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                    BEFORE THE STATE OF WASHINGTON
 2.
               ENERGY FACILITY SITE EVALUATION COUNCIL
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     In the matter of:
     Application No. 2003-01
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     SAGEBRUSH POWER PARTNERS, LLC, ) Prehearing Conference
 5
     KITTITAS VALLEY WIND POWER PROJECT )
                                             Pages 1 - 75
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                A prehearing conference in the above matter was
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     held in the presence of a court reporter on August 2, 2004,
     at 1:42 p.m., at 925 Plum Street S.E., in Olympia,
 8
     Washington, before Energy Facility Site Evaluation
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     Councilmembers.
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                     The parties were present as follows:
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                SAGEBRUSH POWER PARTNERS, LLC, Darrel Peeples,
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     Attorney at Law; 325 Washington Street N.E., Suite 440,
14
     Olympia, Washington 98501.
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                COUNSEL FOR THE ENVIRONMENT, John Lane, Assistant
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     Attorney General; 1125 Washington Street S.E., P.O. Box
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     40100, Olympia, Washington 98504-0100.
                KITTITAS COUNTY, James L. Hurson, Kittitas County
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     Prosecutor, Kittitas County Courthouse, Room 213,
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     Ellensburg, Washington 98926.
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                DEPARTMENT OF COMMUNITY, TRADE, AND ECONOMIC
     DEVELOPMENT, Mark Anderson, Senior Energy Policy Specialist,
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     P.O. Box 43173, Olympia, Washington 98504-3173
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     Reported by:
25
     Shaun Linse, CCR
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Page 2 Page 4 Appearances (cont'd): 1 1 So now we know who is here. We have a 2 2 RENEWABLE NORTHWEST PROJECT, Susan Drummond, couple informational items to catch up on, and then we're 3 3 Attorney at Law; Foster Pepper & Shefelman, PLLC, 1111 Third going to take the one item on the agenda which was the Avenue, Suite 3400, in Seattle, Washington 98101-3299. 4 proposed Item 9 the last time but is now the question of RESIDENTS OPPOSED TO KITTITAS TURBINES (ROKT), 5 5 the preliminary response to the request for a response to James C. Carmody, Velikanje, Moore & Shore, P.S., 405 East 6 6 the comments on the Draft Environmental Impact Statement. Lincoln Avenue, P.O. Box 22550, Yakima, Washington 98907. 7 Before we get to that a few other things F. STEVEN LATHROP, Jeff Slothower, Attorney at 8 8 have come up, and I want to determine the status of the 9 Law; Lathrop, Winbauer, Harrel, Slothower & Denison, LLP, witness schedule and its preparation. I would also like 201 West Seventh Avenue, Ellensburg, Washington 98926. 10 10 to hear from the Applicant as to a proposed response time 11 11 for the recently filed motion to stay which came in I 12 CHAIR LUCE: The next item on the agenda 12 believe last Thursday afternoon from Attorney Jeff 13 pertains to the Kittitas Valley Wind Power Project 13 Slothower on behalf of his client and then determine if 14 prehearing conference. It is the Kittitas Valley Wind 14 there are going to be from any of the parties any motions Power Project prehearing conference. At this time I yield 15 to strike prefiled testimony. Those are going to be due 15 the Chair to our Administrative Law Judge, Adam Torem, and 16 16 this week. If they're going to be filed, it would be I will turn the gavel over to Administrative Law Judge 17 17 helpful for my work load and that of the Council to know Adam Torem at this point in time. 18 18 if anyone is planning to file those motion, and I believe 19 Judge Torem. 19 the deadline for that may be tomorrow based on Prehearing 20 JUDGE TOREM: Thank you, Chair Luce. I want 20 Order No. 8. Yes. Those would be no later than tomorrow 21 to make sure who is present as we now call this prehearing 21 August 3. conference to order at approximately 1:42 p.m. We have 22 So let's hear first on the witness schedule. 23 all members of the Council already present and accounted 23 Mr. Peeples, you had left last time with guidance to get for, and I recognize Attorney Darrel Peeples here 24 together with all the parties to determine a schedule. representing the Applicant, Assistant Attorney General 25 MR. PEEPLES: Yes, I sent it out I believe Page 3 Page 5 1 John Lane is in the room as Counsel for the Environment. 1 it was last week. 2 For Community, Trade, and Economic Development as 2 JUDGE TOREM: Mr. Peeples, why don't you 3 intervenors, Mr. Anderson is present. For Kittitas County 3 come up to the microphone. It will help given today's 4 4 I see that Deputy Prosecutor Jim Hurson is present along logistics. 5 with Clay White. 5 MR. PEEPLES: I sent out an email and a 6 6 We've noted already present on the telephone draft or a copy. It's not a draft. A form setting out my 7 Susan Drummond. Are you still there? 7 proposed witness order. Again, I'm not wedded to that. I 8 8 MS. DRUMMOND: Yes, I am. tried to put people together in the most logical order 9 JUDGE TOREM: And Sonja Ling? 9 that I could and with the request for the parties to 10 10 MS. LING: Yes, I am. respond by Wednesday as to the amount of time they are 11 11 JUDGE TOREM: Both of you are for RNP. going to cross with regard to the respective witnesses 12 For Residents Opposed to Kittitas Turbines 12 they have within the scope of their intervention, along 13 or ROKT, Attorney Carmody, are you there? with whether their witnesses could make the approximate 13 14 MR. CARMODY: Yes. 14 date that I indicated on the form. It's an Excel form, 15 15 and I left it blank for people to fill in if they had that JUDGE TOREM: Ed Garrett? MR. GARRETT: Yes, I am. program. If not, you know, they can email me the response 16 16 17 JUDGE TOREM: Is Mr. Robertson associated 17 in support or fill it in and fax it. 18 18 with this group as well? JUDGE TOREM: So are you still waiting for 19 19 MR. ROBERTSON: Yes. this coming Wednesday? 20 JUDGE TOREM: For Intervenor Lathrop, Jeff 20 MR. PEEPLES: So this Wednesday I'll have 21 21 Slothower is on the line as well; is that correct? the information whether or not the witnesses can make it 22 MR. SLOTHOWER: Yes. 22 that day, if there's disagreement with the order I put 23 23 JUDGE TOREM: Are there any other parties or them in and the approximate cross-examination time 24 24 other interested persons present for the Kittitas Valley anticipated for each witness. I did not put in the 25 Wind Power Project Prehearing Conference? 25 subject areas. Mainly I'm having a real hard time with

Page 8 rent subject 1 the witness schedule?

that because a lot of witnesses are on different subject areas. I've grouped them pretty much in order generally of the subject areas that you had set out in the order, but I didn't break it out. I was just having a difficult time doing that because like I say witnesses, several witnesses are on several different subject areas.

JUDGE TOREM: All right. I think perhaps the most important question is does it look like from everyone you've been in touch with so far that all the witnesses will able to fit into the available days as now scheduled for hearing?

MR. PEEPLES: I've had a request from RNP. Susan Drummond is new with child as of last week, and it's going to be difficult for her to come over with the newborn infant. She tried to have her witnesses on at one time. I've received that request, and then I also received an email and response from the Phoenix Group which is now known as it's a local economic group — They've changed their name, and that escapes me right now. — indicating their witness day availability, but I can't recall that. I will put that together and hopefully get something to the Council by Friday afternoon.

JUDGE TOREM: Do you anticipate any disagreement with any of the other parties as far as length or topic area perhaps out of scope of intervention

MR. SLOTHOWER: Your Honor, this is Jeff
Slothower. I did not receive the email. I was my in
office until about noon Friday, and it had not come by
then. I ask that it either be resent or the document
faxed to my office.

MR. PEEPLES: I'll do both of them. It went out on Wednesday, so you should have received it. I didn't get a rejection from you. I got a rejection from Hall and Sierra Club, but I didn't get a rejection back on you.

MR. CARMODY: This is Jamie Carmody. My email was received at 5:05 on Thursday the 29th.

MR. PEEPLES: Okay. Then that's when I sent it.

MR. CARMODY: We didn't get it on Wednesday.
MR. PEEPLES: Probably you're right.
Probably I sent it on Thursday if that's when you received

Probably I sent it on Thursday if that's when you received it. I thought I sent it Wednesday. I can't recall.

JUDGE TOREM: Okay. Thanks for the update on that. Does anyone else have any updates on scheduling of witnesses or other issues that Mr. Peeples needs to be made aware of while we're all on the line today?

MR. CARMODY: Your Honor, this is Jamie Carmody again. I was out Friday. I saw this for the

Page 7 Page 9

issues?

MR. PEEPLES: I've heard nothing at this point.

JUDGE TOREM: If I need to be reached after your Wednesday self-imposed deadline, I will be in the office on Thursday and Friday this week and available for any call it another off-the-record ex parte prehearing conference with you and any other necessary parties. Let me know, and we'll set those up as needed hopefully and have this all resolved by the end of the week. I have one hand in the room before I get to that on the phone.

Mr. Anderson, if you will come forward to the microphone, it will help today.

MR. ANDERSON: Mark Anderson with CTED. Just a real quick comment. CTED and this building have been having difficulty receiving emails. In fact, I found out this morning that we have been rejecting emails since last Thursday, so we have not seen this information. And EFSEC itself may have been rejecting emails in this process. It's just a FYI. We were going to call Darrel today to get the information.

MR. PEEPLES: I will bring one down to you this afternoon.

JUDGE TOREM: Thanks for that advisory. Who is on the phone that had a comment on

first time this morning, and I guess there's an imposed deadline of sorts Wednesday. I don't know if that's realistic for us to get everything back by that time. We'll try, but it's very little time to respond to the whole package.

JUDGE TOREM: We understand there's going to be a few accelerated deadlines. If the hearing is going to occur on the 16th and commence at that time, I'll trust that all the parties and their witnesses understand we are already in the month of August officially, and there's only two weeks from today before if all goes as planned everyone is sitting in Ellensburg and conducting this hearing.

There, of course, is the motion to stay which needs to be resolved by that time as well. Let's move onto the motions to stay as filed by Mr. Slothower.

Mr. Slothower, did you have anything else you wanted to state on the record today about that motion?

MR. SLOTHOWER: No, I didn't have anything I wanted to state on the record. I did want to discuss the briefing schedule and then a hearing schedule.

JUDGE TOREM: That is what I'm prepared for right now. It would be helpful for everybody involved, including Councilmembers, to know whether the hearing is going to go forward in two weeks as soon as possible. It

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certainly impacts whether the witness schedule which so much work is being put actually comes to any fruition. So my recommendation is, Mr. Peeples, is that by coming Wednesday, just over 48 hours from now, if the Applicant can have a response. Now the motion itself is but seven pages, and it raises substantive and procedural issues. Depending on how much detail you want to put into your response would Wednesday at five o'clock work well enough to get in an appropriate response? 

MR. PEEPLES: First of all, let me say that our Council order said 45 days prior to a hearing.

JUDGE TOREM: I understand you're referring to the dispositive motions.

 $\label{eq:mr.peeples: That's right, and it's a dispositive motion.}$ 

MR. SLOTHOWER: It's not a dispositive motion, Your Honor.

JUDGE TOREM: I'm not certain it's a dispositive motion either, Mr. Peeples, because it's not a motion to dismiss. It's not something for Summary Judgment. This is one that merely puts off -- had it been phrased differently based on the Growth Management Act hurdle that's been posed by the motion, it could have been a motion to dismiss based on that. It's not. It's a

motion to stay. So I think by its characterization it's

more or less really nothing too much more is does your client agree with and want to stay the proceeding or does your client oppose and want the proceeding to go forward? If I can know that much by Wednesday evening and some reasons, then I think I can have Mr. Lathrop's reply to whatever you file at that time by the next day.

MR. PEEPLES: Clearly I'll state now we do not agree to a stay, and I believe this motion could have been brought at any time essentially in this proceeding, and that the proceeding must go forward. I believe this is just an attempt to delay the proceeding and nothing more than that, so we do want to go forward.

JUDGE TOREM: Can you put that with a little bit of legal reasoning behind it into a written response by Wednesday afternoon?

MR. PEEPLES: On that I can.

JUDGE TOREM: That's all I'm asking for at this time. If there is additional briefing required, if the Council is going to seriously consider staying the proceeding, then the Council will ask for additional briefing on any specific matters necessary.

Are there any other parties that intend to respond to the motion, whether in support or against?

Mr. Hurson, if you are, can you come to the table or are you just indicating that you intend to file a

Page 11 Page 13

not a dispositive motion.

 I looked at that with staff as to whether the schedule, whether this could simply be set aside to say it's an untimely motion and move on because that given the tight schedule would be the pragmatic, easiest way to deal with things at this late stage of the game. It does not lend itself to that the way it's been characterized and whether that's correctly characterized or not, Mr. Slothower made the motion, and I think the Council owes it to all the parties to deal with it as the motion has been made.

So given that argument is not going to win anything today, can you respond to the motion as it's phased in the motion to stay by Wednesday?

MR. PEEPLES: Well, I didn't see it until, you know, late Friday, and I haven't really had a chance to take a look at it in-depth except to review it once.

JUDGE TOREM: I know you're busy.

MR. PEEPLES: That's it. And we've got everything else coming up, and I will to have respond. I don't know I can get it adequately done. It really it's a motion that goes at the heart of EFSEC's jurisdiction period. So, you know, and other parties might have some input in that too. We just received it.

JUDGE TOREM: I think what I'm looking for

response?

MR. HURSON: Yes, I do intend to file a response.

JUDGE TOREM: Will the five o'clock Wednesday deadline be sufficient for you?

MR. HURSON: It will be tight, but I assume are we going under the electronic filing is okay for everything for the next two weeks?

JUDGE TOREM: Electronic filing is going to have to do.

MR. HURSON: I will have something to the Council by 5:00 on Wednesday.

JUDGE TOREM: Okay. Great. Keeping in mind if you would please, call those other or just take it upon yourself to fax rather than email to those parties that have indicated they're having trouble. That would be Mr. Slothower I believe and those at the Community, Trade, and Economic Development. If you're copying the other parties, fax it to them as well as email. Is there anyone else that needs a fax copy instead of just electronic service on these?

All right. Then, Mr. Slothower, can you if you receive this by five o'clock or thereabouts on Wednesday, assuming that the faxes might be rolling in a little bit after that, but fairly simultaneously, can you

Page 14 Page 16 1 respond in 24 hours with anything additional the Council 1 in order to do so. 2 2 needs to know to make a decision? JUDGE TOREM: Then we'll see if we have 3 3 MR. SLOTHOWER: No, I can't, Your Honor. responses from the Applicant, Kittitas County, and from 4 I'm actually not in the office this entire week. I'm 4 CTED on this matter. As soon as we have --5 appearing by telephone from a vacation spot with my 5 MR. CARMODY: Jamie Carmody. We would plan family, so I will not be able to respond to anything that 6 6 on responding as well. 7 is filed by Wednesday with a response. 7 JUDGE TOREM: Okay. 8 8 JUDGE TOREM: When do you return? MS. DRUMMOND: Also if RNP elects to 9 MR. SLOTHOWER: I will be back in the office 9 respond, we have no problem meeting that deadline. 10 10 JUDGE TOREM: Ms. Drummond, any indication on Saturday morning. 11 11 JUDGE TOREM: My proposal was going to try of whether you intend to respond now? 12 to get a response out on Monday evening or at the very 12 MS. DRUMMOND: We have not made a decision 13 latest Tuesday morning, so that parties could make their 13 on that. If we do, we would meet the Wednesday deadline. 14 plans for the following week, either keep them or suspend 14 JUDGE TOREM: All right. Thank you. Moving 15 them. I'm a little bit frustrated that you won't be 15 on to the final procedural issue before we get to that available to reply on the schedule we're going to need, list on the agenda. The motions to strike testimony were 16 16 and I'm sure the family vacation was planned well in there any parties, start with you Mr. Peeples and 17 17 18 advance of the motion. 18 Applicant, that intended to file a motion by tomorrow to 19 19 MR. SLOTHOWER: It was. strike any testimony that's been filed at this time? JUDGE TOREM: So what I will do then is 20 MR. PEEPLES: Yes, we will be filing a very 20 21 because your reply would be the last word, when we receive 21 short one I believe. We'll make the final decision 22 the responses on Wednesday, then we will begin to 22 probably later on today. JUDGE TOREM: All right. Then for whichever 23 formulate the Council's response. Send me your reply 23 24 whenever you can. If your rely comes in before and it 24 party that might be, and we'll leave that for tomorrow 25 changes the Council's outlook, I'll note it was received 25 unless you have already communicated to them the response Page 15 Page 17 1 and considered or I will note that it was not received in 1 has to be in by Friday, August 6. That's this coming 2 a timely fashion and it wasn't considered, but I'm not 2 Friday, and we are not going to hear any oral argument on 3 going to wait to see what your reply might be. I'm going 3 that, but certainly issue a ruling based on the pleadings 4 4 on or before Tuesday. So that decision if a motion merits to read the motion, hopefully it speaks enough for itself 5 as you've noted, and look and weigh the responses either 5 it and a response doesn't make any conceptions will come in support or in opposition, and then draft an order for 6 out on Tuesday, and, again, hopefully Monday afternoon or 6 7 the Council to review on Monday. If I have a chance 7 earlier on Tuesday I'll have the response on the motion to before I circulate that with the Council on Monday 8 8 stay. 9 afternoon to have your rely in hand, send it to me by 9 Implied in that, Mr. Slothower, you had 10 10 email as you did the other one, I'll incorporate it. originally indicated on comments today perhaps you wanted 11 MR. SLOTHOWER: Okay. 11 argument on the motion. If oral argument is necessary, 12 JUDGE TOREM: But I would have preferred to 12 then the Council will contact the parties and set up a have it on Thursday afternoon with a 24-hour turn. But if 13 very short noticed meeting and hopefully all the parties, 13 14 you're not even going to be in the office to pick up the 14 and especially all those responding, will be included. We 15 15 response, I will ask you to come in and work over the will work our hardest to make that happens. But at this weekend and you can turn something out, if necessary. If 16 time Council I don't think is going to be trying to fit 16 17 no reply is necessary, I'd just invite you to send a short 17 oral argument in next week on the motion to stay unless one-line email that says choosing not to reply. 18 the briefs and the responses turn out to be such in the 18 19 MR. SLOTHOWER: Okay. 19 initial research that it merits it. It appears it's a 20 JUDGE TOREM: Your Honor. 20 strict legal issue, and we will make some decisions once 21 21 we have all the pleadings in as to whether oral arguments Mr. Anderson. 22 MR. ANDERSON: Mark Anderson with CTED. We 22 will be requested, but at this time it's not anticipated.

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MR. SLOTHOWER: Okay.

that have come up since two weeks ago other than now

JUDGE TOREM: Any other procedural issues

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have just seen this as well and have not made a decision

about whether we are going to respond or not, but we will

try and meet the same you said five o'clock Wednesday time

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dealing with the Draft Environmental Impact Statement comments?

All right. Then let's move on to that issue which was continued from two weeks ago. There was a memo dated July 9 that went out, and in the original notice of intent to hold a prehearing conference for last meeting on July 19 asked for folks to be ready to present their positions. Last time there were some questions as to everyone's readiness to go forward.

Today we continue to resolve this. Everybody should have had a chance to read the preliminary memo and to be clear this is something that was drafted by staff and discussed among staff and proposed to the Council as a way to handle a request by the County, by Kittitas County to release in advance of the adjudicative proceeding any work that might have been done so far on responding to the comments on the Draft Environmental Impact Statement that was issued last December.

As you can see in the memo, the original proposal here from staff is to not set that out because the assumption was it was necessary only for the County to proceed with its process. Since the Applicant has now pulled its application from the Board of County Commissioners and its planning staff there is no other process going on actively in the County other than its

EIS is violative of the SEPA rules and regulations, as well as the statute, and we have put forward a list of regulations and statutory provisions that deal with that. And most particularly EFSEC has adopted the SEPA rules and regulations which require the issuance of a FEIS seven days prior to any action on a matter, and that we are not going to be compliant with that particular issuance rule. JUDGE TOREM: I'll look for the motion to

9 come in. My only concern --10 MR. CARMODY: I'll argue at that point. 11

That would be fine with us. I don't know where you want to go with it today.

JUDGE TOREM: Well, nowhere today. This was on the agenda two weeks ago as well, and this point was not raised. I think you may risk an issue of mootness once the Council votes today because if you're asking me to stay the Council's vote today, I will leave that up to the Councilmembers, but I would deny at this point. The Council can be so advised that you may be filing such a motion.

Is there any other party that has input into the substance of the memo rather than the procedural potential motion for stay that ROKT will be filing perhaps tomorrow?

Mr. Hurson, if you will come to the table,

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intervenor status before EFSEC as regards to this application.

Ms. Essko, did you want to add anything further about the memo or about the proposal to the Council?

MS. ESSKO: No.

JUDGE TOREM: I think the memo speaks for

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MS. ESSKO: Right.

JUDGE TOREM: Are there any parties that wish to make a presentation on their position on this before the Council takes up the proposal through a motion and perhaps a vote this afternoon?

MR. CARMODY: Your Honor, this is Jamie Carmody. We have prepared and are submitting today a motion for stay based on that exact issue with a statement of our legal position on the matter. This process quite frankly on this point is becoming a little bit confusing to me because I had understood motions were to be filed tomorrow on these type of things, and that they would be appropriately scheduled. So we had proceeded on that basis.

But to let you know what our thought and our assessment is, we believe that proceeding with any adjudicative proceeding prior to the issuance of a Final

1 that would be great.

> While he's coming to the table, are there any other parties or participants on the phone line who anticipate comment at this point on this item?

MR. SLOTHOWER: This is Jeff Slothower on behalf of Intervenor Lathrop. We reserve the right to comment on the motion once we see it.

JUDGE TOREM: Certainly. But as far as the memo that's on the agenda today are there any?

MR. SLOTHOWER: No, no comment on that. JUDGE TOREM: Mr. Hurson.

MR. HURSON: Yes, thank you. Jim Hurson. Deputy Prosecutor for Kittitas County. As I understand it

the notice says that this is EFSEC's suggestion, but I understand it's the actually the staff's suggestion. From the County's perspective one of the problems we see here

17 is we see a staff proposal that doesn't set forth the 18 options for the Council but instead basically is asking

the Council to direct staff to not release information

20 that the staff has. 21

We disagree with the staff's suggestion and recommendations. In fact, believe that to not release the information would be a violation of the Appearance of Fairness rules. The response to comments and the Draft

EIS as I understand it have been circulated to the

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Councilmembers. What that means is the Councilmembers now have in their possession information directly related to this project proposal which no member of the public has.

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Under the Appearance of Fairness Doctrine the information, any information that the Council has related to the project necessarily has to be fully disclosed to the public, so that the public would then have an opportunity to respond and refute that information or that ex parte information. The only way that the public, including my client, can respond is to know exactly what it is that you have reviewed and seen, and unless it is released we don't know what it is that we would be responding to. So we disagree with the suggestion from EFSEC staff that this should not be released. In fact, we believe it must be released.

I'd also note that the various statutes and regulations that EFSEC staff pointed to they indicate, well, they don't see any legal requirement that the information be disclosed. But if you read those, you'll also see that there's no legal objection or prohibition having that disclosed. I would suggest that based upon the RCWs and WACs that they cite which don't prohibit the disclosure and the Appearance of Fairness Doctrine both by statute and by case law is required that information directly related to this project be made available to the

you're correct, and the Council has proposed responses 2 from the author, the contractor who created the DEIS and 3 those have been circulated, had they been circulated after 4 the adjudicative proceedings what would be the position? 5 Because certainly they're going to be circulated at some point before the Council completes the process. Is it the 6 County's viewpoint that under the Appearance of Fairness 8 Doctrine there would have to be another opportunity for 9 public comment after the adjudicative proceeding is 10 already closed?

MR. HURSON: If there is information in the hands of the Council.

JUDGE TOREM: So when does the cycle stop? When does the public and the body making the decision stop going back and forth and exchanging information and a decision finally get made?

MR. HURSON: Well, in this particular case, and I believe that the staff has said, well, this is different for them to even do this, respond to comment. Particularly I'd note that staff has repeatedly made comments about that they're doing the off-site alternative analysis, and they indicated just a year ago that they'd never do an off-site alternative analysis, but in this particular case there's apparently been a great deal of effort putting together an off-site alternative analysis.

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public. Under the Appearance of Fairness you then disclose that full information, and then the public is given an opportunity to respond and rebut that information. But we're not in a position right now to know what that is.

JUDGE TOREM: Do you have any case law citations that would characterize it quite that way?

MR. HURSON: I haven't prepared a brief on this, no. Frankly, I was out of town last week too, and I could try to track some down, if you want. But just under the general Appearance of Fairness Doctrine rules if you look through general treatises, it would be general processes. If there's ex parte contracts with a particular individual, they could be disqualified. But if there's a distribution of information to the board, so then you would have a rule on necessity that you lack a quorum, so they couldn't proceed, then the way you solve that defect is you make your full and complete disclosure to the public of the ex parte contact or the other information that's been provided.

JUDGE TOREM: I guess I want to jump in and ask we had a Draft Environmental Impact Statement issued last December. We had a public hearing on it and a response time for comments, so the public had all the information in the DEIS and has responded to it. If

I haven't had a chance to review it, and the reason it's of particular concern to the County is because the alternative location criteria under -- and it may just be that the words are the same with alternative. But when you have a response to comment and revisions to the Draft EIS relating to the off-site alternative analysis, and we're dealing with an attempted preemption base that includes an alternative response, that rings the bell as being an issue of legal concern that my clients would want to be able and believe they have a right to identify.

Now if the typical process that the Council uses is they don't do response to comments, they wouldn't do any further supplement, then there isn't any other information the Council last in its hands. But in this particular case as I understand it there has in fact been additional information developed. There has been drafts done. There has been an additional off-site alternative analysis done. There has been response to comments prepared. So the fact that they were prepared and EFSEC has them now makes that information that we think should be distributed. If they haven't done any work, then we wouldn't be asking to see the information because it wouldn't have been prepared. But it has been prepared, so we believe we have a right to see it. JUDGE TOREM: But it still comes down to a

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- 1 timing issue. If I understand that these responses to
- 2 comments would typically be developed with the preparation
- 3 of the Final Environmental Impact Statement which in the
- 4 typical EFSEC process would come after the adjudicative
- 5 proceeding. But for the request from the County to
- 6 determine that they needed the functional equivalent of
- 7 that FEIS none of this work would have been accelerated
- 8 and that was only for the Council -- well, for Mr. White's
- 9 department to be able to look at the functional equivalent
- of an FEIS, send that on to your Board of County
- 11 Commissioners to look at the Applicant's application
- 12 before the County to try to resolve land use inconsistency
- which has now been pulled back as moot because they've
- asked for preemption. So now we have something that was
- 15 created, and through that chain of events which I think is
- as close to correct as can be for today's purposes that
- as close to correct as can be for today's purposes that

  that of events now you're saying creates a new obligation
- for disclosure under the Appearance of Fairness Doctrine.

MR. HURSON: Yes. I believe any information that's been developed, and, frankly, typically when you do

a revised, you get a Draft EIS, you get comments,
 frequently your staff will then discuss with the

- 23 Applicant. "Okay. We got these comments. What do we do
- 24 with it? Do you want to amend your application? Do you
- 25 do a revision?" You frequently have staff-to-staff

And I actually didn't, as I recall I didn't ask for relief. I was simply on the phone trying to give a heads up saying now that this is being released so late, if you already were in the middle of adjudication, I simply attempted to get a heads up saying, "I can see this as an issue, folks." This was intended as a friendly heads up from the County that "Wait a minute. Now we're going to be in the hearing. We aren't going to have this information. I can see where this would be an issue. I can see where parties are going to say I need to file a motion. We should stay this proceeding. We need something." And so I don't even recall making a request.

But then apparently my comment was taken as a request and now apparently what the recommendation from staff is, is to not only don't release it when they originally were going to but to delay the release even though the document is done until after the adjudication.

JUDGE TOREM: I think it would be accurate that staff is recommending as there's no other reason to release them as an application pending before the County that it should go back to the normal EFSEC schedule, even if there is anything produced which for sake of your argument let's assume there is. If there's anything to release that the normal FEIS which contains these

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contacts between the people doing the Draft EIS, and the Applicant they're having communications together.

Well, if you have staff-to-staff communications, then that makes its way to a response or revised draft, and then the Council now has this response draft you in essence have the Applicant has the ability to then get information to the Council that the public doesn't have.

Now, has that happened in this case? I don't know. I'm not privy to what has occurred. But the fact that information has been developed I believe makes it then it's now information. The Council has it, so the public has a right to see it. I guess one of the other points here is we've been hearing for many months that this was going to be developed. In fact, I understood it would have been released several months ago or a month or so ago at least.

And then when this came up, I think was in the June meeting, and they said that this was going to be released I think in July. And then in the July meeting it said, well, it's going to be delayed a little bit more, and it wasn't going to be released until like partway through the adjudicatory hearing which is the first time I'm hearing we aren't even going to get this document that's being worked on for months.

responses to comments be the appropriate measure and vehicle to release this information as part of the process.

That I think, Ms. Essko, is what the recommendation is.

MS. ESSKO: Yes.

MR. WHITE: I have a quick question.

8 JUDGE TOREM: Mr. White, go ahead.

MR. WHITE: Because the comment period ended on January 20, 2004 and the preemption request was made in early February, then I'm kind of wondering why was the information prepared in the first place? I mean it's been prepared since early February to this point. It's prepared. The board has it. They obviously can evaluate it and look at it. Why if our point was moot in early February and comment period ended in January, why was EFSEC preparing this information for the last four or five months?

JUDGE TOREM: Well, I think I can tell you eventually those responses are needed for the FEIS, so they have to be prepared at some point or another. The fact that they were being accelerated has gone on I don't know if we got a contract change out or not to tell them, "Oh, now it's moot. Stop working on it." I don't know the internal workings. So they need to be prepared.

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Whether they would be prepared early and held in other cases, it's possible. I don't know the answer to that.

MR. HURSON: I guess one of the questions I have for the Council is who does it benefit to not release information? You have this information. As I understood the staff from our last minutes this draft has been released to the Council. So why wouldn't you want the public to be able to see this information if it's related to the project? And so I believe it's required to be released. But even if it wasn't required to be released, why would the Council want to keep it from being released? This is a public process.

JUDGE TOREM: When you ask the question that way, Mr. Hurson, it's impossible for me to give you any good answer, and you're putting the process on its head. Now I've asked for something that's now potentially moot and the normal process is to release in a course of dealings which has been well established over 30 years of EFSEC process that a response to comments in the SEPA process is to come out as part of the FEIS. We're not issuing that document, so there would be no reason to issue those comments.

The fact that they exist along the SEPA line of open discussion and allowing for public comments there's nothing here to hide. Don't characterize it that

MS. MAKAROW: That's correct.

JUDGE TOREM: For a public comment session on everything that's developed thus far, but the public won't be able to comment the following week on what happens in testimony, so we're not going to have another public comment period after the whole adjudication and say, "Folks, what did you think?" We're having it on one designated night. People that know what their issues are can come and tell the Council what they need to know, and the adjudication will go on. There won't be another public comment period at that point.

If your argument was correct under the Appearance of Fairness Doctrine, every time we finished a day on the record we should consider more public comment on what we just heard. That's not the case. It's going to happen once on Thursday the first week. It's not going to be Friday night at the end of the second week. It's just not set up that way.

So the Appearance of Fairness Doctrine I think is being tossed about today to make the Council look bad, and perhaps you're right; that there is information that today could be released. But if there's no legal obligation you could point to, and there's no brief on this issue which you had notice of ten days before two weeks ago, I wonder when we're going to get any briefing

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way and make the Council look — we got into a little bit of a disagreement two weeks ago on appearances and what was being set out as who was hiding the ball. I appreciate the friendly nature of today's conversation, and I want to keep it there.

But I think if you characterize it that way, it's impossible for EFSEC to come back without looking like it's hiding something. It's not.

The normal course of information is to release this as part of the FEIS. The FEIS is not being released, and doing the County's parallel procedure a favor by accelerating this for a reason that no longer exists is now being characterized in my view as an entitlement which neither the law nor the process requires. Does it exist? Could it be released? Maybe. But would it be released in an incomplete form that may be misleading? Perhaps that's a good enough reason to withhold it until it's an appropriate point in the proceeding.

We have two weeks of adjudicative hearings perhaps if a motion for stay is not granted in which all manner of information, the whole record in this matter is going to be put before the public. There will be an adequate opportunity on the first Thursday. I believe that would be on the 19th. Is that correct. Ms. Makarow?

on it or if I can turn this back to you and make this quasi insulting "Why are waiting for the last minute to raise this issue?" But you told me that it was a month ago you raised it as an informational item.

All I can say is that if the Council runs into a procedural issue that you flagged for them, they'll thank you in advance. And if somehow down the road this turns out to be a fatal flaw, you can come back and say I told you so.

If you think there's a violation of the Open Public Meetings Act or you if think there's a violation of the Appearance of Fairness Doctrine, you've raised it here, and if the Council doesn't want to act to prevent what you see as a potential violation of doctrines, take it to another forum and find another judge that thinks that it does and have that judge who wears a black robe, he or she, and is elected stay the proceeding. Have them exercise their authority if you think that's what's necessary.

But I don't know that, Ms. Essko, you have any changes to the memo today. If you do, speak to them so the Council can be fully informed, and then I want to hear from Mr. Peeples as to any response he thinks is necessary to the County's issue they raised today.

MR. HURSON: I have a couple comments

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actually.

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JUDGE TOREM: Sure.

MR. HURSON: A lot of the comments seem to be, well, this is the way EFSEC has always done it, and I believe we had that from staff; that that's how it's done. What we have here isn't really to try to say what has gone on in the past with EFSEC. You pretty much have to put that aside.

JUDGE TOREM: You can't put aside the procedural rules that have been adopted.

MR. HURSON: I understand that. Well. they've never done this before. As I understand EFSEC has never done an off-site alternative analysis before. That's what I believe Irina told Clay about a year ago. They've never done one, but they're doing one now. That's directly relevant to this. The other thing is in 30 years no one has ever, EFSEC has never preempted a local land use jurisdiction, but for the first time this is going to happen. So to say this is the same as always happened I think is a mischaracterization of where we are.

Frankly, a huge issue which I don't think has popped up with the Council is that the EIS process, this wind farm up until I think it was 2001, 2002 when they did the amendments, the only applications you ever got before the EFSEC Council energy producers were

1 hearing in two weeks without a real EIS or Draft EIS being 2

done. I know that's what it's called. The County as lead

3 agency could use that information or adopt it when it does

4 its own revision, but a final decision of the Council

5 can't take place until you have a Final EIS, and the

6 County is the only jurisdiction with the authority to do 7

it because of the opt-in for the wind farms. I see this as a huge issue. And so this is how we don't always -- or

8 9 this is the way we've always done it. This is completely

10 different in how EFSEC has done it before, and we need to 11

look at that.

And, frankly, if the Council doesn't do it today, I would plan on filing a motion tomorrow, and we already have the motion for Mr. Slothower to stay the proceedings. I think that's really the only logical thing to do right now is let's do this right. I don't want to have to go through this process twice. My clients haven't told me whether they support or oppose the wind farm in this Zilkha location. I've specifically asked them not to. What they do oppose is them not being able to make the local land use decision that they are suppose to make. All that the County wants is what they're entitled to which is the right to make a land use decision. And if we stay the proceedings,

Mr. Slothower has already got his memo there. I agree

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there's an opt-in provision. People are allowed to seek 2

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3 it, but they're not required. In this particular case

4 EFSEC has assumed the lead agency status under this which

required to go to EFSEC. Renewable energy are issues that

under the usual way it would have done under WAC

197-11-938(1). But the Wind Farm is an opt in. And with 6

7 WAC 197-11-938(1) which is cited by EFSEC for saying they

have lead agency status it relates to projects for which 8

certification is required under Chapter 80.50. 9

10 Certification isn't required under Chapter 80.50 for a

11 wind farm. It's an option. It's not a requirement. The

default position under the WACs is the County's the lead

agency. So if the County is the appropriate lead agency 13

for the EIS under this particular case because the

exception that EFSEC cites as lead agency status doesn't apply because this sort of a certification is not

required.

So we're set to go in a hearing in two weeks. I know that your rules allow you to go into hearing. I believe it says that EFSEC can issue a draft before it goes into hearing if it wants, but there has to be a final before it makes its decision. Well, under the rules and regulations the only entity that can issue a Final EIS is the County. We haven't given our lead agency status to the Council, and so we're set to go into a

1 with that and plus there's some other citations that

further support his position. We stay the proceedings.

3 We get Zilkha to resubmit to the County. We get an EIS

4 done and it's done correctly. We go through a public

5 hearing process. The County can do its job under the

6 Growth Management Act, and we go from there. And for us 7

to try to proceed forward with the hearings in two weeks I

don't think makes any sense at all.

You have information in your hand that's related to the process that we haven't seen. Once you do release it to us when are we going to have an opportunity to get our responses together? So we're probably going to need a continuance right there because everybody has already done their prefiled. We're racing up against a time line here. There's a lot of procedural issues. I don't think it's very efficient of government to -- and I speak because I work for government. I mean I've worked for the prosecutor's office for a dozen years, and we better serve the public when we do it right. Let's not rush into things. Let's do it right, follow our processes, and get a good decision. I just want to do this once. Procedure flaws. Here's procedure flaws. My goal here isn't to let's have procedure

flaws. It gets up, the Court reverses, and we come back and we have another hearing two or three years from now.

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That serves none of us any good. Let's do it right. Let's do it one time. So I intend to file that motion tomorrow.

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JUDGE TOREM: So in addition to Mr. Carmody. you're going to file a similar motion to stay on the grounds that these comments have not been - SEPA is not being complied with in some way.

MR. HURSON: Yes. That SEPA hasn't been complied with, and we should be given this response to comments and the off-site alternative analysis, so we can do it. Frankly, we would like the Applicant to just resubmit their application with the County and let's get back to work. That's all the County ever wanted was the Applicant to get the information and for us to have a good environmental document.

JUDGE TOREM: Ms. Essko has a question for you.

MR. HURSON: Yes.

MS. ESSKO: Mr. Hurson, I just want to make sure I understand your argument with respect to the responses to comments. Am I correct that your argument is predicated on the assumption that the Council has received draft responses to comments from staff, and that those draft responses to comments contain information from the Applicant or other third parties that turn some or all the

2 for saying there wasn't alternative sites was the Draft 3 EIS which Clay White responded to and said that's simply 4 not true, and we're trying to rebut that. So we just 5 don't want a Draft EIS comment to be then the basis for the Council decision and cite a Draft EIS that the Council 6

their preemption filing the only thing they could cite to

7 itself is creating. We're just wanting whatever is there 8 for the public to see good, bad, or indifferent, so we 9 have an opportunity to respond to it. And if there's 10 nothing there, then there's nothing there.

MS. ESSKO: So your legal position is that the Appearance of Fairness Doctrine requires public to disclosure of any and all documents prepared by staff to any decision maker that's covered by the Appearance of Fairness Doctrine regardless of the source of the information.

MR. HURSON: I think if the staff is supplying information regarding wind farms or energies or needs or anything else like that, yes, that should be a public document that the public has a right to see.

MS. ESSKO: Under that Appearance of Fairness Doctrine.

MR. HURSON: Under the Appearance of Fairness Doctrine or maybe some other doctrines or some case law out there. I'm using that as my generic term.

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responses to comments into ex parte contacts that they have to disclose to the public under the Appearance of Fairness Doctrine?

MR. HURSON: I don't know what the Applicant has or hasn't supplied to your staff, but if the staff supplies information to the Council regardless of source that is information related to the project that the public should know about. When our planners supply information to the Board of County Commissioners on land use planning,

10 everything that the Commissioners know from the staff 11 they've received in a written document the public has seen 12 or they heard it in public. The planners don't meet with

13 the commissioners some other point in time. So all the

14 documents are just out there for public, and that's all 15

I'm saying is if your staff has developed documents

regardless of the source of information, that's 16 17 information related to the project that we believe that

the public is entitled to know and respond to and rebut. 18

19 Particularly in this situation because the off-site

20 alternative analysis under the traditional EFSEC you never

21 do them. But apparently there's been a lot of effort

22 spent on doing one in this particular instance, so I

23 believe I am entitled to see what it is that is being developed. 24

Because frankly I mean the Applicant in

It may fit under a different process.

2 MS. ESSKO: Okay. And your second --

3 MR. CARMODY: This is Jamie. Just as a 4 follow up on that point, this is Jamie Carmody. Has

5 information been provided to the Council by staff that's 6 not been a part of a public record for all of us to look

at? The suggestion Mr. Hurson has made is that there were 7 8 comments associated with the Draft EIS that have been

9 provided by staff to Councilmembers, but that those will 10

not be disclosed to the public until the conclusion of the 11 hearing process and then incorporated into a Final EIS.

12 And the question just so I'm clear on the factual state of

13 the record is has that information been provided to the

Council at this point in time?

MS. ESSKO: Am I understanding your question correctly has draft responses to comments gone to the Council?

MR. CARMODY: Yes.

MS. ESSKO: I personally don't know the answer to that question.

JUDGE TOREM: I was hoping you would because I don't either.

Ms. Makarow, do you want to address that? MS. MAKAROW: Draft responses to the Draft

EIS comments have not been circulated to the Council.

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JUDGE TOREM: Okay. Mr. Carmody, I guess the answer is no.

MR. CARMODY: Is there a plan to provide those to the Council in advance of the hearing or in the course of the hearing?

MS. MAKAROW: No.

 MR. HURSON: Is there anything in the off-site alternatives?

MS. MAKAROW: The off-site alternatives are currently being prepared by staff, and we're attempting to issue that next week in all good faith giving the pressures of preparing for everything that is happening.

JUDGE TOREM: Can you describe the intended mode of the release, so that there's no question of anything hidden.

MS. MAKAROW: The intent and mode of release is as a SEPA document for public comment.

JUDGE TOREM: So everything that the Council is going to get  $-\$ 

MR. CARMODY: So it would be a supplement EIS, supplemental to the Draft EIS is that the procedure you're contemplating?

MS. MAKAROW: We have not totally decided on whether it's going to be called a supplemental or not, but it is going to be a SEPA document that will be issued for

and the Council will consider all of the information in making its decision.

So I think, no, is the short answer to your question. It will be additional information; that the testimony would be one source. This SEPA document that talks about the off-site alternative analysis will be another, and it will be responded to by public comment of whatever length, whether it be verbal or written, that the commenters think is appropriate to give to the Council, and then the Council will need to see. If the Council believes, Mr. Carmody, that additional testimony or additional commentary is needed in the form of an extension or a reconvention of the hearing, you can be assured it will occur. But at this point the Council doesn't know what's in that document and can't make a decision about whether it wants to stop this proceeding or supplement this proceeding down the road.

Now let's stay on the issue that's on the table. There's a whole lot of what ifs and the rest of this Council meeting to turn it back over to Chair Luce to get to the rest of the agenda.

Let's turn back to this document, the July 9 memorandum, that staff has prepared and is recommending to Council that the request for response to comment be denied and those response to comments not be issued until they're

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public comment.

MR. CARMODY: The issuance of that will have what impacts in terms of prefiled testimony and testimony at the time of hearing? Will the parties be allowed to provide testimony in response to that?

JUDGE TOREM: Certainly if it's a SEPA document, Mr. Carmody, there will be a public comment period involved and sessions involved with that. At this time I don't believe there is any anticipation of it having a need for additional prefiled testimony or as staff has considered there's been nothing raised that to me or to members of the Council that would indicate staff believing there's a need to delay the substantive adjudication of the proceedings on that basis.

MR. CARMODY: Isn't that a critical consideration in the preemption issue?

JUDGE TOREM: It's one of those things that the Council has to look at to determine one of the prongs in its own four-part analysis in its rules, but we're going to have a day and a half at least, perhaps two days of testimony on that on the facts. As to whether or not the Applicant carries the burden on that point, the testimony alone in my opinion should be sufficient to handle that. This additional information will be put out there and public comment can be made upon it, of course,

1 made part of the FEIS.

Does the Applicant have a position in response? And I guess that would include having Mr. Hurson and Mr. White vacate the table there, so that we can get this response with today's logistics with TVW.

MR. PEEPLES: The response essentially is EFSEC rules provide for the issuance of the FEIS after the hearing. One of the primary reasons for that was I think EFSEC in the past have always felt that there may be things coming up in the hearing. They may want to add to that FEIS, so they have all the information. I think there's a difference between the type of county hearing process, and the adjudicative hearing, county hearing process that the parties, some of the other parties have been used to, and the EFSEC process which is an adjudicative hearing, a contested case hearing and then with the duplicate requirement of SEPA to do an EIS. The EIS process is separate from the hearing process, and it's separate from the evidentiary issues in the hearing.

arate from the evidentiary issues in the hearing So I guess those are my only comments.

JUDGE TOREM: Do you have a position as to this memorandum whether the Council should adopt it or do you think there's some other alternative to this that the Applicant recommends that the Council should take?

MR. PEEPLES: The Applicant does not have

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any recommendation. I think it's up to the Council how they wish to go. The historic practice has been to issue the FEIS in the end. I think SEPA does not require an FEIS to be to be circulated and released prior to the decision. That's a practice in the County land use cases, but that's not the practice in front of this Council, and they're two different types of hearing procedures.

This is a contested case. If we're going for a zoning hearing or something like that, that's more of a legislative. No, I mean and I don't think the FEIS or the responses are relevant to the contested case hearing record. I think you're talking about apples and oranges.

JUDGE TOREM: Thank you, Mr. Peeples. Mr. Lane, Counsel for the Environment is a statutory party to the case. I always like to ask if you have anything you would like to add to the discussion today?

MR. LANE: As Counsel for the Environment we don't have any specific comments on the substantive discussions taking place. I would say there is a serious concern about the lack of timeliness and the last minute nature of the numerous motions that seem to be filed in this case. It's unfortunate that those could not have been addressed at an earlier time since many of these

mitigation, alternatives, and the process contemplates
 that information being provided to a decision maker in
 advance of decision making.
 JUDGE TOREM: Mr. Carmody. I think that

JUDGE TOREM: Mr. Carmody, I think that's the point is that all the information is there before the decision. The hearing is not the decision. When the recommendation to the Governor is made one way or the other, that's it. All the information will be in, and it will be cited to whether it occurred in a public hearing, came through at a public comment that came by mail and was circulated, or something that came up after the hearing as a response to comments. The Council will certainly be considering all of that. So I hope we're not confusing the process and the actual decision making that occurs after all of the process is done.

MR. CARMODY: Let me cite to you the SEPA statute which is RCW 43.21C.030(2)(d) which requires that an environmental impact statement must accompany the proposal through the existing agency review processes, so that officials will use it in making decisions. That language and process has been approved and referenced by Professor Settle in his materials. It was also referenced by the Court in West Main Associates vs. City of Bellevue, 49 Wn. App. 513 at Page 518. If there is information developed through a hearing process, that information can

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issues have been addressed over the past several months. Thank you.

JUDGE TOREM: Thank you, Mr. Lane. Parties on the telephone? Mr. Slothower, you had reserved the right to make comments. Is there anything you can add to the discussion at this point?

MR. SLOTHOWER: No, there is nothing I want to add.

JUDGE TOREM: Are there any other parties on the telephone who would like to add anything?

MR. CARMODY: This is Jamie Carmody. I would like to comment on Mr. Peeples' comments to you. First of all, SEPA does not distinguish between a legislative and a project review process. The preparation of an EIS is an environmental review. It's the same under both circumstances. So the distinction between county processing and the processing before EFSEC is a distinction without a difference. The same rules under SEPA should apply to either process.

The purpose of SEPA, and we've made a motion, and I guess I would ask that you have the benefit of our motion before the Council makes a decision. But the purpose of SEPA and the only point of this request is that the hearing process is predicated upon full and complete disclosure of all environmental impacts,

then be incorporated into the final decision in the form of a supplemental EIS or addendum, whichever is appropriate based upon the level of information provided.

The only request that we're having is to have a meaningful process before the Council, and that should be predicated upon information in advance rather than after the fact. And asking that that comments be responded to when the DEIS was issued in January and there's normally a 60-day finalization process it just seems appropriate. I don't understand why the Council would not want to have those responses in advance of a hearing, and I don't understand why having those responses in advance and allowing the public an opportunity to comment upon those in the process is a procedure that's troubling to anyone. I would think that the Council in making a decision would want the full benefit of all information in advance of the hearing, so that when they listen to the testimony and they listen to argument, they can fully weigh and consider that. And that's the only point that we were trying to make and why we think that's important.

Bear with me one second. I will find one other. The final WAC that I would like you to look at is 197-11-406, and that confirms the earlier information, and that regulation that provides that the lead agency shall

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commence preparation of the Environmental Impact Statement as close as possible to the time the agency is developing or is presented with a proposal, so the preparation can be completed in time for the final statement to be included in appropriate recommendations or reports on the proposal. 6 The statement should be prepared early enough, so it can serve practically as an important contribution to the decision making process and will not be used to rationalize or justify decisions already made.

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So that to me the regulation and the purpose of SEPA is to have the fullest and most complete disclosure in advance of a process, so that the decision making, the testimony, the argument can all be developed in the context of a full and complete environmental information. That's why we think it's important that that be addressed. Kittitas County in fairness is trying to address this issue and bring it up during the course of this proceeding and we're at a relatively late stage with the issuance of a memorandum on July 9. That's neither here nor there particularly, but it is important we believe that that information be provided to Councilmembers, so they can listen and evaluate testimony appropriately. That's the only point that we're trying to

12 13 14 15 16 17 18 19 20 21 22 23 24 make on this. 25 JUDGE TOREM: Thank you, Mr. Carmody. I this point.

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CHAIR LUCE: I had a question, Judge Torem. I had heard one of the parties to say that they were going to be making a motion to stay based on this particular argument.

JUDGE TOREM: I think you heard two different parties made related indications. First, Mr. Carmody on behalf of ROKT indicated on SEPA grounds they would be filing a motion to stay these proceedings tomorrow, and I had advised them and you heard that that it may become moot if the Council takes any steps today.

Second, then Mr. Hurson indicated there may be a separate issue from Kittitas County as to the Appearance of Fairness Doctrine which is related to the theory that Mr. Carmody is raising, but I don't think that it would be a carbon copy of the legal theory being advanced.

Ms. Essko, did you hear something differently?

MS. ESSKO: Maybe I misunderstood the last part of your comment. What I heard Mr. Hurson to say that he will be filing a motion on the basis that EFSEC is not even the SEPA lead agency, but that the County is the SEPA lead agency.

JUDGE TOREM: Right. So as I'm saying it's

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don't see anyone else clamoring to come to the microphone. Is there anyone else on the telephone that has anything else to add?

So, Council, you have before you a memorandum, all of the input that you've heard today. Is the Council ready to adopt a position on the memorandum or does the Council wish to delay adopting, taking any action on this recognizing that no action today very well results in no comments being released until Council may have directed that or told staff to do otherwise? Staff will stick waiting by the position its adopted over time over 30 years of sending these out only with the FEIS unless there is a recommendation from staff otherwise.

So as I see it, Ms. Essko may correct me if I'm wrong, there's one of two positions here. First, the staff can choose not to respond to the County's request as its been characterized here to go ahead and release those documents and ignore it, or it can simply act and adopt or modify the memo today or at another date prior to the adjudicative proceeding if the County's request is to be taken with any timeliness that needs to have a decision before then. And the Council staff probably needs at least, oh, a few days to if you're going to direct them to issue these comments to round them up and put them into some sort of publishable means, assuming they exist at

just a separate SEPA issue, but not the same one advanced by Mr. Carmody. So we'll see what the motions are when they come in. I don't think there's any further need for clarification, but in answer, Chair Luce, there are two potential motions to stay on SEPA grounds. We already have Mr. Slothower's motion on behalf of his client on the Growth Management Act and jurisdictional grounds.

CHAIR LUCE: Then I guess I would ask legal counsel do you think we have it within our ability today to make a decision on this particular issue not withstanding the potential pendency of other motions of a related nature?

MS. ESSKO: I think you can make a decision today.

JUDGE TOREM: Councilmember Adelsman. MS. ADELSMAN: I had a quick question. So what are the, I don't know, consequences right for the -what are the pros and the cons again for us avoiding this motion? One of them is I heard the staff would not release or is it the staff could choose to not release it you said?

JUDGE TOREM: This memorandum, Councilmembers, tells you that staff believes that given the procedural posture of this application, and that there is no parallel proceeding now pending before the County,

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there is nothing served by changing the adopted EFSEC process over many years of releasing responses to comments on the DRAFT EIS in advance of the issuance of the Final EIS which is the normal procedure.

This document tells you to stick with the normal procedure and adopts that reaffirms that, if you will, as to policy in this case. And the only reason that we have to take this action item, whether you have to take it is because Kittitas has asked for those items and now to give them a formal response, yes, we will or, no, you won't. This says, "We've never done it before. There's now no reason to do it. We're not going to."

MS. ADELSMAN: So if we don't vote for it what are the consequences?

JUDGE TOREM: Essentially we're being rude to the County in not answering their request.

CHAIR LUCE: I believe Councilperson
Adelsman that at the end of this discussion it would be
appropriate to have a motion. That would be a motion
which would be either to the effect that we approve not
necessarily staff recommendation, but that we approve
either the release of the materials now or not approve the
release of these materials right now for two reasons.
First, legal counsel has advised us that there is no legal
obligation to release these materials, and, second that,

disclosure through the staff? Can they get it? Is that something that would quality or not?

MS. ESSKO: At this point it probably falls within the deliberative process exemption to the Public Disclosure Act.

JUDGE TOREM: Part of the reason I concur, the deliberative process I concur with Ms. Essko probably keeps it from public view at this time because the Council's response has not been determined on those comments. As Chair Luce pointed out if the hypothetical is you agree and say, "County, we are going to give you the draft responses to comments," what happens when you want to respond differently after the adjudicative hearing when you've heard more information? Now the Council has flip flopped between two different responses. Which is it? So there's a deliberate attempt here to make it look as though the Council is withholding information, but the Council is making a response. A response, a decision, one where it makes up its mind. So we're put in this Hobson's choice of like we're withholding information or go ahead and come out with one response and stick to it which I think is what the public would like to see, especially if there's no reason to change your mind. If we follow what the County is requesting

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here, this staff analysis tells you if you give them

our procedures, long-standing procedures are in variance with that release. Third, as it's been argued one of the reasons that we don't release that information right now and we hold off on the Final Environmental Impact Statement is information comes up during the course of the hearing and you hold your powder so as to speak and make your final adjustments to the Environmental Impact Statement based on everything you hear.

I think I also heard people say, and I think correctly so, that this is not the end of the process. The fact that these documents, whatever they may be, and none of us have seen them, may be released is interesting. But it's not the end of the story. The hearing is only one part of this process. We will have a separate public meeting on the Environmental Impact Statement. We will listen to public testimony. We will have the right to reopen the case if we consider it necessary to take additional testimony if we consider it necessary on the Environmental Impact Statement. And as always in our final recommendation to the Governor, whatever it may be, we will consider the entire record before us, and that includes all of the information in the Environmental Impact Statement.

MS. ADELSMAN: I have a second question. Could the County get this information through public

initial response, then we have as Chair Luce points out the whole hearing and say, "You know, that initial response now we have more information isn't so good anymore." That's why the process is designed the way it is now, to have one response to comments in the Final EIS which comes out as part of the process of making a recommendation thumbs up or thumbs down on the application to the chief executive of the state.

CHAIR LUCE: A lot of the argument here has based around the hearing. Somehow the hearing is it. It's the essence of everything that we do. The hearing is very important. Don't get me wrong. It's critical to gathering information for the record. The parties are going to present their testimony. There will be cross-examination. It will be very valuable. But it is not as Paul Harvey would say the end of the story. There is more, and the more includes the Environmental Impact Statement and the comments we will get on that and our deliberative process and all that follows thereafter. So there will be more information on the Environmental Impact Statement and the public comment and the testimony, and if necessary, additional hearings -- I don't know if that will happen or not -- with respect to the Environmental Impact Statement. So I guess I made my position rather clear. I would support the staff recommendation and the

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advice of our legal counsel.

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24 25 MR. IFIE: I have a question. The question is the public comments that have already come in are those already made public? Is that something they're aware of?

JUDGE TOREM: By their nature they have been made public either through the testimony given, there's a transcript of the entire public comment proceeding we had earlier this year, and I believe, Ms. Makarow, correct me if I'm wrong, anyone that wants a copy of the public comments filed thus far on the DEIS can obtain those by simply contacting her. I don't think a public disclosure request would be necessary.

MS. MAKAROW: That is correct. In fact, copies of those comments have been made for all of the parties, as well as general public comments that were not specifically related to the Draft EIS.

MR. IFIE: That clarification is helpful because the issue here is not withholding public comments that have already been made.

JUDGE TOREM: Simply it's responses to them.

MR. IFIE: It's the Council's response to those comments to the initial things filed and then the initial would become final.

JUDGE TOREM: It's responses within the context of the environmental context of SEPA. The

then change its mind. And one is not required to publish draft comments, only final responses to comments, and therefore the typical approach of the Final Environmental Impact Statement.

5 So my example, Councilmember Ifie, was if we 6 were to respond affirmatively to the County's request and 7 put out the initial responses to comments, once we go 8 through the adjudicative proceeding and having read the 9 prefiled testimony and heard cross-examination, the 10 response to those same comments that were made once before 11 adjudication now viewed in a fresher light with testimony 12 that's been sworn and subject to cross-examination, that 13 might change; therefore, when the final response to 14 comments come out, the same comment may have changed from 15 its draft response to its final response, and in my opinion raise questions of credibility or raise questions 16 of at least confusion publicized dealing with which one is 17 18 it? Is EFSEC responding as it did perhaps today in August 19 or at the recommendation in the Final EIS come out 20 hypothetically in November or December or maybe early next 21 year, and it's a different response in that issue along 22 the way today? Does that truly serve the public? 23

CHAIR LUCE: For example, if the Draft Environmental Impact Statement dealt with avian mortality, bird mortality, and if it said X number of birds were

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Council's recommendation to the Governor will be a response to the entire process. The specific comment

3 responses are within the ambient of SEPA and the

4 environmental impact analysis that's required by that

statute. So these are specific responses that in the DEIS

6 process to become an FEIS are incorporated, and one is

required by statute and regulation to indicate while they

do you actually consider what everybody said about your

initial draft and you're required comment by comment to tell them did you ignore it, did you incorporate it, did you change your mind when you get to the Final EIS stage.

Those are the comments that we're responding to here that are at issue.

MR. IFIE: One more comment. There was a statement I heard earlier about the possibility of providing misleading information to the public by publishing the initial response to comments because it might send mixed messages to mislead the public; is that correct?

JUDGE TOREM: That's my view of one of the reasons that the deliberative process anything that goes on within deliberative process is protected from disclosure under any of the variety of documents that have been cited today, public disclosure being one of them. So the Council might have a draft response to comments, and

likely to perish as a result of construction of some wind turbines, and the response to comments said yes, no, or

3 maybe or we reject, and we publish that. And then in the

4 course of cross-examination and the filed testimony quite

5 the opposite turns out to be the case, and we have to

6 appropriately change the comments in the EIS. And instead

7 of saying yes, we say no; or instead of no, we say yes.

8 We're put in the position of, well, you said yes before.

Why aer you saying no now? If you said no before, then

why are you saying yes now?

So we need to hear the entire story before the analysis. That's why they call it a Final Environmental Impact Statement. We need to get the full picture of all of the information before we proceed.

That's why we keep the comments now as draft.

MR. IFIE: One more comment. It seems to me that it also has to do with trust of the public. If releasing a preliminary set of documents is noted as preliminary as an issue what is so wrong about saying final? This is not final, and the reason why it became final is because we heard a bunch of new testimony that changed the decision from the responses that have been provided. So the issue can we trust the public to see the difference between initial and final?

CHAIR LUCE: You could take that position if

Page 62 Page 64 1 If you would like to have the preliminary 1 you want to. 2 2 MR. IFIE: Well, I guess I'm thinking it views quoted back and forth to you and batted around and 3 3 through as we are talking because this is now we're refined it further, that's one view of it. But if you 4 deliberating in public. 4 want to trust this deliberative process which has ten full 5 5 days of adjudicative hearings scheduled, everything that CHAIR LUCE: That's right. you've done up to this point, and you need another layer 6 MR. IFIE: So on the one hand there's the 6 7 possibility of confusion by providing initial that is not 7 of intermediate review of this Council having a chance to 8 8 final. On the other hand, any information as we provide second guess itself, I suppose then release it all. But 9 9 it, we provide it with a caveat that this is initial, the process may not end in two weeks. We may have too 10 preliminary information. The final is coming down the 10 much information. 11 pike between now and then. Testimony is going to be 11 MR. IFIE: We need clarification from Irina 12 listened to and then a final document to the public. So 12 on this issue. Do we have the responses to the comments 13 I'm weighing the ups and downs. 13 prepared, ready to be distributed if they should wish to distribute them? 14 CHAIR LUCE: Okay. I understand. 14 15 Hedia, do you have anything? 15 MS. MAKAROW: No. MS. ADELSMAN: Well, if I heard Irina right, 16 16 MR. IFIE: It seemed to me the premise or I 17 it seems like the off-site document is going to be out 17 was assuming that there was something some document to be 18 next week, and that will go through the public process, 18 released. 19 and it will be added to I mean I'm assuming the comments, 19 JUDGE TOREM: There's been a lot of assuming 20 20 and that will be added to the Final EIS eventually. And about the status of those comments. then you say we do not at this moment have any responses 21 MR. IFIE: If there is none to be released 21 22 to comments or at least we know we didn't receive any. So 22 why are we going through this one-hour discussion? JUDGE TOREM: Councilmember Sweeney had 23 what is there to even put out? 23 24 MS. MAKAROW: The only document that is 24 something here. 25 25 CHAIR LUCE: Clay, we're are in discussion ready is the off-site alternatives analysis. Page 63 Page 65 1 MS. ADELSMAN: But you're going to release 1 right now as a Council, so hold your comment, please. 2 it next week. 2 JUDGE TOREM: Councilmember Sweeney. 3 MS. MAKAROW: Yes. 3 MR. SWEENEY: I don't have any questions. I MS. ADELSMAN: So I'm kind of trying to look 4 4 think the County deserves a response, and I was ready to 5 at this, and so what's at issue that is making such a big 5 make a motion. 6 6 thing? JUDGE TOREM: Is there any other discussion 7 JUDGE TOREM: Councilmember Adelsman, the 7 before essentially a motion is made? 8 8 County has requested these comments. CHAIR LUCE: Well, I would just like to add 9 MS. ADELSMAN: I know. I understand. I 9 one point because I think it's an important one that Judge 10 10 Torem just made. If there were any there in terms with understand all that. 11 JUDGE TOREM: And that staff characterizes 11 response to comments, which I don't there is based on what 12 it the County wanted this for its own process which is no 12 staff has just said, I think that when you release 13 13 longer going on. Now, that's my view of it. response to comments we are speaking as a Council, and I 14 Councilmember Ifie has another equally valid view that 14 don't know what's going out or whether I would buy in or 15 15 perhaps in full disclosure you put out everything you have not to those comments. So I would hate to be in a before you've developed a position, but remember it's not position of having to look at them and have some 16 16 Councilmember say, "Well, that's s great idea or that's 17 just information. It's a response to comments, a Council 17 talking as a whole about how will you respond to the 18 bad or that's wrong." I think it's always all right to 18 19 19 comments. And later in the hearing there is I think a have differing views, but it would be nice to be able to 20 procedural danger of having someone else come to the 20 look at them together without having them just go out. microphone and say, "Well, you already said this. Here's 21 So I think we had a motion about to be made. 21 22 what your position is, and your position is right or 22 MR. SWEENEY: I move the Council indicate wrong." Our decision as a Council will be open to public 23 23 that it will issue its response to DEIS comments after the review when it goes to the Governor, and the Governor will 24 24 adjudicative hearing proceeding as recommended by staff. 25 say yea or nay on the Council's view. 25 JUDGE TOREM: Is there a second?

Page 66 Page 68 MR. FRYHLING: I will second that. 1 no further action on those motions, and that those will be 1 2 2 JUDGE TOREM: Now we'll have a call for sufficient registrations of objections for the record? 3 3 JUDGE TOREM: Mr. Carmody, I can't tell you comments. 4 MS. ADELSMAN: Just to address the issue 4 what's going to be in a motion I haven't seen yet. 5 5 MR. CARMODY: Exactly what I said it was in that you just raised. I mean we could make sure that what 6 6 we are releasing is the Council's response, not the this conversation today. 7 consultant drafting a response for us or whatever would be 7 JUDGE TOREM: And you heard my earlier 8 8 released is something that we would have discussed and comments that if the Council adopted the position that it 9 9 agreed to. So I'm okay with that; that it's not just the just did --10 staff writing the response draft for us or the consultant 10 MR. CARMODY: That it would be moot. when we had not had a chance to discuss them as Council. 11 11 JUDGE TOREM: That I would think it would be 12 But once they are available. I will sort of 12 moot. If you choose not to file your motion, that is up 13 like to see them released. 13 to you. If you would like to file your motion, then I'll 14 CHAIR LUCE: We would not have time even 14 ask that any parties that wish to respond to a motion 15 they if they did exist, which they don't, to discuss them 15 that's filed tomorrow, please do so. We're asking for as a Council prior to the adjudicative hearings. But they motions that were filed last week to have a response on 16 16 don't exist, so that's somewhat irrelevant. Wednesday. I will ask that they be filed on Friday if at 17 17 18 MR. IFIE: Let me understand the motion that 18 all possible if there's any need for responses to any 19 19 was just made. You are moving that the response to DEIS other motions to stay that are filed tomorrow. That comments should be outside the adjudicative proceeding. 20 includes yours on behalf of ROKT and the County's that 20 21 MR. SWEENEY: Should be after the 21 Mr. Hurson mentioned earlier. 22 22 adjudicative, and I might add that the Council intends to If it does come in tomorrow, that would be 23 issue its response, that means our responses to the DEIS 23 Tuesday; that we then give three full business days to 24 comments after the adjudicative proceedings are as 24 respond which would be Friday counting that third day, and 25 recommended by this memo here. 25 we'll try to issue a ruling as soon as possible, middle of Page 67 Page 69 1 CHAIR LUCE: Any other comments by 1 next week. We promise to respond on Mr. Slothower's by 2 Councilmembers? 2 Monday afternoon or Tuesday morning at the latest, so 3 Any other discussion? 3 these would get in line behind it. 4 4 Do I have a call for the question? If you judge that based on the Council's 5 MS. TOWNE: Call for the question. 5 actions today, there's nothing to be gained by a motion, 6 CHAIR LUCE: I think the Council has heard 6 it saves me work, but it's up to you to file that motion 7 all it wants to hear on this subject, Mr. White. I 7 or not. 8 8 appreciate your interest, but we've had a chance to MR. CARMODY: We will file the motion. I 9 testify. We're back in deliberative session now. 9 was going to try to save you work because of the view is 10 10 MR. WHITE: I'm just trying to answer your that it's moot. You just made a decision that it's moot. 11 11 We will have filed it, and that will be the end of questions. 12 CHAIR LUCE: Do I have a call for the 12 discussion. 13 13 JUDGE TOREM: I just can't give you an question? 14 MS. TOWNE: I called for the question. 14 advisory opinion on something I haven't seen, so I can't 15 15

CHAIR LUCE: Do I have a call for the question?

MS. TOWNE: I called for the question.
CHAIR LUCE: Question has been called for.

All in favor say aye.
COUNCILMEMBERS: Aye.
CHAIR LUCE: Motion is passed. Thank you very much.

MR. CARMODY: Can I ask you this? This is Jamie Carmody. Can I ask for a clarification now?
JUDGE TOREM: Yes.
MR. CARMODY: It sounds like the decision that was made renders moot the motions that we will be

filing. So is it my understanding then that there will be

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discussion.

JUDGE TOREM: I just can't give you an advisory opinion on something I haven't seen, so I can't do that. If you make work for yourself, and you've got more work for me, I'm happy to do it.

Mr. Peeples, you're back at the microphone.

MR. PEEPLES: Yes. I would like to -- can we have a summary of when responses are due by date of the week and day of the month.

JUDGE TOREM: Anybody correct me if I'm getting this wrong.

MR. PEEPLES: Okay.

JUDGE TOREM: We have a motion filed by Mr. Slothower that I believe was received last Thursday,

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1 July 29.

 MR. SLOTHOWER: Your Honor, it was filed on Friday. This is Jeff Slothower. You received it on Friday, Friday about noon.

JUDGE TOREM: Thank you. I was trying to give you the benefit of the doubt because my memory is a bit of a blur last week. So if it came in on Friday, then responses to that we had asked be due on I said Thursday of this week. That would be August 5, and that — I'm sorry. Responses on Wednesday, August 4, and reply 24 hours later which Mr. Slothower can't meet because he is on vacation; although, I'm sure he's not enjoying it particularly at the moment. He will file something this weekend as a reply. So Wednesday is the date we're asking for.

MR. PEEPLES: See I was understanding that it was Wednesday after the 4th.

JUDGE TOREM: You're correct, Wednesday the 4th.

MR. PEEPLES: But I thought it was next Wednesday, not this Wednesday when I said --

JUDGE TOREM: No, because that's the motion to stay the proceeding based on a GMA, the Growth Management Act and the jurisdictional questions that have been raised. If you want me to wait until next Wednesday,

The reason these deadlines are so tight is because if the Council is going to find any grounds to stay this proceeding, the sooner the better for everybody and your witnesses. I understand you have some international air travel among your witnesses, and it doesn't do any good if the plane's wheels are off the ground and I make a decision and tell them to go home or stay home. So I'm sorry for all the late filings that are occurring here and the pressure on all of the parties. I'm trying to make lemonade for you, Mr. Peeples.

MR. PEEPLES: Yes.

JUDGE TOREM: It's the best I can do.

All right. Is there anything else to be added up to those filing deadlines or days of the week? Is there any other business for the prehearing conference itself that needs to be taken up at this time?

MR. PEEPLES: I would just like to with regard to witnesses give notice to everybody I mentioned I think Mr. Butler who I thought was going to be in Japan. I believe right now he will be back in the U.S. probably at the hearing; however, I do have a problem with I believe what is my witness No. 2, Andy Lenehan. He is commencing chemotherapy for cancer and a pretty high regimen of chemotherapy, so we're going to need to do him by telephone. He's going to be pretty sick and not be

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then we're only two days before the hearing, and I will be issuing my response the day of the hearing and saying, "Okay. Folks, we are or aren't staying", and everybody is assembled in Ellensburg. I just think that's a bit late.

MR. PEEPLES: It's just really a tight line to respond.

JUDGE TOREM: I recognize that. I'm not asking for a full blown Supreme Court brief as to your response. Simply you told me already what's going to be in the response that you oppose it, and it's a seven-page motion. I don't think the response needs to be in excess of that. A reply will be filed over the weekend if one is necessary, and we'll be in discussing as a Council a response and a decision on Monday afternoon hoping to have something in writing quickly that afternoon, if not the next morning. And that's Monday the 9th, Tuesday the 10th of August.

There are two other motions that have yet to be filed. Whether or not those makers of the motions will choose to see them as moot or whether the two different SEPA motions will be seen as something that needs to be filed after today's discussion, I'll leave that up to the County and ROKT individually. If they come in tomorrow, we will give three business days until Friday to respond to them.

well, and there's no'way that we can postpone the chemo.

JUDGE TOREM: Please remind us again prior to his testimony, so the appropriate courtesy can be extended to him. The Council understands that there's a question of advice or agreement to the time for his testimony, so we can best work around that. If you find out from him or his physician that a particular time of day is best for him.

MR. PEEPLES: Monday is the best because he's off at chemo for two days.

JUDGE TOREM: Let's accommodate that the best we can. If the schedule is going to be something that's out of order of the flow of the hearing just let the Councilmembers know, so they can arrange their notes accordingly and just give a reminder. As you know there's so much information flowing here that I don't know that we will remember the personal circumstances of that witness in two weeks.

Just to be clear, my legal counsel here is suggesting that I make sure if these motions come in when is a response due. They're coming in supposedly Tuesday the 3rd. I'm saying a response from any parties that want to respond would be Friday the 6th. I don't think that there's a time a reply based on the schedule.

We are going to try to turn the response

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1	out. The Council is going to discuss other motions to	
2	stay and the draft responses and the reply that come from	
3	Mr. Slothower maybe Monday. They can then have time to	
4	take up the discussion of these motions that are	
5	anticipated and the responses that would be filed by close	
6	of business this coming Friday, August 6. We'll do it all	
7	in one shot because we don't have much time next week to	
8	deal with these issues, let alone be prepared for the	
9	first witnesses if they're going to be presented a week	
10	from next Monday.	
11	All right. Seeing nothing else, this	
12	prehearing conference is adjourned.	
	prenearing conference is adjourned.  *****	
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14	(Prehearing conference adjourned at 3:15	
15	p.m.)	
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2 3 4 5	Page 75  AFFIDAVIT	`
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