

SEP - 2 2008

BEFORE THE HEARING EXAMINER
FOR SKAMANIA COUNTY

DEPT OF PLANNING AND
COMMUNITY DEVELOPMENT

1
2
3
4 In the Matter of the Appeals of) County File No. SEP-08-14
5 Friends of the Columbia Gorge, Inc. and)
6 Save Our Scenic Area,) DECLARATION OF K. SHAWN
7 Of a SEPA Determination of Nonsignificance) SMALLWOOD
8)
9)

10 I, K. SHAWN SMALLWOOD, make this declaration based upon my personal
11 knowledge and belief and declare as follows:

12 1. I am an ecologist with 23 years of experience as a researcher and consultant on
13 issues related to wildlife and wildlife management and conservation problems. My
14 qualifications for preparing this declaration are summarized in my curriculum vitae. I earned a
15 Ph.D. degree in ecology from the University of California at Davis in 1990. Then I worked as a
16 post-graduate researcher for four years in the Department of Agronomy and Range Science at
17 UCD before working as a consulting ecologist. My clientele has included citizen groups,
18 businesses, attorneys, and government agencies. Much of my work has been research and
19 environmental review related to special-status species issues. I have worked directly with
20 multiple endangered species. I have authored numerous papers on special-status species issues,
21 including "Using the best scientific data for endangered species conservation," published in
22 Environmental Management, and "Suggested standards for science applied to conservation
23 issues" published in the Transactions of the Western Section of The Wildlife Society. My work
24 also included hazardous waste management and human systems analysis. Also, I served as the
25
26
27
28

29 DECLARATION OF K. SHAWN
SMALLWOOD - 1

SCOPE Law Firm, PLLC
PO Box 22091
Seattle, Washington 98122-0091
(206) 420-1590

County File No. SEP 08-14

1 Chair of the Conservation Affairs Committee for The Wildlife Society – Western Section, I am a
2 member of the Society for Ecological Restoration and the Raptor Research Foundation, and I
3 have been a part-time lecturer at California State University, Sacramento. For three years I was
4 Associate Editor of wildlife biology’s premier scientific journal, The Journal of Wildlife
5 Management, and I served as Associate Editor of Biological Conservation and as a Board
6 member of Environmental Management.
7

8 2. I also have considerable experience with the biological impacts caused by wind
9 turbines. I performed field work in the Altamont Pass Wind Resources Area (APWRA) for six
10 years, and I senior authored many reports that followed. I consulted for the California Energy
11 Commission on matters related to wind farm development. I have also consulted to wind farm
12 developers, and helped project applicants obtain permits to develop the Buena Vista Wind
13 Energy project in the Altamont Pass, California.¹ I have also previously reviewed the effects of
14 proposed wind power in Klickitat County, Washington.² My contribution to wind energy
15 development has been to produce research-based solutions to avoiding, minimizing, and
16 reducing bird collisions with wind turbines.³
17
18
19

20
21 ¹ Wallace Erickson and Shawn Smallwood. 2005. Avian and Bat Monitoring Plan for the Buena Vista Wind
22 Energy Project Contra Costa County, California. Unpubl. report to Contra Costa County, Antioch, California.
23 22 pp.

24 Lamphier-Gregory, West Inc., Shawn Smallwood, Jones & Stokes Associates, Illingworth & Rodkin Inc. and
25 Environmental Vision. 2005. Environmental Impact Report for the Buena Vista Wind Energy Project, LP#
26 022005. County of Contra Costa Community Development Department, Martinez, California.

27 ² I provided expert testimony on the Windy Point Wind Farm Environmental Review and 2006 EIS (14 pp and 36
28 Powerpoint slides in reply to responses to comments).

29 ³ Smallwood, K. S. 2008. Wind power company compliance with mitigation plans in the Altamont Pass Wind
30 Resource Area. Environmental & Energy Law Policy Journal 2(2):229-285.

31 Smallwood, K. S., C. G. Thelander. 2008. Bird Mortality in the Altamont Pass Wind Resource Area, California.
32 Journal of Wildlife Management 72:215-223.

33 DECLARATION OF K. SHAWN
34 SMALLWOOD - 2

35 County File No. SEP 08-14

36 SCOPE Law Firm, PLLC
37 PO Box 22091
38 Seattle, Washington 98122-0091
39 (206) 420-1590

1
2 Smallwood, K. S. 2007. Estimating wind turbine-caused bird mortality. *Journal of Wildlife Management*
3 71:2781-2791.

4 Smallwood, K. S., C. G. Thelander, M. L. Morrison, and L. M. Rugge. 2007. Burrowing owl mortality in the
5 Altamont Pass Wind Resource Area. *Journal of Wildlife Management* 71:1513-1524.

6 Smallwood, K. S. and L. Spiegel. 2005a. Assessment To Support An Adaptive Management Plan For The
7 APWRA. Unpublished CEC staff report, January 19. 19 pp.

8 Smallwood, K. S. and L. Spiegel. 2005b. Partial Re-assessment of An Adaptive Management Plan For The
9 APWRA. Unpublished CEC staff report, March 25. 48 pp.

10 Smallwood, K. S. and L. Spiegel. 2005c. Combining biology-based and policy-based tiers of priority for
11 determining wind turbine relocation/shutdown to reduce bird fatalities in the APWRA. Unpublished CEC staff
12 report, June 1. 9 pp.

13 Smallwood, K. S. 2004. Alternative plan to implement mitigation measures in APWRA. Unpublished CEC staff
14 report, January 19. 8 pp.

15 Smallwood, K. S., and L. Neher. 2004. Repowering the APWRA: Forecasting and minimizing avian mortality
16 without significant loss of power generation. California Energy Commission, PIER Energy-Related
17 Environmental Research. CEC-500-2005-005. 21 pp. [Reprinted (in Japanese) in Yukihiro Kominami,
18 Tatsuya Ura, Koshitawa, and Tsuchiya, Editors, *Wildlife and Wind Turbine Report 5*. Wild Bird Society of
19 Japan, Tokyo.]

20 Smallwood, K. S. and C. Thelander. 2005. Bird mortality in the Altamont Pass Wind Resource Area, March
21 1998 – September 2001 Final Report. National Renewable Energy Laboratory, NREL/SR-500-36973. Golden,
22 Colorado. 410 pp.

23 Smallwood, K. S. and C. Thelander. 2004. Developing methods to reduce bird mortality in the Altamont Pass
24 Wind Resource Area. Final Report to the California Energy Commission, Public Interest Energy Research –
25 Environmental Area, Contract No. 500-01-019. Sacramento, California. 531 pp.

26 Smallwood, K. S., L. Neher, D. Bell, J. DiDonato, B. Karas, S. Snyder, and S. Lopez. 2008. Range Management
27 Practices to Reduce Wind Turbine Impacts on Burrowing Owls and Other Raptors in the Altamont Pass Wind
28 Resource Area, California. Final Report to the California Energy Commission, Public Interest Energy Research
29 – Environmental Area, Contract No. Pending. Sacramento, California. 208 pp.

Smallwood, K. S., and L. Neher. 2008. Map-Based Repowering of the Altamont Pass Wind Resource Area
Based on Burrowing Owl Burrows, Raptor Flights, and Collisions with Wind Turbines. Final Report to the
California Energy Commission, Public Interest Energy Research – Environmental Area, Contract No. Pending.
Sacramento, California. 47 pp.

Smallwood, K. S., K. Hunting, L. Neher, L. Spiegel and M. Yee 2007. Indicating Threats to Birds Posed by New
Wind Power Projects in California. Final Report to the California Energy Commission, Public Interest Energy
Research – Environmental Area, Contract No. Pending. Sacramento, California. 22 pp.

Smallwood, K. Shawn, Lourdes Rugge, Stacia Hoover, Michael L. Morrison, Carl Thelander. 2001. Intra- and
inter-turbine string comparison of fatalities to animal burrow densities at Altamont Pass. Pages 23-37 in S. S.
Schwartz, ed., *Proceedings of the National Avian-Wind Power Planning Meeting IV*. RESOLVE, Inc.,
Washington, D.C.

DECLARATION OF K. SHAWN
SMALLWOOD - 3

SCOPE Law Firm, PLLC
PO Box 22091
Seattle, Washington 98122-0091
(206) 420-1590

County File No. SEP 08-14

1 3. At the request of Friends of the Columbia Gorge and Save Our Scenic Area, I
2 reviewed Skamania County's proposed zoning amendments and maps.

3 4. Zoning and map updates are precisely where the public can most effectively
4 participate with the environmental review of possible future actions in the County. Wind power
5 generation and hazardous waste management can vary greatly in their environmental impacts
6 based on location. For example, the environmental impacts of a hazardous waste facility can
7 vary based on the local soils, suite of native species of fossorial mammals, and exposures to
8 winds and rainfall.⁴ Similarly, the environmental impacts of wind power generation can vary
9 greatly based on the overlap of geographic ranges of special-status species,⁵ terrain, habitat,
10 locations relative to migratory routes, and wind profiles. In either case, there are opportunities
11 for the public to utilize emerging map-based planning tools to steer projects to the least
12 environmentally harmful, most economically viable locations within the County. I have
13 developed just these types of tools, including a map-based indicators approach for deciding
14 where mitigation for residential and commercial development would be most effective within a
15 County,⁶ a map-based indicators approach to decide where agricultural pesticide reduction
16 efforts would most minimize exposures to special-status species of wildlife,⁷ and an indicators
17
18
19
20
21

22
23 ⁴ Smallwood, K.S., M.L. Morrison, and J. Beyea. 1998. Animal burrowing attributes affecting hazardous waste
management. *Environmental Management* 22: 831-847.

24 ⁵ i.e., species susceptible wind turbine collisions, transmission line collisions, and avoidance of tall structures, as
25 well as threatened or endangered species under State and Federal Endangered Species Acts, and species
26 protected by the Migratory Bird Treaty Act and the Bald and Golden Eagle Protection Act.

27 ⁶ Smallwood, K.S., B. Wilcox, R. Leidy, and K. Yarris. 1998. Indicators assessment for Habitat Conservation Plan
of Yolo County, California, USA. *Environmental Management* 22: 947-958.

28 ⁷ Zhang, M., K. S. Smallwood, and E. Anderson. 2002. Relating indicators of ecological health and integrity to
29 assess risks to sustainable agriculture and native biota. Pages 757-768 in D.J. Rapport, W.L. Lasley, D.E.

DECLARATION OF K. SHAWN
SMALLWOOD - 4

SCOPE Law Firm, PLLC

PO Box 22091

Seattle, Washington 98122-0091

(206) 420-1590

County File No. SEP 08-14

1 approach for assessing the impacts of wind power development on bird species at any location in
2 California.⁸ Furthermore, I helped develop a map-based approach to minimize bird collision
3 impacts within the area zoned for wind turbines in a County, so at the level of the individual
4 turbines.⁹ These map-based indicators approaches can be developed for Skamania County so
5 that the public and the County can together make intelligent decisions about where to encourage
6 hazardous waste management facilities as well as wind, solar, bioenergy, and geothermal power
7 generation facilities. They should form the bases of an EIS for the zoning and map adjustments
8 proposed by the County.
9

10
11 **5. Probable Environmental Impacts of Zoning Adjustments**

12 6. The environmental checklist characterized the zoning adjustment as a non-project
13 action, based on the assumption that site-specific projects will be required to conform to
14 planning requirements detailed in the Environmental Impact Statement (EIS) prepared
15

16
17 Rolston, N.O. Nielsen, C.O. Qualset, and A.B. Damania (eds.), *Managing for Healthy Ecosystems*, Lewis
18 Publishers, Boca Raton, Florida USA.

19 ⁸ Smallwood, K. S., K. Hunting, L. Neher, L. Spiegel and M. Yee *In review*. *Indicating Threats to Birds Posed by*
20 *New Wind Power Projects in California. Final Report to the California Energy Commission, Public Interest*
21 *Energy Research – Environmental Area, Contract No. Pending review. Sacramento, California. 22 pp.*

22 ⁹ Smallwood, K. S., and L. Neher. 2004. *Repowering the APWRA: Forecasting and minimizing avian mortality*
23 *without significant loss of power generation. California Energy Commission, PIER Energy-Related*
24 *Environmental Research. CEC-500-2005-005. 21 pp. [Reprinted (in Japanese) in Yukihiro Kominami, Tatsuya*
25 *Ura, Koshitawa, and Tsuchiya, Editors, Wildlife and Wind Turbine Report 5. Wild Bird Society of Japan,*
26 *Tokyo.]*

27 Smallwood, K. S., and L. Neher. 2008. *Map-Based Repowering of the Altamont Pass Wind Resource Area*
28 *Based on Burrowing Owl Burrows, Raptor Flights, and Collisions with Wind Turbines. Final Report to the*
29 *California Energy Commission, Public Interest Energy Research – Environmental Area, Contract No. Pending.*
30 *Sacramento, California. 47 pp.*

31 Alameda County Scientific Review Committee (Smallwood, K. S., S. Orloff, J. Estep, J. Burger, and J. Yee).
32 February 7, 2008. *Guidelines for siting wind turbines recommended for relocation to minimize potential*
33 *collision-related mortality of four focal raptor species in the Altamont Pass Wind Resource Area. Alameda*
34 *County SRC document P-70. 21 pp. P70 SRC Hazardous Turbine Relocation Guidelines*

35
36
37
38
39
40
41
42
43
44
45
46
47
48
49
50
51
52
53
54
55
56
57
58
59
60
61
62
63
64
65
66
67
68
69
70
71
72
73
74
75
76
77
78
79
80
81
82
83
84
85
86
87
88
89
90
91
92
93
94
95
96
97
98
99
100
101
102
103
104
105
106
107
108
109
110
111
112
113
114
115
116
117
118
119
120
121
122
123
124
125
126
127
128
129
130
131
132
133
134
135
136
137
138
139
140
141
142
143
144
145
146
147
148
149
150
151
152
153
154
155
156
157
158
159
160
161
162
163
164
165
166
167
168
169
170
171
172
173
174
175
176
177
178
179
180
181
182
183
184
185
186
187
188
189
190
191
192
193
194
195
196
197
198
199
200
201
202
203
204
205
206
207
208
209
210
211
212
213
214
215
216
217
218
219
220
221
222
223
224
225
226
227
228
229
230
231
232
233
234
235
236
237
238
239
240
241
242
243
244
245
246
247
248
249
250
251
252
253
254
255
256
257
258
259
260
261
262
263
264
265
266
267
268
269
270
271
272
273
274
275
276
277
278
279
280
281
282
283
284
285
286
287
288
289
290
291
292
293
294
295
296
297
298
299
300
301
302
303
304
305
306
307
308
309
310
311
312
313
314
315
316
317
318
319
320
321
322
323
324
325
326
327
328
329
330
331
332
333
334
335
336
337
338
339
340
341
342
343
344
345
346
347
348
349
350
351
352
353
354
355
356
357
358
359
360
361
362
363
364
365
366
367
368
369
370
371
372
373
374
375
376
377
378
379
380
381
382
383
384
385
386
387
388
389
390
391
392
393
394
395
396
397
398
399
400
401
402
403
404
405
406
407
408
409
410
411
412
413
414
415
416
417
418
419
420
421
422
423
424
425
426
427
428
429
430
431
432
433
434
435
436
437
438
439
440
441
442
443
444
445
446
447
448
449
450
451
452
453
454
455
456
457
458
459
460
461
462
463
464
465
466
467
468
469
470
471
472
473
474
475
476
477
478
479
480
481
482
483
484
485
486
487
488
489
490
491
492
493
494
495
496
497
498
499
500
501
502
503
504
505
506
507
508
509
510
511
512
513
514
515
516
517
518
519
520
521
522
523
524
525
526
527
528
529
530
531
532
533
534
535
536
537
538
539
540
541
542
543
544
545
546
547
548
549
550
551
552
553
554
555
556
557
558
559
560
561
562
563
564
565
566
567
568
569
570
571
572
573
574
575
576
577
578
579
580
581
582
583
584
585
586
587
588
589
590
591
592
593
594
595
596
597
598
599
600
601
602
603
604
605
606
607
608
609
610
611
612
613
614
615
616
617
618
619
620
621
622
623
624
625
626
627
628
629
630
631
632
633
634
635
636
637
638
639
640
641
642
643
644
645
646
647
648
649
650
651
652
653
654
655
656
657
658
659
660
661
662
663
664
665
666
667
668
669
670
671
672
673
674
675
676
677
678
679
680
681
682
683
684
685
686
687
688
689
690
691
692
693
694
695
696
697
698
699
700
701
702
703
704
705
706
707
708
709
710
711
712
713
714
715
716
717
718
719
720
721
722
723
724
725
726
727
728
729
730
731
732
733
734
735
736
737
738
739
740
741
742
743
744
745
746
747
748
749
750
751
752
753
754
755
756
757
758
759
760
761
762
763
764
765
766
767
768
769
770
771
772
773
774
775
776
777
778
779
780
781
782
783
784
785
786
787
788
789
790
791
792
793
794
795
796
797
798
799
800
801
802
803
804
805
806
807
808
809
810
811
812
813
814
815
816
817
818
819
820
821
822
823
824
825
826
827
828
829
830
831
832
833
834
835
836
837
838
839
840
841
842
843
844
845
846
847
848
849
850
851
852
853
854
855
856
857
858
859
860
861
862
863
864
865
866
867
868
869
870
871
872
873
874
875
876
877
878
879
880
881
882
883
884
885
886
887
888
889
890
891
892
893
894
895
896
897
898
899
900
901
902
903
904
905
906
907
908
909
910
911
912
913
914
915
916
917
918
919
920
921
922
923
924
925
926
927
928
929
930
931
932
933
934
935
936
937
938
939
940
941
942
943
944
945
946
947
948
949
950
951
952
953
954
955
956
957
958
959
960
961
962
963
964
965
966
967
968
969
970
971
972
973
974
975
976
977
978
979
980
981
982
983
984
985
986
987
988
989
990
991
992
993
994
995
996
997
998
999
1000

DECLARATION OF K. SHAWN
SMALLWOOD - 5

County File No. SEP 08-14

SCOPE Law Firm, PLLC
PO Box 22091
Seattle, Washington 98122-0091
(206) 420-1590

1 specifically for each project. However, in my experience, zoning decisions are environmental
2 actions, and can quickly lead to site-specific and *cumulative* project impacts. The planning for a
3 site-specific project tends to be restricted to the project at the site preferred by the applicant, and
4 may only address cumulative impacts in a cursory manner, whereas a county-wide zoning
5 change can more effectively address cumulative impacts and project alternatives, including site
6 alternatives. The zoning adjustment is therefore an action, because it includes a decision over
7 whether site-specific projects will be considered in a piecemeal fashion, i.e., in separate EISs, or
8 within a county-wide framework that already addressed project alternatives and their
9 environmental impacts based on location attributes.
10

11
12 7. Because the environmental checklist portrays the zoning adjustment as a non-
13 project action, it repeatedly claims that there will be no environmental impacts associated with
14 the zoning adjustment, even though the adjustment would most probably encourage applications
15 for the construction of power plants and hazardous waste management facilities. The claims of
16 no environmental impacts are misleading. For example, section B.1.e. of the environmental
17 checklist states, "No filling and grading are proposed with this non-project action." The types of
18 projects allowed in the zoning adjustment, however, would result in substantial filling and
19 grading. Hazardous waste facilities typically include cribs or trenches to bury waste (Figure 1).
20 Wind power projects require extensive grading, including cutting into slopes for the many access
21 roads that will be needed (Figures 2 and 3).
22
23
24
25
26
27
28

29 DECLARATION OF K. SHAWN
SMALLWOOD - 6

County File No. SEP 08-14

SCOPE Law Firm, PLLC
PO Box 22091
Seattle, Washington 98122-0091
(206) 420-1590

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29

Figure 1. Buried waste trenches at Hanford Nuclear Reservation, Washington. Grading and fill are typical of hazardous waste management facilities.

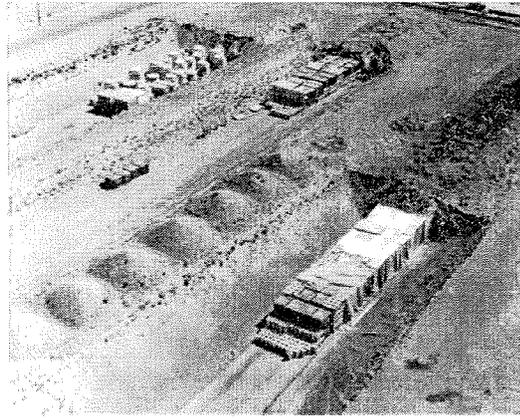
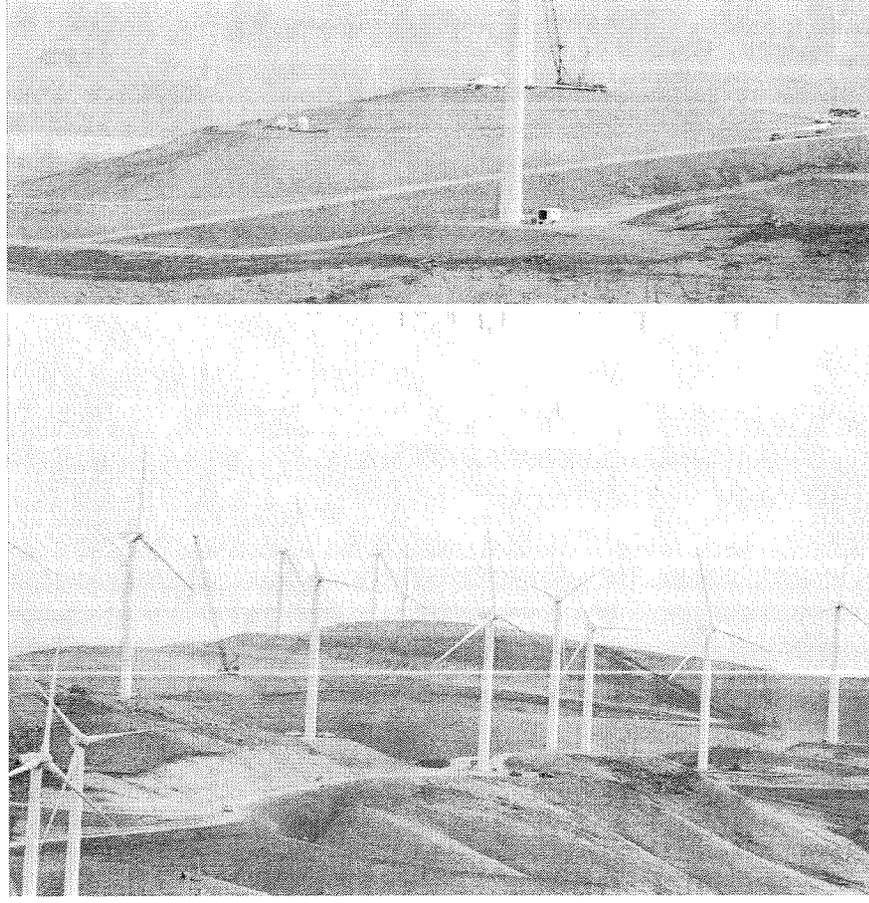


Figure 2. Grading for Buena Vista Wind Energy project in Contra Costa County, California (two photos), including slope clearing and cutting into slopes for access roads.

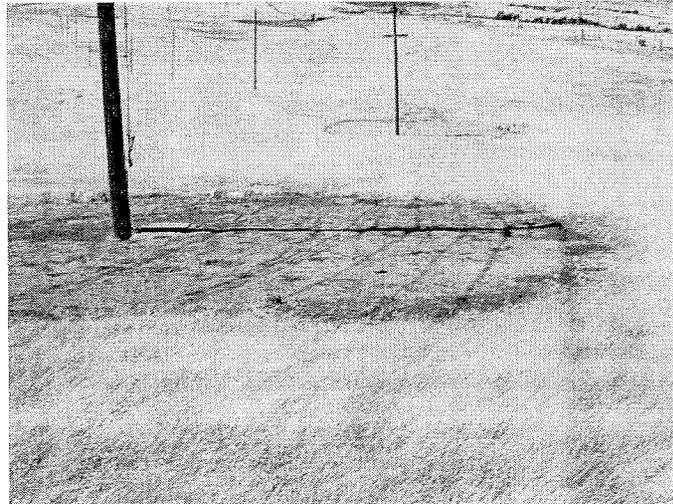


1 Figure 3. Access roads to wind
2 turbines in the Altamont Pass Wind
3 Resource Area, California.
4
5
6
7
8
9



10
11 8. In another example, section B.1.f. of the environmental checklist states, “No
12 clearing, construction, or uses are proposed with this non-project action.” The zoning
13 adjustment will probably result in considerable clearing of vegetation for the construction of
14 transmission lines, wind turbines, and other facilities. In the Altamont Pass Wind Resource
15 Area, annual grasslands are routinely cleared around all electric distribution poles, transmission
16 towers, electric transfer boxes, and most wind turbines in order to protect the facilities from
17 grass fires (Figure 4). In most of Skamania County, this type of clearing will result in loss of
18 forest cover, resulting in habitat loss for many plant and animal species. The probable increase
19 in fire suppression as a means to protect the constructed wind power projects will result in
20 habitat degradation due to the suppression of the natural fire cycle. If an EIS is not prepared as
21 part of the proposed zoning adjustment, then the types of map-based planning tools I described
22 earlier will probably never be used in Skamania County, because doing so would be atypical of a
23 site-specific project EIS.
24
25
26
27
28

1 Figure 4. To protect against fire
2 damage, annual grassland is cleared
3 around electric distribution poles and
4 other electric generation and
5 transmission facilities in the Altamont
6 Pass Wind Resource Area, California.
7



8
9
10
11 **9. Hazardous Waste Management**

12 10. Hazardous waste facilities cause a variety of environmental impacts, which can
13 vary considerably based on location. Rocky Flats Plant in Colorado, for example, was
14 constructed on brittle, clay soils which cracked and leaked contaminants in solar evaporation
15 ponds into the aquifer. Rocky Flats Plant was also exposed to seasonally strong winds, which
16 entrained contaminated soil particles that had been excavated by fossorial mammals. As a result,
17 weapons grade plutonium and many other hazardous materials were transported both vertically
18 through the soil and laterally through ground water and winds to locations where the
19 contaminants were out of the control of the managers. Property values declined in communities
20 downwind and downstream.
21

22
23 11. Hanford Nuclear Reservation was based on sandy soils, where groundwater
24 leaching and soil bioturbation took hazardous wastes out of the reach of management. An
25 estimated 2.2 metric tons of weapons grade plutonium ended up in the soils around Hanford
26 Nuclear Reservation, and 1.5 metric tons was labeled MUF – materials unaccounted for. Those
27 who established Hanford Nuclear Reservation and Rocky Flats Plant grossly underestimated the

28
29 DECLARATION OF K. SHAWN
SMALLWOOD - 9

County File No. SEP 08-14

SCOPE Law Firm, PLLC
PO Box 22091
Seattle, Washington 98122-0091
(206) 420-1590

1 ability of microbes, insects, mammals and plants to access and transport the hazardous waste
2 stream. Harvester ants, pocket gophers, ground squirrels, prairie dogs, and American badgers
3 were able to access and transport plutonium that had been buried at depths to 5 meters below
4 grade.¹⁰ Therefore, it is critical to plan alternative locations and management options for
5 hazardous waste management facilities. Zoning should discourage such facilities where the soils
6 are more susceptible to leaching or preferred by fossorial animals, or where winds are strong or
7 sensitive habitats will be intolerably fragmented by the facility. It must also be kept in mind that
8 eradication efforts are often directed to wildlife on hazardous waste management facilities, so
9 constructing such a facility where special status species are likely to reside can result in periodic
10 takings under the Endangered Species Act, Migratory Bird Treaty Act, or other environmental
11 laws.
12

13
14 **12. Wind Power Generation**

15 **13.** Wind turbines kill thousands of birds and bats each year in the U.S., and the
16 fatality rates caused by wind turbines pose an emerging environmental crisis with the
17 proliferation of wind power generation. In the Altamont Pass Wind Resource Area alone, I
18 conservatively estimated the 580 MW (megawatts) of rated power capacity kills 2,710 to 11,520
19
20
21

22 ¹⁰ Smallwood, K.S. 1996. Assessment of the BIOPORT model's parameter values for pocket gopher burrowing
23 characteristics. Report to Berger & Montague, P.C. and Roy S. Haber, P.C., Philadelphia. (peer reviewed).

24 Smallwood, K.S. 1997. Assessment of plutonium releases from Hanford buried waste sites. Report Number 9,
Consulting in the Public Interest, 53 Clinton Street, Lambertville, New Jersey, 08530.

25 Smallwood, K.S. 1996. Soil Bioturbation and Wind Affect Fate of Hazardous Materials that were Released at the
26 Rocky Flats Plant, Colorado. Report to Berger & Montague, P.C., Philadelphia.

27 Smallwood, K.S. 1996. Second assessment of the BIOPORT model's parameter values for pocket gopher
28 burrowing characteristics and other relevant wildlife observations. Report to Berger & Montague, P.C. and
Roy S. Haber, P.C., Philadelphia.

29 DECLARATION OF K. SHAWN
SMALLWOOD - 10

County File No. SEP 08-14

SCOPE Law Firm, PLLC
PO Box 22091
Seattle, Washington 98122-0091
(206) 420-1590

1 birds per year, including 1,127 to 2,277 raptors per year.¹¹ More recent estimates from another
2 team of researchers produced even higher estimates than mine, amounting to 6,186 to 13,768
3 birds, including 1,702 to 3,325 raptors per year.¹² Whereas some have attempted to portray the
4 Altamont Pass Wind Resource Area as unique or anomalous,¹³ there is no reason to conclude
5 that other wind farms could not kill just as many birds. The construction of wind turbines within
6 the Columbia River Gorge, which the environmental checklist acknowledged is a migratory
7 route, could kill just as many raptors and other birds as the Altamont Pass, on a per MW basis.

9 14. Fatality monitoring in the Altamont Pass Wind Resource Area has documented
10 the deaths of 81 bird species and 3 bat species, and more species are found dead the longer we
11 search for carcasses. Birds killed by wind turbines have included about 67 golden eagles per
12 year, as well as peregrine falcons, prairie falcons, red-tailed hawks, Swainson's hawks,
13 ferruginous hawks, burrowing owls, great horned owls, barn owls, sandhill cranes, and many
14 other special status species. In Skamania County, special-status species of birds that will be
15 vulnerable to wind turbine collision would include the federally threatened or endangered
16 northern spotted owl, brown pelican, marbled murrelet, and snowy plover, the state threatened or
17 endangered American white pelican, sandhill crane, streaked horned lark, upland sandpiper,
18
19
20

21 _____
22 ¹¹ Smallwood, K. S., C. G. Thelander. 2008. Bird Mortality in the Altamont Pass Wind Resource Area, California.
Journal of Wildlife Management 72:215-223.

23 ¹² Alameda County Avian Monitoring Team (Jones & Stokes, Inc., BioResource Consultants, Inc., University of
24 Santa Cruz Predatory Bird Research Group). 2008. Bird fatality study at Altamont Pass Wind Resource Area:
October 2005 to September 2007. Alameda County Scientific Review Committee Document M21, Alameda
25 County Community Development Agency Planning Department, Hayward, California.
http://www.altamontsrc.org/alt_doc/m21_2008_altamont_bird_fatality_report.pdf

26 ¹³ Erickson, W. P., G. D. Johnson, M. D. Strickland, D. P. Young, Jr., K. J. Sernka, and R. E. Good. 2001. Avian
27 collisions with wind turbines: A summary of existing studies and comparisons to other sources of avian
collision mortality in the United States. National Wind Coordinating Committee, c/o RESOLVE, Washington,
28 D.C. 62 pp

29 DECLARATION OF K. SHAWN
SMALLWOOD - 11

County File No. SEP 08-14

SCOPE Law Firm, PLLC
PO Box 22091
Seattle, Washington 98122-0091
(206) 420-1590

1 ferruginous hawk, sage grouse, and sharp-tailed grouse. Sensitive species that will be vulnerable
2 to wind turbine collision in Skamania County would include bald eagle, common loon, and
3 peregrine falcon, and candidate species would include golden eagle, burrowing owl, flammulated
4 owl, Lewis' woodpecker, pileated woodpecker, loggerhead shrike, merlin, northern goshawk,
5 and others. Raptors would be particularly vulnerable, including owls such as spotted owl.
6

7 15. Once wind turbines are installed and operating, there appears to be little that can
8 be done to reduce bird and bat collisions. Few mitigation measures in the Altamont Pass have
9 been regarded as potentially effective, and almost none have been implemented.¹⁴ The wind
10 companies have resisted seasonal shutdowns of wind turbines, removal or relocation of wind
11 turbines from particularly dangerous locations, and other measures recommended by various
12 researchers, including by me and the Alameda County Scientific Review Committee. Careful
13 siting of wind power projects as well as of wind turbines within projects is essential to
14 minimizing bird and bat collisions, because little can or will be done once the wind turbines are
15 installed. Furthermore, based on my experience in the Altamont Pass, it is essential that a
16 substantial performance bond be secured prior to the operation of the wind turbines, to ensure
17 permit compliance and the capacity to provide offset or compensatory mitigation for impacts to
18 birds and bats.
19
20
21

22 16. Bat collisions are of growing concern to conservationists and ecologists, because
23 in some places the fatality rates of bats have far exceeded those of birds in the Altamont Pass. A
24
25
26

27 ¹⁴ Smallwood, K. S. 2008. Wind power company compliance with mitigation plans in the Altamont Pass Wind
28 Resource Area. Environmental & Energy Law Policy Journal 2(2):229-285.

1 recent study using thermal imaging found that bats forage around moving turbine blades.¹⁵
2 These bats were not just flying through the rotor plane, but actually chasing insects around the
3 moving blades. Bats also investigated the turbine blades, sometimes alighting on them when
4 they were not moving. More recently yet, Baerwald et al. (2008) found that most bats died of
5 lung hemorrhaging due to the sudden drop in pressure behind the rotor plane.¹⁶ In other words,
6 bats usually do not even need to collide with the turbine blades to get killed by the wind turbines.
7 Bat species that could be threatened by the zoning adjustment leading to the installation of wind
8 turbines include the state sensitive Townsend's big-eared bat and Keen's myotis.
9

10
11 17. In addition to wind turbine collisions, wind turbines also displace multiple bird
12 species, which have demonstrated aversion to the presence of wind turbines.¹⁷ Some raptor
13
14

15 ¹⁵ Horn, J. W., E. B. Arnett, and T. H. Kunz. 2008. Behavioral responses of bats to operating wind turbines.
16 *Journal of Wildlife Management* 72:123-132.

17 ¹⁶ Baerwald, E. F., G. H. D'Amours, B. J. Klug, and R. M. R. Barclay. 2008. Barotrauma is a significant cause of
18 bat fatalities at wind turbines. *Current Biology* 18:695-696.

19 ¹⁷ Drewitt, A. L. and R. H. W. Langston. 2006. Assessing the impacts of wind farms on birds. *Ibis* 148:29-42.

20 Leddy, K. L., K. F. Higgins, and D. E. Naugle. 1999. Effects of wind turbines on upland nesting birds in
21 Conservation Reserve Program Grasslands. *Wilson Bulletin* 111:100-104.

22 Erickson, W. P., J. Jeffrey, K. Kronner, and K. Bay. 2004. Stateline wind project wildlife monitoring final
23 report, July 2001–December 2003. Technical Report submitted to FPL Energy, the Oregon Energy Facility
24 Siting Council and the Stateline Technical Advisory Committee. 98 pp.

25 Schmidt, E., A. J. Piaggio, C. E. Bock, and D. M. Armstrong. 2003. National Wind Technology Center site
26 environmental assessment: Bird and bat use and fatalities – Final Report. NREL/SR-500-32981, National
27 Renewable Energy Laboratory, Golden, CO. 29 pp.

28 Kerlinger, P. 2002. An assessment of the impacts of Green Mountain Power Corporation's wind power facility
29 on breeding and migrating birds in Searsburg, Vermont, July 1996 – July 1998. NREL/SR-500-28591,
National Renewable Energy Laboratory, Golden, CO. 95 pp.

Johnson, G. J., W. P. Erickson, J. White, and R. McKinney. 2003. Avian and bat mortality during the first year
of operation at the Klondike Phase I Wind Project, Sherman County, Oregon. Unpubl. report to Northwestern
Wind Power, Goldendale, Washington. 17 pp.

1 species have demonstrated high turbine avoidance behaviors at wind farms, including an
2 estimated 100% avoidance by northern harriers at 6 sites in the US, 99.8% at one site, and 93.2%
3 at another site.¹⁸ Kerlinger et al. (2005)¹⁹ compared post-construction bird activity to pre-
4 construction activity in the High Winds Wind Project area in Solano County, California. They
5 reported substantial reductions in bird use of the project site for numerous species. Compared to
6 pre-construction activity levels, post-construction activity declined 75% for golden eagle and
7 horned lark, 82% for American crow, 91% for cliff swallow, 81% for house finch, 33% for
8 killdeer, 55% for northern mockingbird, 100% for rough-legged hawk, Say's phoebe, long-billed
9 curlew, chipping sparrow, song sparrow, white-crowned sparrow, scrub jay, and tricolored
10 blackbird, as well as for other species. These levels of apparent avoidance of the project site due
11 to the installation of wind turbines represent reductions of habitat suitability, and ultimately
12 habitat loss for these species.
13
14

15
16 18. Large areas within Skamania County may be inappropriate for zoning for wind
17 energy generation or hazardous waste management. Ironically, section A.8. of the
18 environmental checklist references the Final Environmental Impact Statement (FEIS) for the
19 energy overlay zone in Klickitat County, although it is unclear to me why the FEIS was
20 referenced. What is ironic about the reference to Klickitat County's FEIS, however, is that (1)
21
22

23 Petersen, I. K., T. K. Christensen, J. Kahlert, M. Desholm, and A. D. Fox. 2006. Final results of bird studies at
24 the offshore wind farms at Nysted and Horns Rev, Denmark. National Environmental Research Institute,
Ministry of the Environment, Denmark.

25 ¹⁸ Whitfield, D. P., and M. Madders. 2006. A review of the impacts of wind farms on hen harriers *Circus cyaneus*
26 and an estimation of collision avoidance rates. Natural Research Information Note 1 (revised). Natural
Research Ltd., Banchory, United Kingdom.

27 ¹⁹ Kerlinger, P., L. Culp and R. Curry. 2005. Year one report: Post construction avian monitoring study for the
28 High Winds Wind Power Project, Solano County, California. Unpublished report prepared for High Winds,
LLC and FPL Energy, 70 pp.

29 DECLARATION OF K. SHAWN
SMALLWOOD - 14

SCOPE Law Firm, PLLC
PO Box 22091
Seattle, Washington 98122-0091
(206) 420-1590

County File No. SEP 08-14

1 the FEIS (page 2-15) concluded that forested areas support higher concentrations of owls and
2 other sensitive species than other areas; (2) use of forested areas by large falcons was
3 significantly higher than in other cover types in the county (FEIS page 3-53); (3) after screening
4 of the alternatives, the FEIS recommended exclusion of large forest tracts from the geographic
5 scope of the Overlay Zone due to the forest's support of more sensitive species; and (4) the
6 Limited Geographic Alternative was developed in response to comments (FEIS page G-43), with
7 the intent to encourage wind power development where the transmission infrastructure already
8 exists. Skamania County is largely forested, so much of it may be unsuitable for wind power
9 development and probably should not be zoned for it.
10
11

12 19. My assessment of potential impacts of wind farm development at multiple
13 locations in California came to the same conclusion as the Klickitat County FEIS that forested
14 areas support more special-status species that would be vulnerable to wind turbine collisions.²⁰
15 Specifically, my colleagues and I identified coastal oak woodland as the vegetation cover type
16 that would cause the greatest bird impacts in California, if wind turbines were sited there. Siting
17 wind farms in Pinyon-Juniper forests would lead to the third greatest level of impacts, and siting
18 wind farms in redwood forests would lead to the fifth greatest level of impacts. Scrubs and
19 chaparrals were least susceptible to bird collision impacts due to wind farm siting.
20
21

22 20. At a minimum, an EIS is needed for the zoning adjustments in Skamania County.
23 The EIS should make use of the scientific tools and understanding of environmental impacts that
24 are available, such as using a map-based indicators approach to help the public participate with
25

26
27 ²⁰ Smallwood, K. S., K. Hunting, L. Neher, L. Spiegel and M. Yee *In review*. Indicating Threats to Birds Posed by
28 New Wind Power Projects in California. Final Report to the California Energy Commission, Public Interest
Energy Research – Environmental Area, Contract No. *Pending review*. Sacramento, California. 22 pp.

29 DECLARATION OF K. SHAWN
SMALLWOOD - 15

County File No. SEP 08-14

SCOPE Law Firm, PLLC
PO Box 22091
Seattle, Washington 98122-0091
(206) 420-1590

1 an intelligent zoning that truly minimizes the environmental impacts of future site-specific
2 projects. Such tools are relatively easy to develop and use, and the framework I helped develop
3 for California wind farm siting can be updated and improved as more is learned about the
4 interactions of birds and bats with vegetation cover, landscapes, and wind turbines.

5
6 21. I declare under penalty of perjury that the foregoing is true and correct to the best
7 of my personal knowledge, information, and belief.

8 Executed in Davis, California this 2nd day of September, 2008.

9
10
11 

12
13 _____
14 K. Shawn Smallwood

15
16
17
18
19
20
21
22
23
24
25
26
27
28
29 DECLARATION OF K. SHAWN
SMALLWOOD - 16

County File No. SEP 08-14

SCOPE Law Firm, PLLC
PO Box 22091
Seattle, Washington 98122-0091
(206) 420-1590