, but there may be some witness issues.

I want to turn to Mr. Peeples as essentially the chief orchestrator of the proposed witness schedule that involves all the parties to let me know is there any reason not to start at 8:00, 8:15, 8:30, somewhere in there on a routine daily basis?

MR. PEEPLES: I think 8:30 would be a really good time to start.

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behalf of Intervenor Lathrop. It may be that some of our witness David Taylor testimony link to preemption.

JUDGE TOREM: All right. So as necessary -will he be available those first two days?

MR. SLOTHOWER: I can check. I don't know the answer to that right now.

JUDGE TOREM: If the answer is no, please contact Mr. Peeples immediately as soon as you learn that, so that we can make arrangements so the Council is made aware to hold open a time period later to handle that.

So, Mr. Peeples, if you'll take that direction.

I don't see any other -- Counsel for the Environment, is there anything that you foresee participating actively in presenting witnesses on this topic?

MR. LANE: No.

MR. WHITE: Judge Torem, I have a question. This is Clay White.

JUDGE TOREM: Mr. White, go ahead. MR. WHITE: Since we don't have times now, what are you considering as a day? Is this going to be an 8 hour day, so that would give us 12 hours?

JUDGE TOREM: Approximately. That was part of where I wanted to go next, Mr. White, is to find out

JUDGE TOREM: Any other input from parties as to a starting time?

MR. WHITE: This is Clay White again. The only thought that I have is we're going to have hearings for two weeks. Is there a chance that we're going to have a chance for public participation in the evenings?

JUDGE TOREM: There is.

Ms. Makarow, did you have some thoughts already on scheduling that?

MS. MAKAROW: Right now we have an evening session scheduled for the Kittitas Valley Project on Tuesday the 17th and, frankly, I can't quite remember the time at which the public meeting starts. It's probably in the vicinity of seven o'clock. We'll be noticing that very shortly. I would also think the parties should take note that we do have another public meeting scheduled for the evening of Tuesday the 23rd starting also at seven o'clock which would be the comment meeting on the Wild Horse Wind Power Project Draft EIS.

Traditionally the Councilmembers have broken off the hearings early on days when there's an evening meeting, so they have a little bit of time to stretch their legs and have dinner before going to the public meeting.

JUDGE TOREM: So hearing that, my suggestion

Page 26 Page 28

MR. CARMODY: Your Honor, could you repeat that. It wasn't picking up on the phone.

JUDGE TOREM: It sounds as though our hearings are the week of the 16th and the week of the 23rd. The week of the 16th there's already a proposal by Ms. Makarow that we schedule the public participation portion of this Kittitas Valley Wind Project on Tuesday the 17th. So if preemption is actually done before lunch on that day, we have an option of starting with the next main substantive topic on that afternoon and having an abbreviated afternoon and then a public comment meeting that night.

The following week on Tuesday a separate hearing requires a Draft Environmental Impact Statement public comment period. That's for the Wild Horse Wind Power Project. We will break earlier that day as well to allow the Councilmembers and parties to get a bite to eat and shift gears before hearing separate public testimony on that project's DEIS.

Ms. Makarow, did I state that accurately?
MS. MAKAROW: That is correct.
JUDGE TOREM: So Mr. Peeples.
MR. PEEPLES: Just generally. I just want to comment that the primary time that will be used will be

doesn't hear from you, he has a responsibility to schedule this, and he'll be having a work in progress as to proposed scheduling. So if your witness was not clear in the testimony or wasn't labeled as such as to what topic they intend to be on or you're unclear as to one of the Applicant's witnesses what topic they are going to be on, figure out those questions to Mr. Peeples by either his email or call them directly. But figure out about how

attorneys to be in touch directly with Mr. Peeples. If he

long you want. We know it's not a cookbook this witness
takes one hour or forty minutes, but some amount of flex
time will be built in. So if we need to carry witnesses
over to another day we can.

But, again, he's correct in highlighting that Council will have read the prefiled testimony ahead of them being on the stand. They will know once the witness adopts their testimony, and that's what occurs. We're not going to rehash any testimony. It will be do you adopt this testimony as your own? Yes. Who's up for cross-examination?

There won't be any recalling of witnesses if we can avoid it. If they're a one-topic witness, they're going to be on once, and if they're not necessary in rebuttal, they're going to be gone. So don't come on the last day of hearing and ask to call back another witness

Page 27 Page 29

cross-examination. We'll be putting on a quick brief summary testimony. So how long this is going to take it really determines how long the people with the right to cross-examine the certain witnesses will cross them. So if we get an idea of how long the crosses are going to be, I mean that would probably be helpful to you. The redirect generally has been not that long, not that time consuming overall.

I mean, Irina, you might have a different observation, but that's been my historic observation. So I think that's probably what you need to look at for your consideration of the time.

And, Clay, I doubt with you, Clay, I don't think we're going to be too long on you. I mean it's going to be kind of an on and off thing from our point of view on the preemption.

JUDGE TOREM: What I'm hearing then is Mr. Peeples needs from the rest of the parties an idea as to how long each of you plans through your attorney to cross-examine his witnesses. He will be doing the same courtesy to you and letting you know how long he wants to cross-examine any of your witnesses that were identified in prefiled testimony on July 6.

Once we get the rest of the rebuttal testimony in on the 27th, I would encourage all the

1 if that has not already been prearranged.

So work with Mr. Peeples is the message today to make sure you're on the list. If you know you're not going to have any cross-examination questions, fine. If some come up during the hearing, that can be accommodated. But if you definitely know you have an extensive cross-examination, Mr. Peeples needs to know about it in advance. And if he has any for your witnesses or the other parties or each other, make sure that's known in advance. If there are problems, then I can handle those procedurally in advance with the affected parties, and we'll note that on the record in the future.

MS. MAKAROW: Judge Torem, in the past the Council has required all the parties and the Applicant to submit their estimates for cross-examination on various witnesses by a certain deadline, and certainly that might make Mr. Peeples' job a little bit easier if he knows that he's going to get all the information he is going to get by a certain time.

JUDGE TOREM: I would like to have the proposed witness schedule no later than the 9th of August. Working backwards from there would the prior Monday allow you that full week of the 2nd, Mr. Peeples, to finalize it or do you need it even earlier than that? Because we only have rebuttals on the 27th.

Page 30 Page 32 Starting now would be great, folks, to get 1 questions -- and my gut reaction it's not too 1 2 it in advance, but I don't want to handcuff it too late in 2 controversial. There's not an earthquake up there. --3 3 the procedure. would be to have his cross and any questions the Council 4 MR. CARMODY: Your Honor, could I ask a 4 might want to ask him by telephone. But presently he's in 5 5 Japan, and I don't think we're going to be able to get him quick question, so I understand the process that you want 6 to follow? When we've talked about preemption, that is 6 back. 7 both sides presenting their evidence and crossing and 7 JUDGE TOREM: Has any party already reviewed 8 8 providing rebuttal on that issue, we've defined it as a his testimony and come to the opinion they need to have 9 9 day and a half. Is that the procedure that will be him in person for cross-examination? 10 followed with each and every other issue? That is, will 10 MR. PEEPLES: The two people I have whose 11 both sides of an issue come, and then we'll move to the 11 subject areas would cover his would be Kittitas County and 12 next category? 12 CFE. 13 JUDGE TOREM: Yes. And this is Mr. Carmody, 13 JUDGE TOREM: Gentlemen, have you had the 14 correct? 14 time or leisure to look at his testimony yet? 15 15 MR. HURSON: I haven't looked at it yet. MR. CARMODY: Yes. 16 16 JUDGE TOREM: Mr. Carmody, that's exactly MR. LANE: I've looked over all the 17 17 right. Once we have a proposed schedule to focus on those testimony, and it doesn't come to mind as a topic that I 18 topics, witnesses in favor or on one side of the topic for 18 have serious concerns about at this time, but I'll look 19 19 the Applicant will adopt their testimony and be over it again and get back to you as soon as possible. cross-examined and then redirect as necessary and perhaps 20 JUDGE TOREM: Councilmembers, given the 20 recross but no more than that. We'll move onto other 21 geographical constraints, and I don't expect the 21 22 22 witnesses on the other side. Councilmembers have necessarily reviewed his testimony, do 23 MR. CARMODY: On matters like preemption 23 you see a problem procedurally with having someone there 24 where there's a discrete legal issue are you anticipating 24 only by telephone? That's assuming that Mr. Fiksdal and 25 any legal argument at that point with respect to that 25 Ms. Makarow could have the telephones working to Japan Page 31 Page 33 1 issue or how will that fit into the process? 1 that day. 2 JUDGE TOREM: We will have post hearing 2 MR. FIKSDAL: Yes. This is Allen Fiksdal. 3 briefs to accommodate those arguments legally. There may 3 I don't know if we discussed having a telephone in the Hal 4 4 be room for closing arguments, but most often in a case Holmes Center. I assume they have a link. We'll try to 5 like this post hearing briefs will best organize and make 5 set one up. 6 efficient use of everyone's time. 6 MR. PEEPLES: Thank you. 7 MR. CARMODY: Okay. 7 JUDGE TOREM: Let's work with the Applicant. 8 8 MR. PEEPLES: I take it you want them Mr. Hurson and Mr. Lane, if you please review his grouped by subject areas. 9 9 testimony. And the witness's name again? 10 10 JUDGE TOREM: I think as Ms. Makarow said MR. PEEPLES: It's Josh Butler. We're 11 that's probably best for the Councilmembers, and I'm not 11 trying to have him here. I just can't assure you that we 12 hearing anything different as I look around the table. 12 are going to be able to do it. 13 13 That was my initial preference as well, so I am happy with JUDGE TOREM: Let's then, Mr. Hurson and 14 14 Mr. Lane, if I don't get at least an email objection to 15 15 his being by telephone by this time next week, actually MR. PEEPLES: What I will try to do, Your Honor, is get out not this week but sometime next week a we'll make it the same dateline as the rebuttal testimony 16 16 17 draft order. When I say draft, I mean a draft schedule 17 by the 27th, then, Mr. Peeples, you will have the with order, and then I will distribute that, and then Council's permission if there's no objection to hold him 18 18 by telephone. If that works more convenient for his 19 people can respond or do what they may. 19 20 I do have one specific issue with regard to 20 schedule, then take that accommodation for what it is. 21 one witness I have. Josh Butler he's the geotechnical 21 Anything else on the witness scheduling? 22 person. I had him listed as the fifth witness. He's 22 Does anyone have any questions? 23 23 going to have to be in Japan. In fact, I think he's MR. SLOTHOWER: This is Jeff Slothower. I already there. So I guess I would like to ask leave of 24 24 have a question.

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JUDGE TOREM: Yes, sir.

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the Council to be able to if people want to ask him

Page 34 Page 36

MR. SLOTHOWER: We talked about grouping witnesses by issue. In your Prehearing Order No. 8, there is a list of five of the issues. Is that the list we are going to be working off of or working from in grouping these witnesses?

JUDGE TOREM: That would be my preference. Let's see if Mr. Peeples has some other modification to do that.

MR. PEEPLES: Jeff, I don't know if that directly relates to a lot of the issues we have. What I was thinking was I'd send to you these witnesses that we have kind of matched up with each other, and I was going to group like in a certain area our witnesses first and then after that your witnesses if they're in that area, send it to you, and have you take a look at it. I'm just trying to get a witness order. Does that sound okay to you, and then you can just respond on it?

MR. SLOTHOWER: Well, just when we talk about issues, I mean issues do a lot of different things to different people. And I'm trying to get a handle on what the grouping will be. I mean this Item 5 in Prehearing Order No. 8 is helpful because it lays everything out, and it would be nice to have a schedule like this laid out with witnesses.

JUDGE TOREM: Mr. Peeples, you're aware

be August 23, and the comments on the Wild Horse Draft EIS be on the 17th. That would allow the public an opportunity to consider and see the evidence that was brought into the hearing and then comment an appropriate way.

JUDGE TOREM: Parties, any response to that? Councilmembers?

Part of me says that that makes sense and a part of me also says, Mr. Carmody, that much of the testimony has already been posted on the website, so that's already in, if you will, once it's adopted officially. And if Ms. Makarow has no real reason to have one earlier than the other, then we could do that. But I want to hear from her and find out there may be some other methods to the madness here as to which Tuesday for which.

MS. MAKAROW: The basis for trying to schedule both meetings in during the two weeks was that the Council was already in Ellensburg. If the Kittitas Valley Public testimony is moved to the second Tuesday, I will have missed my deadline for noticing the public comment meeting on the Wild Horse Draft EIS, and we would have to have it at a later date. We can't move the Wild Horse public comment meeting up earlier because I wouldn't meet my notice schedule.

MR. PEEPLES: In that event I do not want it

Page 35 Page 37

which part of the order he's referring to?

MR. PEEPLES: Yes, I know.

JUDGE TOREM: Does that respond to what you were thinking you were going to do with the proposed witness schedule?

MR. PEEPLES: Pretty much. I think my witnesses are almost exactly in this order, pretty much in this order, and I was going to take — in fact, they are.

JUDGE TOREM: All right. If they're in that order, fantastic. If they're by those topic groupings, that would be helpful, and we have to shuffle them out of the order that they're in this prehearing order.

MR. PEEPLES: That's basically what I was going to do then, try to get common, put the witnesses together from various parties in common areas.

JUDGE TOREM: There may be reasons to shuffle the order of the topics as they're listed there to accommodate witness schedules and availability, but as long as the topics are grouped as much as possible, I think that would be preferable to the Council.

Anything else on witness scheduling?

MR. CARMODY: Your Honor, this is Jamie Carmody again. I would like to ask you to consider switching the two public comment dates with one another, so that the public comment date on this application would changed because I do not want to from my point of view I don't want the Wild Horse EIS stalled.

JUDGE TOREM: So the only other option is to move the public meeting on this matter later or move it around.

MS. MAKAROW: Maybe one possibility is to move the public comment meeting on the Kittitas Valley matter to the second week for another evening, but we would still – I would have to coordinate that with our administrative assistant with the location that we're looking at holding the hearings to determine if that's possible.

JUDGE TOREM: Councilmembers have any objection to having two evening meetings the second week?

MS. TOWNE: As long as they're early in the week.

JUDGE TOREM: Right. I want to see,

Mr. Peeples, if there's a way to do this hearing that's scheduled for ten days in eight, then I don't want to schedule something for the Thursday night of the second week. And if it runs that day and we can end that day, there would be no reason to keep the Council that extra evening.

So we'll look, Mr. Carmody, if there's a way to move the Kittias Valley public comment to the

Page 38 Page 40

following week or, if not, maybe it's a Thursday of the first week or Monday or Wednesday the second week are the dates that I'm going to suggest Ms. Makarow look at. But she'll coordinate with me and make sure that there's not another conflict with the facility or something else.

MR. CARMODY: So the primary concern would just be facility scheduling?

JUDGE TOREM: I think that is the primary concern. My secondary concern is that by the time we get to the second week folks will start to run out of stamina, and we want the Council and we want the public and all the parties to have enough energy to be — it's long enough days as it is and evening meetings take a little bit more out of all of us. So I want to make sure that we address that physiological concern as well and don't put too much on people the second week. Once we have those dates though as to what nights the evening meeting will be, we probably will start an hour later the following morning or break an hour earlier the afternoon of to accommodate everybody's needs and allow the rest of the world to happen outside the meetings.

Let's move on to Item 6.

MR. WHITE: Judge Torem, this is Clay White.

Can I make one comment?

JUDGE TOREM: Fire away.

certification agreement if that is what goes forward to the Governor are going to be helpful, so we know from whence your questions might be coming in cross-examination and help focus the Council.

Prehearing briefs I've looked at the calendar and to make it as I said of any use for the Council to be able to read them have to be in really no later than Friday, August 6. The Council has encouraged me to make this a mandatory item. I am not inclined to do that despite my own Council telling me you must file a prehearing brief because some of you have smaller issue areas, and I don't want to make you incur attorneys' fees or make you incur extra work. But if you want the Council to know where you're coming from before the hearing, file a prehearing brief.

Please don't think you have to go to excessive lengths to make your case in advance. You will have plenty of opportunity during the two weeks and in post hearing briefs. But tell us like you would any judicial procedure what you expect the evidence is going to show as to why or why not this wind farm should be where it's proposed in Kittitas Valley. You can take into consideration the Council is aware of other wind farms proposed in the valley. This decision will focus on this one, but if you want to make arguments about location and

Page 39 Page 41

MR. WHITE: Just for the record, on the 23rd of August, I do have a public hearing at the planning commission scheduled. It's going to impact Mr. Hurson and myself. Mr. Carmody doesn't know it yet, but it may impact him as well with the planning commission that night for a set scheduled public hearing regularly scheduled for the Kittitas County Planning Commission. If you could keep that in mind, I can try to be in two places at once, but it is difficult.

JUDGE TOREM: All right. Well, then I appreciate you bringing that up. Is there any other known conflicts that parties may have for other evenings?

Okay. Thank you, Mr. White.

Let's move onto Item 6, the prehearing briefs. The Council very much wants to see legal argument in advance of what the parties intend to do. We know all the parties through their petition for intervention that were granted what their general interests are, and from reading their prefiled testimony and the witnesses they're putting out there, we can start to guess a little bit as to motivation and why they're participating and whether they're for or against the project on any number of topic areas. But prehearing briefs that are organized and tell us where the parties' actual positions are and what conditions, if any, they want to see built into a site

tell us there's other things, we expect that's going to come in during the hearing as well.

The prehearing briefs need not be lengthy. I don't want to set a page limit, but I think probably 15 to 20 pages is a good length. It shouldn't be too much longer than that or the Council is not going to have enough time to get through all it needs in that week.

Ms. Makarow, did you have any other guidance that you've seen used effectively in prior adjudications for prehearing briefs? Have I overcut it or undercut it?

MS. MAKAROW: We've only had prehearing briefs in one case prior to this, but I don't remember what the length of those briefs were.

MR. PEEPLES: They were 20 pages, and they were denoted as opening statements in the Olympic Pipe Line.

MR. HURSON: Olympic Pipe Line.

MR. PEEPLES: And that's the only one that has ever been required.

JUDGE TOREM: So you gentlemen have more experience with it than I do, but at least does this 20 pages strike either as unduly restrictive in this case?

MR. PEEPLES: I think that's good.

JUDGE TOREM: For the rest of the parties though, maybe I can call on you, Mr. Peeples and

Page 42 Page 44 1 Mr. Hurson, in that order. Tell me what exactly you saw 1 that deadline. 2 the opportunity as the opening briefs in that, so that the 2 JUDGE TOREM: It doesn't sound unreasonable. other parties might know what they've been used for and to 3 3 Ms. Makarow. 4 what effect in the past. 4 MS. MAKAROW: I think that's a decision to 5 5 MR. PEEPLES: Well, you can go on line and

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find it. For the other parties you go to I think the site map and go down to Olympic Pipe Line archive, and you can find it there and read it. They were just essentially opening statements. This is kind of the overview of the law. This is what we're going to present. This is what our case is.

JUDGE TOREM: Mr. Hurson.

MR. HURSON: Well, it's a matter of are you looking for opening briefs in a legal sense that the lawyers often use or an opening statement? Because I see those as two separate matters.

JUDGE TOREM: Well, I think more of a fact intensive opening statement is what would be most helpful to the Council at this point. The legalities we're familiar, of course, with our own statutes and rules, and we'll expect more once the facts are in to have a post hearing brief on how we should apply those rules and regulations. So an opening statement is probably a better characteristic, but for each party in the ball park of 15 to 20 pages sounds appropriate. If you can go less than

be made by the Council, but it doesn't sound unreasonable. 6 JUDGE TOREM: Any objection from

Councilmembers? COUNCILMEMBERS: No.

JUDGE TOREM: Then that will apply to all parties. If you can get it served electronically or if that's by fax or by email, it seems we've done a lot of business that way. That would be fine. Please include the rest of the parties on that, so they get it on the 6th as well.

Mr. Peeples.

MR. PEEPLES: My suggestion is that it should be emailed in probably PDF form, so that Irina can immediately put it on the website, and then everybody can get it.

JUDGE TOREM: Does any party have a problem putting it into a PDF format?

22 MR. HURSON: It took us a while, but we 23 figured out how to do it.

> JUDGE TOREM: If anybody needs instruction on how to do that, Ms. Makarow is much more familiar than

Page 43 Page 45

1 that, impress us, please.

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MS. MAKAROW: Judge Torem, maybe what I'll do is I'll send by email the link to where those opening statements are located on our web page for the Cross Cascade Pipeline, so all the parties will know where to look.

JUDGE TOREM: So prehearing briefs done by Friday, August 6. Same rules of service apply for those as with any other prefiled testimony.

MR. HURSON: Can I ask a question? Given the distances, if the filing deadline for the physical document is in Olympia, that requires us to mail it at least three days in advance under normal mail or someone to drive it over. I guess for these purposes if we can at least have everything in the mail that Friday, we can electronically send you a copy. So if staff just wants to try to distribute it after five o'clock on Friday, so everybody could have a copy to take home for the weekend, we can do that. But it's just our prefiled testimony costs like \$1,800 for photocopying and another \$1,000 to mail. And I can promise you our opening brief isn't going to be as extensive as the prefiled. But just for convenience and given the time constraints, I'd just ask if we could for this purpose consider service on the

Council be that we email it to you and put in the mail by

I and hope will be able to give a primer on that to anyone that asks. So we will have that filed -- thanks, Mr. Hurson. If that saves everybody some money, that's great.

MR. HURSON: Do you still want us to mail hard copies to everybody?

JUDGE TOREM: It's a smaller document certainly than the prefiled testimony I hope.

MR. HURSON: You want about 20 pages. Well, I mean because we're suppose to have an original and 20 copies. I'll still mail mine. I just want to make sure I'm not getting confusion. If you don't want us to mail hard copies, I won't. If you want us to, we will.

JUDGE TOREM: I think the document is mainly geared at the Council. The Council is going to have it already electronically. Most of us are getting those copies either from Ms. Makarow or not. I don't have a strong feeling one way or the other. Do other parties want to get just the electronic copy for this sort of document? I think that would make the most sense. If we're going to take the step, take the full step and just serve it all electronically.

If anybody does not receive a prehearing brief -- maybe it's helpful if you're not filing a prehearing brief to send an email saying we're not filing

Page 46 Page 48 1 it so no one is looking for it. So everybody then will be 1 needed. 2 required to have something come in August 6. If there's 2 MR. SLOTHOWER: So those motions would be by 3 3 not an attachment, then it will be the responsibility of August 3. 4 the other recipients to call and say I couldn't open your 4 JUDGE TOREM: Yes. That's if it's a motion 5 attachment, fax it or whatever and make that work. If 5 to strike. If it's another sort of motion, I don't really Ms. Makarow has any questions that as long as they're in 6 6 see a reason to deviate from the August 3 filing deadline 7 by five o'clock on the 6th, they will be timely. If 7 8 8 they're not, and they're coming in after that in the email MR. SLOTHOWER: I wanted to make sure I 9 9 receipt, then they will be subject to motions to strike. understood that. 10 But Councilmembers they're only to get what comes in 10 JUDGE TOREM: Let's make it clear then. If 11 timely. 11 it's not a motion to strike, please file it unless there's 12 So we'll be clear. We'll dispense with any 12 a great explanation why not by August 3, and if there's 13 requirement that there be hard copies and save the expense 13 necessary a response, unless there's a need to extend that much further. 14 14 that, then by August 6. That way we'll have that full 15 15 week in advance before the 16th to start considering. If Item 7 is cross-examination exhibits. 16 there's anything else we need, we can send out an order 16 MR. SLOTHOWER: Judge Torem, I have one 17 saying file something additional before the 16th. 17 question. This is Jeff Slothower. 18 JUDGE TOREM: Yes, sir. 18 MR. SLOTHOWER: Okay. 19 19 MR. SLOTHOWER: The schedule that you're MR. CARMODY: So August 3 for all other 20 20 talking about for prehearing briefs does that apply to any prehearing motions. motions that parties may want to make based upon the 21 JUDGE TOREM: Yes. 21 22 evidence or the prefiled testimony? 22 MR. CARMODY: Okav. 23 JUDGE TOREM: What sort of motions are we 23 JUDGE TOREM: Anything else on this topic of 24 24 foreseeing, Mr. Slothower? prehearing briefs or potential prehearing motions? 25 MR. SLOTHOWER: There may be motions that we 25 All right. Then moving onto No. 7, the Page 47 Page 49 1 may want to make with respect to the preemption issue. We 1 cross-examination exhibits. 2 don't know for sure whether we can make that motion until 2 Ms. Makarow, I'm going to defer to you as to 3 we see all of the evidence that's submitted. So I just 3 the timing of this, but it's essentially advice in advance 4 4 want to try to understand where they come in making any that if you have exhibits that you want to raise on cross-examination that are not already part of the 5 motions we may have which relate based to the evidence 5 6 6 witness's prefiled testimony but will become your own that's prefiled. 7 JUDGE TOREM: Would these be potentially 7 rebuttal exhibits, if you will, some submission 8 8 requirements and deadlines, so they're not showing up for dispositive motions from your perspective? 9 MR. SLOTHOWER: No, not from my perspective 9 the first time at the hearing. Ms. Makarow, what's been 10 10 the requirement and experience in the past? they wouldn't be dispositive motions. 11 JUDGE TOREM: Okay. Motions to strike on 11 MS. MAKAROW: I think I will be very brief. 12 testimony should come in as soon as possible. I would 12 I'll just direct parties to reread the hearing guidelines. prefer if they came in by the 6th because everyone would 13 13 The submittal requirements for cross-examination exhibits 14 have the opportunity. 14 are very well detailed in those guidelines, so this is 15 just a place holder to remind you all those exhibits do 15 MR. PEEPLES: You have August 3 as the 16 have to come in with certain amount of advance to the 16 motion to strike date. 17 JUDGE TOREM: Thank you for reminding me. 17 Council.

MR. HURSON: Can I ask a question for

exhibits have been submitted through one witness, can we

MS. MAKAROW: Our practice in the past is

use them for cross-examination on another witness, and

we're okay to just say referring to exhibit so and so to

that, yes, you can use an exhibit for cross-examination of

clarifying? I haven't read the order in a while. If

such and such, then ask questions about it?

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MR. PEEPLES: And the responses to motion on

JUDGE TOREM: There's already a deadline in

existence, Mr. Slothower, as to motions to strike

testimony, and Counsel for the applicant is reminding me

6. So that's that August 6 deadline coming back to give

the Council a week ahead of time to deliberate on those as

it's already set for August 3 with responses due by August

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24 25 August 6.

Page 50 Page 52 1 another witness, but I think you should be courteous to 1 finishing. If we finish early, so be it. 2 the party that you're going to be examining, cross the 2 My thought is that, Mr. Peeples, would give 3 3 witnesses of, and let them know that you're going to be you three weeks from that date. Three weeks is the 4 using it for somebody else in advance. 4 following Monday to file briefs, and then a two-week 5 MR. HURSON: I just didn't want to have to 5 response period for all the other parties and as necessary make photocopies of other people. a two-week reply brief period. So those dates would come 6 6 7 MS. MAKAROW: You do not have to reproduce 7 out approximately as the 20th of September, the 4th of 8 8 an exhibit twice. October, and the 18th of October. 9 MR. SLOTHOWER: I'm sorry. What was the 9 JUDGE TOREM: Bear with me a moment. I'm 10 looking at Council Order 777, and it's Appendix A to see 10 last date? 11 if there is a more specific item. Item 20(e) tells you 11 JUDGE TOREM: October 18. 12 that exhibits used for cross-examination that have not 12 MR. PEEPLES: Let me clarify on that. I 13 been previously prefiled with the Council have to be 13 have three weeks, but we're talking about I have three 14 submitted no later than one week prior to the scheduled 14 weeks in which to file my brief and then the other parties 15 start of the hearings except for good cause shown. So 15 have two weeks after I file my brief. that would be August 9 for those in this particular 16 16 JUDGE TOREM: To respond. MR. PEEPLES: And I have two weeks after 17 hearing case. 17 18 MS. MAKAROW: Just for clarification, I do 18 they respond. 19 believe the way we've interpreted that is that it's one 19 JUDGE TOREM: Correct. That would be one week prior to the date when you're going to be using the 20 20 proposed way of doing it. exhibit, so not all of your exhibits have to be in the 21 MR. PEEPLES: That would be acceptable to me 21 week before, but they can cascade in. 22 22 as long as they're not given dates upon when the briefs are filed. 23 MR. PEEPLES: The question I have what if a 23 24 witness gets moved up? I mean the problem I guess with 24 JUDGE TOREM: I'm not sure I understood 25 that I'm not suggesting anything other than we could 25 that. Page 51 Page 53 1 1 assume that we're going to have witnesses on a day certain MS. TOWNE: If he files his in one week. 2 and then everything gets moved up. 2 then it moves everything up two weeks. 3 MS. MAKAROW: I think if they get moved up 3 MR. PEEPLES: That's correct. 4 by one day, it's not much of a problem for the Council to 4 JUDGE TOREM: So you don't want a hard date 5 5 deal with. to file. 6 JUDGE TOREM: I would concur. Item 8. 6 MR. PEEPLES: No. The other alternative 7 MR. CARMODY: Your Honor, we couldn't hear 7 would be everybody files briefs at the same time in three 8 8 exactly all of that. Could you summarize what was just weeks AND No rebuttal. 9 said. 9 JUDGE TOREM: What are other parties' 10 10 feeling on how they would like to approach the JUDGE TOREM: Paragraph 20(e) has the one 11 week in advance requirement. Ms. Makarow indicated it 11 post-hearing brief schedule? 12 need not everything be filed August 9, one week in advance 12 MR. SLOTHOWER: This is Jeff Slothower. I of the proceeding, but essentially one week in advance of 13 13 think that the schedule that you laid out with hard dates 14 the scheduled date of the witness. And Mr. Peeples' 14 work the best. At least from my experience in complicated 15 15 question was simply what if the witness moves up, and matters with lots of parties having those dates tied to Ms. Makarow's comment and my concurrence was that a 16 the calendar gives everybody some certainty as to when 16 17 one-day shift in the timing of a witness forward would 17 things are due, then they can schedule accordingly. still give enough time and notice with the 18 MR. HURSON: Jim Hurson. I prefer a hard 18 cross-examination exhibit having been filed now 19 date too because we have other work to do, and you have to 19 20 essentially four working days rather than five. 20 kind of prioritize. It's just we have to wait until MR. CARMODY: Okay. 21 21 something shows up. I can't schedule my other hearings, 22 JUDGE TOREM: Moving on to Item 8, post 22 my other obligations. I assume that's why Mr. Peeples is 23 hearing briefs. The hearings will be done by the 27th at 23 bringing this up is because he wants to get the decision

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out sooner than later. So if he wants to get a date

certain that moves it up, if he wants to be committed to a

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the latest of August. Those are the two weeks we have

scheduled. Friday the 27th would be the outside date for

Page 54 Page 56

client.

shorter time, that's fine. If he wants the time you've given him, that's fine too. But we should be given the full time you are allotting us. But if he wants the whole schedule moved up a week, we can do that. But that would be their choice to have less time to prepare.

JUDGE TOREM: Mr. Lane, does the Counsel for the Environment have any input on this item?

MR. LANE: No.

 MR. PEEPLES: I guess my response is that's seven weeks. That's seven weeks of briefing, and it's a seven-week delay. And I am concerned about that. It would seem to me that if we had everybody file their brief at the same time three weeks after the hearing is over, everybody is kind of operating on an equal basis. If anybody is giving up anything, it's the Applicant giving up the rebuttal brief, and we're done, and the Council can sit and start considering or you could have closing arguments.

MR. HURSON: If I might. I want the opportunity to respond to their legal arguments because frankly --

JUDGE TOREM: You'll get it. His post hearing brief as the Applicant is going to have, correct me if I'm wrong, Mr. Peeples, a draft site certification agreement.

closing argument very well may be, great, site certification recommended, but with additional conditions. And so I think we owe it to at least one round of responses. Do you want to take less time than the three weeks I've offered? Do you want to make it two weeks?

MR. PEEPLES: I'll have to talk to my

JUDGE TOREM: Because I don't need to set the schedule today. I just wanted to get this out there. We're going to be making an order. At the close of the hearing we'll set the deadline, but this is a draft set of dates that I want to put on everyone's radar screen. We don't have to do that today.

MR. PEEPLES: By Jim's suggestion I think we would only gain one week on it, and I would be the one giving up the week, so in that situation I would go for the three, two, two.

MS. TOWNE: Can we sacrifice the rebuttal?

JUDGE TOREM: That's a possibility as well.

MS. TOWNE: It would save two weeks.

MR. SWEENEY: Or simultaneous rebuttal.

MR. PEEPLES: To me from my point of view either we go the way we go now because I can respond in a week and rebuttal you can get on. I've got control of that last week. So I guess we'll just take it the way the

Page 55 Page 57

MR. PEEPLES: Correct. But I think his comment is if they're filed simultaneous.

MR. HURSON: Right. If they're filed simultaneously, I wouldn't know how to respond because frankly as I sit here I don't understand what his legal arguments will be to get preemption. So I would like to actually see it in writing.

JUDGE TOREM: You will. You will. MR. HURSON: And his proposal wouldn't allow me the opportunity is my point.

MR. PEEPLES: If you had closing argument after everybody files simultaneous and closing argument a week later, we could get it done.

JUDGE TOREM: Councilmembers, are you inclined to hear additional arguments which I think if I understand correctly would require if not a hearing like this where everybody gets together by phone or another trip to Ellensburg.

I know the Council it's not their only matter. There's some other matters which they may have scheduled deliberations in their draft calendar I've got for this body. So I have concerns about going forward into that type of arrangement, and I also have concerns, Mr. Peeples, as Mr. Hurson correctly points out that if you've got a draft site certification agreement, their

judge has recommended it, and we can cut a week off by getting our rebuttal in quick.

JUDGE TOREM: Let me know what the Applicant wants to do and the other parties as well because we'll have some time for these kinds of discussions during the adjudication. But I want to put it out there that post-hearing briefs come in, and we will set a schedule probably the beginning of the second week once we know where the hearing has gone.

MR. PEEPLES: I'm satisfied with the way you set it out. It's not that big of a deal from my point of view. I was just going to suggest. But as far as I'm concerned that's fine.

JUDGE TOREM: That's more of a traditional judicial approach to do it. If there's something creative that will work for everyone, one thing that might be considered also is having just two rounds of briefing, your opening brief and a response. If the Council then wants to hold any closing argument on specific topics, the Council can order that, and we'll figure out a way to do it. That may be better responsive to what the Council's needs are than simply having to file a reply brief for the sake of a reply brief.

 $\label{eq:mr.peeples} MR. \ PEEPLES: \ If I \ don't \ need \ to \ file \ it, I \\ wouldn't. \ I \ guess \ my \ point \ is \ either \ they're \ simultaneous$ 

Page 58 Page 60

or the person who files first gets a rebuttal brief.

parties.

JUDGE TOREM: It may be that we take the original you open, respond, reply, and then the Council would preserve its right to call for closing argument if they need to.

MR. PEEPLES: That would be fine.
JUDGE TOREM: That kind of satisfies all

MR. HURSON: From the County's standpoint I can see where closing arguments could make sense. I mean just traditionally in law you have an opening and response and reply. Then if you have a thing where the reply brief sort of raises new issues, then you can at least address them verbally. You can ask questions of the parties. I think it's very helpful to have. It's helpful in court. And if you want to get a schedule, I know they're in a hurry. I mean we could set oral arguments. You could just set it up shortly after the rebuttal brief because the rebuttal brief should be very, very short anyway.

JUDGE TOREM: What we may do is schedule a date but leave it at the Council's discretion whether it's going to be helpful to these members whose help is going to be needed or not rather than schedule it as a hard date. Maybe we will pick a date and the Council will as needed after reading your briefs decide to strike it. So

Power Project.

The County's approach of wanting a functional equivalent of the FEIS in my opinion had its place when the County had a proceeding in which its board of county commissioners was involved and needed that information to act. This body gets the functional equivalent of the FEIS after the fact when it makes its recommendation to the Governor that becomes the body of information on which that recommendation is based. It comes in as part of the adjudication.

There's additional comments at the proceedings which now sounds like they will be the second week. But the memo that went out with the agenda should tell you that most likely there won't be any comments set to distribute prior to the adjudication. So there was a thought at one time of doing it, but the situation has changed, and the Council would have been making an exception when it did that.

Ms. Makarow, correct me if I'm wrong, or if necessary, Ms. Essko, if you want to comment, this was your memo. There won't be any publication to the rest of the parties, specifically to the County of responses to the comments on the EIS. If there are things that are able to be released in advance, this is not play hide the ball here. It's just that we're not moving up the

Page 59

Page 61

we'll have those dates and some availability I've discussed with Ms. Makarow beforehand, but to pick those at the second week of the hearing I think would be appropriate.

Finally, Item 9. I guess we're not finally, but Item 9, DEIS comments and the schedule for issuance of the Final EIS was put on here. I will take a little bit of lead on this and then defer to Ms. Makarow if needed to indicate.

The Council had kind of a changing relationship with its Draft EIS, and there were some points when we thought preemption would not occur or the request that the County had asked for the functional equivalent of a Final EIS, so they could go forward with their procedures and see if land use consistency could be achieved. That's been overtaken by events because there's no longer any pending matter before the County.

Mr. Peeples, the application has since been withdrawn; is that correct?

MR. PEEPLES: Correct.

JUDGE TOREM: So there's no longer any issue before the County for its process. My looking back on the rules that apply here, as well as what are now the issues before this body and the County it's the application before EFSEC and that's it as to the Kittitas Valley Wind

contract with the individual EIS contractor to do that in advance.

So this will be like any other normal EFSEC proceeding where those comments would not be coming out in advance. There's not a competing or a complementary proceeding before the County that requires it any longer, so we're going to go on normal EFSEC schedules. So those won't be out and will become part of the recommendations to the Governor.

Any comments from the Applicant on that approach there?

MR. PEEPLES: No.

JUDGE TOREM: Any other -- I will come back to you, Mr. Hurson, and give you a minute to digest that.

Any other parties have comments that they want? And while you're formulating those, did I leave anything out, Ms. Makarow on that comment?

 $\ensuremath{\mathsf{MS}}.$  MAKAROW: No, Judge Torem. I think the memorandum speaks for itself.

JUDGE TOREM: Mr. Hurson, did you have any response to the memorandum or my summation of it?

MR. HURSON: Well, I guess I'm trying to figure out where the memorandum came from. The memorandum indicates that this is --

JUDGE TOREM: Can you speak up, please.

Page 62 Page 64

MR. HURSON: Yes. The memorandum, the July 9 memorandum indicates that it's direction from the Council, but I'm trying to figure out what open public meeting this took place in and what the vote was because I don't believe there was one. And that's a thing that's always confused me about the Council because the Council is suppose to be acting as a body in public meetings. But I'm getting a memo that I can't figure out when the meeting was that generated the memo.

 MS. ESSKO: This is the meeting. This is the statement of the Council's draft position, and the purpose of this meeting today is for you to comment on this plan of the Council.

MR. HURSON: I guess my point is when did the Council direct staff to do this as a plan? Because I was on the conference call when I brought it up. I didn't bring a motion. I just pointed out that you were going to release the comments sort of halfway through the public hearing, and then what I'm getting is three days later you're not only not going to release it then, but the Council apparently decided to direct staff to not release anything until after the hearing.

MS. ESSKO: No, Mr. Hurson, the Council hasn't directed the staff to do anything. You raised the issue at the last meeting, and this is a trial balloon, if

direction the Council came up with.

MS. ESSKO: The Council did not give this direction. The title of the memo says EFSEC's preliminary response. It is a proposal for you and others to comment on today. The purpose was to give the parties a heads up about an approach the Council might take and to get your comments before the Council made a decision.

JUDGE TOREM: I will directly answer your question.

MR. HURSON: Thank you.

JUDGE TOREM: This memo came from
discussions between Ms. Essko, myself, and other EFSEC
staff, but there were no other Councilmembers involved in
it. Our legal advice to the Council as a whole, if you
will, on how to handle it procedurally, what to recommend
from Ms. Essko's office as an Assistant Attorney General
and staff was circulated to the Council in the format of a
memo the same as it was to the rest of the parties. If
the Council chooses to direct otherwise, it can. But I
think you and I in practice know the staff very often
recommends as you would as county counsel what the Council
should do. There are several experts on the Council with
SEPA issues that have participated in prior Council
meetings and demonstrated at least that if they wanted to

Page 63 Page 65

recommend to the Council not to adopt this, they will

you will, intended to elicit from you and other parties what your views are of this approach. This is a public meeting today, and the Council has not made a decision yet, and the purpose of this meeting is for you to comment on this proposed approach.

MR. HURSON: Well, I mean the memo says the Council has evaluated the County's request, including but not limited to examining the following legal authorities and has been able to identify no legal requirements that grants the County's requests, puts some cites down, and for this reason the Council intends to issue its response to DEIS comments after the adjudicative proceedings.

MS. ESSKO: It says EFSEC's preliminary response to Kittitas County's July 6 request for response to comments to the KVWPP DEIS, and the front page says parties' opinions regarding this issue are expected to be ready to present its position to the Council at today's meeting. The heading clearly says this is a preliminary response to your request on July 6.

MR. HURSON: I guess I'm trying to figure this out. That's what I'm just simply trying to clarify. This memo appears to indicate that this was the Council's direction. If this was just a memo saying staff recommends the counsel that you do blah-blah, that's different. The memo seems to indicate that this was

speak today in the format of the public meeting.

So there was no phantom meeting of the Council. I will put that on the record for sure. The staff as is allowed by those laws had plenty of discussions about this before it came to you and the rest of the parties.

MR. HURSON: I guess that was my point. This is written as if the Council has already made directives. There isn't anything in here to indicate that staff got together and this is a staff recommendation to the Council.

JUDGE TOREM: I got ahead of myself in characterizing it that way and speaking. I thought I used the first person but maybe too strongly in describing what this next agenda item was. My apologies. If this was misinterpreted, then, again, I guess we thought it was understood that the Council wouldn't be acting outside the Open Public Meetings Act. This was on the agenda today not as an informational item. Maybe we should have indicated possible action item.

MR. HURSON: Frankly, I sometimes get people that I'm paid to be paranoid as an attorney, but I showed up here ten minutes after 11:00, 50 minutes before the hearing, and the full Council was in here. I walked into the room, and I asked if the public was able to stay, and

Page 66 Page 68

I was told no. I was told to leave the room.

 JUDGE TOREM: Right. There was an executive session this morning that dealt with not this matter but a number of other issues in preparing the Council for the adjudicative hearings, as well as just a review of the agenda for today.

MS. ESSKO: It was a deliberative session outside of the Open Public Meetings Act which clearly exempts APA proceedings from coverage by the Open Public Meetings Act.

JUDGE TOREM: I think the rest of the parties that arrived at a quarter to 12:00 and otherwise were similarly inconvenienced when they couldn't come in today, so no secrets there.

MR. HURSON: I wouldn't have known it if I wouldn't have driven to Olympia today. I doubt that anybody who is on the conference call would have known it. I know that Patti Johnson, Kittitas County appointed, was in the meeting, so it seems obvious that this was directly related to this particular issue. And if it was an executive session --

JUDGE TOREM: It was directly related to this hearing, this adjudication, but not all directly related to this issue.

MR. HURSON: Well, I mean it was related to

back of the County and behind the back of the public. That is not what's going on.

This came out and was published 10 days ago. You had this memo. It wasn't formulated this morning nor was the position. Do you have anything else on the topic?

MR. HURSON: Well, if you're taking offense, I apologize for that. But the memo when I read it, I about went through the roof because to me it looked like the way it was written it was written in such a manner that it appeared that the Council had already taken action. And if they hadn't, then it shouldn't be written so it looks like they took action. And that's just it.

I work for the department of government all the time. Everybody I'm kidded all the time about that I'm so anal about appearances for the public, and my board if they need more than two or more of them are meeting together, yes, we send notice. We've got the sign in the door. We say we're in executive session. We give citations for the reason we're there, and it's very important from a public standpoint. Because I would have liked to have been able to comment on the substance of the memo.

MS. ESSKO: That's the purpose of today's meeting. Are you ready to proceed with your comment?

MR. HURSON: So are you addressing the --

Page 67 Page 69

the application.

JUDGE TOREM: Correct.

MR. HURSON: I guess I don't know where this is going, but a lot of people have real concerns with public entities and agencies when it looks like they're not open to the public. I'm not saying that you aren't. I'm saying appearance is everything. Your appearance is your reality, and when there's a meeting being held that no one gets public notice of, and when the public shows up, and they're told they're not allowed to be there and its the entire Council that causes people to have concerns.

JUDGE TOREM: Mr. Hurson, the public was given notice of the public meeting. The Council can get together, as you know the Board of County Commissioners can get together, any other elected body appointed body that's a public body can have deliberative and executive sessions, and there are rules as to what can be discussed.

If you would like to challenge, go ahead and challenge. But I don't think there's any reason for raising suspicion about something of which no suspicion is requested, desired, or deserved. Please don't insult the integrity of this body and its staff by suggesting because by raising it in a public forum you do. You do insult this body and suggest that they're operating behind the

now I'm confused as to who is in charge of the meeting.

The fact is this was written as if it was already done. I
 wasn't aware that this was a staff proposal that you had
 open and available for the public to comment on. I don't
 think anybody here who read the agenda would have

understood that this was an internal staff proposal.

JUDGE TOREM: Then I'll take that as a motion to continue it until August 2, the next regularly scheduled staff meeting or meeting of this Council. This item will be moved. Counsel, it's now publicly noticed that if you have comment, go ahead and alter this to say proposed memorandum. There will be no confusion. There will be no question of the notice. It will be taken up in August in a telephonic meeting as part of the regularly scheduled Council meeting.

Ms. Makarow, will that work for the Council?
MS. MAKAROW: Yes, it will.
JUDGE TOREM: The next agenda item.
MR. HURSON: Am I allowed to comment on it

MR. HURSON: Am I allowed to comment on it at this point?

JUDGE TOREM: On the 2nd, please.

The next agenda item.

MR. HURSON: Are any of the parties that

have called going to be allowed to comment?

JUDGE TOREM: On August 2.

1 Item 10, are there any settlement 2 agreements, Mr. Peeples, that we need to deal with? 3 MR. CARMODY: Is that the end of the 4 discussion? 5 JUDGE TOREM: It is. 6 MR. CARMODY: The DEIS and the issuance of 7 the FDEIS. 8 JUDGE TOREM: So we will take it up again. 1 else sent out about 2 MS. MAKAROW: It was recommendat 3 our Ecology and Fish and Wildlife contractors rega 4 what wetlands mitigation and hydraulic project ap 5 for the project. 6 JUDGE TOREM: Did that come through 7 time? 8 MR. CARMODY: Yes. Thank you.	
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6 MR. CARMODY: The DEIS and the issuance of 7 the FDEIS. 6 JUDGE TOREM: Did that come through 7 time?	1
7 the FDEIS. 7 time?	h that
9 There's been no action on it. It will be discussed August 9 JUDGE TOREM: Anything else for other	er issues
10 2. 10 that need to be taken up? One of the reasons I'm	
11 MR. CARMODY: All right. 11 to wrap this meeting up is there's a regularly sched	
MR. PEEPLES: We anticipate a settlement 12 1:30 meeting of the Council for its normal biweekl	
13 agreement with Chris Hall and her husband, and we will 13 business. Anything else?	•
14 inform the Council as soon as that's finalized which 14 All right. It's now 1:30. We are	
15 should be shortly. And we anticipate that a withdrawal of 15 adjourned.	
16 their status as intervenors and parties will be sent to 16 *****	
17 you by the Halls. 17 (Whereupon, the prehearing conference w	ras
18 JUDGE TOREM: Do you have an idea if that 18 adjourned at 1:30 p.m.)	
19 will occur on a particular date or do you have working 19	
20 deadlines? 20	
21 MR. TAYLOR: We anticipate it would 21	
22 certainly be prior to the last of the filing deadline.	
23 Certainly before the hearings and we would anticipate at 23	
24 the next meeting. 24	
25 JUDGE TOREM: Okay. So if we have any 25	
Page 71	Page 7
1 updates that can come up at the next regularly scheduled 1	
2 meeting. 2	
3 MR. PEEPLES: Yes. 3	
4 JUDGE TOREM: Any other items, 4	
5 Councilmembers, that need to be added at this time? Other 5 AFFIDAVIT	
6 parties?	ırt Reporter,
6 parties? 7 MS. MAKAROW: I do have one other. In the 7 I, Shaun Linse, CCR, Certified Cou	•
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