#### BEFORE THE STATE OF WASHINGTON

#### ENERGY FACILITY SITE EVALUATION COUNCIL

| In the matter of | <u>:</u> :         | )  |                       |
|------------------|--------------------|----|-----------------------|
| Application No.  | 2003-01            | )  |                       |
|                  |                    | )  |                       |
| SAGEBRUSH POWER  | PARTNERS, LLC,     | )  | Prehearing Conference |
|                  |                    | )  |                       |
| KITTITAS VALLEY  | WIND POWER PROJECT | )  | Pages 1 - 46          |
|                  |                    | `` |                       |

A prehearing conference in the above matter was held in the presence of a court reporter on June 26, 2003, at 1:00 p.m., at the Kittitas County Fairgrounds, in Ellensburg, Washington, before Energy Facility Site Evaluation Council Members.

\* \* \* \* \*

The parties were present as follows:

SAGEBRUSH POWER PARTNERS, LLC, Darrel Peeples, Attorney at Law; 325 Washington Street N.E., Suite 440, Olympia, Washington 98501.

COUNSEL FOR THE ENVIRONMENT, Michael Lufkin, Assistant Attorney General; 1125 Washington Street S.E., P.O. Box 40100, Olympia, Washington 98504-0100

DEPARTMENT OF COMMUNITY, TRADE, AND ECONOMIC DEVELOPMENT, Mark Anderson, Senior Energy Policy Specialist, P.O. Box 43173, Olympia, Washington 98504-3173.

KITTITAS COUNTY, James L. Hurson, Kittitas County Prosecutor, Kittitas County Courthouse, Room 213,

Ellensburg, Washington 98926.

Reported by:

Shaun Linse, CCR

1 Appearances (cont'd):

2 RENEWABLE NORTHWEST PROJECT, Susan Elizabeth Drummond, Foster Pepper & Shefelman, PLLC, 1111 Third 3 Avenue, Suite 3400, Seattle, Washington 98101-3299. 4 5 PHOENIX ECONOMIC DEVELOPMENT GROUP, Debbie 6 Strand, Executive Director, 1000 Prospect Street, P.O. Box 7 598, Ellensburg, Washington 98926. 8 RESIDENTS OPPOSED TO KITTITAS TURBINES (ROKT), 9 James C. Carmody, Velikanje, Moore & Shore, P.S., 405 East Lincoln Avenue, P.O. Box 22550, Yakima, Washington 98907. 10 11 F. STEVEN LATHROP, F. Steven Lathrop, Attorney at 12 Law; and Jeff Slothower, Attorney at Law; Lathrop, Winbauer, Harrel, Slothower & Denison, LLP, 1572 Robinson Canyon Road, 13 P.O. Box 1088, Ellensburg, Washington, 98926. 14 CHRIS HALL, Chris Hall, Pro Se, 106 East 10th 15 Avenue, Ellensburg, Washington 98926. 16 17 \* \* \* \* 18 JUDGE DEWELL: Good afternoon. My name is 19 Julian Dewell, and I'm the Administrative Law Judge in 20 connection with these proceedings, and my position in 21 these proceedings is that of essentially facilitator to 22 try to get the proceedings to move along. 23 The purpose of the proceedings today is to 24 deal with petitions for intervention as well as some 25 prehearing matters which are set forth in the notice of

Page 3 1 this proceeding. This is not a public meeting from the 2 standpoint of members of the public will be allowed to 3 testify or to make comments with regard to this matter. This is a meeting to deal with the petitions for 4 5 intervention and the lawyers and representatives of the petitioners for intervention. I would like for the 6 Council Members sitting here at the table to introduce 7 8 themselves and indicate that body of government for which they have been appointed. 9 10 Patti. 11 MS. JOHNSON: Patti Johnson, Kittitas 12 County. 13 MR. FRYHLING: Dick Fryhling. I represent the Department of Community, Trade, and Economic 14 Development. 15 MR. CARELLI: Charles Carelli with the 16 17 Department of Ecology. 18 CHAIR LUCE: Jim Luce. I'm the Chair. I'm 19 appointed by Governor Locke. 20 MR. SWEENEY: I'm Tim Sweeney with the 21 Utilities and Transportation Commission. 22 MR. IFIE: I'm Tony Ifie, Department of 23 Natural Resources. 24 MS. PATNUDE: Sue Patnude, Department of 25 Fish and Wildlife.

Page 4 JUDGE DEWELL: I would like for the Counsel 1 2 for the Environment to please introduce himself to the 3 public that's present here. MR. LUFKIN: Thank you, Judge. My name is 4 5 Michael Lufkin. I'm with the Attorney General's Office 6 and serve as Counsel for the Environment in this matter. 7 JUDGE DEWELL: I wonder if Mr. Peeples would introduce himself and his client. 8 9 MR. PEEPLES: Darrel Peeples. I represent 10 Zilkha and with me here from Sagebrush Power, LLC, is Chris Taylor representing the company. 11 12 JUDGE DEWELL: There are a number of parties 13 or potential parties who have petitioned the Council to be admitted as intervenors in these proceedings or have a 14 15 right to intervene by virtue of statute. The first is the Department of Community, Trade, and Economic Development. 16 Do we have a representative here? 17 18 MR. ANDERSON: Mark Anderson. I'm with the 19 Energy Policy Division of the Department of Community, 20 Trade, and Economic Development. 21 JUDGE DEWELL: Thank you. 22 Kittitas County, Mr. Hurson. Just identify 23 yourself. 24 Jim Hurson, Kittitas County MR. HURSON: 25 Deputy Prosecutor.

Page 5 1 JUDGE DEWELL: And Renewable Northwest 2 Project, are you represented here today? 3 MS. DRUMMOND: Yes, Susan Drummond. 4 JUDGE DEWELL: Okay. 5 Phoenix Economic Development Group. 6 MS. STRAND: Yes, Debbie Strand. 7 JUDGE DEWELL: And the Sierra Club Cascade 8 is there a representative here today? 9 Residents Opposed to Kittitas Turbines, (ROKT), is there a representative here today? 10 11 MR. CARMODY: There is. My name is James 12 Carmody. I represent the group, and there are members of 13 the group here as well. 14 JUDGE DEWELL: F. Steven Lathrop. 15 MR. LATHROP: Steve Lathrop. I'm here individually, and through my attorney, Jeff Slothower. 16 17 JUDGE DEWELL: Thank you. 18 And Chris Hall. 19 MS. HALL: Chris Hall, representing myself 20 and my husband. JUDGE DEWELL: The next order of business is 21 22 the adoption of the proposed agenda. Has the Council had an opportunity to review the agenda? 23 24 Are there any comments or additions that the 25 Council wishes to make? Are there any comments on the

Page 6 1 agenda from anybody in the public? 2 MR. PEEPLES: Mr. Examiner, with regard to the Sierra Club, I talked to their attorney and their 3 representative. I know she was coming. I don't know what 4 5 happened. I mean she was on her way. I don't know if she 6 got delayed or what. 7 JUDGE DEWELL: Is there a motion to adopt 8 the agenda? 9 MR. CARELLI: So move. 10 JUDGE DEWELL: And is there a second? 11 MR. FRYHLING: Second. 12 JUDGE DEWELL: Anybody opposed? 13 The agenda is adopted. The first item on the agenda as approved was 14 15 a verification of petition for intervention of Chris Hall. Ms. Hall filed a verification with EFSEC, and it will be 16 placed in the file. Anything else on that? 17 18 MS. MAKAROW: No. 19 JUDGE DEWELL: The next item is ex-parte 20 disclosures from the Council. Ex-parte disclosures are disclosures by members of the Council which deal with any 21 22 dealings that they had with any of the parties in these proceedings, and I would ask that perhaps Ann Essko who is 23 24 the lawyer for the Council would follow up on that and the status of their client. 25

Page 7 1 MS. ESSKO: All right. 2 I'll start with Sue Patnude with the Department of Fish and Wildlife. Do you have any ex-parte 3 disclosures you would like to put on the record today? 4 5 MS. PATNUDE: No. 6 MS. ESSKO: Tony Ifie with the Department of 7 Natural Resources, do you have any ex-parte disclosures to 8 put on the record today? 9 MR. IFIE: No. 10 Tim Sweeney from the Utilities MS. ESSKO: 11 and Transportation Commission, do you have any ex-parte 12 matters to put on the record today? 13 MR. SWEENEY: No. 14 MS. ESSKO: Jim Luce, Chair of the Council, 15 do you have any ex-parte disclosures to put on the record today? 16 17 CHAIR LUCE: No. 18 MS. ESSKO: Chuck Carelli from the 19 Department of Ecology, do you have any ex-parte 20 disclosures to put on the record today? 21 MR. CARELLI: No. MS. ESSKO: Dick Fryhling from Community, 22 23 Trade, and Economic Development, do you have any ex-parte 24 disclosures to put on the record today? 25 MR. FRYHLING: No.

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1 MS. ESSKO: Patti Johnson, Kittitas County, 2 do you have any ex-parte disclosures to put on the record 3 today?

MS. JOHNSON: Yes. I just want it to be known that I do work with Jim Hurson and Clay White at the County, and Jim is my representative for my department, but we have not discussed this topic.

8 MS. ESSKO: Thank you, Patti.

9 JUDGE DEWELL: Although I'm not a decision 10 maker in connection with this proceeding, the Council 11 itself makes all the decisions. All I do in effect is 12 facilitate the matter. I have paid dues to the Sierra 13 Club for several years, and I just wanted to disclose that 14 to make sure it gets on the record.

MR. SLOTHOWER: Excuse me, Judge Dewell. At what point would be appropriate to raise issues that we have with members of the EFSEC commission and their related agencies and conflicts?

JUDGE DEWELL: Well, if you have something that would require an ex-parte disclosure from a member of the Council, probably now would be the appropriate time to do that.

23 MR. SLOTHOWER: Well, it's not in the nature 24 of an ex-parte conflict or disclosure, but we want to 25 raise what we believe are actual conflicts of interest.

1 There are actually two of them. The DNR is a proposed 2 tenant or landowner of the Zilkha project. In a recent submission to Kittitas County there is an April 28, 2003 3 letter from Milt Johnson, the Assistant Regional Manager 4 for the Southeast Division of the Department of Natural 5 6 Resources, in which they acknowledge payment of their 7 initial rent payment of \$28,000 or \$28,261.88. We believe 8 that that not only violates the Appearance of Fairness Doctrine but is also an actual conflict of interest in 9 10 that the Department of Natural Resources has a member or 11 an employee who is a member of the EFSEC board. We would 12 ask that the Department of Natural Resources 13 representative on the EFSEC board not participate in this process or render any decisions on this process as the 14 15 Department of Natural Resources has a pecuniary interest in the outcome of this process. 16

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17 Secondly, I note that CTED is a requested 18 intervenor. CTED also has a representative on the EFSEC 19 board, and we believe that that violates the Appearance of 20 Fairness Doctrine and also constitutes a conflict of 21 interest, and we wish the record to be clear without 22 waiving these issues we would ask the board to deal with 23 them at this time.

24JUDGE DEWELL: Are you going to be filing25any paper in connection with that?

Page 10 1 MR. SLOTHOWER: I can if it's so required, 2 but I had not intended to. JUDGE DEWELL: I would think that there 3 should be something to follow up what you just disclosed. 4 5 Do you want to respond to what was just 6 said? 7 MS. ESSKO: No, I would just suggest that 8 any documentation or motion that you file specifically deal with the statutory regime for the Council which make 9 both CTED and DNR statutory members of the Council. 10 11 JUDGE DEWELL: Thank you. 12 MR. SLOTHOWER: Thank you. 13 JUDGE DEWELL: Is there anything else dealing with ex-parte disclosures? 14 The next item of business on the agenda 15 deals with intervention, and I would first go to the 16 Applicant and Mr. Peeples and ask if there are any 17 objections or any comments with regard to the petitions 18 19 for intervention? 20 MR. PEEPLES: Are we talking about all of 21 them, Your Honor? 22 JUDGE DEWELL: Yes. 23 MR. PEEPLES: Generally, we are not going to 24 object to the intervention of any of the parties. I think 25 historically the Council has granted intervention

liberally. We would only request that the Council limit
 the intervention to the areas of interest as shown by the
 parties.

I have one comment with regard to the intervention of the Residents Opposed to Kittitas Turbines. We're not objecting to the intervention, but we believe there has been some misstatements in their petition. They have in Paragraph 1.2 --

JUDGE DEWELL: Which petition was that? 9 10 MR. PEEPLES: That is ROKT, R-O-K-T. In Paragraph 1.2, they basically list several members and 11 12 refer to them as owning property adjacent. It is our 13 understanding that Hal and Gloria Lindstrom does not own property adjacent but is some miles away. That I don't 14 think should have any direct effect upon their 15 intervention, but we wanted to point out that 16 inconsistency there. 17

18 The other statement is made in 3.1, 19 Paragraph 3.1, where it makes a statement that the 20 Applicant attempted to change Kittitas County law in order 21 to gain approval and site the project as referenced by 22 local law. That is not true. Again, I don't think that has any direct bearing on the intervention, but there were 23 24 two statements that my client wished to have clarified. 25 Other than that, we have no objection to the

intervention and ask Council to limit the intervention as
 appropriately as they have done in the past.

3 JUDGE DEWELL: Mr. Carmody, do you wish to 4 respond?

5 MR. CARMODY: No, not in particular. Ι 6 think all the comments were simply notations of 7 observations that they have. Mr. Lindstrom does not live 8 adjacent to the property. He has been an active 9 participant throughout this process before Kittitas County, has testified literally at every hearing, and has 10 11 spoken on behalf of the local Audubon Society. So he has 12 been an active participant and is within the sphere of 13 interest I believe. He is a part of the group, and we would like to have that name reflected. I should note too 14 15 that the names that we have included are representatives of the group and certainly don't represent the full extent 16 of the group but represent people with interest in order 17 to support the intervention. 18

JUDGE DEWELL: There is one concern that has been brought up dealing with your petition, and that's whether or not the issues that you're relying upon were adequately set forth in that petition. And I will be addressing the issues of the various petitioners for intervention later on in this hearing today, but you might wish to address yourself to that question.

Page 13 MR. CARMODY: Would you like me to do that 1 2 now or at a later point? That's one of the 3 JUDGE DEWELL: 4 requirements that we have is issues be set forth in the 5 petition. 6 Any response? 7 MR. PEEPLES: No, I think we've addressed 8 them. JUDGE DEWELL: Well, the Council will be 9 10 considering the petition for intervention today and 11 hopefully will be able to make a decision with regard to 12 the petitions for intervention sometime during this 13 hearing procedure today and hopefully will be able to indicate what that position is. 14 15 The next item on the agenda is stipulations and settlement agreements, and I would address Mr. Peeples 16 again and ask if there has been any activity in connection 17 with attempting to reach any stipulation or settlement 18 19 with any of the parties, potential parties? 20 MR. PEEPLES: No, there hasn't, at least in 21 the context of the people here. There have been 22 discussions with various agencies on different issues, but specifically with regard to stipulations, settlement 23 24 agreements, no. I think we're starting that process 25 probably upon intervention.

JUDGE DEWELL: Other than I take it with the County, has there been some activity with the County since the last meeting that we had?

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4 MR. PEEPLES: Correct, there has. Just 5 addressing that, Mr. Hurson and I and Clay White and my 6 client will be getting together after this and work out 7 the schedule which we'll be bringing back to the Council. 8 JUDGE DEWELL: Okay.

9 MR. PEEPLES: Prior I believe we were 10 suppose to report back in on July 7. We will have 11 something before then.

JUDGE DEWELL: The Council and the staff and 12 13 myself really encourage all the parties to these proceedings to attempt to enter into settlement agreements 14 15 in order to expedite the process, so that we can have agreements on the evidence, as well as various exhibits. 16 And I don't want to say it too often, but we really 17 18 encourage you to attempt to work together to try to come 19 up with the points that you agree upon, so that you can 20 determine which points it is that would be necessary for 21 issues to be raised and testimony to be brought in by the 22 parties in these proceedings. It would expedite the proceeding greatly if settlements and settlement 23 24 agreements are entered into between all the parties. 25 The next item on the agenda is preliminary

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1 issues, and, first, what I would like to do is to direct a 2 question to Mr. Lufkin. With respect to issues and agreed 3 issues in this proceeding are you willing to work with the 4 parties who will be admitted as intervenors and with the 5 Applicant in order to try to come up with a list of agreed 6 issues, as well as those issues which are not agreed?

7 MR. LUFKIN: Yes, Your Honor. I'm certainly 8 willing to work diligently toward that effort. Just as kind of an aside, this proceeding does present some unique 9 and different challenges for the Counsel for the 10 11 Environment from other types of proceedings that the 12 Council has had before just because of the nature of the 13 project. So I quess I'm just asking to bear that in mind as I work with some of the intervenors to try to address 14 15 the issues that you asked me to address in coming up with an issue list, but I certainly will attempt to do such, to 16 work with all the parties, to work with the Applicant 17 18 toward that end.

19JUDGE DEWELL: Okay. And we'll try to set20some sort of a schedule for that, so that the process21moves along.

22 MR. LUFKIN: Could I ask one other thing? 23 It's kind of related to Mr. Peeples former comment about 24 working with the County. You mentioned there was going to 25 be a schedule provided. I know that many of the issues that at least that I have raised, and I think have and will be raised by other parties may overlap with the issues that are of concern to the County, and I guess I'm just asking that that schedule that is being proposed by the County that that be distributed to all members and parties to this proceeding, so that they can follow that County process simultaneous to this process.

JUDGE DEWELL: Okay.

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9 MR. PEEPLES: Yes, that will be done, and 10 also it's very apparent that that schedule can also impact 11 on the Council's schedule. So when we get that, I think 12 that will be something at the first prehearing conference, 13 you know, the regular prehearing conference.

JUDGE DEWELL: And we recognize that even 14 15 though you do come with an agreed set of issues that those issues may well change after the draft environmental 16 impact statement is issued. We certainly expect some 17 flexibility in that regard, but what we would like to do 18 19 is to begin to narrow the issues at this time and if 20 whoever is going to be admitted as a petitioner will 21 immediately seek to contact Mr. Lufkin with your issues 22 and try to reach some agreement.

23 There was a question back there.
24 MR. HURSON: This is Jim Hurson, Deputy
25 Prosecutor.

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JUDGE DEWELL: Will you speak into the
 microphone, please.

3 MR. HURSON: I think I had it. Is it on?
4 MR. FIKSDAL: You need to be closer.
5 MR. HURSON: It has to be closer. Okay.
6 JUDGE DEWELL: Jim Hurson, Deputy

7 Prosecutor.

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Just for clarification on this 8 MR. HURSON: 9 scheduling, what I don't want is it to carry on some 10 mystical meaning to it, but what we were trying to talk 11 about is trying to get the County rezone consistency land 12 review process and the EFSEC process to try to work at least from a staff level how we can coordinate the two, so 13 they're as efficient as possible to get the jobs done, for 14 15 both working it and work with the Applicant on time frames that might work with them too. 16

I don't think there's any belief from any of 17 18 us that we're going to be creating a schedule that's going 19 to be one that's bound on EFSEC or even really my client. 20 We're just trying to get the discussions going to try to 21 work out an appropriate time frame because we have to 22 integrate the Council's EIS process with our land use review process, and we need our hearing process to sort of 23 24 coordinate or work with the EFSEC process.

So this is just kind of the first step now

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that we have a complete application to see if there's a way we can work that through in the time frame. And then if we come up with something, we will, of course, be sharing with all the people that are involved, so they can help us try and refine that.

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JUDGE DEWELL: What we attempted to do was with regard to issues is each one of the petitions set forth some issues, and I'm going to ask each one of the petitioners that I address these issues to comment whether you agree with it or not because I think that's going to go into part of the decision that this Council has to make with regard to the petitions for intervention.

13 The first is Renewable Northwest Project. The issues that I perceive from your petition is, one, 14 15 proper siting; two, economic and environmental benefits of wind energy project; three, the importance of resource 16 diversity and rate stability; four, adverse impacts of 17 solely relying on fossil fuel for electric generation to 18 19 meet load growth; five, the environment protection, 20 including wildlife and habitat; lab and six, the 21 regulatory framework needed to ensure appropriate investments in new renewable resources. 22 23 Do you have any comment?

24 MS. DRUMMOND: That's correct. That's a 25 good summary of what we set forth, and we'll work with the

1 Attorney General to define those, to make them less 2 general. 3 JUDGE DEWELL: All right. And then, Steve Lathrop. The interests 4 5 appear to be agricultural interests, local property 6 values, local concerns and attitudes, and potential impact 7 of project on the area. MR. LATHROP: Yes, that would be correct. 8 Ι would add there would be an aesthetic element to that as 9 10 well. JUDGE DEWELL: Can you be more explicit? 11 12 MR. LATHROP: Well, the general siting of 13 the proposed project has aesthetic ramifications in an area that is a very small valley topographically, and the 14 15 distances to more intensive development, residences and ag, is such that not only going hand and hand with the 16 agricultural impacts and property value impacts, you've 17 got the general aesthetics of it. 18 19 JUDGE DEWELL: Okay. The next is ROKT, 20 Kittitas Residents Opposed, and I essentially raised the 21 question earlier about whether or not your petition set 22 forth issues explicitly. But in going through it, it appears that the two issues that you may have raised are 23 proper location for wind farm and alternate locations. 24 25 Each of those -- our intention MR. CARMODY:

1 maybe it's a bit of my unfamiliarity with your procedures than what I'm used to in terms of intervention. 2 We are interested in issues with respect to the specific siting. 3 We are interested in issues with respect to alternative 4 5 There are a number of other proposals. siting. We are interested in addressing issues with respect to 6 7 environmental impacts and mitigation that may arise from 8 the environmental impact statement. We would wish to 9 address, if it's presented, local land use compliance and procedures for local land use compliance and matters that 10 11 would arise in that context. And we would be interested 12 in addressing the economic issues that were raised by Renewable Northwest. 13 14 JUDGE DEWELL: Okay.

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15 Phoenix Economic Development Group.

MS. STRAND: 16 Yes.

17 JUDGE DEWELL: Economic impacts on Kittitas County, future growth and development of the county and 18 business development expansion and retention activities 19 20 that diversify economy and create family wage jobs.

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MS. STRAND: Yes.

22 JUDGE DEWELL: Chris Hall. Siting the wind farm, and you raised specifically these questions about 23 24 the cellular phones, highway safety, noise, wildlife, 25 aesthetics, earthquake, ground water, and cradle-to-grave

Page 21 1 control, which essentially means at the conclusion of this 2 is there going to be enough control to make sure that the wind up is adequately taken care of, if I understand it 3 4 correctly. Is that essentially it when you're talking 5 about cradle to grave? 6 MS. HALL: The issue of cradle to grave is 7 an issue of if this project is sold to another party that 8 all the stipulations that EFSEC has on this party would be 9 passed on to any subsequent party. 10 JUDGE DEWELL: Okay. Community, Trade, and Economic Development 11 12 essentially indicates it supports the Sagebrush 13 application as consistent with Washington Energy Policy to 14 encourage renewable energy resources. 15 MR. ANDERSON: That's true. JUDGE DEWELL: The Sierra Club, have they 16 arrived? 17 Okay. I take it there's no one here to 18 19 comment on that. 20 Kittitas County. Land use and zoning, protection of the lands, water, and environment. 21 22 Protection of the general health and welfare of the inhabitants. The plan is inconsistent with Kittitas land 23 24 use and zoning. Applicants should comply with state law 25 and local law, including the Growth Management Act and

comprehensive plan and zoning ordinances. Impacts on
 urban growth, sprawl, transportation, housing, economic
 development, property rights, natural resources, open
 space, recreation, environment, public facilities, public
 services, and historical preservation.

6 MR. HURSON: I believe that's fairly 7 accurate, and just in listening to all the other intervenors' issues, I think it's fair to say the other 8 intervenors' issues sort of fit into the County's 9 requirement of the law as far as implementing local land 10 11 Those are issues we would need to consider in making use. 12 our land use decisions too, so it may be fair to characterize that the other intervenors' issues are also 13 integrated into the County's issues. 14

15JUDGE DEWELL: Essentially the position of16the County though is that it deals with local county.

It isn't just local county, but 17 MR. HURSON: 18 in the Growth Management Act we have all these different conflicting priorities and goals, so it's balancing all of 19 20 those factors. And I'm hearing intervenors that are for 21 and against the project they're raising essentially 22 different sides of that balance. So I think those are fair to characterize as also being issues that relate to 23 24 County involvement at this time.

JUDGE DEWELL: With regard to an agreed

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1 issue list, the Counsel for the Environment has filed as a 2 part of its filing papers in these proceedings a list of some 21 issues, and I would commend those issues to all 3 the people who are allowed to intervene in these 4 5 proceedings when you discuss the issues with Counsel for 6 the Environment you should go through his issues first to 7 see if there are things that you agree are your issues, so it will take less time from the Counsel for the 8 Environment 9

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Any questions about it, the issues? 10 11 MR. PEEPLES: I would just like to request that the intervention on the issues be limited to what was 12 13 stated in their applications. That's what I did not object to based on those issues stated within the four 14 corners of their application. I think EFSEC should stay 15 to those issues stated in their application for 16 intervention. 17

MR. SLOTHOWER: Excuse me, Judge Dewell. One issue in response to that is that the EIS will be coming out, and that may raise additional issues. And from an intervenor's standpoint we don't want to be foreclosed from being able to address those issues that are raised by the EIS that are not foreseeable now.

24JUDGE DEWELL: I made a statement earlier25that we recognize that there are additional issues raised

in the DEIS or issues to be eliminated potentially by the DEIS. That consideration will be given to that at a later date. I can't say what consideration because the decision is that of the Council and not mine.

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5 MR. SLOTHOWER: No, I understand that. I 6 just wanted to address that.

JUDGE DEWELL: There are various procedural matters, which although we're probably not going to be setting a hearing date today, there are various procedural matters that should be considered by the parties; that is, the Applicant and the Counsel for the Environment and County and those persons who are admitted as intervenors together with CTED.

The first of these is we want to encourage 14 15 this, the simplification of the scope of the issues of this proceeding. Since I understand from Mr. Peeples that 16 nothing has begun with regard to issues, I take it that in 17 settlements that issue has not cropped up yet. 18 But we want to encourage all the parties to bring that issue up 19 20 in your discussions and attempt to resolve the 21 simplification of the scope and the issues in this proceeding, and we want to also encourage all the parties 22 to contact the Applicant and Counsel for the Environment 23 24 too in an attempt to reach agreements with regard to these 25 proceedings because in many of these proceedings much

of the testimony is eliminated by agreement which have to come then to the Council for either approval or rejection. But it can simplify these proceedings a great deal and not have a two-week hearing but maybe just have a hearing of a matter of a couple of days. Are there any amendments to any of the pleadings of Mr. Peeples?

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MR. PEEPLES: No.

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3 JUDGE DEWELL: How about Counsel for the9 Environment?

MR. LUFKIN: No, Your Honor.

JUDGE DEWELL: And we want to also encourage all of the parties to attempt to enter into agreements for admissions of fact and genuineness of documents, so they won't get into a fight about whether or not these are genuine documents at all.

We're going to talk about in just a moment 16 some of the procedural matters which are going to relate 17 to the hearing, and as exhibits come in if they can be 18 agreed to before the hearing, it will simplify the matter 19 20 a great deal. Then the Council may also make a limitation upon the number of witnesses and the number of exhibits 21 22 potentially that can come in with regard to a particular issue, and there may be questions about whether there 23 24 should be consolidation between the various applicants for 25 intervention. And in going through the issues it appears

1 that some of the applicants for intervention have the same 2 issues, and that it would be productive to expediting the proceedings here if parties could agree that one party or 3 another would present the certain particular issues to the 4 5 Council rather than two parties trying to do the same 6 And the Council has the power to require that, and thing. even if the Council doesn't require it, then we certainly 7 8 encourage the parties to attempt to get together and 9 present a joint front with regard to the presentation of evidence and exhibits. 10

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11 There are certain procedural matters that we 12 set forth in the notice of these proceedings today, and 13 the first of these and we delivered to all the people who had petition for intervention a copy of the Draft Hearing 14 Guidelines, and I am taking this out of order a little bit 15 from the agenda. But it is a procedural matter, but I 16 would ask at this time whether or not any of the potential 17 parties, that is the petitioners for intervention, the 18 Applicant, Counsel for the Environment, Kittitas County, 19 20 or CTED have any objections or any questions with regard 21 to the Draft Hearing Guidelines?

Now you understand that if these guidelines are adopted by the Council that those guidelines will be essentially binding upon all the parties to these proceedings. The Council reserves the right to modify

1 those guidelines, but there's an expectation that they
2 will be followed in order to have an orderly proceeding.
3 Another issue which should be considered by

all the parties who are admitted to these proceedings is 4 5 one of discovery and scheduling issues. Discovery can either be formal or informal, and we ask that the parties 6 7 attempt to resolve their discovery problems on an informal 8 basis rather than requiring them to be brought to the 9 Council for disposition of whether or not the discovery will be carried out on a more formal basis. 10 So I think 11 that we encourage informal discovery between the parties, 12 and if you can't do it, then we will have to make a decision on it. 13

We are not, as I understand it, going to set an evidentiary date today; that is, for the adjudicatory proceeding, which may take place sometime in the fall. But we are not setting a date for it today.

Another question then is whether or not evidence should be prefiled, and our normal procedure is that evidence is prefiled. In these proceedings it's exchanged between the various parties, and we also generally have a public hearing, as well as a full adjudicatory proceeding.

Any questions about the hearing beingsegregated or segmented? Any party wishes to raise any

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1 question with respect to that?

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Yes, sir.

3 MR. HURSON: Jim Hurson, Deputy Prosecutor. 4 In going through the proposed order or the guidelines, I 5 can see given certain time frames this will work and given 6 other time frames as far when the hearings will occur, it 7 won't work. And that's where I have some difficulty with 8 it.

9 From the County's perspective, for instance, the problem remains here is whether there's consistency or 10 not, and that could very well resolve everything is this 11 12 approval. If the County doesn't approve the rezone and 13 comprehensive plan, then the Applicant would have to ask for an override of local land use consistency, and that 14 15 would be incorporated into the adjudicatory process. Ιf that happens, what would be the time frames for the 16 17 discovery on those sorts of things?

Basically the worst case scenario is sort of 18 19 talk here that it's difficult for me to say, yes, this 20 works; no, it doesn't, without knowing the time frames. 21 And so I don't know where to put that because some of 22 these there's some specific, you know, you have 7 days to do this, 30 days to do that. Which if you've got a 23 24 hearing date 40 days down the line, it really isn't enough 25 time to get things put together. And so I guess from the

1 County's perspective it would be much more helpful if we 2 could defer maybe some of the detailed guidelines on how the adjudication itself will proceed until we have a 3 better feel for the timing of the process and the issues 4 5 that will be involved. Because I see my job right now is 6 to focus my energy on the land use consistency issue 7 Zilkha is filing through the County rather than dealing 8 with preparing for an adjudicatory hearing because that 9 may be unnecessary from the County's perspective.

10 So that's my concern. I don't see a problem 11 with the schedule, assuming we get -- with the order 12 assuming time frames are what I'm hoping they are. But if 13 the time frames are different, I could see the schedule 14 not working or these guidelines not working.

15 JUDGE DEWELL: In some of these proceedings we hold a second prehearing conference and the chances of 16 that taking place are probably reasonably good depending 17 on what questions come up and what issues might be raised. 18 And if that's true, then at that second prehearing 19 20 conference there's a chance that the hearing date will also be set at that time. So I think that what we're 21 22 trying to encourage is limitation of the issues and some agreement between those persons or parties who are allowed 23 24 to intervene in these proceedings, and then we can have a 25 better look at when we ought to or if we ought to schedule

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1 a prehearing conference.

I recognize that the DEIS is not out yet, and that certainly issues might go away or be amplified by that.

5 MR. HURSON: Because I was involved in the 6 Olympic process, and I mean I will say I think prefiling 7 testimony if you're asking people about that, I thought it 8 was good idea. I thought that it was very helpful to the 9 parties to all have prefiled because people could quickly 10 do it and get to cross-examination in a timely fashion.

11 But the one problem we did run into in the 12 Olympic process was that the Applicant's case in chief was 13 very small, and then their rebuttal was ten times as much information and volume as their case in chief. And, of 14 15 course, we didn't get to the rebuttal until just weeks before the hearing, so there was no ability for people to 16 do discovery in advance of the adjudicatory hearing. 17 And what happened in that one was that the parties that had 18 19 the resources to do it were in EFSEC hearings three days a 20 week; the other two days a week discovery depositions were 21 occurring simultaneously. The County obviously wasn't 22 able to do it because I'm the whole civil commission.

I'm sure that isn't going to happen in this situation, but that's another one of those concerns about timing and prefiled testimony and enough discovery time.

1 That's my only source of reference. And I've talked to 2 the Applicant in this case, and they've made it quite clear that isn't going to happen here. But that's my 3 concern with the timing issues and the scheduling. 4 5 JUDGE DEWELL: Any other comments on that? 6 MR. PEEPLES: I just think that the 7 guidelines have been used before for many hearings. Mr. Hurson's comments are valid, but I think they more 8 relate to schedule than I think the quidelines. 9 10 JUDGE DEWELL: And they cover much of what 11 I'm talking about right here. The other item is potential 12 location of hearings, and many times the hearings are 13 bifurcated, that is divided up, and one hearing takes

place at the locality here or another part of the hearing 14 15 takes place someplace else for the convenience of witnesses or experts or whatever. And if you have any 16 input that you want to put in on the location of the 17 hearings, you can either do it now or certainly you can 18 19 supply it to the EFSEC staff and let them know about your 20 expectations with regard to the hearing location. Any 21 comments with regard to that?

Identify yourself, please.
MS. HALL: I'm Chris Hall. As a resident of
Kittitas Valley, I would definitely prefer all hearings to
be done in this valley.

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JUDGE DEWELL: Okay. Any comments with regard to the distribution of written testimony or exhibits?

You mentioned some before. It's more normal 4 5 practice that they will be distributed ahead of the 6 hearing to the various parties in the proceeding, and you would be expected to have your exhibits and written 7 8 testimony prepared ahead of time, so that essentially the 9 procedure is that the written testimony comes in, that 10 witness is given a few preliminary questions, and then 11 cross-examination takes place. So if you're an 12 intervenor, you should be fully aware of that, and I recommend a complete reading of the guidelines because 13 you're going to be bound by them in these proceedings. 14

I mentioned that there will probably be a 15 second prehearing conference. That's not set yet, but if 16 there are questions that you would like to have raised at 17 the second prehearing conference that you don't feel were 18 19 raised today, then you should contact the staff of EFSEC 20 and let them know that if there is a second prehearing 21 conference that you would like to see these matters 22 brought forward at that time.

I'd ask Irina then to talk to us about the certificate of service and the service list.

Any questions?

23

1 MS. MAKAROW: At the table beside the door 2 there are samples of the certificate of service on an ivory colored sheet, and I'd invite those groups who do 3 4 get admitted as parties to the proceeding to abide by the 5 requirements of our administrative code which there are also samples in front, and you can either provide the 6 7 certificate service on a separate sheet with a list of 8 those people that you sent it to or you can include a 9 little inset on whatever documents you're serving to the Council and other parties. 10

11 With regards to the service list, again, on 12 the table on a yellow colored sheet is an updated service 13 list. For those of you who have other representatives in your groups or attorneys representing you that would like 14 15 to receive copies of all documents, please contact me, so I can get you on the service list, as anybody who is on 16 that service list will be getting copies of all documents. 17 And you can include your mail address. Typically we do a 18 courtesy e-mail, and we ask that other parties amongst 19 20 themselves do courtesy e-mails of documents also.

One comment regarding service of electronic documents. I bring your attention to there being two e-mails, two EFSEC e-mails to which we ask you to send courtesy copies of your documents, which is that of Mr. Fiksdal and mine.

Page 34 1 Judge Dewell, the other two bullets are 2 yours, but I do have some other items to address. Among the other items I have to 3 Okay. address, staff would like to inform the Council that we 4 5 have been attempting to contact representatives of the 6 Yakama Nation to determine and coordinate how they could 7 participate within EFSEC's review, and staff has spoken to both Johnson Meninick and Carroll Palmer who are on staff 8 9 with the Yakama Nation. Yesterday I was copied on a 10 letter that the Yakama Nation sent to BPA requesting that 11 BPA begin coordination of meetings with both state and 12 federal agencies that would address the cumulative impacts 13 of all of the wind proposals that are being proposed around the lands of the Yakama Nation. And you've been 14 provided a copy of this letter, and additional copies are 15 also on the table up front for any of the other potential 16 intervenors. 17 18 And I believe that is all the other items

18 And I believe that is all the other items 19 that I have to address.

JUDGE DEWELL: Okay. There is one further thing that I would like to bring to your attention, and this is set forth in as the last item under other on the agenda, and this relates to taking official notice. And official notice is essentially that the Council can take official notice of certain things that are essentially

1 undisputed or perhaps found in a government book or facts 2 that everybody agrees to, and those are the kinds of things that if you want the Council to take official 3 notice of any facts or documents, then there is a statute 4 5 and a Washington Administrative Code provision which 6 relate to these. And you should bring that to the 7 attention of the Council in accordance with that statute 8 and the WAC. And that's set forth in your agenda as the 9 last item under Paragraph 11. If you intend to ask that the Council take official notice of any facts or 10 11 documents, then you have to follow the procedure that is 12 set forth in the statute and the Washington Administrative Code in order for the Council to do so, and that also 13 requires you to give notice to the other parties that 14 15 you're doing so.

Page 35

Now, is there anything else to come before the proceeding here today?

18 The Council has to make a decision with regard to the question of intervention, and if the Council 19 20 can do it today, I'm sure the Council will. I believe 21 that can be done in a nonopen proceeding because this is 22 an adjudicative proceeding, and it's not subject to the Open Meeting Act. Now if the Council wants to go into 23 24 nonpublic session in order to consider the petitions for 25 intervention, it can do so.

Page 36 1 And I would ask what is the position of the 2 Council? Do you want to consider petitions at this time? 3 All right. From the nods I guess we will go into a nonpublic session for the discussion of the 4 5 petitions for intervention by the EFSEC Council. If you 6 want to remain around, this may take a while or it may not 7 take very long, so I suggest that you remain available. 8 All right. Why don't you come back at 2:30. 9 (Recess taken from 1:53 p.m. to 2:30 p.m.) JUDGE DEWELL: At this time the meeting will 10 11 come to order to go back in session. 12 I'll indicate to you the decisions that the Council has made on the various questions which will be 13 subject of an order to be issued by me. 14 15 The first is that Mr. Lathrop's lawyer should file a written notice of appearance in connection 16 17 with these proceedings because as it stands right now 18 you're not on the record. 19 MR. SLOTHOWER: I will do so. 20 JUDGE DEWELL: Okay. The second is with 21 regard to the issues list. We would like to see that 30 22 days from the date that the written order is issued, which will probably be sometime next week. Is that enough time? 23 24 Judge, could I ask about kind MR. LUFKIN: 25 of a more general question about the timing of the DEIS

because I think that does bear into this. And I know there's been some discussion on, you know, the ability to raise issues after that, and I guess my question is just if that's going to be coming back down the pike very soon here, would it make more sense to wait for that draft prior to setting a deadline for a more detailed issue list?

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8 JUDGE DEWELL: Does staff have any comment 9 on that?

10 MS. MAKAROW: At this point in time we 11 expect the Draft EIS to be available sometime in early 12 September, no earlier than that.

13 JUDGE DEWELL: I think we would like to try to pare the issues down before then. One of the actions 14 15 that the Council did take was to provide that the parties, that is the parties who have been admitted either because 16 of the statute or because they're admitted as intervenors, 17 18 will be able to raise additional issues which they didn't 19 anticipate which are raised in the Draft Environmental 20 Impact Statement, so that would be one specific provision 21 of this order. So is 30 days enough or do you need more 22 time?

23 MR. LUFKIN: I would prefer 45 days, if that 24 would be possible.

25

JUDGE DEWELL: Okay. Council?

Page 38

1

All right. 45 days.

2 The Council has adopted the guidelines, and with regard to the guidelines the parties will be expected 3 to follow those guidelines. If you're able to show good 4 5 cause at some time why a quideline either ought to be 6 amended or shouldn't be applicable to a particular 7 situation, you will have to address that question to the Council for its determination, and the determination will 8 9 be based on whether or not you can show good cause for the change in that. 10

11 One thing we would like to stress is that 12 these are essentially legal proceedings, and there will be 13 the Administrative Procedure Act which applies to our adjudicative proceedings, and if you don't have a copy of 14 the administrative law, the Administrative Procedure Act, 15 you should contact staff at EFSEC, and they will be a 16 happy to provide you with a copy of the Washington 17 Administrative Procedure Act. There were copies of the 18 19 laws relating to EFSEC, both the regulation and the 20 statutes originally, but it looks like they have all been 21 taken. If you don't have a copy of those, then here again 22 you can contact EFSEC staff, and they will provide you with a copy of those. 23

24The next item was a question was raised with25regard to a conflict of interest with respect to the

1 Department of Natural Resource and CTED, and there has 2 been a determination made that any motion with regard to that has got to be filed within one week from today at 3 4 EFSEC, and the two members from those departments who sit 5 on this board will continue to sit, but they will abstain 6 from any voting until the resolution of any motion has 7 been filed attempting to exclude them from the Council. That will be part of the order. 8

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9 With regard to the intervention, all the 10 intervenors will be allowed to participate. They will be 11 limited to the issues raised in their written petitions 12 for intervention and subject to raising additional issues 13 at the time that the DEIS is filed in accordance with 14 whether or not that issue could have been anticipated.

15 We will also provide in the order that at the second prehearing conference consideration will be 16 given to requiring joint participation on like issues by 17 the intervenors. That means if two intervenors have 18 19 raised the same issue that we may require them to 20 participate together through one lawyer or one presenter 21 in connection with the exhibits and testimony, so that we 22 don't have a lot of duplication. And that will be considered at the second prehearing conference, and you 23 24 should be prepared for it at that time.

25

If any of you didn't get the application

1 from Irina, I would like to address you, if you didn't get 2 copies of the application.

Page 40

3

Irina.

MS. MAKAROW: If any of the petitioners for intervention need a copy of the application for site certification we do have some extra at the office, so just contact me, and we'll arrange transfer of that to you.

8 JUDGE DEWELL: It's one of the requirements 9 that when you file something with EFSEC that you provide electronic copies, so that we can distribute them very 10 11 quickly, and you also have to provide copies to all the 12 parties in this proceeding. And there is a list of all 13 the parties and their addresses, and you need to do that because that's a legal requirement. And if you don't do 14 15 that, you're subject to have whatever paper is filed stricken upon appropriate motion. 16

17 There's a question. Go ahead. 18 MR. ANDERSON: Related to getting together 19 with our groups, if some of us decide ahead of time that 20 we would like to do that is there a time that you would 21 like us to notify you of that or shall we just wait for 22 that second prehearing conference?

JUDGE DEWELL: I think there are two ways to do that potentially. The two ways to do it is the order will provide what issues it is that the various

1 petitioners for intervention may raise, and you will be 2 able to see it there. Potentially when you get together with Counsel for the Environment on this issue list if 3 4 you've raised issues that other people have raised, then 5 he may be able to, you know, tell you who else raised that 6 issue. I'm not putting that burden on him, but he may be 7 able to advise you to that. You should be able to see it 8 in the petitions for intervention, as well as this order 9 that we're going to issue which is going to be very explicit. 10

11 MR. ANDERSON: If we make that decision in 12 the next week or so, shall we notify the Council of that 13 or shall we wait until we set the second prehearing 14 conference?

15 JUDGE DEWELL: Yes. T think that at the second prehearing conference, we probably ought to be 16 advised or whether you've entered into any kinds of 17 agreement like that because potentially we're also going 18 19 to talk about any stipulation or agreements that any 20 parties have entered into with the Applicant. 21 MR. ANDERSON: Okay. 22 JUDGE DEWELL: Yes. 23 On my name there isn't an e-mail MS. HALL:

address, so I would like to present that.

25 Hall@ellensburg.com.

JUDGE DEWELL: You should confirm it with
 the staff. Thank you.

3 Any other questions? MR. CARMODY: Your Honor, just so I'm clear 4 5 on the issues and the scope of participation by 6 intervenors, the issue list will be developed by Counsel 7 for the Environment, and then from that issue list will there be identification of the role of each intervenor? 8 Because the list of issues that I've seen don't parallel 9 to the list of issues that I have heard today various 10 11 parties raise. Some of them are broad levels 12 participation. Is the process that that list of issues 13 will then be identified and our group will participate in Items 1, 2, 7, and 12, or how do you marry those 14 15 processes?

My response to that I quess 16 JUDGE DEWELL: is that in presenting the case at the adjudicative 17 proceeding the intervenors will be limited to the issues 18 19 that they brought up, that are put forth in this order. 20 And even though there are other issues out there, they 21 will not participate in the presentation of evidence of witnesses or cross-examination with regard to those 22 issues, but the ones that are legitimately theirs they can 23 24 certainly participate in.

25

MR. CARMODY: But the issue list prepared

1 that's ultimately adopted that will be the issue list for 2 the adjudicative process.

3 JUDGE DEWELL: Yes. That's so that it's helpful to the Council 4 5 in understanding what the issues are going into the 6 adjudicative proceeding, so we can narrow it down. I mean 7 there are some people that are not going to agree that 8 these are all the issues, and so they will have to fight 9 those issues by themselves. 10 You had something, Mr. Lufkin. 11 MR. LUFKIN: Well, I was just going to try 12 to pare down again what I saw my role is, Your Honor, and 13 that would be working with each of the intervenors at this stage to more closely identify and narrow the issues that 14 they've identified within their petitions and create a 15 master list and then find groups where there's common 16 ground, other groups that have also identified that same 17 or similar issue, and that's what would be presented 18

19 within 45 days of the issuance of this order.

JUDGE DEWELL: And certainly there's nothing to preclude a party who has information providing it to one of the parties that is going to present that issue. You know, that's what we want to try to do is to get you to work together, so that we can pare this proceeding down as much as we can.

Page 44 1 Any other issues or matters to come before 2 this hearing? I would ask the Council Members 3 CHAIR LUCE: 4 whether they believe it's appropriate, and I guess I think 5 it might be appropriate to have a Council motion and a 6 second and a vote on both adopting the guidelines and approving intervenors. As has been stated here earlier, 7 8 it's my understanding that until this issue of 9 participation of CTED and DNR are resolved, CTED and DNR will abstain from voting. 10 11 Do I have a motion and second to adopt the 12 quidelines? 13 MR. CARELLI: So moved. 14 MS. PATNUDE: Second. 15 CHAIR LUCE: All in favor say Aye. 16 COUNCIL MEMBERS: Aye. 17 CHAIR LUCE: All right. That's adopted. 18 The guidelines are adopted. 19 Now, with respect to all of the intervenors 20 do I have motion and second to approve all of the 21 intervenors being accepted limited to the issues that they 22 have specifically raised in their pleading as further identified by Administrative Law Judge Dewell? Do I have 23 24 a motion and second? 25 MR. CARELLI: So moved.

|    | Page 4                                   | 5 |
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| 1  | MS. PATNUDE: I'll second.                |   |
| 2  | CHAIR LUCE: All in favor say Aye.        |   |
| 3  | COUNCIL MEMBERS: Aye.                    |   |
| 4  | CHAIR LUCE: Thank you very much.         |   |
| 5  | JUDGE DEWELL: Any other issues to come   |   |
| 6  | before the Council?                      |   |
| 7  | The meeting is adjourned.                |   |
| 8  | * * * *                                  |   |
| 9  | (Prehearing conference adjourned at 2:48 |   |
| 10 | p.m.)                                    |   |
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| 7  | I, Shaun Linse, CCR, Certified Court Reporter,     |
| 8  | do hereby certify that the foregoing transcript    |
| 9  | prepared under my direction is a true and accurate |
| 10 | record of the proceedings taken on June 26, 2003,  |
| 11 | in Ellensburg, Washington.                         |
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| 15 | Shaun Linse, CCR                                   |
| 16 | CCR NO. LI-NS-ES-M4020H                            |
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