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BEFORE THE STATE OF WASHINGTON
ENERGY FACILITY SITE EVALUATION COUNCIL

In the Matter of:
Application No. 2013-01

TESORO SAVAGE, LLC

TESORO SAVAGE DISTRIBUTION
TERMINAL

CASE NO. 15-001

SWORN PRE-FILED TESTIMONY
OF DANIEL R. SHAFAR

I, Daniel R. Shafar, state as follows:

1. I swear under the penalty of perjury of the laws of Washington and the United States that the following testimony is true and correct.

2. I am over eighteen years of age and am otherwise competent to testify in this case. My testimony is based upon my education, training, experience, professional qualifications, and understanding of the matters herein.

3. Based on my professional experiences and training, I have developed an expertise in civil engineering.

I. INTRODUCTION, EDUCATION AND PROFESSIONAL BACKGROUND, AND OTHER QUALIFICATIONS

4. My name is Daniel R. Shafar. I am a project engineer for BergerABAM. BergerABAM is a consulting firm offering services in the areas of planning, civil and structural engineering, environmental services, public involvement, construction management and support, surveying, and underwater inspection services. Founded in 1951, we work with federal and municipal governments, port districts, special service districts, and private industry.

5. I have a Bachelor's of Science degree in civil engineering from Washington State University Department of Civil and Environmental Engineering (2006).

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68525-3

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1 Concurrently, I also graduated from the Washington State University Honors College.
2 During my time at the university, I obtained my engineer-in-training (EIT) certificate from
3 the Washington State Department of Licensing also in 2006. In 2010, I passed the
4 professional engineering examination and obtained my professional engineer license on
5 January 3, 2011.

6 6. I began my engineering career with Wallis Engineering after graduating in
7 2006. I began as an EIT where I designed and managed the design and construction of
8 civil engineering projects for various local municipalities and special service districts. I
9 developed project experience in comprehensive utility planning, water and wastewater
10 treatment, hydraulic system modeling, underground water, sanitary sewer and drainage
11 utility projects, mechanical pump station, and utility rehabilitation and restoration. In
12 addition to my focus on water and wastewater systems, I worked on site development and
13 transportation projects. Throughout my time at Wallis Engineering, I was provided
14 additional responsibility and oversight of project design and construction; mentorship and
15 supervision of in-house staff; oversight and coordination with clients; and management of
16 subconsultants.

17 7. In 2012, I started working at BergerABAM as a project engineer. At
18 BergerABAM, I have been responsible for the design and management of civil
19 engineering projects for a wide array of clients, including municipalities, special service
20 districts, and industrial clients. My responsibilities include coordinating directly with
21 clients, state and federal permitting agencies, local agencies, and external stakeholders
22 throughout project development. In my position, I have led preparation of project
23 scoping, development of design concepts and approaches, formation of detailed plans and
24 specifications, and led tasks of considerable scope and complexity. Throughout my time
25 at BergerABAM, I have been granted additional supervisory management tasks, including

1 coordinating with our team of design, permitting, drafting, and administrative personnel to
2 deliver projects.

3 8. While at BergerABAM, I have focused most of my project work in water,
4 wastewater, and water quality projects. I have worked on a wide array of wastewater and
5 storm drainage pump stations, utility comprehensive planning and hydraulic modeling,
6 utility conveyance and piping projects, industrial wastewater treatment plants, and
7 permitting, including National Pollutant Discharge Elimination System (NPDES) and
8 outfalls, industrial site development, and municipal grading and site improvement
9 projects. I have attached my resume that includes relevant project experience (see
10 Attachment A).

11 **II. SCOPE OF ANALYSIS OF THE TERMINAL'S IMPACTS**

12 9. For the Vancouver Energy Project, I became involved with the design and
13 permitting of the facility in May 2013. I began working on the project to support the
14 Washington State Energy Facility Site Evaluation Council (EFSEC) Application for Site
15 Certification (ASC) providing narratives and facility descriptions for water, sanitary
16 sewer, and stormwater. Shortly thereafter, I was also tasked with the development of the
17 site civil grading. I attended numerous coordination meetings with the facility permitting
18 and engineering teams. I also attended utility coordination meetings with Applicant
19 Tesoro Savage Petroleum Terminal LLC, d/b/a Vancouver Energy (hereinafter, TSPT or
20 the Applicant) and the utilities to discuss the facility and the resulting utility needs.

21 10. My involvement with the permitting team included authoring sections of
22 the ASC, providing verbiage and review of the Pre-Application submittal to the City of
23 Vancouver, and authoring sections of the Preliminary Draft Environmental Impact
24 Statement (PDEIS). Additionally, I was part of the team that responded to data requests
25

1 from EFSEC and the subsequently published Draft Environmental Impact Statement
2 (DEIS).

3 11. My involvement with the facility design and engineering team included
4 coordinating and attending meetings with the design team throughout project
5 development, development of engineering design plans for site and utility demolition;
6 erosion control; site grading; and water, sewer, and stormwater utilities. I am the primary
7 author of the NPDES Engineering Report and permit application, as well as the
8 construction and operational stormwater pollution prevention plans (cSWPPP or
9 oSWPPP). I provided coordination for the development of the Vancouver Energy
10 Terminal's construction and operational spill prevention control and countermeasure plans
11 and the Oil Handling Manual.

12 12. In my role as part of the facility design and permitting team, I was
13 specifically responsible for evaluating the following items.

- 14 • Coordinate with the City of Vancouver to determine if the City can
15 provide the necessary operation and fire water necessary for the
16 Terminal.
- 17 • Coordinate with the City of Vancouver to determine if the City can
18 provide necessary sanitary sewer service for the Terminal.
- 19 • Coordinate and provide permitting assistance for the Terminal's
20 wastewater discharges.
- 21 • Develop and analyze construction phase stormwater collection,
22 conveyance, and treatment systems.
- 23 • Develop and analyze operational phase stormwater collection,
24 conveyance, and treatment systems.

25 13. In my role on both the permit and facility design and engineering teams for
the Vancouver Energy Terminal, I have had access to an enumerable amount of

1 information regarding the Terminal design throughout the various phases of design,
2 project descriptions, direct and indirect correspondence with the Applicant, publicly
3 available design guidelines and manuals, existing water quality studies, and other data. I
4 have attempted to provide to the best of my ability source data in as much complete form
5 as possible (attached hereto as Attachment B).

6 **III. ANALYSIS**

7 **A. Stormwater**

8 14. Construction and operation of the approximately 47-acre Vancouver
9 Energy Terminal Project will require the use of stormwater collection, conveyance,
10 treatment, and discharge systems. The selection, design, and maintenance of these
11 systems are directly related to demonstrating that the project meets the regulatory
12 requirements for water quality discharges. EFSEC regulates these discharges in
13 accordance with WAC 463-76.

14 15. The water quality characterization of stormwater is influenced by rainfall's
15 interaction with the earth and built environment as it travels from where it first falls and
16 its path to its eventual discharge. The best and most efficient way to limit degradation of
17 water quality is to isolate stormwater from pollution generating surfaces, and exposed
18 soils that could contribute contaminants to the stormwater.

19 16. The Washington State Department of Ecology (Ecology) and City of
20 Vancouver have adopted regulations that require that industrial facilities apply best
21 management practices (BMPs) to reduce the likelihood of stormwater contamination and
22 to manage the stormwater on site. The first phase of the design and permitting process
23 was to research all applicable stormwater regulations for the Terminal.

24 17. Following a review of the stormwater regulations, a preliminary
25 stormwater report (August 2013) was prepared to accompany the original submittal for the

1 ASC. The determination by the design team was to segregate and isolate industrial
2 process waste water from stormwater to the maximum extent feasible. For this reason, the
3 decision was made to cover the rail unloading area, use a fully enclosed system with
4 piping to capture and return all vapors from the rail cars, use of fixed roof on the storage
5 tanks, provisions for storage of materials within proposed on-site structures, enclosed
6 electrical, control, fire pump, and foam buildings.

7 18. During development of the construction phase environmental control plans,
8 the same approach to limit exposure of any contaminants with stormwater was followed.
9 The overarching intent is to limit the amount of disturbed soils and open excavations
10 throughout construction so as to limit the potential for runoff contamination.

11 19. A thorough environmental control plan was developed assuming, as the
12 worst case, construction occurring in the wet season, use of storage tanks for runoff
13 control and filtration and, if necessary, use of chemical additives to achieve compliance
14 with the requirements of the Construction General Stormwater Permit. Detailed narrative
15 regarding the analysis specifically for construction and facility operation stormwater is
16 below.

17 20. The Applicant and design team held a series of early agency consultation
18 meetings with EFSEC and their contracted water quality reviewer, Ecology. As a result of
19 these meetings and comments received on the initial ASC, a detailed NPDES Engineering
20 Report was developed, along with supporting cSWPPP, oSWPPP, and contaminated
21 media management plan (CMMP). Development of the construction phase stormwater
22 mitigation strategy began concurrently with the development of the preliminary
23 stormwater report. The Western Washington Phase II Municipal Stormwater Permit
24 stipulates the minimum stormwater requirements for which new and redevelopment
25 projects must comply within the City of Vancouver. In this case, the Terminal Project

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68525-3

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1 would be classified as a redevelopment project according to Figures 3.1 and 3.2 because
2 construction will disrupt more than 1-acre and more than 35% of the existing site is
3 currently impervious. Therefore according to Figure 3.3 the terminal project would need
4 to comply with all minimum requirements of the Stormwater Management Manual for
5 Western Washington.

6 21. Development of construction phase stormwater mitigations began with the
7 early development of erosion control drawings and narrative for construction BMPs that
8 was included in Section 2.2 of the preliminary stormwater report and the preliminary
9 SWPPP submitted with the ASC as Appendices C and F.

10 22. Following agency consultations and receipt of comments from EFSEC, a
11 detailed NPDES Engineering Report (April 2014) that addressed both construction
12 operation stormwater was developed. Following review of that document, EFSEC
13 requested that a separate cSWPPP be prepared and that the construction phase of the
14 project be removed from the NPDES Engineering Report. In February 2015, a revised
15 NPDES Engineering Report and newly drafted cSWPPP and oSWPPP were prepared.

16 23. The cSWPPP and preparation of construction phase stormwater mitigations
17 focused upon the development and implementation of BMPs that would protect
18 downstream water quality with the intent of meeting the discharge benchmarks of the
19 Ecology Construction General Stormwater Permit. Additional BMPs are included in the
20 design of the cSWPPP due to existing past site remediation work on Terminal 5,
21 installation of ground improvements, and proximity to existing surface waterbodies.

22 24. A CMMP, developed by BergerABAM, addresses the specific
23 characterization and handling plan for contaminated materials resulting from construction
24 phase work within one of five cap locations subject to environmental restrictive covenants
25 within the boundary of the Terminal. The facility design specifically included avoidance

1 of as much of the existing restrictive covenant areas as possible and, where necessary, full
2 replacement of protective caps will be maintained or replaced to exclude surface water
3 from entering the capped areas below.

4 25. Construction stormwater and dewatering within the identified cap areas are
5 described in detail in Section 2.3.7 of the February 2015 cSWPPP. By design, the amount
6 of work and depth of impact in these areas was minimized through facility design. The
7 environmental control plans require that all construction stormwater and dewatering water
8 that is pumped or removed from the excavations within restrictive areas be pumped to on-
9 site tankage or lined holding pond to be tested in accordance with the CMMP. Upon
10 testing, this water will be either treated through the same process for on-site construction
11 stormwater, be discharged to sanitary sewer, or will be hauled off site.

12 26. Construction-related stormwater from the area of ground improvements
13 and construction-related process water from ground improvements were identified in
14 particular as potential sources of water that if unmitigated could lead to a degradation of
15 adjacent surface waters. The team visited the Seattle Seawall project, and LaFarge to
16 witness first-hand the installation jet-grout ground improvements and the necessary
17 processing of the resulting slurry. Use of stone-columns has previously been completed at
18 the Port of Vancouver for both BHP Billiton and the Gateway Avenue grade separation.
19 The site visits and past experience provided the team first-hand experience to estimate and
20 address the impacts from the proposed ground improvements. A number of preventative
21 measures at the work limits, including wick drains, silt fencing, cutoff channels, and
22 wheel washes were added to the design as mitigations to keep any resulting liquids from
23 leaving the area of ground improvement. A steel sheet pile wall similar to that used for
24 the Seattle Seawall project was also added between the proposed ground improvements
25

1 and the ordinary high water line to provide containment and restrict groundwater
2 migrations.

3 27. Where stone columns were being installed either by dry or wet feed
4 methods, perimeter controls, including wick drains, silt fencing, cutoff channels, and
5 wheel washes, will be used to keep liquids from the construction activity and stormwater
6 on site. Treatment for stormwater and process water will be provided through on-site
7 retention, filtration, and, if needed, chemical filtration to meet benchmarks consistent with
8 the Construction General Stormwater Permit.

9 28. If deep soil mixing or jet grout columns are needed along the shoreline,
10 sheet pile containment walls will be installed to reduce groundwater migration toward the
11 Columbia River, and provide surface containment for slurry generated through the
12 process. In the case of deep soil mixing and/or jet grout, the surface spoils and slurry will
13 be captured and pumped into tank trucks for hauling to on-site holding ponds or pumped
14 directly to those ponds. The slurry will be processed in a four step system to allow
15 remaining cement product to set and dewater while also drawing off any excess water for
16 reuse in the process. Any non-reusable excess waste water will be treated to reduce pH,
17 filtered, and water quality tested before being discharged to sanitary sewer, discharged to
18 construction stormwater, or hauled off site. Additional perimeter containment controls
19 during jet grout and/or deep soil mixing will include silt fencing, cutoff channels, and
20 wheel washes.

21 29. Portions of the facility, including areas 300 and 400, will be completed in
22 close proximity to surface water features, such as wetlands and the Columbia River.
23 Perimeter controls to keep sediment laden runoff resulting from construction-related
24 activities on site will include, at a minimum, continuous silt fencing in these locations.
25

1 Additional monitoring requirement to verify that on-site BMPs are adequate have been
2 identified in the water quality protection and monitoring plan (WQPMP).

3 30. The cSWPPP has identified a number of detailed erosion control BMPs
4 that will be used during construction for the site. The identified mitigation measures,
5 including BMPs required in the facility environmental control plans, the provisions for
6 monitoring, testing, and reporting within the cSWPPP, as well as additional measures
7 contained within the construction spill prevention control and countermeasures (SPCC)
8 plan, CMMP, and WQPMP, are included as a minimum performance standard. Sampling
9 and monitoring of discharges from the site will be completed, as well as daily site
10 inspections, to confirm that the mitigation measures are performing as designed. If testing
11 or monitoring identifies that additional environmental controls are necessary to comply
12 with the facility's permits, additional treatment or construction BMPs will be developed to
13 meet required performance benchmarks. A complete list of BMPs used in each project
14 area is included in Section 2.11.1 of the ASC. Development of the operations phase
15 stormwater mitigation strategy began in May 2013 once a preliminary site plan was
16 developed. The stormwater mitigations for the site began concurrently with the original
17 site plan refinement. To limit the likelihood of stormwater comingling with industrial
18 process water, extensive structural controls were used, including covering the rail
19 unloading area, use of fully contained rail car vapor system, and external roofs on the
20 storage tanks. From the rail car to the tanker, there is no point in the system where crude
21 oil will be exposed to atmosphere or stormwater. Where there was a potential for
22 stormwater to comingle with product within the pump basin, windblown into the rail
23 unloading building, or catchment area at the dock, provisions to allow potentially
24 contaminated stormwater to be discharged to sanitary sewer or hauled off site were added.

25

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68525-3

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1 31. Landscaping and erosion control seed use at the Terminal will exceed the
2 minimum land use requirements and result in a net reduction of impervious surface
3 coverage. The use of structurally isolating stormwater BMPs that segregate the industrial
4 process water from stormwater also result in a net decrease over existing conditions of the
5 amount of pollution generating surfaces on site.

6 32. Where there was the potential for stormwater to intermingle with any oily
7 residues or drips from pipeline fittings, etc., containment provisions and monitoring for
8 leaks were integrated in the design. The discharges from most of these areas, including
9 where windblown rain may enter the rail unloading building, pump basin, or at the
10 interface between the transfer pipelines and the hoses at the marine terminal containment
11 in excess of minimum standards, were provided and discharges from these areas were
12 identified for haul off or directed to sanitary sewer.

13 33. A preliminary stormwater plan and narrative was developed and included
14 in the original ASC. Due to the strict source controls, the team identified that the project
15 would qualify for coverage for an Industrial Stormwater General Permit, if not for the
16 EFSEC process, which (at the time) required the facility to obtain an individual NPDES
17 stormwater permit. Following comments received from EFSEC after meeting with EFSEC
18 and their contracted stormwater reviewer, a detailed Engineering Report was prepared
19 addressing operation stormwater and construction stormwater. Later versions of that
20 document have been modified in accordance with EFSEC requests to exclude construction
21 stormwater and subsequently include process wastewater. Construction Stormwater
22 design information was moved from the Engineering Report to the construction SWPP.

23 34. As a supplement to the Engineering Report, an oSWPPP was also
24 developed. Originally developed in February 2015, the oSWPPP has been updated in
25

1 October 2015 to reflect changes resulting from clarifying types of on-site rail car
2 maintenance.

3 35. As a result of the extensive structural controls at the Terminal, the possible
4 sources of contaminants are considerably mitigated. The remaining risk to contaminate
5 on-site stormwater is from unintended releases of product; long-term crude oil residuals
6 from any drips, minor leaks and facility maintenance; and runoff from the on-site rail car
7 maintenance rail spur.

8 36. To address this risk, an operations SPCC plan has been developed, as well
9 as Oil Handling Manual, and other "operations" phase plans in preliminary form as a
10 representative sample to demonstrate the operational practices and precautions built into
11 the facility operations to reduce the likelihood of an unintended release. The rail
12 unloading facility is fully contained within the building, track pans, floor drains, and
13 curbing such that if a release were to occur with the rail unloading area, the release would
14 be fully contained and segregated from stormwater discharges.

15 37. The containment area for the storage tank meets the most restrictive criteria
16 providing containment for the largest tank and a 100-year, 24 hour rainfall event.
17 Response and cleanup provisions for this area are described in detail in the operations
18 SPCC plan. The stormwater system will not be operated in the event of a release.
19 Operators will be trained to not engage the stormwater pump station in the event of an oil-
20 sheen present within the containment area.

21 38. A similar system, including valved containment, oil-water separation, and
22 water quality filters, is proposed at the Marine Terminal to receive and treat stormwater
23 from the face of dock where all valves, fittings, and hoses necessary for vessel loading are
24 located. If an unintended release of product were to occur, cleanup and mitigations in
25 accordance with the facilities operation SPCC plan will be completed.

SWORN PRE-FILED TESTIMONY OF DANIEL R. SHAFAR - 12

68525-3

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1 39. The transfer pipelines interconnecting the different facility areas are
2 located within non-exclusive general Port areas. The pipelines are installed above grade
3 to facilitate inspection. Where absolutely necessary, the pipelines are buried in casings
4 with cathodic protection and coated to resist corrosion. Leak detection systems are
5 included for all pipeline segments. If a release of product were to occur within the
6 pipeline areas, product would accumulate on the ground and eventually flow to an existing
7 stormwater inlet that is part of the Port's stormwater system. The Terminal will install
8 spill capture devices on the immediate downstream stormwater inlets.

9 40. Under normal operations, stormwater from the containment area will be
10 piped through a control structure, oil-water separation treatment, a manually operated
11 pump station, and discharged through a water quality filter vault designed to remove
12 volatile organics and later comingled with the small parking and drive aisle stormwater
13 and treated again through a water quality filter vault to remove suspended solids, and
14 heavy metals. This system is described in detail in the Engineering Report.

15 41. The system is designed using the stormwater runoff from Tesoro's
16 Anacortes refinery storage area as an applicable representative of the runoff. The oil-
17 water separators were conservatively designed to remove oils from water even when the
18 oil has a specific gravity nearly equal to water (0.986). At this design rate, oils will be
19 removed greater than 60 micron, and volatile organics, including benzene, will also be
20 removed where particle size is greater than 20 microns. At this removal rates, including
21 the downstream water quality vault, the system can treat stormwater from the storage area
22 and meet industrial water quality benchmarks. A detailed analysis is currently being
23 completed concurrent with NPDES permit development to demonstrate that the same
24 system is also protective of in-stream water quality within the Columbia River.

25

1 42. During normal operations at the Marine Terminal, stormwater from the
2 containment area will be transferred upland for treatment through an oil-water separator
3 and water quality filters prior to being pumped and infiltrated on site. The oil-water
4 separator and water quality filters were designed using the Tesoro Anacortes stormwater
5 from the containment area as a representative sample.

6 43. For transfer pipelines, the number of valves and location of the valves were
7 limited to areas at each end of the Terminal where the valves would be located inside
8 containment and where stormwater systems are specifically designed for oil and volatile
9 organic removal. The valves within the transfer pipeline section will be wrapped with an
10 industry-specific wrapping that will absorb any minor releases of oil and turn colors in the
11 presence of oils to signal a leak.

12 44. Rail car maintenance at the Terminal will only be completed on rail cars
13 already scheduled to arrive at the Terminal and when needed to maintain and meet rail
14 transportation regulations. It is anticipated that the majority of the maintenance activities
15 will be minor and consist of work related to placard holders, chains, and other activities
16 that can be completed with hand tools. However, larger maintenance activities such as
17 truck and wheel replacements, may occur on a dedicated siding track located at the
18 southeast portion of the rail unloading building.

19 45. Sources of potential contaminants for stormwater from these activities
20 include heavy metals from rail car brakes and parts, oily residue on any maintenance item,
21 and oils and lubricants used in the regular maintenance of the on-site locomotives. To
22 mitigate for these possible contaminants, the rail car maintenance spur will be lined with
23 track pans and concrete surfacing to collect stormwater. Stormwater will be piped to a
24 dedicated oil-water separator with a downstream control manhole to remove oils and if
25 needed valve and capture any release of oils or lubricants within this area. Heavy metal

1 removal will be provided in a water quality filter vault installed further downstream in the
2 stormwater system. A detailed description of this system is within the Engineering Report
3 and oSWPPP.

4 46. The oSWPPP has identified a number of detailed operation BMPs that will
5 be used during operations of the Terminal. The identified mitigation measures, including
6 BMPs required in the facility stormwater utility plans, the provisions for monitoring,
7 testing, and reporting within the oSWPPP, as well as additional measures contained within
8 the operations SPCCP and Oil Handling Manual, are included as a minimum performance
9 standard. Sampling and monitoring of discharges from the site will be completed, as well
10 as daily site inspections, to confirm that the mitigation measures are performing as
11 designed. If testing or monitoring identifies that additional environmental controls are
12 necessary to comply with the Terminal's permits, additional treatment or operation BMPs
13 will be developed to meet required performance benchmarks. A complete list of BMPs
14 used in each project area is included in Section 2.11.2 of the ASC. Stormwater discharges
15 throughout construction will be designed in accordance with issued wastewater discharge
16 permits and NPDES Construction Stormwater Individual Permit. A detailed cSWPPP was
17 developed in accordance with the requirements of Ecology's Construction General
18 Stormwater Permit. The preliminary SWPPP will be updated to meet the requirements of
19 the final Construction Stormwater Individual Permit to be issued by EFSEC.

20 47. Stormwater discharges throughout operations of the Terminal will be
21 designed in accordance with an NPDES Industrial Individual Stormwater Permit to be
22 issued by EFSEC. A preliminary SWPPP has been developed in accordance with the
23 Industrial General Stormwater Permit. A detailed NPDES Engineering Report meeting
24 the requirements of WAC 463-76 and WAC 173-240 has been prepared and submitted to
25 EFSEC to detail the anticipated types of operational BMPs that will be used on site.

1 Stormwater treatment on site was developed and discharge evaluated to confirm that
2 discharges will meet minimum treatment standards within the Industrial Stormwater
3 General Permit. Additionally, detailed analysis is underway as part of the permitting
4 process to demonstrate that the discharges will meet the criteria of Ecology's anti-
5 degradation standard in WAC 173-201A-320.

6 **B. Wastewater**

7 48. Wastewater from the Terminal is categorized into three major categories;
8 domestic sewage, process wastewater, and process wastewater for haul off. The decision
9 on discharge source was largely influenced by proximity to existing sanitary sewer and
10 potential for wastewater to contain oily residues. Besides domestic sewage, process
11 wastewater on site is only routinely generated from the boiler building, rail unloading
12 building, and fire pump maintenance cycling.

13 49. Construction at the Terminal will also generate wastewater from
14 construction workers and certain activities for which construction discharges are
15 prohibited from release to stormwater systems.

16 50. Construction phase wastewater is classified into the following three
17 categories: domestic sewage, cement-related waters, and possible discharges resulting
18 from start-up and commissioning and/or dewatering water from restrictive areas. Prior to
19 discharge of cement-related waters and discharges from startup and commissions or
20 dewatering from restrictive areas wastewaters will be tested for water quality. Depending
21 upon the results of the testing, the discharge could be released in accordance with City
22 discharge permit, Construction Stormwater Permit or hauled off-site. Necessary
23 coordination with the City and/or EFSEC will be completed prior to release in accordance
24 with issued permits.
25

1 51. Domestic sewage from construction activities will be hauled off site from
2 rented on-site portable toilets. It is not anticipated that domestic sewage during
3 construction will be discharged to the City's sanitary sewer system.

4 52. Cement-related wastewater is produced through the washing out of
5 concrete trucks, concrete curing, and any excess water from the production and processing
6 of cement products for ground improvements. These wastewaters are typically high in pH
7 and suspended solids. On-site pH adjustment and solids settling and/or filtration will be
8 provided prior to testing and release to the City's sanitary sewer system or hauled off site.

9 53. Wastewater generated from trench and foundation dewatering, as well as
10 hydrostatic testing water for on-site pipelines and tanks, may be discharged to the on-site
11 stormwater systems, City's sanitary sewer system, or hauled off site. These potential
12 wastewaters will be captured and placed into tankage for testing to confirm which
13 discharge options are suitable for discharge.

14 54. Wastewater from the facility operation as described in the Engineering
15 Report is classified in three categories, predominately based upon proximity to existing
16 sanitary sewer and probability of the wastewaters to include any oily waters. These
17 categories are domestic wastewater, process wastewaters discharged to sanitary sewer,
18 and process wastewaters hauled off site.

19 55. Domestic wastewater from the facility is the result of on-site restroom and
20 lunchroom facilities. Most of the domestic flow originates from the Administration and
21 Support Buildings located in Area 200. A single restroom facility may be added at a
22 future time to the storage building at Area 300 depending upon actual staffing frequencies.
23 These are the only two sources of domestic sewage that will be connected to the City's
24 sanitary sewer. Employees at the Marine Terminal will use portable toilets during
25 operations at the terminal. The facilities will be pumped and hauled off site for disposal.

1 56. Wastewater from the facility that is proposed to be discharged to the City's
2 sanitary sewer include the wastewater generated at the Area 600 Boiler Building and the
3 Area 300 fire pump cooling water. The Boiler Building wastewater has been estimated in
4 detail and will be summarized in the pending update to the Engineering Report and related
5 Response to EFSEC. The detailed analysis demonstrates that the discharges from the
6 boiler building will comply with all state, local, and federal pretreatment standards for
7 discharge to the City's sanitary sewer system.

8 57. The Area 300 fire pump cooling water was identified as a potential source
9 of wastewater that can be discharged to the City's sanitary sewer. The cooling water is
10 City domestic water that has run through a non-contact heat exchanger integral with the
11 fire pump. The water does not come in contact with any additional chemicals or materials
12 that could lead to a degradation of water quality. The water will increase in temperature
13 as a result of the heat exchanger. The water will be discharged to a holding tank to
14 monitor temperature and chlorine residual and its discharge will be released to the City's
15 sanitary sewer only after the temperature and chlorine levels meet the requirements of the
16 City's pretreatment ordinance for temperature and chlorine.

17 58. The volume of wastewater to be discharged was reviewed by the City and
18 the City has already acknowledged sufficient capacity to receive the wastewaters from the
19 facility.

20 59. The remaining wastewaters at the Terminal will be hauled off site for
21 disposal at a facility that is licensed to receive industrial wastewaters. The sources of
22 wastewaters that will be hauled off include rail unloading building, pump basin, Area 400
23 fire pump cooling water, and miscellaneous drains at Area 400.

24 60. Wastewater from the rail unloading building will include windblown
25 rainwater, drips off of the rail cars, miscellaneous parts and equipment wash, facility wash

1 down, steam condensate blowdown, fire pump cooling water, and rail car exterior
2 washing. Approximately every three years, the fire sprinkler system will require flow
3 testing. The waters (which may include fire suppression foam) would be collected and
4 hauled off-site. Any spills would be addressed and mitigated for in accordance with the
5 Terminal's operations SPCC plan.

6 61. Wastewater from the rail unloading building has the potential to vary from
7 extremely pure steam condensate blowdown to a range of potentially oily parts and
8 equipment wash with an unknown mix of wash water, and if needed solvents such as
9 simple green. Additionally, it was not possible within the Terminal to provide separate
10 systems for collection for each stream and potential spill containment systems.

11 62. As a result of the range of potential wastewater characterizations and the
12 infeasibility of providing separate systems for each type of wastewater, it was determined
13 that the wastewaters would be comingled with the spill containment systems for haul off.
14 The containment systems at the rail unloading building discharge through pumps to
15 holding tanks located at the administration building and support area for short-term
16 holding before haul off.

17 63. During normal operations, a hauling company, such as Bravo
18 Environmental, and receiving facility, such as PPV Inc., will be used. Prior to use of any
19 facility, a treatability plan will be developed to verify that the receiving facility has the
20 capacity and treatment technology necessary to receive the range of wastewaters
21 generated for haul off.

22 64. The pump basin at Area 300 will be covered with a shed roof to segregate
23 stormwater from the basin. The basin will include a sloped floor to a valved sump and
24 underground storage tank. Wastewater from the pump basin will result only from
25 occasional facility wash down during maintenance operations and windblown rain.

1 65. The Area 400 fire pump cooling water will be captured in an underground
2 storage tank for short-term storage until the contents can be pumped out once a week. The
3 wastewater is the same as the Area 300 fire pump cooling water and could be discharged
4 to the City's sanitary sewer; however, sanitary sewer is not available at the Marine
5 Terminal. Additionally, the tank will be outfitting with the ability for maintenance
6 personnel to discharge small quantities (less than five gallons) of miscellaneous drain
7 water from the hydrogen sulfide treatment units and any bottom drains that may be
8 included with the marine vapor combustion units.

9 66. Wastewaters discharged from the facility resulting from construction and
10 operation phases of the project will comply with all state, local, and federal clean water
11 standards.

12 67. The Terminal's construction phase wastewater discharges are will comply
13 with state, local, and federal standards. All construction wastewaters will be tested on site
14 prior to discharge in accordance with all construction phase NPDES or wastewater
15 discharge permits. The issuance of the permits requires that submittal of permit
16 applications, review by the agency, and confirmation that the discharges through review
17 will not result in upset conditions to the receiving treatment facility, or result in an
18 exceedance of permitted discharge benchmarks.

19 68. Discharges of construction phase wastewater to the City's sewer system
20 will be compliant with City's pretreatment ordinance in Vancouver Municipal Code
21 (VMC) 14.10. The City's pretreatment program operates under a NPDES permit which
22 requires implementation of these pretreatment standards.

23 69. The Terminal's operational wastewater discharges as proposed are in full
24 compliance with state, local, and federal standards. All wastewaters from the site will be
25 pretreated on site or hauled off site for pretreatment prior to discharge to permitted

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1 sanitary sewer collection system for conveyance and eventual treatment by a publicly
2 owned treatment plant permitted through the federal NPDES program.

3 70. On-site wastewater from operations that will be discharged to the City's
4 sanitary sewer system have been designed and effluent characterizations completed to
5 demonstrate compliance with the City's pretreatment ordinance in VMC 14.10.

6 71. Wastewaters that have been identified for haul off have been characterized
7 to the extent possible, and range of anticipated quantities determined. The wastewaters
8 selected for haul off will be stored on site temporarily and will be hauled off by a licensed
9 hauler to a permitted pretreatment facility, such as PPV Inc. Prior to the Terminal
10 agreeing to haul wastewater to an off-site facility, a treatability plan will be developed by
11 the receiving facility to demonstrate that the facility can treat the wastes and comply with
12 the pretreatment and discharge permits of the Terminal.

13 **C. Wetlands**

14 72. The information I received regarding the location of wetlands near the
15 Terminal were obtained from the ASC in Section 3.5 and the Biological Resource Report
16 in Appendix H1.

17 73. The Terminal areas were surveyed by MacKay Sposito in 2013. The
18 survey included site topography and was completed using the National Geodetic Vertical
19 Datum (NGVD) 29 (pre-47 adjustment) vertical datum. The topography of the site is
20 generally sloping from a topographical high point in the north gently to the south.
21 According to the wetland information noted above, the wetlands are located north of the
22 site across State Router 501 (SR 501) and immediately east of the storage area.

23 74. Oil handling operations at the rail unloading building occur within the rail
24 unloading building at finish floor elevation of approximately 31 feet 10 inches NGVD.
25 The nearest wetland to the north is on the north side of Old Lower River Road. The

1 lowest point on Old Lower River road is at elevation approximately 36 feet over 500 feet
2 away. With the topography sloping down to the south of the rail unloading building, any
3 release of product in this area or adjacent transfer pipelines would flow south and into
4 existing on-site stormwater drainage systems and would not flow to the wetland.

5 75. Oil handling operations at the storage area (outside of the containment
6 area) consist of transfer pipelines located at the southwest corner of the Terminal. The
7 elevation of the transfer pipelines at the nearest point to the nearby wetlands is at 27.70
8 feet NGVD. A Wetland Mitigation Bank is located north of SR 501 approximately 700
9 feet to the north. Any release of product along the transfer pipeline between the unloading
10 area and storage area would slowly flow to the south and into existing on-site stormwater
11 drainage systems and away from this wetland.

12 76. The Vancouver Lake flushing channel was constructed with two 84-inch-
13 diameter culverts between the flushing channel and Vancouver Lake. Two large flap
14 valves were installed on the 84-inch-diameter culverts to allow flow only from the
15 Columbia River into the lake. The flap valves permit flow into the lake only when the
16 water elevation of the river is higher than the lake. The valve operators appear to have
17 valve stems with operators on them, which would indicate that the valves can be manually
18 closed. These valves could be manually closed in the event of a spill to prevent any
19 release from reaching Vancouver Lake.

20 **IV. ATTACHMENTS**

21 77. The following documents are attached to my testimony for reference:

22 Attachment A: Daniel Shafar Curriculum Vitae

23 Attachment B: Reference Source Data

